

3/6/79 [2]

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THE WHITE HOUSE
WASHINGTON

9 March 79

NOTE TO FILES AND STRIPPING:

The original Frank Moore letter
was sent by special messenger
along with a copy of the incoming
with the President's remarks to
Downey.

Please file.

THE WHITE HOUSE

WASHINGTON

March 6, 1979

Dear Congressman Downey:

President Carter has asked me to send you the enclosed copy of your letter, with his note in the upper right corner. Thanks again for taking the time to bring your concerns and suggestions to our attention.

Sincerely,

A handwritten signature in cursive script, appearing to read "Frank Moore".

Frank Moore
Assistant to the President
for Congressional Liaison

The Honorable Thomas J. Downey
U.S. House of Representatives
Washington, D.C. 20515

SUMMARY OF CONGRESSIONAL MAIL TO THE PRESIDENT

DATE: MARCH 2, 1979

PAGE: - 1-

FROM	SUBJECT	DISPOSITION	COMMENTS
REP. TOM DOWNEY (D) - NEW YORK	ENCLOSES A LETTER WHICH HE SENT TO THE POST REGARDING YOUR MEETING WITH THE REPUBLICAN SENATORS; OFFERS TWO SUGGESTIONS ON THE CURRENT STATUS OF SALT II.	ACKNOWLEDGED BY FM REFERRED TO NSC CC:BECKEL <i>To me</i>	<i>J</i>
SEN. FRANK CHURCH (D) - IDAHO	A RECENT ARTICLE IN ATLANTIC MAGAZINE, BASED ON YOUR INTERVIEW WITH JAMES MACGREGOR BURNS, RAISED QUESTIONS REGARDING YOUR SALT POLICY; BELIEVES THAT THE POINTS RAISED ARE OF "SUCH CRUCIAL IMPORTANCE" THAT YOUR VIEWS ARE NEEDED DIRECTLY; REQUESTS A REPLY INFORMING THE COMMITTEE AS TO WHETHER THE ARTICLE ACCURATELY REFLECTED YOUR VIEWS; LISTS QUESTIONS WHICH HE REQUESTS THAT YOU ANSWER DIRECTLY.	ACKNOWLEDGED BY FM REFERRED TO NSC CC:BECKEL <i>To me</i>	
SEN. JACOB JAVITS (R) - NEW YORK	HANDWRITTEN LETTER: THANKS YOU FOR YOUR KIND WORDS ABOUT THE U.S.-MEXICO QUADRIPARTITE COMMISSION; ENCLOSES A COPY OF THE REPORT HE MADE TO THE SENATE ON THE MANZANILLO TOURIST MEETING.	ACKNOWLEDGED BY FM REFERRED TO NSC	
SEN. DALE BUMPERS (D) - ARKANSAS	URGES YOU NOT TO SUBMIT TO THE CONGRESS A PROPOSAL TO DEREGULATE THE PRICE OF GASOLINE.	ACKNOWLEDGED BY FM REFERRED TO STU EIZENSTAT CC:ENERGY	

THOMAS J. DOWNEY
2ND DISTRICT, NEW YORK

326 CANNON HOUSE OFFICE BUILDING
TELEPHONE: (202) 225-3335

DISTRICT OFFICE:
4 UDALL ROAD
WEST ISLIP, NEW YORK 11795
TELEPHONE: (516) 661-8777

Congress of the United States
House of Representatives
Washington, D.C. 20515

COMMITTEE ON
ARMED SERVICES

SUBCOMMITTEES:
MILITARY PERSONNEL
MILITARY COMPENSATION

SELECT COMMITTEE ON AGING

COMMITTEE ON
SCIENCE AND TECHNOLOGY

SUBCOMMITTEES:
FOSSIL AND NUCLEAR ENERGY
SPACE SCIENCE AND APPLICATION

February 16, 1979

The President
1600 Pennsylvania Avenue, N.W.
Washington, D.C. 20500

Dear Mr. President:

I thought you'd be interested in the enclosed letter I've sent to the Post re your meeting with the Republican Senators. It has always seemed to me that we do ourselves great harm by classifying the general thrust of our prepared Limited Nuclear Response Options. These options are so powerful, logical, and effective that public knowledge of them could contribute both to deterrence and to cutting off at the knees such lamebrained critics as Evans and Novak.

On the current status of SALT II, I have two suggestions:

1. I would insist on prohibiting all encryption of strategic weapons tests. If the present U.S. position is accepted, SALT critics will ask how we will know if the Soviets are not encrypting key SALT-related data while at the same time sending faked data in the clear. Since encryption prevents knowledge of the subject as well as the substance of telemetry, I don't know how we could answer this criticism. Unless we can sustain the position that telemetry isn't necessary for verification, this position could cost us votes.
2. I would drop our objection to the 20% smaller missiles they want to build. The problem is that we no longer propose to prohibit technological advances in guidance and other key areas. Thus, if our position prevails the Soviets can simply take their new-technology small missiles and grow them 20%, or they can design an entirely new missile incorporating the same technology but sized to match the old missile. So while our position may cause the Soviets some additional R&D expense, in the end it won't constrain them qualitatively but will force them to increase quantitatively. I'd stick by the 5% increase maximum but let them go as small as they want.

Page one

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ACK. FM/NSC
CONGRESSIONAL
LIAISON

MAR 2 1979

cc: Beckel

cc Tom -
Thanks,
again!
Jimmy

cc sent
3/6/79
H

SU II
NAOI

The President
February 16, 1979
Page two

Possibly the foregoing two points could be presented as a package.

Sincerely,

A handwritten signature in cursive script, appearing to read "Tom Downey". The signature is written in black ink and is positioned above the typed name.

THOMAS J. DOWNEY
Member of Congress

TJD/bb

Enclosure

THOMAS J. DOWNEY
2ND DISTRICT, NEW YORK

326 CANNON HOUSE OFFICE BUILDING
TELEPHONE: (202) 225-3335

DISTRICT OFFICE:
4 UDALL ROAD
WEST ISLIP, NEW YORK 11795
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Congress of the United States
House of Representatives
Washington, D.C. 20515

February 15, 1979

COMMITTEE ON
ARMED SERVICES

SUBCOMMITTEES:
MILITARY PERSONNEL
MILITARY COMPENSATION

SELECT COMMITTEE ON AGRICULTURE

COMMITTEE ON
SCIENCE AND TECHNOLOGY

SUBCOMMITTEES:
FOSSIL AND NUCLEAR ENERGY
SPACE SCIENCE AND APPLICATIONS

Letters Editor
WASHINGTON POST
1150 - 15th Street, N.W.
Washington, D.C. 20071

According to Evans and Novak, Sen. William Cohen (R.Me) recently "challenged Carter about what he would do if a Soviet attack destroyed U.S. ground missiles. Would he push the button sending submarine-launched missiles against Moscow and Leningrad, knowing that would doom New York and Chicago?"

Having worked alongside Mr. Cohen for several years, I have too high respect for my former colleague's intellect to believe he addresses the issue of nuclear deterrence in such naive and faulty terms. But for the benefit of Evans and Novak and any Post readers who may be similarly unaware of arcane questions of nuclear strategy, consider the following:

- 1) A heavy Soviet attack against our missiles would collaterally kill several million Americans, thus making massive retaliation almost inevitable. A neat, sanitary, bloodless counter-ICBM strike is not possible with present or near-future technology.
- 2) Such an attack may be possible in 10-15 years, as improved accuracy permits the use of smaller warheads which can kill missile silos without killing nearby people. Against such an attack, Evans and Novak are right: It would be idiotic for us to respond against Soviet cities since the Soviets would then counter-respond against our cities.
- 3) The alternative offered by the hawks and SALT opponents is even more idiotic. They would have us strike back at Soviet ICBMs. But under these circumstances, the Soviets would certainly launch their threatened missiles against our cities. Thus, the hawks' solution sacrifices New York and Chicago while leaving Moscow and Leningrad untouched. Not very attractive for our side.

Letters Editor
February 15, 1979
Page two

- 4) The best solution is to retaliate against targets such as mines and oil fields, remote from population centers but having economic value greater than that of the U.S. missiles the Soviets destroyed. Thus, we would not force further escalation but would clearly make the Soviets the loser in the exchange.

Such a strategy requires no new weapons, can be implemented with a fraction of our present force, and is not threatened by any foreseeable Soviet military capabilities.


THOMAS J. DOWNEY
Member of Congress

TJD/bb

THE WHITE HOUSE
WASHINGTON

3/6/79

The Vice President
Hamilton Jordan
Stu Eizenstat
Tim Kraft
Anne Wexler
Zbig Brzezinski

The attached was returned in
the President's outbox today
and is forwarded to you for
your information. The original
was forwarded to the Attorney
General.

Rick Hutcheson

THE WHITE HOUSE

WASHINGTON

3-6-79

To Atty. Gen. Bell

Because of important considerations and statements which I have made, I prefer that existing border fencing be replaced but that new fencing not be added. Also, delay beginning of the work until April 15th to have an interval following my visit to Mexico and to permit State to inform the Mexican Officials.

J. C.

cc: Vance



Office of the Attorney General
Washington, D. C. 20530

March 2, 1979

MEMORANDUM TO THE PRESIDENT

Re: U.S.-Mexico Border Fence

This memorandum is to apprise you of my plans regarding construction of new and replacement fencing at two points on the U.S.-Mexico border.

Funds for construction of the fencing are contained in the FY 79 budget and were discussed with Congress in hearings and subsequently approved. Construction was originally delayed as the design specified sharp edges which might have caused injuries. The design has been modified to eliminate the potentially hazardous features. Because of the controversy surrounding the publicity received by the fence, I agreed further to postpone construction until after your visit to Mexico.

Construction will require approximately seven months to complete and will begin on or about April 1, 1979. At El Paso, Texas, 6.7 miles of fence will be constructed to replace existing fence in that locale which is in a state of serious disrepair. At San Ysidro, California, 5.1 miles of fence will be constructed consisting of 1.9 miles replacement fencing and 3.2 miles of new fence. Thus 11.8 miles of fence will be built of which 3.2 miles is in an area where no fencing presently exists.

The El Paso and San Ysidro areas accounted for 500,000 of the 862,000 total border apprehensions of persons crossing illegally during FY 78. The fence will channel illegal entry into less populated areas and terrain where apprehension is less difficult. It will also act as a deterrent to cross border crime, particularly among juveniles, which is a serious and growing problem for border community residents. The fence in no way impedes legitimate traffic between the United States and Mexico.

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Through the Department of State, we will inform requisite Mexican government officials of the location, design, and timing of the construction.

Griffin B. Bell

Griffin B. Bell
Attorney General

THE WHITE HOUSE

WASHINGTON

March 6, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: TIM KRAFT *TK*
STU EIZENSTAT *Stu*
ANNE WEXLER *AW*

SUBJECT: U.S.-Mexico Border Fence

After consultation with several community leaders and elected officials, I feel it is important to transmit their feelings to you via this memo.

The fence has gone from a physical barrier to a symbol of intolerance and insensitivity on the part of the Administration. The term, "Carter Curtain", was quickly coined and has the potential of becoming a catch-word for any and all Hispanic complaints about the government--and our Administration.

The Attorney General's memorandum calls for an 11.8 mile fence, of which 8.6 miles is repair of existing fencing. Our strong objection is to 3.2 miles of new fencing.

You may wonder why you are reviewing a staff memorandum--vs.--the-Justice-Department on 3.2 miles of fence---but this should only underline our concern for the extraordinarily adverse consequences, in terms of political hostility and defection, that new fencing, a so-called "Carter Curtain" would create.

If there is an efficiency factor here, it is far outweighed by the political problem it would create. Additional personnel in that area should be considered as an alternative to deal with the same objective. It might be more expensive than fencing---but not, by a long shot, politically.

* * * * *

RECOMMENDATION: That you approve at the very most the construction of the replacement fence. By this action, you would be disapproving the construction of only 3.2 miles of new fence.

Concur _____

Disapprove _____

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

1416

ACTION

March 6, 1979

MEMORANDUM FOR: THE PRESIDENT
FROM: DAVID AARON 
SUBJECT: US-Mexico Fence -- The Attorney General's
Memorandum

Given the controversy surrounding the issue of the fence, I believe we should try to put as much time between your visit and the start of construction on the fence. Otherwise, it will have the unfortunate effect of being seen as the first concrete result of your visit. Additional time will also have the advantage of giving the Mexicans more time to adjust to the fact that we are going ahead with the fence.

Therefore, I suggest that the fence not be started until about April 15 and that Ambassador Lucey promptly inform Foreign Secretary Roel of our intentions.

RECOMMENDATION

That construction not begin before April 15, but that Ambassador Lucey inform Foreign Secretary Roel as soon as possible.

Approve _____

Disapprove _____

THE WHITE HOUSE

WASHINGTON

Date: 3/3/79

MEMORANDUM

FOR ACTION:

*The comment
from Rico*

FOR INFORMATION:

The Vice President.
Zbig Brzezinski *attached*
Stu Eizenstat *concur*
Hamilton Jordan
Bob Lipshutz *1c*
Rick Hernandez - *ckinj*
joint memo from SS, AW & TR

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Attorney General memo re US - Mexico Border Fence

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME:

DAY:

DATE:

ACTION REQUESTED:

Your comments

Other:

STAFF RESPONSE:

I concur.

No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

<input type="checkbox"/>	FOR STAFFING
<input checked="" type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input checked="" type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND
<input type="checkbox"/>	NO DEADLINE
<input type="checkbox"/>	LAST DAY FOR ACTION -

*Call by
noon
if wish to
comment*

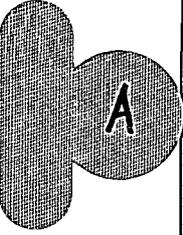
ACTION
FYI

<input type="checkbox"/>	ADMIN CONFID
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<input checked="" type="checkbox"/>	VICE PRESIDENT
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<input checked="" type="checkbox"/>	JORDAN
<input type="checkbox"/>	KRAFT
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<input type="checkbox"/>	MOORE
<input type="checkbox"/>	POWELL
<input type="checkbox"/>	WATSON
<input type="checkbox"/>	WEXLER
<input checked="" type="checkbox"/>	BRZEZINSKI
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<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN
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<input checked="" type="checkbox"/>	<i>Hernandez</i>

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<input type="checkbox"/>	BELL
<input type="checkbox"/>	BERGLAND
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<input type="checkbox"/>	BROWN
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<input type="checkbox"/>	HARRIS
<input type="checkbox"/>	KREPS
<input type="checkbox"/>	MARSHALL
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VANCE



Date: 3/3/79

MEMORANDUM

FOR ACTION:

FOR INFORMATION:

The Vice President
Zbig Brzezinski
Stu Eiznestat
Hamilton Jordan
Bob Lipshutz
Rick Hernandez

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Attorney General memo re US - Mexico Border Fence

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME:

DAY:

DATE:

ACTION REQUESTED:

Other: Your comments

STAFF RESPONSE:

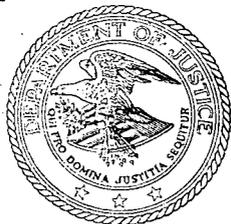
I concur. No comment.
Please note other comments below:

*Bob Pistor,
Comments
ASAP.*

Rick (for 2B)

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone 7052)



Office of the Attorney General
Washington, D. C. 20530

March 2, 1979

MEMORANDUM TO THE PRESIDENT

Re: U.S.-Mexico Border Fence

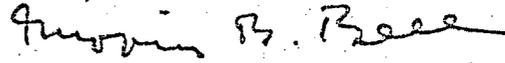
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Through the Department of State, we will inform requisite Mexican government officials of the location, design, and timing of the construction.



Griffin B. Bell
Attorney General

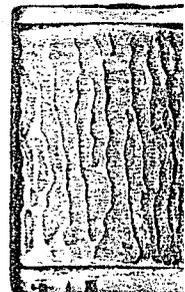
THE WHITE HOUSE
WASHINGTON

06 Mar 79

Jim McIntyre

The attached was returned in
the President's outbox today
and is forwarded to you for
appropriate handling.

Rick Hutcheson



FOR ACTION
FYI

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND
	NO DEADLINE
	LAST DAY FOR ACTION

	VICE PRESIDENT
	JORDAN
	EIZENSTAT
	KRAFT
	LIPSHUTZ
	MOORE
	POWELL
	RAF SHOON
	WATSON
	WEXLER
	BRZEZINSKI
✓	MCINTYRE
	SCHULTZE
	ADAMS
	ANDRUS
	BELL
	BERGLAND
	BLUMENTHAL
	BROWN
	CALIFANO
	HARRIS
	KREPS
	MARSHALL
	SCHLESINGER
	STRAUSS
	VANCE

	ARONSON
	BUTLER
	H. CARTER
	CLOUGH
	CRUIKSHANK
	FIRST LADY
	HARDEN
	HERNANDEZ
	HUTCHESON
	KAHN
	LINDER
	MARTIN
	MILLER
	MOE
	PETERSON
	PETTIGREW
	PRESS
	SANDERS
	WARREN
	WEDDINGTON
	WISE
	VOORDE
	ADMIN. CONFIDEN.
	CONFIDENTIAL
	SECRET
	EYES ONLY



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

MAR 5 1979

*Jim -
Good - Don't
let up
J*

MEMORANDUM FOR THE PRESIDENT

FROM: JAMES T. McINTYRE, JR. *Jim*

SUBJECT: Status Report on Federal Planning Requirements Reform

On June 21, 1978, you issued a memorandum to Federal department and agency heads asking them to implement intraagency grant-in-aid planning requirement proposals. You further directed OMB to continue efforts to achieve interagency planning requirements reform.

The status report called for in the June memorandum follows. Further details on selected ongoing activities are found in the attached appendix.

Highlights of Agency Progress to Date

Nearly all of the 17 agencies participating in the reform of intraagency requirements have reported progress. Selected highlights from seven agencies follow:

Agriculture -- The Food and Nutrition Service issued guidance consolidating separate State planning requirements for five child nutrition programs covering over \$3 billion in annual funds into one State plan (at each State's discretion).

Appalachian Regional Commission - Farmers Home Administration -- A memorandum of agreement has been signed under which the FmHA, wherever possible, will accept the program plan priorities of ARC substate planning districts and both agencies will develop joint State investment strategies in 13 States.

EPA -- Final State and areawide water quality management regulations, which affect \$4 billion in annual grant funds, will be published in March. These revised regulations will eliminate 55 and consolidate or simplify 40 of the present 130 requirements.

HEW -- There are nearly 1400 HEW planning requirements in over 50 grant programs. To date, slightly over 50 percent of 680 HEW proposed internal simplifications, consolidations, or eliminations of requirements have been made.

**Electrostatic Copy Made
for Preservation Purposes**

Interior -- The Heritage Conservation and Recreation Service has reduced the number of mandatory planning requirements from 25 to five for its \$250 million Land and Water Conservation Fund.

Justice -- The Law Enforcement Assistance Administration has completed extensive administrative consolidations for its State planning process. When examined in tandem with proposed statutory changes, it is estimated that a 75 percent paperwork reduction will be achieved.

The above reforms are recent. Not enough time has elapsed to permit assessment of their effect at State and local levels. We intend to conduct such a review over the next few months. We will also be working with DOL's CETA and other agency programs to minimize potential proliferation of planning requirements induced, in part, by legislative changes.

Planning Requirement Simplification Recently Noted in Other Presidential Documents

DOT-EPA -- EPA's air quality planning requirements, which apply to approximately 100 metropolitan areawide planning agencies, have been integrated with related DOT-mass transit highway planning requirements, and DOT administers \$50 million in EPA air quality planning funds for these metropolitan agencies.

HEW -- By March 15, HEW will have selected five States, from among 24 proposals, to test whether existing State planning and budgeting procedures can substitute for HEW annual State plans. These HEW State plan requirements cover about \$25 billion in annual funding.

Future Work Program Activities

A number of work groups composed of OMB and Federal agency representatives have been organized to address interagency planning requirement issues. These groups presently cover: (1) areawide planning; (2) environment, natural resources, and energy; (3) State formula grants; and (4) direct Federal agency planning.

Other activities detailed in the appendix include: (1) agreement with Secretary Kreps' recent request that OMB provide interagency leadership to develop consistent State planning requirements on an interagency basis as they apply to development and growth; (2) standardization of population projections

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across Federal agencies providing grants for construction, thus assuring that Federal and non-Federal matching dollars are expended only for necessary (not speculative) facilities or facility capacities; (3) progress by EDA in resolving the longstanding governing board membership issue; and (4) development of a fiscal year 1981 ZBB crosscut for 35 Federal planning assistance programs.

Wherever possible, intraagency and interagency review efforts will support your anti-waste and anti-inflation program. Further, State and local governments have and will continue to be involved in the development and verification of planning requirements reform.

~~Attachment~~

APPENDIX
ONGOING ACTIVITIES

Individual Agency Planning Requirement Simplifications

OMB will continue to work with each of the 17 Federal agencies in securing periodic reports on progress made towards scheduled milestones. Examples of individual agency activities follow:

Commerce-NOAA -- This agency has consolidated its five sets of regulations, in draft form, into one overall integrated system including those for planning. Included would be simplifications affecting up to 175 discrete planning requirements. The integrated regulations should be published in the Federal Register in the near future.

HUD -- Conversion of annual program plan requirements to triennial submissions for each of 2400 communities receiving Community Development Block entitlement or discretionary grants is taking place.

DOT -- Full and complete integration of mass transit and highway planning requirements continues. For example, the following items are being completely integrated: (1) processes for designating metropolitan planning organizations, (2) the conversion from annual to triennial certifications for small urban area transportation processes, and (3) simplification of documentation requirements.

Interagency Projects

A substantial number of proposed planning requirement simplifications and eliminations can only be handled on a Federal interagency basis, because several Federal agencies have duplicative or contradictory grant-in-aid planning requirements impacting the same State or local governments or agency(s). The following activities are underway to eliminate or mitigate duplications or inconsistencies in planning requirements.

Areawide Planning -- This project is initially concerned with achieving compatibility for areawide planning requirements among Federal agencies as they impact common multi-county planning bodies - both metropolitan and non-metropolitan. There are about 550 areawide agencies and 90-95 percent of the Nation's population is affected. The project agenda includes moving toward common or compatible requirements for: (1) multi-year program plans and annual investment strategies, (2) Federal/State/local planning and programming processes vis-a-vis Federal grants, (3) improved administrative systems and (4) better Federal field coordination.

Environmental, Natural Resources and Energy — Two sub-projects are involved. One focuses on Federal funding and support of State and local planning efforts. The second examines Federal agency conducted planning for both Federal and non-Federal lands. The complexity of this area is indicated by the approximately 150 separate Federal programs in over ten agencies that have been identified as supporting planning, technical assistance to planning or implementation of plans in this area.

Principal objectives of both sub-projects are to: (1) further integrate and consolidate the various efforts, (2) improve the coordination between programs for planning assistance grants, technical assistance, and financial assistance for plan implementation, and (3) improve the relationship between Federal agencies and States, and between States and local governments. Recent Presidential decisions supporting the use of State development strategies to determine the allocation and commitment of funds in community and economic development programs are being examined for possible application in this area also, and we hope an analogous policy can be established.

Citizen Participation and Planning Requirements — Several Federal agencies identified this project as deserving high priority focus in the study. The points they expressed include: agreement that current, widely disparate approaches among agencies in their citizen participation efforts should be changed to provide much greater consistency among programs with similar participation objectives; and a recognition that some citizen participation efforts, now marginal or barely existent, need to be upgraded and improved.

We have deferred until next month initiating work in this area, in part because of an ongoing ACIR effort (in response to a Congressional requirement) which will soon complete the development of recommendations on the overall Federal approach to citizen participation. When established, the interagency planning requirements project will concentrate on preparing alternative models of citizen participation programs for use by Federal agencies in setting their requirements for State and local governments, rather than developing a standardized, uniform model of participation. Several outside groups have suggested the use of performance standards (i.e., measures of achievement) as an alternative to the program models (i.e., steps to be done) approach. The feasibility of this alternative will be examined.

State Planning -- Two sub-projects are involved. First, to supplement HEW's demonstration project substituting State planning and budgeting procedures for HEW formula grant State plans in five States, Agriculture's Food and Nutrition Service, DOL, HEW and Justice-LEAA are engaged in a cooperative effort to further rationalize federally required annual State plans across these Federal agencies. These four agencies are dealing with items such as improved methods for gubernatorial review, the development of common timeframes for State plan submittal, and greater consistency on State planning procedures.

Second, Secretary Kreps has requested OMB's assistance in developing consistent State planning requirements across programs in numerous Federal agencies. The intent is to strengthen State participation in Title V Regional Action Commissions through improved State planning processes.

Standardization of Data Requirements Including Population Projections -- Progress has been made in standardizing population projections. The Statistical Policy Coordinating Committee, chaired by Secretary Kreps, has recommended that a national set of population projections, disaggregated to State level, be prepared by Census and BEA, acting in concert. These two Bureaus are presently preparing the methodology for developing such an estimate and will complete this task by July. OMB is preparing procedures for use by State and local governments in breaking down these State "control" numbers on a substate basis. Once the national population projection is developed, all Federal agencies having population projections as an element in their capital grant assistance programs will be required to use this projection. The first projection will be made next year. The standardization can result in major economies in the funded costs of capital investment facilities, such as sewage treatment works.

Section 160 of the 1978 Surface Transportation Act -- OMB is participating with DOT, DOE, and EPA on a study of the feasibility of integrating and consolidating various programs related to surface transportation including planning. A report on this endeavor is scheduled to be transmitted to the Congress in late 1979. The study will, in part, be an effort to further the integration achieved between EPA's air quality planning programs and DOT's mass-transit highway planning programs.

Community and Economic Development Planning Assistance Consolidation

As part of the Administration's reorganization effort, a proposal has been prepared to consolidate the HUD 701 program, EDA's multi-county district level support and State and local economic development planning programs and Agriculture's rural planning assistance program under the

proposed Department of Development Assistance. You have separately received the community and economic development reorganization proposal which includes this specific consolidation.

Review of Grant-in-Aid Planning Assistance Programs

A crosscutting analysis of Federal financial planning assistance is being prepared as a part of OMB's Spring Preview for FY 81. (Tentatively, 35 grant-in-aid programs have been identified which, in whole or in part, are funded at an aggregate level for planning assistance of \$800 million in FY 79). This crosscutting review grew out of a personnel crosscut conducted during the FY 80 budget review. These analyses go beyond personnel to cover broader program considerations. It is being coordinated by OMB's Community and Economic Development Special Studies Division in conjunction with appropriate OMB intergovernmental, reorganization and management divisions.

Analyses are being developed and they fall within the context of one or more of the following issue statements:

- (1) Should there be a uniform standard established with regard to the employment of non-Federal personnel at the State and local level in planning assistance programs, especially where these personnel may be supplementing the responsibilities of Federal employees and programs?
- (2) To what extent should the coordination of Federal planning programs be sought through program consolidation as opposed to uniform standards across several planning assistance programs?
- (3) To what extent should Federal assistance be provided for planning activities which are otherwise not directly related to the expenditure of Federal funds?

ID 790876

THE WHITE HOUSE

WASHINGTON

6

DATE: 05 MAR 79

FOR ACTION:

INFO ONLY: THE VICE PRESIDENT HAMILTON JORDAN

STU EIZENSTAT JODY POWELL

JERRY RAFSHOON JACK WATSON

ANNE WEXLER RICHARD PETTIGREW

SUBJECT: MCINTYRE MEMO RE STATUS REPORT ON FEDERAL PLANNING
REQUIREMENTS REFORM

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+++++
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
+ BY: +
+++++

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ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE
WASHINGTON
06 Mar 79

The Vice President	Jody Powell
Hamilton Jordan	Jerry Rafshoon
Stu Eizenstat	Jack Watson
Tim Kraft	Anne Wexler
Bob Lipshutz	Jim McInyre
Frank Moore	Hugh Carter
Alfred Kahn	

The attached was returned in the President's outbox today and is forwarded to you for your information.

Rick Hutcheson

ADMINISTRATIVELY CONFIDENTIAL

EYES ONLY

Id 790897

THE WHITE HOUSE
WASHINGTON

06 Mar 79

To Secretary Andrus

The attached was returned in
the President's outbox today
and is forwarded to you for
your information.

Rick Hutcheson



THE SECRETARY OF THE INTERIOR
WASHINGTON

March 2, 1979

MEMORANDUM TO THE PRESIDENT

From: Secretary of the Interior

Subject: Major Topics for the Week of February 26

Due to my travel to Los Angeles, I will cover just one major topic this week--Alaska.

The House Interior Committee vote on our Alaska Bill was unfortunate but not devastating. As I reported to you on Monday, Udall reported that we had a one vote margin. The vote that changed, without warning, was Melvin Evans from the Virgin Islands. Although we were working with him on his local problems, OMB wouldn't agree to his requests for additional funding. Stevens then promised him that he would put the same money into the bill in Senator Byrd's appropriation committee and guarantee that it would stay. This cannot be allowed to happen, and I will work with Jim McIntyre to see that it doesn't.

The Bill will now go to the floor, where the oil companies don't have the clout they have in committee, for amendment. The original was considerably more liberal than our Bill, but we have lost some of our room for negotiations. Should it go below our recommendations, I would recommend veto and your monument status will remain to protect the important areas. I continue to be in close contact with Mo Udall in this matter, and he is not too disturbed. We will, of course, keep you advised if any changes are contemplated.

Cecil

S/A

CECIL D. ANDRUS

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*I'm sure
I could
have
changed
Evans - an
old
friend*

C
1



THE SECRETARY OF TRANSPORTATION

WASHINGTON, D.C. 20590

March 2, 1979

MEMORANDUM FOR THE PRESIDENT

THROUGH: Rick Hutcheson, Staff Secretary

FROM: Brock Adams

SUBJECT: Significant Issues for the Week of February 26

9

Action
Requested.

done

Rail Deregulation - On Tuesday I forwarded to the Office of Management and Budget and to your Domestic Policy Staff for administrative clearance the proposed "Railroad Deregulation Act of 1979". This is the bill that you mentioned in the State of the Union Message and is on your agenda. It would fundamentally reshape the existing railroad regulatory system to rely on more competition and reduced regulation. I have been asked to testify before Jim Florio's Transportation Subcommittee of the House Interstate and Foreign Commerce Committee on March 20, and it is extremely important that the bill be cleared prior to that date so that it can be considered this legislative year. As you know, in December we circulated an options paper on the rail issue which was commented upon by the other agencies. My staff and I stand ready to do anything necessary to assure that the bill is sent forward promptly, but I hope you will indicate to your staff at your next meeting that we need this cleared as soon as possible.

Other Rail Legislation - I also transmitted to Jim McIntyre this week two other proposed rail bills. The first is the Amtrak Improvement Act of 1979 which implements many of the recommendations in our pared-down Amtrak Route proposal and includes a three-year \$552 million authorization of funds. The second is the Northeast Corridor Improvement Project authorization bill. I am scheduled to testify on these bills on Monday and Tuesday respectively.

The Cost Containment Anti-Inflation Efforts - The Department's Federal Highway Administration (FHWA) has instituted new procedures in support of your anti-inflation efforts. Under these procedures, I have asked FHWA to re-examine all highway construction bids which exceed our estimated costs by over seven percent. In some instances, FHWA will have bids readvertised to obtain lower prices. We have recently applied this procedure in Michigan where we rejected an estimate to build the Zilwaukee Bridge because it was 33 percent higher than our internal cost estimates. (The bid was \$81 million; the estimate was \$61 million.) An urban reconstruction project in Illinois has been rejected because the construction estimate has risen 46 percent in one year.

We are adding to construction contracts provisions for value engineering, anti-inflation incentives, and alternative designs which should help bring the costs of the projects down. In addition, we are asking for recycling, use of waste products, and use of emulsified asphalts to help reduce energy demands as well as lower costs.

Costs of highway construction during the 4th quarter of 1978 only rose 2.2 percent above the previous quarter compared with an increase of 17.6 percent in the second quarter and 14.7 percent in the 3rd quarter of 1978. My Department formalized its anti-inflation program during the 4th quarter and we hope these continued efforts will hold down costs.

U. S. DEPARTMENT OF LABOR

OFFICE OF THE SECRETARY

WASHINGTON

C

March 2, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: SECRETARY OF LABOR, Ray Marshall (M)

SUBJECT: Major Departmental Activities, February 26-
March 2, 1979

Building better connections between the private sector and government jobs and training programs. In a further effort to improve this relationship, I have been working closely with the National Alliance of Business and other business organizations. On Tuesday, March 6, I will be in New York to participate in a wide range of promotional activities supporting our private sector initiatives. A recent Chamber of Commerce survey of business shows that although only 30% of the businesses sampled have had experience with CETA programs, almost 80% of these have a favorable reaction.

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Department of Energy
Washington, D.C. 20585

C
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March 2, 1979

MEMORANDUM FOR:

THE PRESIDENT

FROM:

JIM SCHLESINGER

SUBJECT: Weekly Activity Report
February 24 - March 2, 1979

1. Energy Conservation Contingency Plans. The three standby energy conservation contingency plans and the standby rationing plan, which you approved this week, have been submitted formally to the Congress.
2. International Energy Agency. The International Energy Agency (IEA) has adopted a resolution requesting all member governments to reduce their demand for oil on the world market in amounts adequate to save cumulatively 2 million barrels of oil per day (this essentially is the entire current world shortfall). We are currently reviewing the appropriate U.S. response.
3. Gasoline Tilt. The Department has issued its rule which will allow firms to include certain costs in computing the maximum ceiling prices for motor gasoline which they have not been able to include in the past. This rule should result in additional investment for much needed increased domestic refinery capacity, particularly with regard to unleaded gasoline.
4. Decontrol of Aviation Gasoline and Kerojet Fuel. The congressional review period has ended on the Department's proposal to exempt aviation gasoline and kerojet fuel from the mandatory petroleum allocation and pricing regulations; thus, the Department will issue shortly a notice announcing the effective date of the removal of these controls.

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THE SECRETARY OF COMMERCE

WASHINGTON, D.C. 20230

FYI

REPORT TO THE PRESIDENT

March 2, 1979

The reactions of the Governors to your remarks on export policy last Sunday were very positive. I have subsequently written each Governor pledging the Department's technical and program support for State export promotion efforts, along with the coordination assistance of my Secretarial Representatives in the ten Federal Regions. Pursuant to your request at the Cabinet meeting Cy Vance and I have sent you a memorandum on the export development issues raised during Sunday's meeting.

The merchandise trade deficit increased from \$1.7 billion in December to \$3.1 billion in January. This increase was due in part to (1) the arrival of abnormally large amounts of crude oil purchased before the December OPEC price increase, (2) the elimination of seasonal adjustment for oil imports which would have deflated this surge, and (3) a sharp setback in the balance of trade in manufactures, stemming primarily from demands for goods generated by the rapid growth of the U.S. economy in the fourth quarter. The above figures reflect a new, improved seasonal adjustment methodology. While the new methodology contributed to a larger deficit for January, its application to last year's trade data shows a more rapid decline in the deficit during the latter part of 1978 than previously reported. Despite January's performance, we should see significant improvements in our trade deficits during the remainder of 1979.

You may hear from the steel industry because we denied their request to impose controls or formal monitoring on ferrous scrap. Although scrap prices have increased in recent months, the volume of exports has declined. We expect this trend to continue, thereby obviating the need to restrict scrap exports.

Chief executives from the retailing industry recently joined me in a discussion of Administration initiatives and industry issues. Growth in retailing is expected to continue at a healthy rate; however, slow productivity improvements and uncertainties of energy supply are major concerns for this industry. Industry representatives expressed overall support for the Administration's voluntary anti-inflation program, budget restraint, regulatory reform measures, and liberalized trade policies. Specific issues discussed included the following:

- Difficulties in compliance with price standards, due primarily to techniques for assessing compliance which differ from traditional retail pricing methods. However, Fred Kahn and COWPS have worked closely with the industry, and in our view the standards are reasonable.

- Increases in minimum wages and social security taxes, particularly their inflationary impacts. The retailers recommended deferrals. Although we envision no near term changes, we will work with the industry to quantify consumer benefits of longer term deferral proposals.
- MTN, for which the retailers expressed strong support. We will be working with Bob Strauss and the White House Task Force on ways to emphasize the consumer benefits of liberalized trade. Although retailers generally oppose OMA's, textile agreements, and other quota arrangements, we noted their overall importance and agreed to consult closely with the industry.

With respect to the economy as a whole, the index of leading economic indicators for January declined 1.2%, after very small declines in November and December. The major source of weakness again was in the financial components of the index, reflecting in part distortions caused by recent innovations in financial regulations and practices. We interpret this decline in the index as a signal of slower growth from the high 4th quarter rate rather than as a harbinger of recession.

This week during our follow-up contacts for Fred Kahn on the Fortune 500 response to your November letter, John Bierwirth, Chairman of Grumman Corporation, related to us the following story. On a recent trip to Egypt he was stopped on the street, in small towns as well as in Cairo, ten to twelve times and asked if he were an American. When he replied yes, his questioners would invariably say something to the effect of "Hurrah for President Carter. We love him." Mr. Bierwirth was very impressed with the spontaneity and sincerity of these expressions and thought you would appreciate hearing about them.


Juanita M. Kreps



THE SECRETARY OF THE TREASURY
WASHINGTON 20220

March 2, 1979

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MEMORANDUM FOR THE PRESIDENT

Subject: Highlights of Treasury Activities

1. THE DOLLAR

The foreign exchange markets continued to be relatively stable, although uncertainties associated with Iran, oil prices, and Indo-China hostilities remain. The January trade deficit was higher than market expectations, but the new seasonal adjustments generated confusion, and the results were interpreted favorably. By late Thursday, the dollar was trading at or above last Friday's levels against most major currencies. Central bank intervention was relatively light, with the Japanese and the U.S. selling more dollars to support the yen, which continues to experience seasonal selling pressures and the effects of unusually large capital borrowings by foreigners.

2. REAL WAGE INSURANCE

The Democratic Caucus in the Ways and Means Committee was discouraging. The opposition was vocal. Some of our allies were critical of the proposal on grounds of budget cost, since inflation is clearly increasing over Administration estimates. The Committee decided to recommend \$2.5 billion to the Budget Committee for the First Budget Resolution, but no decision was made on going to mark-up. Members will now discuss the proposal again with Administration officials, to determine our views in light of changing economic circumstances. It will take further strong Administration efforts to move the proposal toward mark-up. The EPG will discuss strategy on the issue next week, on Mike's return from the Far East.

3. EPG

The Steering Group will next week take up possible new anti-inflation measures and, if staff work is ready, the main options on crude oil pricing.

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Bob Carswell
Robert Carswell
Acting Secretary

EXECUTIVE OFFICE OF THE PRESIDENT
COUNCIL ON ENVIRONMENTAL QUALITY
722 JACKSON PLACE, N. W.
WASHINGTON, D. C. 20006

March 2, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: Charles Warren *Warren*
Gus Speth
Jane Yarn

SUBJECT: Weekly Status Report

Meeting with Solar Energy Leaders. The Solar energy leaders with whom you met were pleased with the meeting. Their main regret is their failure to stress more strongly two key points:

- o An ambitious, quantitative national solar goal is viewed as extremely important. In their February 4, 1979 letter to you, you will recall that 117 members of Congress called for a commitment analogous to President Kennedy's 1961 goal of placing a man on the moon by the end of the decade. Both this Congressional group and the group with whom you met urge a goal having 25 percent of U.S. energy from solar sources by 2000. Our information is that a goal in the 20 to 25 percent range would be acceptable to both groups.
- o The competitive disadvantage solar energy faces in today's marketplace is due in substantial part to existing federal and state policies. Among the important conclusions of the interagency Solar Domestic Policy Review was that federal tax policies, fossil fuel pricing and many direct and indirect federal subsidies to conventional energy sources discriminate unfairly against solar. The resulting market imperfection is large, not small. The DPR developed proposals for overcoming these problems and achieving a high solar goal.

CEQ Energy Conservation Report. The Congressional response to our report on the potential for energy conservation, The Good News About Energy, has been good. Congressmen Dingell and Ottinger, the subcommittee chairmen for energy conservation commercialization and R&D respectively, have praised the report.

Convention on Trade in Endangered Species (CITES). We have received your March 1, 1979 instructions to establish with the Department of the Interior procedures which assure interagency resolution of disputed CITES matters and adequate public participation. We are working closely with the Department, particularly Fish and Wildlife Service officials, and the Endangered Species Scientific Authority to accomplish your directives promptly.

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DEPARTMENT OF AGRICULTURE
OFFICE OF THE SECRETARY
WASHINGTON, D. C. 20250

21

March 2, 1979

MEMORANDUM TO THE PRESIDENT

THROUGH Rick Hutcheson
Staff Secretary

SUBJECT: Weekly Report

ENERGY. With our new insulation standards, beginning last July, FmHA financed housing is 26-42 percent more energy efficient than those built according to the standards still used by other federal agencies. I understand the hesitation in taking on the housing industry -- which USDA did -- but there is great potential for energy conservation with FmHA standards. FmHA finances 150,000 units annually; HUD, 700,000; VA, nearly 900,000.

TALMADGE. Stopped by to see the Chairman Thursday. He seemed rested and in good spirits.

A handwritten signature in black ink, appearing to read "B. Bergland".

BOB BERGLAND

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Office of the Attorney General

Washington, D. C. 20530

March 2, 1979

Principle Activities of the Department of Justice
for the Week of February 26 through March 2, 1979

1. Meetings and Events

On Monday, the Attorney General, the Deputy Attorney General, and the Acting Administrator of the LEAA met with representatives of the National Coalition for Youth on juvenile justice programs. On Tuesday the Attorney General addressed the annual conference of U.S. Border Patrol Sector Chiefs and addressed the press at the White House on the occasion of the Presidential message and press briefing on court reform legislation. On Thursday, the Attorney General addressed the luncheon meeting of the Palm Beach Round Table in Palm Beach, Florida.

2. Inspector General Council

In response to the President's comments on a proposal to establish a council to coordinate efforts of the new Inspectors General and other officials to combat fraud and waste in government programs, the Deputy Attorney General has been working with Jim McIntyre and Alan Campbell to develop a new proposal consistent with the President's comments. This should be submitted next week.

3. Management Systems Task Force

Pursuant to directions from the Attorney General, the Deputy Attorney General convened the first meeting of the Department's Law Enforcement Management Systems Task Force on Thursday. It will begin an immediate study of the Immigration and Naturalization Service, aided by technical experts from within the Department and by outside management consultants.

4. FOIA Compliance

The Director of the FBI testified before the Subcommittee on Government Information and Individual Rights of the House Committee on Government Operations on Thursday regarding the difficulties encountered by the Bureau in complying with the Freedom of Information and Privacy Acts. He discussed four areas of concern to the Bureau: (1) statutory time limits, (2) the exemption for investigative records, (3) the use of FOIA to obtain internal FBI manuals and guidelines, and (4) the FBI's records destruction policies and practices.

5. Goldwater Suit Dismissal Sought

On Monday, the Department filed a motion to dismiss the lawsuit brought by Senator Goldwater and other members of Congress against the President and other officials in regard to the termination of the Mutual Defense Treaty with Taiwan. Normally, reply papers from the plaintiffs would be due in 10 days, but they will probably request, and be granted, up to 30 additional days in light of the complexity of the legal and factual arguments made in the government's motion.



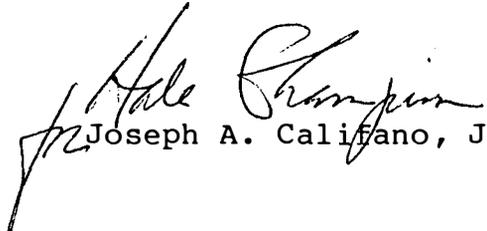
THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE
WASHINGTON, D. C. 20201

March 2, 1979

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Weekly Report on HEW Activities

- o Hospital Cost Containment: Following our announcement of the hospital cost containment legislation on Monday, I will be testifying on the proposals before the Human Resources Health Subcommittee (Kennedy) on Friday, March 9; before a joint hearing of the health subcommittees of the House Commerce and Ways and Means Committees on the following Monday; and before the Talmadge Subcommittee on Finance on Tuesday, March 13. The combination of these events ought to give us a good start in the campaign to achieve hospital cost containment as early as possible in this session.
- o Budget: The most encouraging action this week to sustain your budget recommendations was the decision of the Senate Human Resources Committee to accept a reduction of approximately \$150 million from the current services level in the impact aid program. Although this is not as much as we had wanted--we requested a cut of \$320 million--it represents a significant success, for such an action from an education authorization committee is virtually unprecedented.
- o Testimony: On Tuesday I will testify on the HEW budget before the House HEW/Labor Appropriations Subcommittee (Natcher).
- o Soviet Refugees: In a ceremony scheduled for Thursday, I will sign an agreement with the voluntary charitable agencies which resettle Soviet refugees in this country, for settlement services to be provided under the special \$20 million appropriation which we requested last year.


Joseph A. Califano, Jr.

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THE SECRETARY OF HOUSING AND URBAN DEVELOPMENT
WASHINGTON, D.C. 20410

March 2, 1979

MEMORANDUM FOR: The President
Attention: Rick Hutcheson

SUBJECT: Weekly Report of Major Departmental Activities

There have been no major activities within the Department of Housing and Urban Development during the past week which merit the President's attention.

Patricia Roberts Harris
Patricia Roberts Harris



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

WASHINGTON, D.C. 20460

March 2, 1979

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REPORT TO THE PRESIDENT

OFFICE OF THE
ADMINISTRATOR

FROM: Barbara Blum *Barbara Blum*
Deputy Administrator

On February 28, 1979, EPA ordered an emergency suspension of all major uses of two similar dioxin-contaminated herbicides -- 2,4,5-T and Silvex. The order covers all forestry, rights-of-way, and pasture uses of 2,4,5-T, as well as home and aquatic uses of Silvex.

This action was based on a new study conducted in Oregon correlating a high rate of miscarriages with 2,4,5-T spraying on forests over a six-year period. It was unprecedented in the history of our national pesticide regulatory program, and halts all spring spraying of the herbicides (representing approximately seven million pounds of 2,4,5-T and two million pounds of Silvex), thus precluding exposure to over four million people. Many homeowners, including women of child-bearing age, could be at risk also through home garden products containing Silvex.

The federal pesticide law requires EPA to balance the benefits of the use of a pesticide against its risks. From information we have already received from the Department of Agriculture, the timber industry, power companies, Dow Chemical and others, it is clear that the economic benefits of 2,4,5-T are important to several segments of society. However, the short-term economic impact will be minor.

Unfortunately, two other federal agencies are affected by the order. The Forest Service is a major user of 2,4,5-T and will be prevented from spraying this year. The Veterans Administration will probably receive additional attention regarding the suits of Vietnam veterans relating to exposure to Agent Orange, since 2,4,5-T was a major ingredient of that defoliant. I personally notified both agencies before the suspension was issued.

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Community WASHINGTON, D.C. 20506
Services Administration



March 2, 1979

MEMORANDUM TO THE PRESIDENT

ATTENTION: Rick Hutcheson
Staff Secretary

FROM: Graciela (Grace) Olivarez *GO*
Director

SUBJECT: Weekly Report of Significant Agency
Activity (Week of February 26, 1979)

Crisis Intervention Program

The Community Services Administration (CSA) has distributed almost \$138 million of the \$200 million allocated for its Crisis Intervention Program. During this past week, CSA distributed \$40.5 million. In addition, 13 more states submitted applications for supplemental assistance. All these applications were approved so that 33 states have now qualified for CSA's supplemental assistance.

Black History Month

CSA has just concluded its successful series of programs commemorating Black History Month. Speakers included: Dorothy Height, President of the National Council of Negro Women; Charles Walker Thomas, president of the Association for the Study of Afro-American Life and History; Elaine Thomas, director of the Tuskegee Institute's George Washington Carver Museum; Professor Ivan Van Sertima of Rutgers University; Presidential Special Assistant Louis Martin; author Haki Madhubati, and Ambassador Francis Dennis of Liberia.

Accessibility for the Handicapped

The ~~attached~~ CSA publication is a directory of consultants who specialize in the environmental needs of the handicapped. CSA hopes that this directory will help agencies identify local sources of technical assistance.

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Accessibility Assistance

**A directory
of consultants
on environments for
handicapped people**

National Center for a
Barrier Free Environment

Community Services
Administration

March 6, 1979

MEMO TO: Mr. O'Neill

FROM: Ari

1. FY '80 Budget: Appropriations subcommittees have begun hearings. Bills on track for floor action beginning June 13th.

First Budget Resolution: Will reach markup first week in April. Even assuming adoption of all President's legislative recommendations (social security amendments, veterans' health care, impact aid, school lunch and child nutrition), Giaino expects a \$31.8 billion deficit — due to slightly less optimistic economic forecast (6.4% vs. 6.2% unemployment; 7.7% vs. 7.5% inflation) and re-estimates. Elimination of state share of general revenue sharing or real wage insurance could improve deficit situation.

2. FY '79 Budget: Rescission on floor today. Committee approved \$704 million of \$915 million in budget authority requested by Administration. Nurses will fight \$35 million cut (v. request of \$80 million) in nurse training.

Ceiling: Budget Committee will file re-estimate in about a week. Thereafter supplementals (including Council on Wage and Price Stability and disaster relief) will require waivers from Budget and Rules Committees, or will have to wait till late May. Third resolution will be considered together with first resolution for fiscal '80.

3. Debt Limit: First attempt defeated 194-222 on 2/28. Ways and Means scheduled to report increase to \$830 billion (instead of \$836 billion) which may last through September, today.
4. Real wage insurance: Committee Democrats caucused. Administration predicts cost of \$2.5 billion. Staff project \$6 billion. There are not now 19 votes. (Problems: Ullman, Vanik, Pickle, Jones, Jacobs, Holland, Brodhead, Lederer, Guarini).
5. Panama Canal: The four committees (Merchant Marine, Foreign Affairs, Judiciary, Post Office) are under April 10th reporting deadline.
6. China-Taiwan: Implementing legislation and resolution combined in single package. Floor action Thursday.
7. Hospital Cost Containment: Expect Administration bill today. Planning a July 1 or 15th reporting deadline on Commerce and Ways and Means. Problems in Commerce Subcommittee (including Shelby)
8. Alaska D-2 Lands: Merchant Marine and Interior under March 19 reporting deadline which will probably be extended by two weeks. Interior adopted Huckaby weakening amendment.
9. Illinois Brick: Reverses Supreme Court restriction on antitrust suits. Full Judiciary markup likely in late March.
10. Council on Wage and Price Stability: Reauthorization with additional employees. Full Banking Committee markup scheduled this week.
11. Constitutional Amendment: Judiciary tentatively plans two days of substantive hearings in mid-March.

PASSED HOUSE:

Countervailing Duties: Extension of waiver authority till October 1 passed by voice vote 3/1.

OTHER MAJOR LEGISLATION:

National Health Insurance (Administration decision expected shortly)
Welfare Reform (Administration bill expected 3/23)
Trade Agreement (expected in April)
Social Security Amendments (only disability before summer)
Transportation Deregulation (Pres. message and rail bill likely soon)
Department of Education (Administration bill filed)
Department of Natural Resources (strong opposition to Forestry transfer)

Other Major Legislation (con't.)

Authorizations for Asian, African, and Inter-American Development Banks
Public Works Authorization (water projects)
Public Financing (160 co-sponsors on Mikva bill; mid-March hearings likely)
Intelligence Charters
Criminal Code Reform (Drinan subcommittee. Uphill despite his enthusiasm)
Lobby Reform (passed House last year; died in Senate)
Nuclear Licensing Reform
Nuclear Waste Management (Admin. bill expected this week)
160-Acre Amendments (limitation on use water provided by Fed. Reclamation program)
Sugar Bill (passed Senate last year, defeated in House)
Carryover Basis Tax rules
Labor Law Reform (passed House last year; died in Senate)
Federal Pay Comparability (Admin. bill expected this month)
Regulatory Reform (Admin. bill expected 3/14)