

**4/4/79 [1]**

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9:15 AM

THE WHITE HOUSE

WASHINGTON

April 3, 1979

PRESENTATION OF TEACHER OF THE YEAR AWARD  
TO MARILYN BLACK OF NEW HAMPSHIRE

Wednesday, April 4, 1979

9:15 a.m.

The Oval Office

From: Anne Wexler *Anne*

I. PURPOSE

To meet and give recognition to the 1979 Teacher of the Year, Marilyn Black of Hanover, New Hampshire.

II. BACKGROUND

The Teacher of the Year program is in its 28th year and it is traditional for the President to present this award. The event is sponsored by Encyclopedia Britannica, Ladies Home Journal and the Council of Chief State School Officers.

While, in the two previous years that you have presented this award a larger ceremony took place, this year a much smaller group will participate.

III. TALKING POINTS

To be provided by Walter Shapiro.

IV. PARTICIPANTS AND PRESS PLAN

A. Participants

A group of eighteen (see attached list) including Marilyn Black, Teacher of the Year, and her family; representatives from the three co-sponsors, Ladies Home Journal, Encyclopedia Britannica, and the Council of Chief State School Officers; Robert Brunelle, the Commissioner of Education for the State of New Hampshire; Hugh Watson, State Superintendent of Schools; and Congressman Norman D'Amours.

B. Press Plan

Brief photo opportunity.

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ATTENDEES OF TEACHER OF THE YEAR

BLACK, Heather L. 001-54-4858 1/8/60	daughter of teacher of the year
BLACK, Marilyn W. 001-28-8251 11/15/30	Teacher of the Year
BRUNELLE, Robert 003-12-8264 9/19/24	State Commissioner of Education
FIELD, John 039-16-1239 7/2/07	Vice President, Encyclopedia Britannica Education Corporation
MILLER, Mary Susan 080-18-7471 2/9/22	Education Editor, Ladies Home Journal
ROBLING, John S. 485-09-6931 5/16/22	Vice President, Encyclopedia Britannica Incorporated
SHELLENBERGER, James 164-12-0175 12/24/13	Photographer
PIERCE, Darlene 484-28-1964 6/1/30	Coordinator of program, Council of Chief State School Officers
SWANSON, Charles 326-22-1095 11/14/27	President, Encyclopedia Britannica, Inc.
SWANSON, Barbara 330-26-4754 10/9/32	Wife
THOMAS, Robert 331-26-1567 3/28/33	Publisher, Ladies Home Journal
TAYLOR, Daniel 211-26-4442 10/2/33	Immediate Past President, Council of Chief State School Officers

WILLIAMS, Clarence O.  
191-32-8607  
12/7/95

father of Teacher of the Year

WILLIAMS, Ruth V.  
163-38-9332  
9/19/98

mother of Teacher of the Year

BRUNELLE, Diane  
002-18-8786  
2/27/25

wife of Robert

VOGEL, Marie  
043-30-0640  
10/5/32

wife of Ray School principal

WATSON, Hugh  
164-26-0339  
12/28/26

State Superintendent of Schools

D'AMOURS, Norman

Congressman from New Hampshire

TALKING POINTS

THE WHITE HOUSE

WASHINGTON

April 3, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: BERNIE ARONSON  
WALTER SHAPIRO

WES

SUBJECT: Talking Points for Presentation of the Teacher of the Year Award to Mrs. Marilyn W. Black, April 4, 1979.

1. This is the third time that I have presented the Teacher of the Year Award. It is a ceremony that I always look forward to. This award not only singles out a special, dedicated individual, but it also recognizes the lasting contributions of the nearly two million American teachers. As the great American historian Henry Adams wrote, "A teacher affects eternity; he can never tell where his influence stops." (The Education of Henry Adams, 1907).

2. I remember how deeply my mind and character were shaped by my ~~first~~ teacher, Julia Coleman. I mentioned her in my Inaugural Address as a way of expressing the debt that I owe to her to this day. I have always been deeply concerned about education. My first public office was serving on the Sumter County School Board in Georgia. As President, I have continued to recognize the importance of education in shaping America of the future. I have proposed to Congress -- and I intend to fight for -- the creation of a separate Cabinet-level Department of Education. Since taking office, total federal support for education has increased by more than 50 percent.

3. I would like to say a few words about the Teacher of the Year for 1979, Marilyn Williams Black. Her home of Hanover, New Hampshire, is a town with which I became very familiar in 1975 and 1976. Mrs. Black teaches art to elementary school students at the Bernice A. Ray School. But she also has developed exciting and creative ways of integrating art into her students' other activities. For example, if her students are reading about Japan in social studies, she will teach them about Oriental art and Japanese brush strokes.

4. Mrs. Black is the type of teacher who doesn't stop working and innovating just because the official school day is over. A typical example of her energy and enthusiasm was her role in the building of "Colonial House" on the grounds of her school. This is a recreation of the seventeenth century post-and-beam homes which demonstrates to students what Colonial New England was like. She did everything from collecting and cleaning the 200-year-old bricks needed for the construction of the house to inspiring her students to raise money for the project with bake sales and other activities. She and her colleagues even had to battle the local bureaucracy as they struggled to get a building permit for "Colonial House."

5. I understand that Mrs. Black has brought some gifts that were made by her students. I have already promised to see that these placemats and wall-hangings, woven in the Colonial style, will be given to my daughter Amy's school. In exchange, I am proud to present Mrs. Black with the crystal apple that symbolizes the Teacher of the Year.

6. There is also a duty that I would like to add to Mrs. Black's busy schedule; I have just made her a member of this year's Commission on Presidential Scholars. This Commission rewards excellence by identifying the best high school students in the country. If anyone can recognize excellence, it is an innovative and gifted teacher like Mrs. Black.

# # #

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

9  
1

April 4, 1979

MEMORANDUM FOR: THE PRESIDENT  
FROM: Dr. Brzezinski  
SUBJECT: Death of Bhutto (U)

Early this morning the Pakistani government announced the death--by hanging--of former Prime Minister Bhutto. The execution, reportedly at the Rawalpindi jail, took place shortly before sunrise. (U)

As yet there has been no reaction from Bhutto supporters. Our embassy is monitoring the situation. (U)

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THE WHITE HOUSE  
WASHINGTON

Phil has  
seen

---

~~XXXXXXXXXX~~

file

THE WHITE HOUSE  
WASHINGTON

March 21, 1979

*P*  
*Frank -*  
*This is an*  
*excessive demand*  
*on my time.*  
*5 meetings!!!*

MEMORANDUM FOR THE PRESIDENT

FROM:

FRANK MOORE *F.M./GR*  
DAN TATE *Dan*  
BILL CABLE *Bill*

*J*

In addition to the consultations that will take place on the Hill with Stu Eizenstat, Secretary Schlesinger, and others, we recommend that you have a series of consultations with several different energy groups. To the extent that the Members feel they have been involved in a full consultation, our efforts to implement your impending energy decisions will be greatly enhanced. We feel it is important that the Congress feels that current decisions have been made in the context of the overall energy situation.

1. Meeting on solar energy and other alternative energy forms.

We recommend you meet with 10 House Members and 5 Senators and let them give you their ideas on these matters.

2. Meeting on nuclear energy.

We recommend that you meet with about 8-10 Members to hear their views on nuclear policy. It would not be our intention to discuss CRBR.

3. Meeting on special energy concerns of the Northeast.

We recommend a meeting with Senators Durkin, Leahy, Muskie and several House Members to demonstrate your special concern for the Northeast.

*Staff level*

*Combine*



- 4. Meeting with Senate energy and tax leaders.

Our meetings on the Hill on Thursday will determine how we should approach this meeting, in terms of consulting on your oil pricing and tax decisions.

- 5. Meeting with House energy and tax leaders.

(Same as above).

cc: Phil Wise

APPROVE \_\_\_\_\_ DISAPPROVE \_\_\_\_\_

THE WHITE HOUSE

WASHINGTON

4/4/79

Frank Moore

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
your information.

Rick Hutcheson

FOR STAFFING
FOR INFORMATION
FROM PRESIDENT'S OUTBOX
LOG IN/TO PRESIDENT TODAY
IMMEDIATE TURNAROUND
NO DEADLINE
LAST DAY FOR ACTION -

ACTION  
FYI

ADMIN CONFID
CONFIDENTIAL
SECRET
EYES ONLY

VICE PRESIDENT
EIZENSTAT
JORDAN
KRAFT
LIPSHUTZ
MOORE
POWELL
WATSON
WEXLER
BRZEZINSKI
MCINTYRE
SCHULTZE

ARAGON
BOURNE
BUTLER
H. CARTER
CLOUGH
COSTANZA
CRUIKSHANK
FALLOWS
FIRST LADY
GAMMILL
HARDEN
HUTCHESON
JAGODA
LINDER
MITCHELL
MOE
PETERSON
PETTIGREW
PRESS
RAFSHOON
SCHNEIDERS
VOORDE
WARREN
WISE

ADAMS
ANDRUS
BELL
BERGLAND
BLUMENTHAL
BROWN
CALIFANO
HARRIS
KREPS
MARSHALL
SCHLESINGER
STRAUSS
VANCE

*done  
J*

THE WHITE HOUSE  
WASHINGTON

April 3, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE *F.M./BR*  
SUBJECT: SPECIAL ELECTIONS

The Special Elections in Wisconsin and California take place today. I recommend that you call both candidates regardless of the outcome.

WISCONSIN

You met Gary Goyke for a photo opportunity briefly several weeks ago. If Gary wins, it will be considered a big victory for the Party.

Oshkosh Campaign Office: 414-426-3930  
Gary Goyke's Home: 414-235-0702

If you should wish to reach him tonight, the campaign party will be at: 414-231-1182

CALIFORNIA

Joe Holsinger, 11th Congressional District of California, (Peninsula district immediately south of San Francisco). Holsinger was one of the first Northern Democratic activists to endorse you in 1976. He was active in the California Primary and has remained generally supportive.

Telephone Numbers: 415-344-1773 tonight  
415-573-0152 tomorrow

Phil Wise says that he will notify you if the Wisconsin result comes in early tonight. We are not likely to know the California result until very late tonight; we will inform you tomorrow morning.

*down  
500 so Es  
will have  
recount  
JC: Be careful -  
keep on  
running  
Lost*

THE WHITE HOUSE  
WASHINGTON  
4/4/79

Bob Lipshutz

The attached was returned in the President's outbox today and is forwarded to you for your information. The signed original has been given to Bob Linder for appropriate action.

Rick Hutcheson

cc: Bob Linder

1262

THE WHITE HOUSE

WASHINGTON

March 30, 1979

MEMORANDUM FOR THE PRESIDENT

FROM:

ROBERT LIPSHUTZ *RL*

RE:

Proposed Executive Order Entitled:  
"Employee-Management Relations in the  
Foreign Service"

The attached proposed Order would substitute the Federal Labor Relations Authority for the Office of Personnel Management as a member of the Employee-Management Relations Commission. That Commission relates to the Foreign Service in the same manner that the Federal Labor Relations Authority itself relates to the Civil Service.

Certain technical modifications are also made in the Order. The Order has been approved by Justice and OMB, and we recommend that you sign it. NSC and OPM concur.

           Approve

           Disapprove

EXECUTIVE ORDER

EMPLOYEE-MANAGEMENT RELATIONS IN THE FOREIGN SERVICE

By the authority vested in me as President by the Constitution and statutes of the United States of America, in order to permit a representative of the Federal Labor Relations Authority to participate in labor-relations decisions affecting Foreign Service employees, it is hereby ordered as follows:

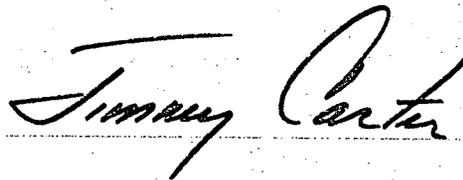
1-101. Section 5(a) of Executive Order No. 11636 is amended to read as follows:

"(a) There is hereby established, as a Committee of the Board, an Employee-Management Relations Commission composed of three senior level representatives, one designated by each of the following: the Secretary of Labor, the Director of the Office of Management and Budget, and the Federal Labor Relations Authority. The representative designated by the Federal Labor Relations Authority shall be the Chairman of the Commission."

1-102. In Section 2-101(b) of Executive Order No. 12107, the reference to Executive Order No. 11636 is deleted.

1-103. Section 2(a) of Executive Order No. 11636 is amended to read as follows:

"(b) "Foreign affairs agency" means the Department of State, the International Communication Agency, the Agency for International Development, and their successor agencies."



THE WHITE HOUSE,

THE WHITE HOUSE  
WASHINGTON

4/4/79

Frank Moore

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
appropriate handling.

Rick Hutcheson

1367

THE WHITE HOUSE

WASHINGTON

April 4, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE *f.m./pd.*

Charlie Duncan has drafted the attached letter in response to Senator Muskie's letter to you (copy attached).

The battle will be long and protracted in the Senate Armed Services, Budget and Appropriation Committees and elsewhere.

I suggested that Charlie answer the letter thus keeping it once removed from you. You should read and approve the text, however, before it is mailed.

APPROVE TEXT

DISAPPROVE TEST

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THE DEPUTY SECRETARY OF DEFENSE  
WASHINGTON, D.C. 20301

Honorable Edmund S. Muskie  
United States Senate  
Washington, D. C. 20510

Dear Senator Muskie:

I am writing in response to your letter to the President concerning Loring Air Force Base. I would like to address each of the proposals outlined in your letter in as forthcoming a way as possible.

(1) After further careful consideration we do not believe that we should delay implementation of the first phase of the Loring realignment one year. The phased reduction plan now proposed will allow time for the development of a long-range economic adjustment plan before the ultimate impacts to the region are felt. The Air Force has carefully and fully assessed the predictions of these impacts and this work provides a good planning base.

(2) I concur with your second suggestion that a special task force of the Economic Adjustment Committee should be formed for development of a long-range economic adjustment plan. This group, assisted by the Maine delegation and state officials, offers good potential for the ultimate mitigation of the reduction's impact. The possible impacts do warrant high level attention beyond that normally associated with such actions. Secretary Brown, as Chairman of the EAC, has directed the formation of such a task force.

(3) The two-phased reduction plan does allow sufficient time for review and even partial implementation of the economic plan before implementation of the Phase II of the reduction. We envision that Phase II would not commence prior to the 1982-83 timeframe with the precise date to be determined on completion of Phase I and a thorough review of the recovery study.

The Loring decision has been reached after thorough and proper consideration of military, environmental and socioeconomic

factors. Several options calling for varying degrees of reduction were studied in an effort to minimize economic impact. The two-phase plan will help soften the economic impact of the decision while achieving the necessary efficiencies and maintaining our military posture. This reflects a genuine concern on the part of the Department of Defense for the human side of the equation.

I believe that the military justification for reducing Loring is sound. The cost avoidance benefits are significant. The final reduction will result in the avoidance of \$26.7M in cost each year and a reduction of approximately 1870 military and civilian manpower authorizations. Even the first phase of the reduction will reduce costs by about \$13.5M per year. These are significant savings, especially in light of the trend toward even more constrained budgets for military construction and operating funds.

We are very mindful of the impact that this action will have on the Limestone area and you may be assured of our full cooperation as we work with you and other State officials on the economic development plan.

Sincerely,

Charles W. Duncan, Jr.

## United States Senate

WASHINGTON, D.C. 20510

March 27, 1979

The President  
The White House  
Washington, D.C. 20500

Dear Mr. President:

I had hoped not to write this letter. But, the issue of Loring Air Force Base and your commitment to the people of Maine is too important. I do not intend to ask you to inject politics in the Pentagon's decision. I do hope you will insist on humanity in the implementation of that decision.

I have tried to examine all the data on Loring in an objective manner. I have concluded that, at best, the military justification for the Pentagon's decision is marginal. I have also concluded that the cost avoidance benefits of that decision are marginal. In those conclusions the Pentagon and I agree.

The Pentagon and I also agree that the economic situation in Aroostook County is so sensitive as to be disastrously affected by a decision to reduce, and within three years, effectively close this base.

Yet, the Pentagon proposes to continue using the resources of Aroostook County while withdrawing support from the economy of the County. The Air Force considers this wise fiscal management.

At the same time, you are publicly committed to avoid a marginal military decision which will trigger a catastrophic economic affect. And, worse no plans have been formulated to effectively offset this catastrophe.

Mr. President, I am non plussed by the lack of any real sensitivity for this region which has reeled from so much economic adversity for so long. Rather than plan first and then reduce the choice is to give the region's remaining resiliency a fatal blow while holding out the ephemeral possibility of some future unidentified economic assistance.

The President  
The White House  
Page 2

The fact is that there are so few options for northern Aroostook that a major aid program necessarily should be spelled out before any final decision on this base. That effort alone could very well alter the outcome of the final decision.

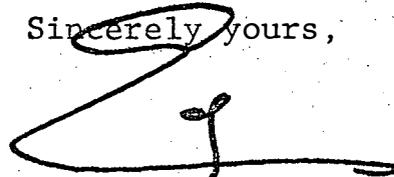
At the very least, if the initial decision cannot be changed, I would hope that you would consider the following minimal steps:

1. Announce that the first phase of the current Air Force plan will be delayed for one year;
2. Announce that there will immediately be appointed an economic task force headed by the Department of Defense and composed of Agriculture, Commerce, Labor and HUD which will develop a long range economic plan together with a financing mechanism for the region and submit that plan to you within nine months;
3. Announce that any final decision with regard to reducing Loring further than that currently suggested (removal of the B-52s and one-third of the DC-135s) will not be made until after you have had a chance to review the effectiveness of the economic plan.

Our need in northern Maine is very real. I think those needs compliment our national defense needs and our NATO commitment. And, I think Loring could be a major part of our long range strategy with respect to the Soviet Union. Apparently, on these points your Defense Department and I do disagree.

But, Mr. President, we do not -- we cannot -- disagree on the human side of the Loring decision. I urge you to consider my suggestions. They do not introduce politics into the decision. They do require humanity in the process. That was your promise to Maine.

Sincerely yours,

A handwritten signature in black ink, appearing to be 'E. Muskie', with a large, sweeping initial 'E' and a small flourish at the end.

Edmund S. Muskie  
U.S. Senator



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

1

APR 4 1979

MEMORANDUM FOR: THE PRESIDENT  
FROM: JIM MCINTYRE *Jim*  
SUBJECT: FY 1979 Food Stamp Costs -- Major Alert

FY 1979 food stamp costs are escalating well beyond USDA's projections. We now project 1979 food stamp outlays at least at \$6.9 billion -- \$500 million over the January budget.

The 1977 Food Stamp Act, which eliminated the requirement that participants purchase stamps, was implemented this January. Distributing food stamps without charge to recipients is attracting significantly more new participants than USDA estimated.

Critical to this 1979 outlay spurt is our belief that they will exceed the Congress' 1979 food stamp spending authorization ceiling (or "cap").

We are in deep trouble whether or not the 1979 cap is removed:

- ° If the cap is raised, 1979 and 1980 outlays will run up by \$500 million in 1979 and \$1 billion in 1980.
- ° Congress recently hesitated to vote to eliminate the 1980 cap. If the 1979 cap is not raised, USDA may have to act quite soon to cut food stamp benefits to stay within the 1979 ceiling.

The human and political consequences of this are substantial and disturbing, especially given the short time available for substantive and appropriation actions by the Congress.

We are working with USDA to review our projections and examine options. I will keep you advised.

We recommended raising the cap on this in FY 1980.

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THE WHITE HOUSE  
WASHINGTON

4/4/79

Tim Kraft  
Arnie Miller

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
appropriate handling.

Rick Hutcheson



THE WHITE HOUSE  
WASHINGTON

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1

April 4, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: TIM KRAFT *TK*  
ARNIE MILLER *AM*

SUBJECT: U. S. Civil Rights Commission  
Appointment of a Commissioner

The U. S. Civil Rights Commission is composed of six members. A vacancy will become available if Frankie Freeman is appointed Inspector General of the Community Services Administration. Ms. Freeman is the only black member presently serving on the Commission.

We are presently discussing possible changes in the Commission membership with Dr. Flemming, Chair of the Commission. We would like to recommend Clarence Mitchell to replace Ms. Freeman if she does become an Inspector General. Clarence Mitchell has recently left his post as Washington Representative of the NAACP and would be an outstanding addition to this Commission. Louis Martin would strongly support this appointment. However, because Mr. Mitchell is such a visible figure, we would like your approval before we contact him regarding this appointment.

RECOMMENDATION:

Contact Clarence Mitchell regarding his interest in the U. S. Civil Rights Commission.

approve  disapprove

*J*

THE WHITE HOUSE  
WASHINGTON

For FILING

THE WHITE HOUSE  
WASHINGTON

April 4, 1979

MR. PRESIDENT:

On the recent April/May scheduling memo, you questioned approving attendance at the White House Correspondents Dinner. Attached is a record of your disapproving attending on an earlier memo. However, you asked the Vice President and Rosalynn for comments which are attached. After receiving these comments, you gave verbal approval to me of their recommendations which I took to mean acceptance, not only of the trips but the Correspondents Dinner also. We have not notified the Correspondents Dinner so you are not locked into it.

PHIL

*I do not want  
to do it, but  
will discuss with  
Jody  
J*

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MARCH 24 - GRIDIRON DINNER

Jody Powell and Jerry Rafshoon recommend you attend. You have attended the past two years.\*

                     APPROVE

                     ✓ DISAPPROVE

APRIL 28 - WHITE HOUSE CORRESPONDENTS DINNER

Jody Powell and Jerry Rafshoon recommend you attend. You attended in 1977 but not in 1978.\*

                     APPROVE

                     ✓ DISAPPROVE

\*See attached memo from Jerry and Jody. We recommend you not accept two of their recommendations.

April 23 -

DEDICATION OF EINSTEIN MEMORIAL AT  
NATIONAL ACADEMY OF SCIENCE  
22nd & Constitution, c. 2:00 p.m.  
(30 minutes)

This provides a forum to address the nation's scientific community on SALT, and provides an appropriate event to recognize the Einstein Centennial.

Recommended by Frank Press, Zbig, Seignious, Rafshoon, Stu, Wexler & others.

approve  disapprove

April 24 -

COMMEMORATION OF THE HOLOCAUST CEREMONY  
Capitol Rotunda - 30 minutes - morning

The 24th is the internationally recognized day of Holocaust commemoration. There will be many events nationally; all Churches are being asked to remember especially this event in services the following weekend.

Recommended by Eizenstat, Sanders, Rafshoon and Moore.

approve  disapprove

April 23 -

2nd ANNUAL KENNEDYS/KING DAY DINNER  
Washington, 20 minutes, c. 8:30 p.m.

This day-long event is sponsored by the Democratic Committee of the District -- is co-chaired by Rep. Fauntroy, Mayor Barry and Council Chair Arrington Dixon. The Dinner that evening is the Party's major fundraising event.

*when?* →

You previously approved participating in the White House Correspondents Dinner this evening (approx. 9:15 p.m.) We recommend your stopping by the DC Dinner en route.

Recommended by Kraft.

approve  disapprove

THE WHITE HOUSE

WASHINGTON

January 17, 1979

MEMORANDUM FOR THE PRESIDENT

FROM: JODY POWELL *JPO*  
JERRY RAFSHOON *Jerry*

SUBJECT: National Media Organization Appearances  
in 1979

Your last opportunity before the 1980 caucus and primary season to speak to the pre-eminent national organizations of newspaper and broadcast executives comes up this spring at their annual conventions. One of these is the National Association of Broadcasters, which has invited you to speak on March 25 at its convention in Dallas. The other is the American Newspaper Publishers Association, which has asked you to address its New York City convention on April 25.

We recommend strongly that you plan to accept these two invitations as well-spaced opportunities to help maintain the public momentum of your personal commitment to the major Administration priorities of this year.

Each of these audiences numbers more than 1,000 leading media executives from every corner of the nation. In the aggregate, they will control the scope and direction of the media's political coverage in 1980. Each group has been accustomed, since World War II, to a convention appearance by the President of the United States at least once during each term. In fact, the average has been more like every other year. While those precedents do not dictate our recommendation, they do indicate the expectations of these groups involved. Those expectations cannot wholly be met by your regular, and highly praised, meetings with non-Washington editors and news directors.

Besides the NAB and the ANPA, there is only one other national media forum that we will recommend you address in 1979. That is the Radio-Television News Directors Association. Because that convention (in Chicago) occurs in September, we will not ask you to consider it until later in the year.

American Newspaper Publishers Association (NYC)

Yes \_\_\_ No \_\_\_

National Association of Broadcasters (Dallas)

Yes \_\_\_ No \_\_\_

Of the regular, in-Washington winter gatherings of media groups, we recommend that you plan to accept invitations only to the following:

- \* National Newspaper Association (grassroots editors and spouses), March 15, 16, or 17. You have not met this group, but you did speak by telephone to their national convention in 1977.

Yes \_\_\_ No \_\_\_

Gridiron, March 24. You have attended both years, so far.

Yes \_\_\_ No \_\_\_

- \* Radio-TV Correspondents Association, March 22. You attended in 1978, not in 1977.

Yes \_\_\_ No \_\_\_

White House Correspondents Association, April 28. You attended in 1977, not in 1978.

Yes \_\_\_ No \_\_\_

We have limited these requests to the essentials, and plan to decline on your behalf invitations from more than a dozen other national media groups.

\* These are not included in our recommendations.

Phil & Fran



THE VICE PRESIDENT  
WASHINGTON

February 6, 1979

MEMORANDUM FOR THE PRESIDENT  
FROM: THE VICE PRESIDENT  
SUBJECT: SCHEDULING MEMO

*Phil -*  
*See me*  
*J*

At your request, I have reviewed the scheduling memo for February, March and April.

In addition to those things that you have approved, I recommend that you accept:

1. The White House Correspondents Dinner
2. The proposed trip to Wisconsin
3. The proposed trip to the Virginia Jefferson-Jackson Day Dinner
4. A trip to New Hampshire  
(I have no recommendation on the New York portion of the New York-New Hampshire trip as described in the memo)

*I agree with Fritz*  
*R*

the ch  
CENT

the christian CENTURY

APRIL 4, 1979

JAMES M. WALL  
EDITOR

407 SOUTH DEARBORN STREET  
CHICAGO, ILL. 60605  
312 - 427-5380  
HOME 312 - 279-7166



## How Shall We Use the Bible Now?

Gaylord Noyce

CELAM III:  
Measured  
Steps  
Forward

Dean Peerman



'The Theology of Liberation Is False,' reads a banner misquoting Pope John Paul II and carried by right-wing Roman Catholics in a mass protest demonstration in the main square of Puebla, Mexico.

SALT in the Senate  
Iran and 'Islamic  
Fundamentalism'  
Two Cheers for  
John Paul II

## New Mideast Peace Hopes

R. Scott Kennedy

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THE WHITE HOUSE

WASHINGTON

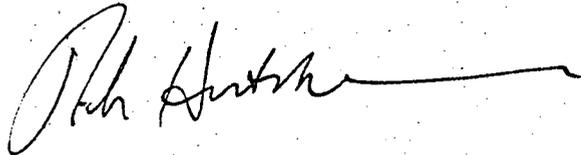
4 April 1979

MEMORANDUM FOR

THE HONORABLE CYRUS VANCE  
Secretary of State  
THE HONORABLE W. MICHAEL BLUMENTHAL  
Secretary of Treasury  
THE HONORABLE JUANITA KREPS  
Secretary of Commerce

Re: Your Memorandum Entitled,  
"Export Control Procedures"

The President reviewed your memorandum dated March 26 on the above-referenced subject and disapproved the proposal concerning specific factors to be considered in applying export controls. With regard to the recommendation on foreign availability, the President chose Option 2.



Rick Hutcheson  
Staff Secretary

cc: Zbig Brzezinski  
Stu Eizenstat  
Charlie Schultze

FOR OFFICIAL USE ONLY

THE SECRETARY OF STATE

WASHINGTON

March 26, 1979

Q  
/

MEMORANDUM FOR: THE PRESIDENT

From: *JMK* Cyrus Vance, Secretary of State *ckd*  
*WMB* Juanita Kreps, Secretary of Commerce  
W. Michael Blumenthal, Secretary of  
the Treasury

Subject: Export Control Procedures

As you instructed at the February 26 Cabinet meeting, we have reviewed the points on export policy raised by the National Governors' Association.

The Governors argue that export controls are significantly interfering with export opportunities because of (a) the excessive time it sometimes takes to reach an export licensing decision, (b) uncertainty about the policies they are intended to achieve, and (c) foreign availability of the things that we bar U.S. companies from exporting.

Questioning in recent Senate and House hearings indicates that this view is widespread. Particular attention was devoted to the regulations of last August on the export of petroleum equipment to the USSR.

The magnitude of the export control workload has contributed to the problem.

In 1978 we processed approximately 65,000 export license applications. This was up from less than 55,000 the year before. And so far this year, we are receiving export licenses at a rate of 77,000 a year,

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an increase of almost 40% in a little more than a year. An important element of this increase is attributable to exports controlled for foreign policy purposes.\*

The Governors proposed inter-agency majority voting and a Cabinet council to hear appeals on export control decisions. Congressman Bingham has proposed judicial review of licensing decisions. We believe that these proposals would complicate rather than simplify the administration of export controls. However, we share the views of both the Governors and Mr. Bingham that processing delays are a problem, that advance notice before new controls take effect would be desirable, and that export controls should be as predictable as possible.

A. We are taking the following action on delays and advance notice.

1. Time Limits for Processing Export Applications

The Export Administration Act now provides that all export license applications still pending after 90 days shall be deemed approved unless Commerce finds that additional time is required and notifies the applicant. The Governors propose that any case neither approved nor disapproved after 90 days shall be deemed approved. Several industry groups have recommended automatic denial on the 90th day to instill more predictability into the system and to give the applicant a decision to appeal if he wishes to do so. Congressman Bingham proposes that, after 90 days, cases be referred to you.

About 600 cases over 90 days old are now pending. Some improvement is possible. But it is impractical to mandate decisions on all cases on the 90th day or to refer to you all cases not resolved within that period.

Instead, for cases where completion of careful review will take more than 90 days, we have instructed

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\* Foreign policy export controls are for such purposes as human rights, nuclear non-proliferation, and anti-terrorism and apply to such countries as the Soviet Union, Cuba, Vietnam, Kampuchea, Rhodesia, South Africa, Uganda, Libya, Argentina, and Chile.

- (f) availability of comparable items from the indigenous capability of the importing country or from third countries."

Approve \_\_\_\_\_ Disapprove        ✓  
(STR, CEA) (NSC, DPS)

2. Foreign Availability

With respect to the last factor above, Commerce and Treasury differ with State as to whether we should go beyond this formulation.

Existing law provides that export controls may not be imposed for national security purposes when alternative sources of supply exist unless the President determines that there are overriding reasons for imposing the control. Existing law is silent on the effect of foreign availability on foreign policy controls.

Option 1. Commerce and Treasury do not believe that simply stating that weight will be given to foreign availability in considering whether to use export controls for foreign policy purposes goes far enough in satisfying the concerns of the Governors, certain members of Congress, and the business community. Some of the most bitter complaints about export controls pertain to the denial of export licenses when comparable goods are available from foreign suppliers.

Commerce and Treasury recognize the futility of such denials and therefore recommend that the existing standard for security controls should be applied to foreign policy controls. However, in extraordinary circumstances, you may wish to impose such controls and you would have unlimited authority to do so.

Option 2. State recommends that we not go beyond the formulation of giving weight to foreign availability. This would reflect your September 26 National

1. Factors to be Considered in Applying Export Controls

Your September 26 National Export Policy statement directed us to take export consequences fully into account and to give weight to whether the goods in question are also available from countries other than the United States when applying export controls for foreign policy purposes. Congressman Bingham proposes that, prior to imposing export controls for foreign policy purposes, the following criteria be taken fully into account: effectiveness, availability from other countries of comparable items, and effect on our exports. We do not believe that all such criteria are relevant in every situation.

Instead, we recommend that the Administration propose the following statutory provision:

"It is the policy of the United States that weight will be given to factors such as the following in regulating exports and in making export licensing decisions:

- (a) effectiveness in achieving United States policy objectives;
- (b) reasonable efforts to achieve these objectives through alternative means;
- (c) impact on the certainty and predictability of government intervention in trade and on the development of long-term commercial relationships;
- (d) impact on domestic employment and on the United States balance of payments;
- (e) political and economic benefits from exports, including their positive effects on the national security and foreign policy of the United States; and

our staffs to inform applicants on the 75th day that we shall deny their applications on the 90th day unless they ask us to continue our review. This will be responsive to industry wishes and, in addition, permit continued review of complicated cases where time is less of an issue. We are also directing that all cases over 90 days be referred to the appropriate Cabinet secretary for action. We believe that these steps will expedite review at lower levels, both before and after 90 days, and might (NSC, DPS, STR, persuade the Congress that further legislation on & CEA concur) this point is unnecessary.

2. Advance Notice for New Export Controls

The Governors propose a requirement for advance notice for all new rules and regulations except for urgent military security circumstances. They would require six months notice for human rights export controls. Mr. Bingham proposes advance consultation with industry and with the Congress before imposing any export control for foreign policy purposes.

Imposition of regulations without advance notice (a) prevents business transactions negotiated in good faith under pre-existing regulations from going forward; (b) can result in controls of broader scope than intended; and (c) contributes significantly to perceptions that Government intervention is unpredictable. Furthermore, advance notice is good government practice. On the other hand, the Government should retain the option of imposing controls with immediate effect, for foreign policy as well as for security reasons.

Therefore, Commerce will henceforth publish changes in export control regulations in proposed form to provide an opportunity for public comment, unless there are extraordinary circumstances.

B. In order to increase Government predictability we believe other steps should be taken.





## THE WHITE HOUSE

WASHINGTON

April 2, 1979

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI   
SUBJECT: Export Control Procedures

The attached memorandum from Cy Vance, Juanita Kreps, and Mike Blumenthal sets forth four recommendations with respect to current export control procedures. We need your guidance on these issues to finish work on an Administration bill and prepare testimony for Congressional hearings next week.

I support the recommendations on pages 2-3 concerning time limits for processing license applications and advance notice of changes in export control regulations.

However, I recommend that you disapprove the recommendation concerning specific factors to be considered in applying export controls (p. 4-5). These criteria would impair your use of export controls. They would put the burden on the Administration to prove not only that controls are effective, but also that they will not have a harmful effect on the US economy. Furthermore, required assessments of the impact of controls, for example, on domestic employment and the balance of payments might cause lengthy delays in issuing licenses and are thus inconsistent with efforts to streamline procedures. Finally, from a tactical standpoint, proposing our own criteria would be a mistake. Congress would take our list, and further limit your freedom of action. Instead, we should point out in testimony that we regularly take these factors into account during the license review process and that mandatory legislation is unnecessary.

On the question of foreign availability (p.5-6), I strongly support option 2. This would incorporate into the new law your directive that agencies should weigh foreign availability in considering the use of export controls for foreign policy purposes. Option 2 responds in some degree to pressures from the Governors, the business community, and some Members of Congress without reducing the discretionary authority you have and need to impose export controls to further US foreign policy. Option 1 is undesirable because it would place

foreign policy controls on the same basis as national security controls. Thus, where there is foreign availability, you could not impose such controls unless you determined that failure to do so would prove detrimental to US foreign policy objectives. As State points out, the Option 1 approach would create a clear presumption against denial. It would, thereby, significantly reduce your discretionary authority under law.



THE WHITE HOUSE

WASHINGTON

April 2, 1979

MEMORANDUM FOR: THE PRESIDENT  
FROM: STU EIZENSTAT *Stu*  
SUBJECT: Vance-Kreps-Blumenthal Memo re  
Export Control Procedures

I concur with Zbig's recommendations on the proposed changes in the Export Administration Act. Both the Treasury-State-Commerce proposal for a list of decision criteria in export control cases (pp 4-5) and the Treasury-Commerce language on foreign availability as a factor in foreign policy export control cases (pp 5-6) go considerably beyond the position outlined in your Export Policy Statement last September:

These two changes would curtail your present authority to impose export controls, especially in cases motivated by foreign policy considerations. They would have an insignificant effect on the trade balance but would be taken as a signal of a softening of your stand on human rights and terrorism, where your use of controls has been most controversial.

I find the language proposed by Treasury and Commerce on foreign availability (Option 1 on p.6) particularly troublesome. Treasury and Commerce suggest that we should apply the foreign availability test that is now used in national security cases in foreign policy cases as well. However, the present difference in treatment between these types of cases is fully warranted on policy grounds. As a general rule, our national security objectives are furthered by supplying sensitive items that would be supplied instead by uncontrolled foreign sources, since this policy may enable us to maintain limited control over spare parts and end-use. In foreign policy cases, on the other hand, it is hard to argue that our foreign policy goals are advanced by supporting repressive regimes simply because others are willing to do so.

Furthermore, the proposed changes would not help American business to take advantage of export opportunities arising out of the MTN, since generally speaking the countries that are affected by export controls (e.g., Libya, the Soviet Union) are not even participating in the MTN process.

These proposed changes would upset the balance struck between export promotion and foreign policy objectives in your Export Policy Statement by placing export promotion clearly above your other goals. I believe that your decisions of last September continue to reflect the proper policy balance.

Accordingly, I recommend that you disapprove the proposal for decision criteria (p.5) and reject Option 1 on foreign availability (p.6). I have no objection to incorporating the foreign availability language from your September policy statement in the statute (Option 2, pp 5-6) as recommended by Zbig and Cy Vance.



THE SPECIAL REPRESENTATIVE FOR  
TRADE NEGOTIATIONS

WASHINGTON

MAR 28 1979

MEMORANDUM FOR THE PRESIDENT

FROM: Ambassador Robert S. Strauss

SUBJECT: Export Restraints

I refer to the two memos to you from Cy Vance, Mike Blumenthal, and Juanita Kreps recommending certain actions to reduce the severity of our self-imposed restraints on exports.

I support all of their agreed recommendations and agree wholeheartedly with the Commerce and Treasury recommendation on foreign availability.

I favor amending the Export Administration Act to provide that export controls may not be imposed for foreign policy purposes when alternative sources of supply exist unless you determine there are overriding reasons for imposing the control.

Such a provision would create a presumption against blocking U.S. exports when foreign competitors are ready and able to sell the product in question. This would be a hard-headed, practical approach. We would normally not restrict U.S. exports unless we were reasonably sure that the effectiveness of our export restraints would not be undone by exports from other countries. Your authority to control exports for foreign policy reasons would remain unimpaired.

A favorable decision by you on the agreed recommendations and the Commerce-Treasury recommendation on foreign availability would assist us in our efforts to build a package of sweeteners to encourage Congress to approve the results of the MTN. These and other improvements in our practices with regard to exports should help us make the case on the Hill that American exporting firms are in an excellent position to take advantage of the reductions in foreign barriers to trade arising out of the MTN.



THE CHAIRMAN OF THE  
COUNCIL OF ECONOMIC ADVISERS  
WASHINGTON

March 30, 1979

MEMORANDUM FOR THE PRESIDENT

From: Charlie Schultze <sup>CLS</sup>

Subject: Vance, Kreps, Blumenthal Memo Re Export Control

I feel that these recommendations on export controls are consistent with your September 26 Export Policy Statement, can increase our exports in this and subsequent years, and are consistent with our general international economic policies. I therefore recommend that they be approved.

With respect to the "Foreign Availability" issue, I would recommend that you choose the Commerce and Treasury position (Option 1). This would allow for the imposition of foreign policy export controls only if there are no alternative sources of supply except in extraordinary circumstances. This would make the foreign policy export control procedures comparable to the national security export control procedures. I feel that, except of course in extraordinary circumstances, we should not impose export controls when the major impact of export controls is only to benefit foreign firms at the expense of U.S. firms, without denying products to the targeted country or countries.

DATE: 28 MAR 79

FOR ACTION: SECRETARY BROWN

FRANK MOORE (LES FRANCIS) - *more it - will send*

*see memo Mon AM (4/2)*

ZBIG BRZEZINSKI - *will comment 4-5/6*

JIM MCINTYRE *NC*

*Bechal working on comment*

STU EIZENSTAT - *9:30 AM - send cc 23 count*

JACK WATSON ~~\_\_\_\_\_~~

SECRETARY SCHLESINGER - *SAFE*

INFO ONLY: THE VICE PRESIDENT

HAMILTON JORDAN

JERRY RAFSHOON

CHARLES SCHULTZE ~~\_\_\_\_\_~~ *NC*

ALFRED KAHN

ANNE WEXLER

S. TRAUSS - *attached*

SUBJECT: CONFIDENTIAL VANCE, KREPS, BLUMENTHAL MEMOS ~~RE: REPORT~~

~~GENERAL~~ - EXPORTS OF PETROLEUM EQUIPMENT TO USSR

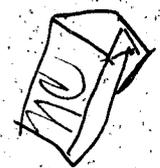
+++++  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: 1200 PM FRIDAY 30 MAR 79 +  
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

*Attachment*  
~~CONFIDENTIAL~~



DECLASSIFIED  
E.O. 12356, SEC. 3.4(b)  
WHITE HOUSE GUIDELINES, FEB. 24, 1983  
BY *Jay* NARS, DATE *5/14/80*