

9/18/79 [1]

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WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

| FORM OF DOCUMENT | CORRESPONDENTS OR TITLE | DATE | RESTRICTION |
|------------------|--|---------|-------------|
| memo | From Brzezinski to The President (one page) re: General Officer Promotion List/enclosed in Hutcheson to Brzezinski 9/18/79 | 9/18/79 | A |
| memo | From Brown to The President (3 pp.) re: Activities of the Sec. of Defense /enclosed in Hutcheson to Brzezinski 9/18/79 | 9/14/79 | A |
| memo w/ att. | From Brown to The President (2 pp.) re: Note to Chancellor Schmidt 9/18/79 | 9/14/79 | A |

FILE LOCATION

Carter Presidential Papers- Staff Offices, Office of the Staff Sec.-Pres. Handwriting File 9/18/79 [1] BOX 146

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Archbishop Iakovos 9/10/79
Electrostatic Copy Made

Leader for Preservation Purposes

Metropolitan Singers

GR ORTH CH. HELLENIC
CULTURE, VALUES

LIB/DEMO → US SYSTEM

Hum/Civ Rts

His Eminence - AB Iakovos

20th ANNIV. ENTHRONEMENT

3M COMMUNICANTS

'65 SELMA

JUSTICE FOR POOR

2X PR. WORLD COUNCIL CH

ROM CATH ↔ GR ORTH

1st MEET E POPE 350 YRS

CAMP DAVID
VISION GREATER AM
REBIRTH. AM SPIRIT
REVITALIZE. BASIC HUM VALUES
SENSE OF UNITY
DEFINE NEW GOALS

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for Preservation Purposes

PRES MFD OF FREEDOM

THE WHITE HOUSE
WASHINGTON
18 Sep 79

Anne Wexler
Zbig Brzezinski

The attached was returned in
the President's outbox today
and is forwarded to you for
appropriate handling.

Rick Hutcheson
The First Lady
The Vice President
Jody Powell

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| FOR STAFFING |
| FOR INFORMATION |
| FROM PRESIDENT'S OUTBOX |
| LOG IN/TO PRESIDENT TODAY |
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MEMORANDUM

THE WHITE HOUSE
WASHINGTON

4880 add-on

September 17, 1979

ACTION

C

MEMORANDUM FOR: THE PRESIDENT
THROUGH: ANNE WEXLER *AW*
FROM: ZBIGNIEW BRZEZINSKI *ZB*
SUBJECT: Pope's October 1 Boston Arrival:
Rosalynn to Meet?

Now that Panama will preclude the Vice President from serving as your personal representative when the Pope arrives in the U.S. October 1 (Boston), we need to confirm other arrangements. As you know, the unanimous choice at the working-group level was -- and is -- the First Lady.

Because Boston's press and local officialdom (as well as the national media) are speculating on who will be your representative on that occasion, I hope we can go public with it as soon as possible. (If Rosalynn cannot do it, I can fill in.)

RECOMMENDATION:

That you determine who should represent you in Boston on October 1 when the Pope arrives in the U.S.:

Rosalynn _____
ZB _____
Other _____

J

**Electrostatic Copy Made
for Preservation Purposes**

MEMORANDUM

THE WHITE HOUSE
WASHINGTON
17 September 1979

Rick
J

TO: THE PRESIDENT
FROM: RICK HUTCHESON *Rick*
SUBJECT: Memos Not Submitted

1. SCOTTY CAMPBELL MEMO. One-third of the 28,000 Federal workers in Denver, Colorado are participating in the "compressed work schedule" experiment. So far, the results are encouraging:
 - o Federal employees have reduced their commuting fuel consumption by 15-20%;
 - o Traffic volume has been redistributed, reducing congestion; and
 - o Public service has been expanded, since the flexible schedule allows agencies which directly serve the public to remain open 50 hours per week.
2. BOB LIPSHUTZ sent you a clipping from the Atlanta Constitution: "Special Counsel Paul Curran said he 'hopes and expects' to end his investigation of the Carter peanut warehouse within the next few weeks..."
3. JIM MCINTYRE sent you a copy of his report to the President and to the Congress on "Paperwork and Red Tape."
 - o "Since the beginning of the Carter Administration, the amount of time the public spends filling out Federal forms has been reduced by more than 125,000 hours per week..."
 - o Of 520 recommendations made by the Federal Paperwork Commission, 269 have been implemented.
4. JIM MCINTYRE MEMOS on State Department violations of the Antideficiency Act, involving the overobligation of funds for refugee assistance, and for the evacuation of Americans from Iran, Nicaragua and Afghanistan. OMB considers State's regulations for the administrative control of funds to be adequate, and recommends no further action.
5. TVA CHAIRMAN DAVE FREEMAN sent you a memo listing some of the solar demonstration projects TVA has underway:

- o Memphis: low-interest loans for installation of 1000 residential solar water heaters;
- o North Georgia: interest-free loans for the installation of 1000 wood stoves;
- o Chattanooga: reduction of energy demand for a 1.75 million-square-foot office complex by 70%, through use of solar and other conservation methods.

This Fall, TVA plans to expand by 5000 the number of wood heater demonstration projects in the Valley and to expand solar water heating demonstration projects by 10,000 homes.

↑
Tell Dave
to send the memo
to members of Congress

**Electrostatic Copy Made
for Preservation Purposes**

THE WHITE HOUSE

WASHINGTON

October 9, 1979

MEMORANDUM FOR
THE HONORABLE ALAN CAMPBELL
DIRECTOR, OFFICE OF PERSONNEL MANAGEMENT

RE: Your Memorandum of September 6 entitled,
"Denver Compressed Work Schedule Experiment."

The President did not send out the directive included in your memo of September 6 concerning the Denver Compressed Work Schedule Experiment. I suggest that this memorandum be sent out over your signature.

A handwritten signature in black ink, appearing to read "Rick Hutcheson", with a long horizontal flourish extending to the right.

Rick Hutcheson
Staff Secretary to
the President

THE WHITE HOUSE
WASHINGTON

FOR SUMMARY

after Pres reads summary,
I'll send Campbell a note
suggesting that he, not
the Pres, send out the
memo

Rick

ID 793677

THE WHITE HOUSE

WASHINGTON

DATE: 07 SEP 79

FOR ACTION: STU EIZENSTAT

Attached

JACK WATSON

JIM MCINTYRE - ~~11510~~ -

*do not think it
should go to P
- (attached)*

RICK HERTZBERG

*with notes
attached*

INFO ONLY: THE VICE PRESIDENT

HEDLEY DONOVAN

FRANK MOORE

JODY POWELL

ANNE WEXLER

SUBJECT: CAMPBELL MEMO RE DENVER COMPRESSED WORK SCHEDULE
EXPERIMENT

```

+++++
+  RESPONSE DUE TO RICK HUTCHESON  STAFF SECRETARY (456-7052)  +
+    BY: 1200 PM MONDAY    10 SEP 79                                +
+++++

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ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

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United States of America
**Office of
Personnel Management**

Washington, D.C. 20415

September 6, 1979

In Reply Refer To:

Your Reference:

MEMORANDUM FOR THE PRESIDENT

FROM: Alan K. Campbell
Director



SUBJECT: Denver Compressed Work Schedule Experiment

I write to bring you up to date on a very successful experiment by the Federal establishment in the Denver metropolitan area which takes advantage of the Compressed Work Schedule Experiment Act passed by Congress last session with the Administration's strong support.

The experiment with the Federal work force in Denver is the largest and most exciting one being undertaken as a result of this legislation. The Federal Executive Board in Denver has taken the leadership in supporting a Government-wide experiment in that community -- prompted by your speech in Denver in May 1978, when you committed the Federal government to do everything possible to combat the air pollution in that metropolitan area.

To date, agencies representing more than one-third of the 28,000 Federal employees in the Denver area have been converted to the compressed work schedules and many more have such a conversion under consideration.

While we are still assessing the results of the early months of the experiment, these benefits are already apparent:

- A 15-20 percent reduction in commuting mileage and fuel consumption by Federal employees, resulting in a corresponding reduction in air pollution.
- Productivity increases already have been reported by some organizations.
- A redistributed traffic volume within peak hours, reducing congestion and permitting more effective use of public transportation.
- Expanded public service since the flexible schedule allows agencies which directly serve the public to remain open 50 hours per week.

- And the Denver experiment has enhanced the image of the Federal employer in the community, has improved employee morale, and has offered a challenge to other sectors of the community.

This Federal initiative has received widespread support in the Denver metropolitan area and practically no criticism. A typical example of the support is a recent editorial in the Rocky Mountain News which said in part, "A four-day work week for Federal employees in Colorado is an idea whose time ought to come -- the sooner the better... Just imagine how much traffic would be reduced. If (the 4-day work week) should work well, the experiment might even serve as a guide for private industry and government in other parts of the country...."

The Today Show on Monday, September 3, contained a very favorable feature about it.

One of the most impressive characteristics of this experiment is that it does not require a trade-off between environment and energy but instead serves the interest of both.

I believe that those Departments and agencies with activities located in the Denver metropolitan area should be encouraged to participate. That encouragement could be given by the attached memorandum to Heads of Departments and Agencies, which is submitted for your approval. If you prefer I could send the memo, appropriately revised, over my signature.

- Approve Presidential Memorandum to Heads of Departments and Agencies
- Approve Memorandum Signed by Director, U.S. Office of Personnel Management
- Disapprove Memorandum

Attachment

A majority of local agency heads expressed an interest in exploring compressed work schedules and the Denver FEB launched "The Denver Experiment," setting out to get as many agencies and employees on compressed work schedules as possible in order to conduct a meaningful test.

Already, agencies representing more than one-third of the 28,000 Federal employees in Denver are on compressed work schedules or soon will be. Early indications are that "The Denver Experiment" is demonstrating good interagency and intergovernmental cooperation, helping productivity, improving employee morale, and offering an example to other sectors of the community. Federal concern about serious local problems, such as the Denver "Brown Cloud," has been graphically shown to the general public. This effort does not require a trade-off between air quality and energy conservation.

I urge you to make sure that your department or agency gives every consideration to participating in this experiment. Questions regarding this program should be referred to the Office of Personnel Management's Rocky Mountain Regional Office at FTS 8-234-2023.

I hope that each of you will support "The Denver Experiment" and its goals.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE HEADS OF DEPARTMENTS AND AGENCIES

SUBJECT: Denver Compressed Work Schedule Experiment

I encourage your support of the special compressed work schedule experiment under way in Denver, Colorado, sponsored by the Denver Federal Executive Board. This effort, undertaken at the initiative of local Federal agency leadership, represents the kind of cooperative activity that could take place in all field locations where there is a concentration of Federal agencies.

In May 1978, during a visit to the Denver area, I made a commitment that Federal agencies would fully support all efforts to combat the second worst air quality of any major metropolitan area in the country. Since that visit, Federal agencies, individually and collectively, have promoted carpooling, vanpooling, public transportation, auto emission testing, and employee awareness of the problem.

Shortly after the passage of the Federal Employees Flexible and Compressed Work Schedules Act of 1978, the Clean Air Committee of the Denver Federal Executive Board studied the potential for lowering air pollution if large numbers of Federal employees adopted a compressed work schedule (less than five days a week). Their findings indicated significant potential advantages:

- 15-20 percent reductions in commuting mileage and fuel consumption by Federal employees, which would contribute significantly to reducing their air pollution.
- A redistributed traffic volume within peak hours, reducing traffic congestion and permitting more effective use of public transportation.
- Expanded public service hours in many agencies (50 hours per week).

MEMORANDUM FOR HEADS OF DEPARTMENTS AND AGENCIES

SUBJECT: Denver Compressed Work Schedule Experiment

I encourage your support of the special compressed work schedule experiment under way in Denver, Colorado, sponsored by the Denver Federal Executive Board. The effort, undertaken at the initiative of local Federal agency leadership, represents the kind of cooperative activity that could take place in all field locations where there is a concentration of Federal agencies.

In May 1978, during a visit to the Denver area, I made a commitment that Federal agencies would fully support all efforts to combat the second worst air quality of any major metropolitan area in the country. Since that visit, Federal agencies, individually and collectively, have promoted carpooling, vanpooling, public transportation, auto emission testing, and employee awareness of the problem.

Shortly after the passage of the Federal Employees Flexible and Compressed Work Schedules Act of 1978, the Denver Federal Executive Board Clean Air Committee made an in-depth study to determine the potential advantages in combatting the air pollution problem if large numbers of Federal employees adopted a compressed work schedule (less than five days a week). Their findings showed significant potential advantages:

- 15-20 percent reductions in commuting mileage and fuel consumption by Federal employees, thereby significantly reducing their air pollution.

- A redistributed traffic volume within peak hours, reducing traffic congestion and permitting more effective use of public transportation.
- Expanded public service hours in many agencies (50 hours per week).

With a majority of local agency heads expressing an interest in exploring compressed work schedules, the Denver FEB launched "The Denver Experiment." Considering the potential advantages disclosed in its study, the FEB set out to get as many agencies and employees on compressed work schedules as possible in order to conduct a meaningful test.

To date, agencies representing more than one-third of the 28,000 Federal employees in Denver are, or soon will be, on compressed work schedules. Early indications already show productivity increases in some organizations.

"The Denver Experiment" has (1) demonstrated good interagency and intergovernmental cooperation, (2) enhanced the image of the Federal employer in the community, (3) improved employee morale, and (4) offered a challenge to other sectors of the community. The concern Federal agencies and employees have for local problems of serious proportions, such as the Denver "Brown Cloud," has been graphically shown to the general public. Furthermore, this effort does not require a trade-off in terms of air quality versus energy conservation.

I urge you to support "The Denver Experiment" by ensuring that every consideration has been given to your Denver component participating in it.

Questions regarding this program should be referred to the Office of Personnel Management's Rocky Mountain Regional Office at FTS 8-234-2023.

JIMMY CARTER

ID 793677

THE WHITE HOUSE

WASHINGTON

DATE: 07 SEP 79

FOR ACTION: STU EIZENSTAT
JIM MCINTYRE

JACK WATSON

RICK HERTZBERG

✓ XC: Bert
✓ David
✓ Steve S.
✓ Si
✓ Nancy D.

INFO ONLY: THE VICE PRESIDENT

HEDLEY DONOVAN

FRANK MOORE

JODY POWELL

ANNE WEXLER

SUBJECT: CAMPBELL MEMO RE DENVER COMPRESSED WORK SCHEDULE
EXPERIMENT

+++++
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
+ BY: 1200 PM MONDAY 10 SEP 79 +
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: I CONCUR. NO COMMENT. HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

but am concerned about the impact on worker productivity. There also should be a study of whether the savings in commuting mileage is offset by increased discretionary driving by federal employees. Steve S.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

September 10, 1979

MEMORANDUM FOR RICK HUTCHESON

FROM:

John P. White 

SUBJECT:

Campbell Memorandum on a Compressed Work
Schedule for Denver

We agree with Scotty that agencies in Denver should be encouraged to participate in the compressed work schedule experiment. The experiment is only beginning, however, with only one-third of the agencies participating. There may well be operational problems that justify the lack of participation by some departments. Further, the memorandum concerns an operating situation in one particular regional city (out of ten) involving one Federal Executive Board (out of twenty-six).

For these reasons, we do not believe the memorandum needs to be signed by the President. In our view, it should be signed by Scotty. I will--in any event--make sure that our staff concerned with regional operations helps to make the experiment a success.

Curran Expects End Of Probe Into Peanut Warehouse Soon

By Jerry Schwartz
CONSTITUTION STAFF WRITER

Special Counsel Paul J. Curran said he "hopes and expects" to end his investigation of the Carter peanut warehouse within the next few weeks.

Curran said he expects to end the investigation before the end of October, and sources close to the investigation said privately that it could end early next month.

Meanwhile, the grand jury hearing testimony in the case returned to Atlanta Wednesday for another round in the investigation, which began when Curran was appointed in March.

Since then, grand jurors have been meeting every month — sometimes as frequently as every week — to hear testimony about loans to the Carter warehouse from the National Bank of Georgia.

The loans, during 1975 and 1976, coincided with two significant events: a major expansion of the Carter Warehouse and Jimmy Carter's run for the presidency.

After reports of irregularities in the loans, Curran was appointed to investigate whether any banking laws were violated in the loans or whether any of the loan money was funneled illegally into the presidential campaign.



SEES PROBE END
 Paul J. Curran

TO: The President.
 For your information.
 Bob Lyishutz

login

for summary

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

September 5, 1979

TO THE PRESIDENT OF THE UNITED STATES, THE PRESIDENT OF THE SENATE,
AND THE SPEAKER OF THE HOUSE OF REPRESENTATIVES

I am pleased to present this report by the Office of Management and Budget on Paperwork and Red Tape: New Perspectives, New Directions. This is the third such semi-annual report required by the legislation that established the Commission on Federal Paperwork. These reports are designed to assess the Federal Government's progress in reducing the needless paperwork it imposes on the American people.

The Commission on Federal Paperwork made 520 recommendations to the Executive Branch on how to reduce paperwork, and we are responsible for seeing that they are carried out. Over one-half of them, or 269, have now been implemented. This report describes the status of the recommendations in detail.

We are pleased to report that reporting and recordkeeping requirements have been cut substantially. Since the beginning of the Carter Administration, the amount of time the public spends filling out Federal forms has been reduced by more than 125,000 hours per year. The report documents each agency's performance in reducing unnecessary paperwork burdens.

Despite these accomplishments, we are continuing to step-up our efforts to respond to public concern about excessive paperwork. The government can and should be far more innovative in its use of information management techniques. The public should play a greater role in the design of new reporting requirements. All new and existing requirements should be subjected to regular "sunset" reviews. And we must strengthen the government's paperwork control system. This report describes the steps the Executive Branch is now taking to restrain the government's appetite for information.

Government needs good information to carry out its mandates, and citizens must be willing to respond to these legitimate government needs. However, we will remain vigilant in seeing that only essential information is collected from the public, and that it is used as efficiently as possible.

In the months ahead, the Administration and the Congress must work together not only to reduce existing burdens, but to see that new laws and regulations do not add to this already substantial base of paperwork and red tape.

Sincerely,

A handwritten signature in black ink that reads "James T. McIntyre, Jr." in a cursive style.

James T. McIntyre, Jr.
Director

Paperwork and Red Tape:

- New Perspectives
- New Directions

A Report to the President
and the Congress

from the
Office of Management
and Budget



September 1979

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

SEP 14 1979

MEMORANDUM FOR: THE PRESIDENT

FROM: John P. White 
Deputy Director

SUBJECT: Report of the Department of State on a violation of section 3679 of the Revised Statutes, as amended

There is attached a memorandum dated August 8, 1979, from the Department of State reporting to you, as required by law, a violation of subsection (a) of section 3679 of the Revised Statutes, as amended (31 U.S.C. 665), commonly known as the Antideficiency Act.

This violation involves the overobligation of the appropriation for "Emergencies in the diplomatic and consular service", fiscal year 1979, 1990522. The overobligation resulted from the necessity to evacuate large numbers of Americans from Iran, Chad, Nicaragua, and Afghanistan due to emergency conditions in those countries. Because of various uncertainties associated with the evacuations, it is not possible at this time to determine the extent of the overobligation.

The Department has identified no officer responsible for the overobligation. I agree that no one officer is responsible, and that no improprieties are involved here. The Antideficiency Act recognizes that extraordinary expenses may be necessary in emergencies involving the safety of human life or the protection of property.

The Department's regulations for the administrative control of funds are considered to be adequate. In view of the circumstances related in the memorandum from the Department, we do not recommend any further action.

UNDER SECRETARY OF STATE
FOR MANAGEMENT
WASHINGTON

August 8, 1979

MEMORANDUM FOR: The President
FROM: Ben H. Read *Ben Read*
SUBJECT: Deficiency Report

The Department of State hereby reports a violation of Section 3679 of the Revised Statutes, as amended, for the appropriation: Emergencies in the Diplomatic and Consular Service, State, 1979, 1990522.

This appropriation is charged with costs of emergency evacuation from posts. This fiscal year world conditions have led to the evacuation of Americans in large numbers from Iran, Chad, Nicaragua and Afghanistan. Because of the emergency conditions and the complexities involved, it has taken time to realize the extent of costs involved to the Department of State. We now know that obligational needs exceed our funds and events are still unfolding. However, due to the uncertainties associated with these emergency evacuations, the time lag in the accounting data presently available, and the indeterminate extent of reimbursements we are not able to make firm estimates of the extent of the deficiency at this time. When known, the Department will transmit a budget request to the Office of Management and Budget for additional funds to cover the deficit.

The chief of mission is delegated authority within the Department to evacuate his post when he considers it necessary, or there is a consensus among senior officials of the Executive Branch that it is necessary, to protect American interests. While not endorsing expenditures in excess of available resources, the anti-deficiency act (31 U.S.C. 665(e)(1)(B)) recognizes that extraordinary expenses may be necessary in emergencies involving the safety of American lives or the protection of property. Since the events necessitating evacuation are not controllable and usually require immediate action, the need for additional funds could not have been forecast or the action altered in a responsible manner.

The system of administrative control prescribed by the head of the agency and approved by the Office of Management and Budget is deemed adequate and no administrative discipline has been imposed as none is considered appropriate.

Reports identical to this are also being made to the President of the Senate and the Speaker of the House.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

AUG 24 1979

MEMORANDUM FOR: THE PRESIDENT

FROM:

James T. McIntyre, Jr.

A handwritten signature in cursive script, appearing to read "Jim", written over the printed name "James T. McIntyre, Jr.".

SUBJECT:

Report of the Secretary of State on a violation of section 3679 of the Revised Statutes, as amended

There is attached a memorandum dated February 6, 1979, from the Secretary of State reporting to you, as required by law, a violation of subsection (h) of section 3679 of the Revised Statutes, as amended (31 U.S.C. 665), commonly known as the Antideficiency Act.

This violation involves the overobligation of an apportionment under the appropriation for "Migration and refugee assistance" fiscal year 1978, 1981143. The overobligation was in the amount of \$52,560, and resulted from a failure of responsible Department officers, up through the assistant secretary level, to decide expeditiously on a course of action once the probable deficiency situation became apparent.

Secretary Vance has identified no officer responsible for the overobligation. I agree that no one officer is responsible. However, I am concerned that this incident may indicate that not sufficient attention is being paid to the funds management of the rapidly expanding refugee assistance program.

The Department's regulations for the administrative control of funds have been recently reviewed and approved by OMB and are considered adequate. I am therefore reminding Secretary Vance of the importance of effective managerial decisionmaking regarding funds management.

The delay in forwarding this matter to you resulted largely from the desirability of awaiting the results of an inspection of the refugee program by the Inspector General of the Foreign Service.

THE SECRETARY OF STATE
WASHINGTON

February 6, 1979

MEMORANDUM FOR: THE PRESIDENT
FROM: Cyrus R. Vance *crw*
SUBJECT: Anti-Deficiency Violation

The Department of State hereby reports a violation of Section 3679 of the Revised Statutes, as amended, for the appropriation: Migration and Refugee Assistance, State, 1978, 1981143.

While the total amount of the appropriation was not exceeded, obligations under one category of apportionment exceeded the amount approved by the Office of Management and Budget. Under other categories of the apportionment there were unobligated amounts greater than the excess, so that neither the total amount appropriated nor apportioned have been exceeded. Actually, \$150,798.94 of the FY 1978 appropriation was not obligated by the Bureau of Human Rights and Humanitarian Affairs.

Funds of \$66,869,000 were appropriated and in turn were apportioned by OMB as follows:

| | |
|--|-----------------|
| Administrative Expenses (by quarter) | \$ 1,440,000.00 |
| ICEM/UNHCR | 18,950,000.00 |
| ICRC | 500,000.00 |
| USRP/FERP includ. Soviet refugees | 25,979,000.00 |
| Soviet refugees to Israel | 20,000,000.00 |

FY 1978 obligations were:

| | |
|--|-----------------|
| Administrative Expenses | \$ 1,492,560.06 |
| Intergovernmental Committee for European Migration/U.N. High Commissioner for Refugees | 18,950,000.00 |
| International Committee of the Red Cross | 500,000.00 |
| U.S. Refugee Program/Far East Refugee Program | 25,775,641.00 |
| Soviet and Other E. European Refugees resettling in Israel | 20,000,000.00 |

Administrative needs exceeded the funds requested in the budget and apportioned for administrative expenses by \$52,560.06 on September 30, 1978, while program needs for the U.S. and Far East Refugee programs were \$203,359 less than the funds available.

A study of the problem in retrospect indicates administrative needs increased generally due to the volatile nature of the worldwide refugee program and particularly as a result of the decline in value of the dollar in foreign exchange. The executive director and the budget officer of the Bureau of Human Rights and Humanitarian Affairs (HA) became aware of these fluctuating needs as they developed and brought them to the attention of their superiors in the Bureau and officials in the Department's central budget office. Various strategies were considered to meet the needs, but time elapsed without remedial action because of continually changing refugee circumstances and verbal misunderstandings between the Bureau and the central budget office. The need for additional resources to meet program requirements culminated in a supplemental appropriation of \$7,515,000, signed into law on September 8, 1978, and apportioned by OMB on September 13, 1978. On September 21, notification was transmitted to the Congressional Appropriations Committees of the intent to reprogram funds, within the supplemental, that were in excess of needs. This excess was a result of the passage of the supplemental two months later than anticipated in the estimates on which the supplemental was based. However, this reprogramming action was precluded by the legislative requirement for fifteen

days advance notification of such actions, since at that point there were not fifteen days remaining in the fiscal year. Thus the fiscal year ended before reprogramming and reapportionment could be effected.

No disciplinary action has been taken or is contemplated since none of the officers has been determined to be culpable. The Assistant Secretary of the Bureau of Human Rights and Humanitarian Affairs has implemented two new internal controls: (1) any action involving funds requires clearance of the Assistant Secretary or the Executive Director and (2) approval in writing of the Assistant Secretary or the Executive Director is required before the expenditure of any funds, budget adjustments or amendments. Also, to promote a closer relationship between the Bureau of Human Rights and Humanitarian Affairs and the central budget office, a system of monthly reporting on obligations by program elements and on current refugee movements has been instituted. This information is expected to keep the central budget office better informed of the changing needs of the refugee program. By receiving this information in a timely fashion the central budget office will be able to work more effectively with HA regarding emerging needs for supplemental appropriations and internal reprogrammings; thereby precluding any misunderstandings between the two offices on pending actions.

The system of administrative control of funds, prescribed by the head of the agency and recently reviewed by OMB, is considered adequate and is not a factor in the above violation of the administrative expense constraint. Therefore, no change in these regulations is now contemplated.

Reports identical to this are also being made to the Speaker of the House and the President of the Senate.

THE WHITE HOUSE

WASHINGTON

September 18, 1979

MEMORANDUM FOR
THE HONORABLE DAVID FREEMAN
CHAIRMAN, TENNESSEE VALLEY AUTHORITY

RE: Your Memorandum concerning solar and
wood heating demonstration projects

The President has requested that you send information
copies of your memorandum to the President to
Members of Congress.



Rick Hutcheson
Staff Secretary to
the President

*Maion - Pls write note
to Freeman from Rick
stating that the President
has requested that
Freeman send copies of his
memo (to the President) should
be sent to members Congress.
Thanks.
Telf*

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THE WHITE HOUSE
WASHINGTON

18 Sep 79

The Vice President
Hedley Donovan
Stu Eizenstat
Jody Powell
Jim McIntyre
Rick Hertzberg
Eliot Cutler

The attached is forwarded to you for your information. The President has asked that David Freeman forward informational copies of his memo to Members of Congress.

Rick Hutcheson

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 include FYI note
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 Congress

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5

TENNESSEE VALLEY AUTHORITY

KNOXVILLE, TENNESSEE 37902

OFFICE OF THE BOARD OF DIRECTORS

AUG 27 1979

RL

054731

The President
The White House
Washington, D.C. 20550

Dear Mr. President:

On June 20, you challenged TVA to become "a solar showcase--to set an example for all utilities, whether public or privately owned, of how to accelerate the use of solar technologies." These words were in your solar message that set "an ambitious and very important goal"--to supply "one fifth--20%--of our energy needs with solar and renewable resources by the end of this century."

It is a challenge to the entire Nation; but you have assigned TVA a special role. And we are making a special effort to fulfill that role.

I believe you will be interested in the impressive array of solar projects TVA already has underway:

- (1) Solar Memphis--installation of 1,000 residential solar water heaters through low-interest consumer loans
- (2) North Georgia Wood Heater Demonstration--interest-free loans offered for installation of 1,000 airtight wood stoves
- (3) Solar Homes for the Valley--construction of 44 demonstration passive solar homes
- (4) Chattanooga Office Complex--a 1.75-million-square-foot building which, with its innovative use of passive solar and energy conservation measures, will be a model for large commercial buildings by reducing energy demands to only 30 percent of the requirements of a conventional building.
- (5) TVA's Architectural Outreach Project--provides technical assistance to Valley architects venturing into solar design. 150 projects have already been assisted and two significant passive solar demonstration buildings are underway.
- (6) Visitors Center at Land Between The Lakes, Golden Pond, Kentucky--a 7,000-square-foot Visitors Center will open this fall heated and cooled with solar energy, a building that will serve as a demonstration and educational focus for LBL's energy education activities.

AUG 27 1979

New initiatives being implemented this fall are:

- (1) expansion of the solar water heating demonstration to Nashville, Tennessee, with a 10,000 home effort and parallel efforts in one or more small communities, and
- (2) enlarging the wood heater demonstration project to install 5,000 wood heaters in rural areas of the Valley.

Our present activities are designed to achieve the displacement of 1,000 megawatts of electricity demand by 1990. We are planning additional programs on an urgent basis to carry out our "solar showcase" designation. Program initiatives being explored for this fall and winter include the areas of:

- (1) residential passive solar retrofit,
- (2) modular housing,
- (3) wind energy,
- (4) low-head hydro,
- (5) commercial and industrial space heat derived from biomass, and
- (6) industrial process heat from solar energy.

Mr. President, we share your vision and we accept your challenge. TVA can build a true "solar showcase," using the resources of the Nation's largest power system for applications that can be economically justified by TVA ratepayers and Federal funding for demonstrations of a national significance.

Respectfully,



S. David Freeman
Chairman

C

THE CHAIRMAN OF THE
COUNCIL OF ECONOMIC ADVISERS
WASHINGTON

September 17, 1979

Eyes Only

MEMORANDUM FOR THE PRESIDENT

From: Charlie Schultze *CLS*
Subject: Personal Income in August

Tomorrow (Tuesday, September 18) at 10:30 a.m., the Commerce Department will release figures on personal income in August.

Total personal income increased just 0.4 percent last month, well below the probable rate of consumer price inflation. Wages and salaries -- the principal component of the total -- increased 0.3 percent, reflecting both weak employment growth and a relatively small rise in average wage rates. In manufacturing, where employment fell, aggregate wages and salaries declined by 0.5 percent.

Farm income dropped significantly in August, to an annual rate of \$28.4 billion, from a downward-revised figure of \$31.0 billion in July. We do not know the factors underlying the July revision; it is based on new USDA estimates for the third quarter on which we have no information at this time. The August reduction reflects a decline in prices received by farmers for both crops and livestock. The aggregate index of prices received by farmers fell 4.1 percent last month.

**Electrostatic Copy Made
for Preservation Purposes**

KING & SPALDING

2500 TRUST COMPANY TOWER

ATLANTA, GEORGIA 30303

404/572-4600

September 18, 1979

1800 M STREET, N. W.
WASHINGTON, D. C. 20036
202/466-7640

Memorandum to The President

Your speech at Emory on August 30 was the best that I have heard you make. You were touching on the great truths and the transcendent values and putting the smaller matters in life in perspective. I think that you have hit on the cure to the national malaise.

Warm regards.

Sincerely,

J. Phillip Bell

**Electrostatic Copy Made
for Preservation Purposes**

THE WHITE HOUSE
WASHINGTON
September 14, 1979

C

MEMORANDUM FOR THE PRESIDENT

FROM: ALFRED E. KAHN

Fred

SUBJECT: Summary of Activities

**Electrostatic Copy Made
for Preservation Purposes**

Second Year Program.

Most of our efforts in the past week have, of course, been devoted both to negotiating with labor on the possibility of a tripartite board and simultaneously preparing detailed wage and price standards to issue in the event you decide against continuing those negotiations.

Regulatory Activities.

My staff is continuing its efforts on communications reform, and has been trying to resolve difficult interagency issues, mostly involving the question of how to handle the present subsidization of telephone service for rural subscribers in a more competitive regime. We have also been working with DPS and others to revise the draft Presidential Message on Communications; it would contain very important proposed reforms in the direction of deregulation and the enhancement of competition. Several problems remain, however, and the prospects aren't clear.

We have reviewed the Regulatory Council's draft policy statement on carcinogens, and are working with them on the risk-assessment and cost-benefit issues. The statement is very promising.

COWPS Filings.

This week COWPS filed comments with EPA on the least costly methods of protecting drinking water supplies from pollution by "underground injection" of chemicals, and with the ICC, urging moderation when it considers truck, bus and rail rate increase proposals.

Energy.

My staff is meeting with DOE to determine what further actions, if any, we might take to reduce home heating oil prices. Secretary Duncan and I will meet with several companies individually next week.

My staff is also working with Eliot Cutler, OMB, and DOE to try to improve our draft of the Powerplant Petroleum Conservation Act, by incorporating features that will be saleable to states and utilities. (My experience as a state utility regulatory is proving useful.)

Milk.

I am urging Bob Bergland to start a rulemaking that would remove USDA's pricing restrictions on reconstituted milk. This would produce a real reduction in the price of milk.

THE WHITE HOUSE

WASHINGTON

September 17, 1979

MEMORANDUM FOR THE PRESIDENT

FROM:

JODY POWELL *JJP*

SUBJECT:

ZDF-TV German Documentary
on Washington Politics

The Washington bureau of ZDF-TV (German TV) is producing a documentary on Washington politics, focusing on the relationships between the White House and the Congress.

They have asked for numerous shots of you at work, and we have managed to narrow their needs down to the following two items, which will take place tomorrow morning:

1. Film -- with no audible sound -- of the first minute of the Congressional leadership breakfast.
2. Film -- with no audible sound -- of the first minute of your meeting with Hamilton, Frank, et al.

**Electrostatic Copy Made
for Preservation Purposes**

8:00 AM

ADMINISTRATIVELY CONFIDENTIAL

THE WHITE HOUSE

WASHINGTON

September 17, 1979

Q
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CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, September 18, 1979

8:00 a.m.

Family Dining Room

From: Frank Moore

I. PRESS PLAN

White House Photographer.

**Electrostatic Copy Made
for Preservation Purposes**

II. PARTICIPANTS

See attached list.

III. INTRODUCTION

I have outlined below five items for discussion at the leadership breakfast. Only one of them--energy timing and the rationing conference--must be brought up by you. The other four--Tellico Dam, the 1980 Census, the Mikva nomination, and the DOD Budget amendment--are likely to be raised by the Leadership.

IV. AGENDA

A. Energy Timing and the Rationing Conference

You should stress your concern about the delays we are experiencing on all three major components of your energy program. Serious votes on the Energy Mobilization Board have yet to take place in the Energy Committee mark-up. Chairman Long has given little indication about when he will proceed to report out a Windfall Profits Tax bill. The Senate Energy Committee has yet to begin work sessions on the Energy Security Corporation. The Senate Banking Committee and the House Commerce Committee have reported out a synthetic fuels bill and an EMB bill respectively. Nevertheless, we are falling far behind the schedule to which Congressional leaders and you had hoped to adhere.

The major snag is on the Senate side where extended deliberations in the rationing conference have caused much delay. Senators have no time for EMB mark-up sessions because they must attend lengthy rationing conference meetings. Also troublesome is the fact that the Conferees, especially on the Senate side, seem determined to put legislative veto provisions in almost every section. At this point the most pressing problem is the Senate's insistence that Congressional approval be obtained before a particular rationing plan is agreed to. A requirement of Congressional approval before the plan can be implemented is acceptable. However, this year's experience with the rationing plan has vividly demonstrated that it would be virtually impossible to design a plan for some future use if there were a legislative veto at that stage. You should urge the leadership to become more personally involved in moving the rationing bill along.

B. Tellico

It is likely Senator Byrd, the Speaker, and Majority Leader Wright will strongly urge you not to veto the Public Works Appropriations bill because of the Tellico Dam Amendment. White House CL does not believe you should engage them in a debate on this subject. The last day for action is September 25th. You should tell them you will study the matter closely and take their views into account when making your decision.

C. 1980 Census

It is likely that the Speaker or another Member of the leadership will raise the issue of the role of Congress in the census referral program. Historically Members of the President's party in the Congress have had an almost exclusive right to make referrals for the top-level supervisory jobs.

During the past two months Congressional Liaison and Mikel Miller (pronounced as Michael), Director of Recruitment for the census, have been negotiating with the Democratic leadership in an attempt to reach agreement on the method by which census positions are filled. (See attached copy of Miller's letter to each Democratic Member of the House and Senate.)

If the issue comes up you should make two points:

1) Your primary concern is that the twentieth Bicennial Census be the most accurate census ever taken in this country.

2) You want to work closely with those Members who are working closely with the Administration. They are the people you'll look to for primary advice. However, you also feel that we must utilize the knowledge of those who are familiar with areas of the country in which it is difficult to get an accurate census count. You are seeking as broad a base as possible, and this will require input from several sources.

D. Abner Mikva - Nomination for U.S. Court of Appeals for D.C.

Mikva's nomination was reported by Senate Judiciary Committee, 9-7. It was vigorously opposed by the National Rifle Association and its allies in the Senate.

A "hold" was placed on the nomination last week by Senator Ted Stevens (Minority Whip) in his name and in the names of 8 to 10 other Republican Senators. Stevens is reported not to have strong views on Mikva, but he feels some debt to the NRA for its help on the d-2 lands issue. The House Republican leadership is attempting to get Senate Republicans to take off their holds. Rhodes and others like Mikva, but the real reasons for their interest are:

1) They believe Republicans can win Mikva's seat in Illinois; and

2) They believe that Mikva's replacement on the Ways and Means Committee will be less liberal than Mikva.

Normally, the situation would work itself out; the holds would eventually lapse since Senator Byrd usually honors them for only 7 to 10 days. However, Mikva's situation is unique. The emoluments clause of the Constitution would prevent him from assuming the judgeship on or after October 1st because the judicial pay raise, which is scheduled to take effect on that date, was approved while Mikva was a Member of the House.

Senator Robert Byrd will have to break the logjam perhaps later this week. To wait longer than early next week for action will invite another problem--a filibuster which could be sustained until after October 1st. The Speaker may bring up the status of Mikva's confirmation and ask you to urge Senator Byrd to expedite. In any case, it is important that you raise the issue with Byrd.

E. DOD Budget Amendment

Senator Gary Hart has agreed to sponsor our 3%, 3%, 3% defense budget amendment to the 2nd Concurrent Budget Resolution now pending before the Senate. This will be the alternative to the Hollings amendment calling for 3% in FY80 and 5% in FY81 and 82. You may want to emphasize your support for the Hart amendment. Senator Robert Byrd has yet to make up his mind on the issue. There is speculation, however, that he may be leaning toward the Hollings amendment.

CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, September 18, 1979

PARTICIPANTS

The President
The Vice President

Senator Robert C. Byrd
Senator Alan Cranston
Senator Daniel K. Inouye
Senator Warren G. Magnuson

Speaker Thomas P. O'Neill, Jr.
Congressman James Wright
Congressman Thomas S. Foley
Congressman John Brademas
Congressman Dan Rostenkowski
Congresswoman Shirley Chisholm

Stu Eizenstat
Jody Powell
Hamilton Jordan
Bill Smith
Jim McIntyre
Frank Moore
Dan Tate
Bill Cable
Valerie Pinson
Bob Beckel



UNITED STATES DEPARTMENT OF COMMERCE
Bureau of the Census
Washington, D.C. 20233

OFFICE OF THE DIRECTOR

Honorable Thomas P. O'Neill
Speaker of the House
House of Representatives
Washington, D.C. 20515

Dear Mr. Speaker:

On April 1, 1980, the Bureau of the Census will be conducting the Twentieth Decennial Census of the United States. The results of this census will become the primary data base for apportionment of Federal and State government funds and, as such, will affect the lives and well-being of all persons of this country in the next decade.

Approximately 275,000 temporary employees will be hired to conduct this census, and several times that number will have to be recruited, tested, and interviewed in compliance with a tight timetable. In order to accomplish this, the President waived the requirements of the Civil Service Reform Act to enable the Bureau to develop a recruiting system. This system is described in the enclosed materials.

As is pointed out in the materials, the Census Bureau, because it is accountable for the conduct of the census, will make the actual selection from those recommended. We will seek recommendations from both Democratic House and Senate incumbents during September for top level supervisory jobs to be filled in October in each of the 409 census district offices. At the same time, we will seek input concerning these jobs from a variety of other sources as spelled out in the enclosed material. Since boundaries for census districts do not coincide with congressional districts, it will be necessary to involve several sources in the discussions leading up to recommendations for personnel in each census office.

Responsibility for recruiting nationwide has been divided between two special assistants in the recruiting office. Shirley Robinson Hall will be responsible for recruiting in the regions served by our offices in Boston, New York, Philadelphia, Charlotte, Detroit, and Chicago. Louis Delgado will be responsible for recruiting in the regions served by our offices in Kansas City, Dallas, Atlanta, Denver, Seattle, and Los Angeles. In each regional office, a recruiting coordinator will be available to assist Shirley and Louis in this task. The enclosed map shows which States are included in each of these regions.

Honorable Thomas P. O'Neill

2

Someone from the recruiting office will contact your office shortly to answer questions and to begin seeking recommendations for supervisory level positions. In the meantime, you can reach Shirley or Louis at 395-3196. I can be reached at 763-1166.

Sincerely,

MIKEL MILLER
Director of Recruiting
Bureau of the Census

Enclosures

THE WHITE HOUSE
WASHINGTON
18 Sep 79

Frank Moore

The attached was returned in
the President's outbox today
and is forwarded to you for
appropriate handling.

Rick Hutcheson

The Vice President
Hamilton Jordan
Jack Watson
Stu Eizenstat
Al McDonald

ADMINISTRATIVELY
CONFIDENTIAL

| | |
|---|---------------------------|
| | FOR STAFFING |
| | FOR INFORMATION |
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THE WHITE HOUSE
WASHINGTON

*Frank -
Good report
J*

September 15, 1979

ADMINISTRATIVELY CONFIDENTIAL

MEMORANDUM FOR THE PRESIDENT

FROM: FRANK MOORE
SUBJECT: Weekly Legislative Report

I. DOMESTIC POLICY ISSUES

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for Preservation Purposes**

1. Energy

General

Momentum has shifted in our favor on energy. Passage of a strong EMB in the House Commerce Committee, the success of your meetings with Senators, the effectiveness of Wexler's lunches with corporate leaders, the hard work of Secretaries Duncan and Miller, and the increasing sympathy in the Senate to synthetic fuels are all providing us with some optimism for a change.

We still have many hurdles to cross, but our situation is much better today than two weeks ago. The one dark cloud is the lack of decisive progress in the rationing conference. If the deliberations continue at this pace, we are going to run into time problems for EMB and ESC in the Senate Committee.

Windfall Profits Tax

The Senate Finance Committee continued its "mark-up" of the windfall profits tax legislation, making little visible progress. However, Secretaries Duncan and Miller are quietly negotiating with Chairman Long. They plan to see every member of the Finance Committee by September 21. The Vice President will sponsor a luncheon this week with the friendliest members on the Committee to encourage organized support for the program. Important follow-up meetings will be held with Bentsen, Danforth, Chafee, Ribicoff and Dole. Staff teams will begin briefings of non-Finance Committee Senators. As you can see, this will be a critical week for the tax.

EMB

In the House, Dingell and Udall will meet next week to begin working out the differences between their versions of the EMB bill. Secretary Duncan will make himself available to help iron out differences.

We met with Senators Melcher and Hatfield this week. Melcher agreed to offer amendments to correct the problems we have with the two House approval system and with the coverage of State and local laws and procedures. Hatfield agreed to vigorously support the same provided they do not create serious problems for Senator Jackson. This indicates a reversal for both Hatfield and Melcher. Language has been drafted and approved for both amendments.

Senator Johnston's amendment to provide substantive override for six projects ("the super six amendment") is gaining support. We have announced our opposition. However, it may be necessary to actively oppose it if any more Senators show signs of weakening.

Rationing Conference

The Conferees on S. 1030 met September 7, 11, 12, and 13. During the session on September 12, the Senate offered and the House accepted by voice vote the following trigger: "The President, to implement a rationing plan, must make a finding of a shortfall of gasoline and middle distillate of 20% or more of projected demand based on a continuous 12 months period selected by DOE out of the previous 36 months. The President must demonstrate shortfall duration of 30 days or more, present or future."

Upon submission of this finding to Congress, it would be subject to a one House 15-day veto as outlined in EPCA.

Conferees also agreed by voice vote to a second trigger which provided that in shortfall situations below 20% the President can make emergency findings and submit them to Congress. Congress would then have 40 days to waive the 20% provisions and put the plan into effect upon passage of a concurrent resolution. After such passage, the President would have 60 days in which he could exercise his option to implement the plan.

Although these triggers were agreed to by voice vote, it was with the understanding that they were subject to further modification during the conference, depending on the outcome of negotiations on other topics. Therefore, they cannot be considered as final.

The House Conferees accepted a Senate proposal by voice vote concerning building temperature restrictions to allow municipal and state approval and enforcement of alternative energy conservation plans for covered buildings. This is an administration-endorsed concept, but the wording that "alternative plans need not conserve energy in the same fashion as the temperature restrictions" may cause problems in revising DOE regs.

Even though it is making some progress, the conference is taking too long. Progress on EMB in the Senate Committee has been delayed. Some staffers are predicting a minimum of 2 more weeks of talk.

We are preparing a strategy to speed up deliberations. We may need your help.

ESC

Congressman Dingell's subcommittee will begin consideration of the ESC this week. There was no substantive action in the Senate.

Solar Bank

On Thursday, the Senate Banking Committee reported the Solar Bank proposal. The Committee bill is similar to the Administration's proposal except for the provision which requires funding for the Solar Bank from general revenues rather than the proposed Energy Security Trust Fund.

2. Appropriations

Schedule

| | | |
|-----------|---|--|
| Monday | - | House Appropriations Committee Continuing resolution |
| Tuesday | - | House floor Transportation appropriations bill (TENTATIVE) |
| | | Conference District of Columbia appropriations bill and Treasury-Postal Service appropriations bill |
| Wednesday | - | House floor Continuing resolution (TENTATIVE) |

Thursday - House Appropriations Committee
Defense appropriations bill

Senate Appropriations Committee
Continuing Resolution

Continuing Resolution

The House is currently anticipating that only three appropriations bills will be enacted before September 30. Chairman Whitten intends to move a continuing resolution rapidly through the House, with full committee mark-up on Monday and floor action on Wednesday. We understand that the House continuing resolution will contain the entire Labor-HEW appropriations bill (including a compromise on abortion).

The resolution is also likely to include language providing funds for CRBR in 1980.

3. Second Budget Resolution

House

Last Tuesday, the House Budget Committee completed mark-up on the resolution. Their recommended budget totals are shown as follows:

(\$ in billions)

| | <u>Revised Mid-Session</u> | <u>Senate Budget Committee</u> | <u>House Budget Committee</u> |
|----------------------|--------------------------------|--|---------------------------------------|
| Receipts | 513.9 | 514.7 | 519.5 |
| Outlays | <u>547.1</u> | <u>542.7</u> | <u>548.7</u> |
| Deficit | -33.2 | -28.0 | -29.2 |
| Budget Authority ... | 649.1 | 632.2 | 632.6 |

At the mark-up, efforts to approve a tax cut were defeated. After a series of small amendments defense was increased about \$1.6 billion above the first resolution with Chairman Giaimo's help.

For the energy program, funds were included for the low-income assistance and transportation initiatives. The Energy Security Corporation request of \$22 billion was reduced to \$12 billion.

The committee also included funding for the countercyclical initiative and for an increase in CETA above the appropriated level (but below our budget).

Floor debate on the resolution begins on Monday, with amendments to be considered Wednesday and Thursday. The Republicans expect to offer a substitute which would cut both spending and taxes by about \$20 billion. Giaimo's staff predicts this effort will fail because of the large, unrealistic spending cut in the proposal.

The committee also expects some attempts to reduce funding for CETA and countercyclical programs.

The committee's outlays total is close to ours after adjustments are made for estimating differences. Consequently we will support committee action and oppose amendments. We are not proposing a Defense amendment in the House since:

- (1) Appropriations Subcommittee Chairman Addabbo has already indicated he will accept a significant Defense increase to the appropriations bill;
- (2) A large Defense increase could torpedo passage of the resolution;
- (3) The Hollings amendment in the Senate should adequately raise the Defense totals, and we have an understanding from the House committee that it will cooperate with the Administration on the Defense totals in conference.

Senate

After several days of stormy meetings, the Senate Democratic caucus achieved agreement on an approach to reconciliation. It voted to support the reconciliation directive, subject to the following changes:

- (1) The Appropriations Committee agreed to stay within its allowances, even if estimates and projected supplemental requirements change this winter or next spring. (The Committee would have to rescind enacted appropriations if necessary to stay within the totals).
- (2) The reductions required of the Finance and Veterans' Affairs Committees were lowered by \$300 million and \$100 million, respectively.
- (3) All relevant authorizing committees would have until November 1 to move their reductions through the Congress.

This agreement should prevent a floor fight on reconciliation on Monday and Tuesday during Senate floor action.

As of late Friday, Senators Hollings, Nunn, and Jackson were planning to offer an amendment providing for three percent real growth for defense in 1980 and five percent real growth in 1981-1982.

On the revenue side, Republicans are floating six separate versions of tax cut amendments (\$13 to \$30 billion). These are expected to be opposed by the majority of the Democrats.

4. Hospital Cost Containment

The House Commerce Committee is scheduled to take up HCC Tuesday. Of the necessary 22 votes we have a solid 20 with a good possibility of 21. However, the list of those members still possible for conversion has dwindled to Russo, Marks, and Dingell. Late Monday, after a final reading, we will determine whether to have the Speaker discharge the committee from further consideration or push the bill through.

Having the votes to defeat recommitment does not necessarily indicate we can defeat damaging amendments. Therefore, if the Republicans attempt to stall with a long string of amendments we may ask the Speaker to discharge at that point.

5. Department of Education

The conference committee reached agreement Thursday after striking all damaging amendments (busing, prayer in schools, abortion, affirmative action). The Senate is likely to consider the conference report during the week of September 24, with the House following suit several days later. We can expect another major battle in the House. WHCL and Wexler are continuing to work with interest groups.

6. Welfare Reform

The House Ways and Means Committee voted to report the welfare reform bill Thursday by a 21 to 14 vote. Three Democrats (Jenkins, Jones and Pickle) joined the 11 Republicans present in voting against the bill.

The Committee will request a closed rule and a Republican motion to recommit with instructions. Included in the bill is a two-house veto provision for Congressional review of HEW's regulations during the public comment period. Republican block grant substitutes were defeated.

7. Reclamation Reform

The Senate passed the Reclamation Reform Act 47-23 late on Friday. The bill was improved considerably over the Energy Committee's version. Interior reports that we can expect further improvement when the House considers similar legislation probably next year.

8. Tellico Dam

On Monday, by a vote of 48-44, the Senate receded to the House language on Tellico Dam in FY 1980 Public Works and Energy Development Appropriations, which would mandate construction of the dam and exempt the project from all other provisions of Federal law. The bill now comes to you.

9. Public Debt Limit

The House Ways and Means Committee Wednesday acted to extend the public debt limit to March 31, 1971. The debt limit was increased by \$99 billion. The Committee also approved a \$10 billion increase, from \$40 billion to \$50 billion, in authority to issue long-term securities.

The Committee also agreed to formally request that the House Rules Committee begin hearings on Gephardt's proposal to incorporate the public debt limit into the Budget Resolution.

II. FOREIGN POLICY ISSUES

1. SALT

Speculation on the success of your meeting with Sam Nunn (based on Nunn's brief comment to the press after the meeting), and a general feeling on the Hill that we are handling the defense budget issue well, have served to counterbalance somewhat an unfortunate week for SALT.

Also on the positive side, no moderate/conservative Senators have followed Long and there is a growing feeling that the Russian "brigade" issue should not sidetrack the debate. In a word, the "crisis" atmosphere now seems to be cooling.

Our real problem is loss of momentum and a general gloom about the prospects for ratification -- both inside and outside the Administration. Uncertainty about the effect of the "brigade" issue may be the main cause of this malaise.

Now we clearly need to take the offensive. The defense budget battle will help divert attention from Cuba for a few days, then Secretary Brown's wrap-up testimony before the SFRC this week will receive a good deal of attention. But none of this can do for SALT what a few firm statements of support could do. Most Senators are taking cover until the Cuba issue dies and the floor debate begins. So we are left for the time being with the task of stopping Senators who may be inclined to follow Long's route and buying time until we get back to the terms of the Treaty -- still our strongest suit.

We have suffered a setback, but with perseverance, and a bit of luck SALT will survive.

2. Panama

The House-Senate conference committee on the Panama implementing legislation has reached a compromise whereby the House will accept the Senate proposals deleting all treaty violations, including compromise language on property transfer, in exchange for the Senate's acceptance of the appropriated funds concept, effective October 1. However, due to DOD's concern that this deadline cannot be met, the conference committee has postponed a final meeting pending additional perfecting language.

State predicts the conference report will pass easily in the Senate, but we should be prepared for a heated debate on the House floor. Murphy has discussed all compromises with Bauman who, while he will not sign the conference report, has promised not to campaign against it. Members are still nervous about their vote

in support of the legislation and over 50 Congressmen have been targeted by right-wing groups which have been waging a mass mailing effort to defeat the conference report. State will be contacting a "swing list" of 95 Members over the next few days, and has indicated it might need some high-level assistance to ensure final passage.

Immediate legislative problems will arise with the appropriated fund concept, since it will require authorization and appropriations by October 1. Murphy will expedite the authorization process through his Committee, but it still needs to be considered by Senate Armed Services and then the Transportation Subcommittees on the House and Senate Appropriations Committees. Although this can be accomplished to meet the deadline, the bills will provide another target for the opposition.

3. Reprogramming for Nicaragua

The House Appropriations Subcommittee on Foreign Operations Tuesday approved, 7-3, the reprogramming of some \$9 million in aid for Nicaragua. Warren Christopher headed the Administration's witnesses. All Democrats on the subcommittee, plus Congressman Silvio Conte, thought we should aid the new Nicaraguan Government in the hope that moderate elements will prevail, but fully understanding that the Government might become radically anti-American anyway. Representative Charles Wilson (D-Tex.), who surprisingly announced his reluctant support for the reprogramming (and then failed to show up for the final vote), warned the Administration that it was in for a fight if it proposes a more extensive supplemental for Nicaragua.

4. Foreign Aid Appropriations Bill

Mark-up is scheduled for Thursday in Senator Inouye's Appropriations subcommittee. The major items to be resolved by Senate action are the indirect aid prohibition, funding levels for the multilateral development banks and security assistance. WHCL, State and Treasury will meet with Inouye next week to underscore the Administration's priorities for recouping losses in the Senate. Bank restrictions will be a top priority and the toughest battle.

5. Security Assistance - Military Aid to Turkey

The House/Senate conference on the FY 1980 Security Assistance Authorization bill continues to be stymied by an inability to reach agreement on the form and level of Turkish military aid. Senate and

House conferees scheduled a final working session for last Thursday. The House side offered access to a small amount of excess defense articles (\$10 million), but at acquisition costs, which is three times present value. They coupled this with \$40 million in FMS loans on the basis of long-term repayment. While this offer represented a breakthrough of sorts on the EDA question, the amounts were smaller than the Turks would have received under the original House position. The Senate rejected the offer. Warren Christopher met with Senator Bob Byrd on Friday to develop a counter offer to the House.

6. Refugee Legislation

Thursday the House Judiciary Committee held a protracted mark-up and then postponed further consideration until Wednesday making enactment of refugee legislation by October 1 uncertain. The House Foreign Affairs Committee has scheduled sequential hearings on the legislation for September 25. It is expected that the bill which finally passes in the House will require a conference with the Senate, further delaying its enactment.

7. DOD FY 80 Authorization Bill

Floor action was completed Friday. Congressman Fazio's amendment to substitute a conventional for a nuclear carrier failed 96-309. A vote analysis shows that approximately 100 members who had voted as many as three times against the carrier switched their votes. The Republicans stood together almost to the person. This vote will make our situation difficult in conference.

8. Selective Service Registration

As you know, the House Wednesday adopted the Schroeder Amendment striking mandatory registration provisions. Under this amendment you must submit a report to Congress by January 15, 1980, including recommendations with respect to necessary revisions in the Selective Service Act, whether women should be subject to registration, whether classification and examination should be part of registration, and on the desirability of a national youth service program.

On the Senate side, Senator Nunn has asked Senator Byrd for an executive session of the Senate Wednesday to discuss the military manpower situation, particularly the results of last years' manpower exercise "Nifty Nugget". According to the Atlanta Constitution for Friday, September 14th, Nunn has indicated that he will "...reveal classified information which

dramatically shows the Country's unreadiness for war." Nunn's plans beyond this are unclear. One possibility is that Nunn will make his points about manpower preparedness and then withdraw his registration bill (S.109), blaming its demise on the Administration and the overwhelming vote in the House. Another possibility is that he will attempt to bring up S.109 for a vote. In the latter event, the bill would almost certainly face a filibuster by Senators Packwood, McGovern, and others.

9. Export Administration Act

The House began consideration of the Export Administration Act Amendments on Tuesday, and is expected to complete action this Tuesday.

Press reports overstated the meaning of the amendments; as a practical matter, they will not alter the current operation of the export control system.

Two potentially troublesome amendments were approved but are likely to be altered in conference. One sets up a complicated system of Congressional ratification prior to the export of petroleum products. The other requires that the critical technologies list developed by the Defense Department become part of the export control list.

House Schedule for Week of September 17

House convenes at noon on Monday.

Monday

Suspensions

Tuesday

HR 4440 Transportation Appropriations, FY 80

HR 4034 Export Administration Act

Wednesday

HJ Res. Continuing Appropriations for FY 80

H Con. Res. Second Budget Resolution, FY 80

Thursday-Friday

HR 2172 International Sugar Stabilization Act of 1979

HR 3829 Increase U.S. Participation in International Development Banks

HR 2795 International Travel Act Authorization

HR 3642 Emergency Medical Services Reauthorizations

HR 5229 Public Debt Limit (rules on Wednesday)

HR 2859 Domestic Volunteer Service Act Amendments

THE WHITE HOUSE
WASHINGTON

18 Sep 79

Anne Wexler

The attached was returned in
the President's outbox today
and is forwarded to you for
appropriate handling.

Rick Hutcheson

Al McDonald

THE WHITE HOUSE
WASHINGTON
September 15, 1979

cc Anne
J

ADMINISTRATIVELY CONFIDENTIAL

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for Preservation Purposes**

MEMORANDUM FOR THE PRESIDENT

FROM: ANNE WEXLER *AW*

SUBJECT: ACTIVITIES REPORT -- WEEK ENDING SEPTEMBER 14, 1979

Is this too late?

1. Energy. Governor Byrne is making good progress on the citizens committee for the windfall profits tax. We hope to announce the co-chairmen by September 20. A Washington meeting of the one hundred plus committee members would follow about ten days later. New committee members include the League of Women Voters and the National Council of Senior Citizens. The participating groups are taking this effort seriously. Bob Georgine has asked the major AFL-CIO Presidents to join the Committee and has hired the Building Trade's advertising agency to provide support. Braniff is providing personnel and recruiting business leaders for the Committee. Governor Byrne has assigned several staff members to work full time. This Committee is going to have a lot of clout on the Hill.

The five chief executive's luncheons on the Energy Security Corporation were very successful. Charlie Duncan and Bill Miller are exploring a few legitimate problems raised. Most of the chief executives were doubtful about the Corporation before the luncheons and generally supportive afterwards. As a result, the Business Roundtable postponed its decision to oppose the Corporation to allow Bill, Charlie, Stu and me to meet with its energy committee next Thursday at the White House. In response to Senator Tsongas' concern, our business supporters were very effective in informing members of the Banking Committee that business favored more than tax credits. Finally, your Hartford meeting with insurance leaders produced a front page story reporting that the insurance industry supports the Corporation. My follow-up conversations with business and financial leaders indicate that we have succeeded in convincing them that the Energy Security Corporation is the only viable way to provide financing for these high-risk energy projects -- a substantial turnaround. We are working with Congressional Liaison to make sure the Hill knows this.

The supporting coalitions on the Energy Mobilization Board are focusing on the Senate where the Energy Committee has begun to move in our direction on the Board.

2. SALT. Reports on the Alabama SALT Briefing were excellent. Many local papers carried stories about local leaders who were convinced of the need to ratify SALT, and who also reflected your command of the subject. Originally the outreach operation was planned to end in mid-October. It is clear that the Cuban situation has cut into our momentum and we are developing ways to keep intensive efforts going over a longer period of time.

3. Hospital Cost Containment. To prepare for next Tuesday's Commerce Committee vote, we have worked with the supporting coalition for a strong effort on the Hill and in home districts. We are also making use of people who were at the September 4 East Room briefing.

4. Trucking Deregulation. As we did for Chairman Howard's Denver hearing, we are working with Congressional Liaison on business witnesses for hearings in Boston and Savannah. That so many members of the public want to testify in support of trucking deregulation is itself important.