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<th>CORRESPONDENTS OR TITLE</th>
<th>DATE</th>
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<tr>
<td>Memo w/att</td>
<td>Dan Tate to the President. Re: Senator Pat Moynihan. (2 pp.)</td>
<td>1/10/80</td>
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<td>memo w/att</td>
<td>Zbig Brzezinski and Lloyd Cutler to the President. Re: SALT Monitoring. (18 pp.)</td>
<td>1/9/80</td>
<td>A</td>
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<tr>
<td>report</td>
<td>Re: Foreign assistance. (28 pp.) opened per RAC NLC-126-20-4-1-4 12/11/80</td>
<td>1/3/80</td>
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FILE LOCATION
Carter Presidential Papers- Staff Offices, Office of Staff Sec.- Pres. Handwriting File, "1/11/80 [1]." Box 164

RESTRICTION CODES
(A) Closed by Executive Order 12356 governing access to national security information.
(B) Closed by statute or by the agency which originated the document.
(C) Closed in accordance with restrictions contained in the donor's deed of gift.
THE PRESIDENT'S SCHEDULE

Friday - January 11, 1980

7:15  Dr. Zbigniew Brzezinski - The Oval Office.

7:30  Breakfast with Secretary Cyrus Vance, Dr. Zbigniew Brzezinski, Mr. Hedley Donovan, and Mr. Hamilton Jordan. The Cabinet Room.

7:45  Meeting with Foreign Policy Leaders. (Ms. Anne Wexler) - The State Dining Room.

10:00 Mr. Hamilton Jordan and Mr. Frank Moore. The Oval Office.

11:00 Meeting on the Caribbean and Central America. (Dr. Zbigniew Brzezinski) - The Cabinet Room.

1:15  White House Conference on Regulatory Reform. (Dr. Alfred Kahn) - Room 450, EOB.

2:00  Meeting with Mr. Vernon Weaver, Administrator, Small Business Administration. (Mr. Jack Watson) - The Oval Office.

2:30  Ambassador Robert F. Goheen. (Dr. Zbigniew Brzezinski) - The Oval Office.
TH - RESPECT FOR GROWTH - FREEDOM
FREE ENTER UNCOMPETITION PROBS - INFL

OPEC <-> REGULATIONS

RID DON'T NEED - MUS. NEEDED
COAL, NEW PROFession

REGS: PROTECT MONOPOLIES Licensing
DEAL = CONFUSION =
CONFIDENCE IN NEEDED
(Chem, Safety, Medicines, Wastes,
Immunization, Law, Discrim.

EASY REGUS PROB = HARD Correct

AIR RR, TRUCK, COMM, BAKS
EPA BUBBLE = OSHA - 1000, 40,000
REG COUNCIL CALENDAR
P'WORK 15-70
ARIZ MOTOR CAR = WA HEALTH
GA. ENVIR = LEARN = PARTNERS
THE PRESIDENT'S SCHEDULE

Friday - January 11, 1980

<table>
<thead>
<tr>
<th>Time</th>
<th>Activity</th>
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</tr>
</thead>
<tbody>
<tr>
<td>7:15</td>
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</tr>
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</tr>
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<td>The Oval Office</td>
</tr>
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<td>Ambassador Robert F. Goheen. (Dr. Zbigniew Brzezinski)</td>
<td>The Oval Office</td>
</tr>
</tbody>
</table>
Estimated End-of-1979 Economics of a 40 Million Gallon Per Year Grain Alcohol Distillery
(With Federal Subsidies Only)

<table>
<thead>
<tr>
<th>Description</th>
<th>Dec. 1979</th>
</tr>
</thead>
<tbody>
<tr>
<td>Feedstock costs ($2.50/Bu. corn)</td>
<td>$ .98</td>
</tr>
<tr>
<td>Direct costs (fuel, labor, etc.)</td>
<td>.26</td>
</tr>
<tr>
<td>Indirect costs (administrative, marketing, plant overhead)</td>
<td>.10</td>
</tr>
<tr>
<td>Capital recovery (includes 15% ROE)*</td>
<td>.34</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$1.68</strong></td>
</tr>
<tr>
<td>Less distillers' dried grain byproduct credit ($116/ton)</td>
<td>- .38</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$1.30</strong></td>
</tr>
<tr>
<td>Less Federal Gasoline Tax credit.</td>
<td></td>
</tr>
<tr>
<td>Less Other Federal incentives (investment tax credit; entitlement credit)</td>
<td>- .08</td>
</tr>
</tbody>
</table>

**NET PRODUCTION COST PER GALLON OF ETHANOL**

<table>
<thead>
<tr>
<th>Description</th>
<th>Gasoline</th>
<th>Ethanol</th>
</tr>
</thead>
<tbody>
<tr>
<td>Refinery gate price on non-lead gasoline</td>
<td>$.85</td>
<td>--</td>
</tr>
<tr>
<td>Octane credit</td>
<td>.10</td>
<td>--</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td>$.95</td>
<td>$.82</td>
</tr>
</tbody>
</table>

**ESTIMATED PROFIT PER GALLON ETHANOL, IN ADDITION TO 15% ROE**

*$ .13

*The capital recovery estimate assumes a 15 percent after tax return on equity, 70 percent equity financing, and 12 percent cost of credit. The 13 cents estimated profit per gallon, factored into capital recovery, would yield about a 20-25 percent after-tax return on equity. Additional state subsidies would increase the rate of return.

** Return on Equity

*Electrostatic Copy Made for Preservation Purposes
MR. PRESIDENT:

RE YOUR PHONE CALL TO
PRESIDENT KAUNDA OF ZAMBIA,
ALL PHONE LINES INTO ZAMBIA HAVE
BEEN OUT FOR OVER A WEEK.
IT IS NOT KNOWN WHEN SERVICE WILL
BE RESTORED, BUT THE SIGNAL CORPS
WILL KEEP AFTER IT.

PHIL
THE WHITE HOUSE
WASHINGTON
1/11/80

Stu Eizenstat

The attached was returned in the President's outbox today and is forwarded to you for appropriate handling. Please notify Administrator Weaver of the President's decision.

Rick Hutcheson/mb

cc: Jim McIntyre
Mr. President:

You are meeting with Vernon Weaver at 2:00 today and he may bring up this memo. Jack has included this in his 2:00 briefing memo.

Rick/Patti
Mr. President:

In the attached memo, Vernon Weaver recommends that you announce in Sunday's speech the reconvening of the White House on Small Business in 1982. Hugh Carter, Sarah Weddington and Stu Eizenstat concur.

Al McDonald, Jack Watson and Jim McIntyre do not agree. They believe that it is premature to announce a plan to reconvene this conference. They point out that it may well be that in the future we should reconvene this conference, but such a decision should not be made or announced until the results of this year's conference have been assessed.

Jim McIntyre further points out that, based on his staff's preliminary analysis of the conference staff's "options paper," most of the recommendations under consideration for conference adoption are significantly at odds with established Administration policies, and in many cases would cause us to confront again sensitive issues already resolved in the 1981 budget process. A copy of Jim McIntyre's memo is attached.

Rick/Patti
January 2, 1980

MEMORANDUM FOR

The President

Issue

Should the White House Conference on Small Business be reconvened in 1982?

Background

Since you called the conference, the process of selecting delegates, establishing the issues and setting the agenda for the January meeting in Washington has established a large degree of credibility for the Administration in the small business community and developed significant political momentum for actions to assist small business. Almost 30,000 people attended preliminary meetings. The 10 regional meetings of elected and appointed delegates to the January meeting went extremely well. The delegates, with few exceptions, have a sense of the need to work together, avoid confrontation between groups, narrow the issues and establish priorities for actions.

From these meetings there has developed the belief by the delegates that to maintain momentum the conference should be reconvened at a later date. A resolution to this effect will probably be introduced at the January meeting.

The specific purpose of the second conference would be to evaluate Administration and congressional performance and reassess small business priorities.
Recommendation

It is my recommendation and that of Mr. Arthur Levitt that you announce in your speech to the conference the reconvening of the conference in 1982.

We believe this will accomplish several things: 1) indicate again your sincere commitment, 2) show your willingness to be held accountable, 3) provide continuing pressure on Congress and the bureaucracy to accomplish specific actions by a certain point in time, 4) reinforce in the minds of the delegates that the conference is one step in a large process and working together is vitally important, 5) pre-empt Congress from grabbing the ball, and 6) provide a major announcement for your opening remarks.

The reconvening will cost approximately $500,000 (FY '82 budget) and only requires Congress to appropriate funds in the Small Business Administration's budget.

Decision

To reconvene the White House Conference on Small Business sometime in 1982.

Approve__________________
Disapprove__________________

A. Vernon Weaver
Administrator
MEMORANDUM FOR: THE PRESIDENT
FROM: James T. McIntyre
SUBJECT: SBA Memorandum Endorsing the Reconvening of a White House Conference on Small Business in 1982

I recommend against Vernon Weaver's proposal to decide upon and to announce at this time a reconvening of the Small Business Conference in 1982.

I do not dispute that White House conferences can serve a valuable purpose by facilitating a better understanding of issues identified as important by significant sectors or groups in our society. I also do not disagree with the notion that it may be appropriate in the case of some conferences to call for a reconvening at some subsequent date. However, it strikes me as inappropriate to call for a reconvening in advance even of seeing what the initial conference produces. There simply is no basis for judging that a reconvening is warranted. Further, I am concerned that you could be establishing a dangerous precedent that could result in it becoming standard practice to automatically schedule a reconvening of all future White House conferences.

Vernon's memo states very clearly that the purpose of the second conference would be to evaluate Administration and Congressional performance on the recommendations produced by the first conference. Therefore, the likely effect of announcing now that there will be a second conference is to commit yourself in advance to support the recommendations of the first conference. Further, based upon my staff's preliminary analysis of the "options papers", produced by the conference staff, it appears that most of the recommendations under consideration for conference adoption are significantly at odds with established Administration policies, and in many cases would cause us to confront again sensitive issues already resolved in the 1981 budget process. It is unreasonable, therefore, to ask you to agree in advance to reconvening the conference when the prospects at this point suggest that a second conference and its "evaluation" could prove embarrassing. Also, I believe this underscores the danger of establishing a precedent which would apply to all future conferences.
Finally, by not deciding to reconvene the conference at this time, you obviously would not be foreclosing your option to make such a decision at some later appropriate date, when you will know what you are letting yourself in for.

In view of the above, I recommend you disapprove Vernon's request.
<table>
<thead>
<tr>
<th>Action FYI</th>
<th>VP's Staff to Exp Dir</th>
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<tbody>
<tr>
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<td>Secret</td>
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<td></td>
<td>Eyes Only</td>
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<tr>
<td>VICE PRESIDENT</td>
<td>MILLER</td>
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<tr>
<td>JORDAN</td>
<td>VANCE</td>
</tr>
<tr>
<td>CUTLER</td>
<td></td>
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<tr>
<td>DONOVAN</td>
<td></td>
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<tr>
<td>EIZENSTAT</td>
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<tr>
<td>MCDONALD</td>
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<td>MOORE</td>
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<td>POWELL</td>
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<td>WATSON</td>
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<td>WEDDINGTONG</td>
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<tr>
<td>WEXLER</td>
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<td>BRZEZINSKI</td>
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<td>MCINTYRE</td>
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<td>SCHULTZE</td>
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<td>ANDRUS</td>
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<td>ASKEW</td>
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<tr>
<td>BERGLAND</td>
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<td>BROWN</td>
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<tr>
<td>CIVILETTI</td>
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</tr>
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<td>DUNCAN</td>
<td></td>
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<td>GOLDSCHMIDT</td>
<td></td>
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<tr>
<td>HARRIS</td>
<td></td>
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<tr>
<td>KREPS</td>
<td></td>
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<tr>
<td>LANDRIEU</td>
<td></td>
</tr>
<tr>
<td>MARSHALL</td>
<td></td>
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</table>
ID 800145

THE WHITE HOUSE
WASHINGTON

DATE: 07 JAN 80

FOR ACTION: STU EISENSTAT
FRANK MOORE
JACK WATSON
ANNE WEXLER
INFO ONLY: HUGH CARTER
THE VICE PRESIDENT

FOR ACTION: VAL MCDONALD
AL MCDONALD
JODY POWELL
JIM MCINTYRE

SUBJECT: WEAVER MEMO RE RECONVENING THE WHITE HOUSE CONFERENCE
ON SMALL BUSINESS IN 1982

+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
+ BY: 1200 PM WEDNESDAY 09 JAN 80 +

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

Electrostatic Copy Made
for Preservation Purposes
January 8, 1980

MEMORANDUM FOR: THE PRESIDENT
FROM: STU EIZENSTAT
SUBJECT: Weaver Proposal to Reconvene the White House Conference on Small Business in 1982

I concur in Vernon Weaver's recommendation.

This action would underline the continuing nature of your commitment to help small business and would be well received by the delegates. In addition, it would keep the pressure on Federal agencies to improve their performance in dealing with the small business community.
TO 820145

THE WHITE HOUSE
WASHINGTON

DATE: 07 JAN 90

FOR ACTION: SUE ELBENSTAT
FRANK MOORE
JACK WATSON
ANNE WEXLER

INFO ONLY: HUGH CARTER
THE VICE PRESIDENT

SUBJECT: WEATHER MORO RECONVENCING THE WHITE HOUSE CONFERENCE ON SMALL BUSINESS IN 1992

+ RESPONSE DUE TO RICK HUTCHISON, STAFF SECRETARY (456-7952) +
+ BY: 1200 PM WEDNESDAY TO JAN 80 +

+ + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + + +

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) CONCUR, ( ) NO COMMENT, ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

Timing decision needed. McIntyre
('80 Sr. Business Cmp. begins with one week)
DATE: 07 JAN 80

FOR ACTION: STU EIZENSTAT

FRANK MOORE
JACK WATSON
ANNE WEXLER
INFO ONLY: HUGH CARTER

FOR ACTION: AL MCDONALD
JODY POWELL
 SARAH WEDDINGTON
JIM MCINTYRE
THE VICE PRESIDENT
RICK HERTZBERG

SUBJECT: WEAVER MEMO RE RECONVENING THE WHITE HOUSE CONFERENCE ON SMALL BUSINESS IN 1982

RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052)
BY: 1200 PM WEDNESDAY 09 JAN 80

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

Hugh Carter
1/8/80
DATE: 07 JAN 80
FOR ACTION: STU EIXNER
AL MCDONALD
FRANK MOORE
JOCEY POWNELL
JACK WATSON sarah waddington
ANNE WEXLER
JIM McINtYRE
INFO ONLY: HEN CARTER
MIKE CASEY
THE VICE PRESIDENT
RICK HERTZBERG

SUBJECT: WEABER MEMO RE RECONVETING THE WHITE HOUSE CONFERENCE 
ON SMALL BUSINESS IN 1982

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RESPONSE DUE TO RICK HUGHESON STAFF SECRETARY (455-7052) 
BY: 1200 PM WEDNESDAY 09 JAN 80

+-----------------------------------+

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: (V) I concur, ( ) NO COMMENT, ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

Electrostatic Copy Made for Preservation Purposes
MEMORANDUM FOR THE PRESIDENT

FROM: JACK WATSON

SUBJECT: Vernon Weaver recommending reconvening the White House Conference on Small Business in 1982

I believe that it is premature to announce a plan to reconvene the White House Conference on Small Business in 1982. It may well be that we should reconvene the Conference in the future, but such a decision should not be made nor announced until the results of this year's Conference have been assessed.
MEMORANDUM FOR THE PRESIDENT
FROM: ANNE WEXLER

For your information, Mrs. Lyndon Johnson will be at the Foreign Policy Breakfast in the State Dining Room this morning. She is coming with Mrs. Lynda Bird Robb.
To: Tim Smith
Stop working until the last day
1/9/80

MEMORANDUM FOR THE PRESIDENT
FROM: TIM KRAFT
RE: NEW HAMPShIRE FILING

Attached are materials necessary for us to file our delegate and alternate delegate candidates in New Hampshire. Your signature is needed on each of the sheets listing delegates and on the letter to the Secretary of State on the proper allocation of our delegates after the primary.

5 SIGNATURES REQUIRED
STATE OF NEW HAMPSHIRE

DELEGATES and ALTERNATE DELEGATES TO THE NATIONAL CONVENTION

Following is an alphabetical list of Delegates and their Alternates selected by me to represent me as my delegation to the Democratic National Convention:

LEGATES (Name and Address)

Catherine Bobblis
Pembroke Street
Pembroke, New Hampshire 03301

Richard Bouley
Old Franconia Road
Littleton, New Hampshire 03561

Maura Carroll
14 Grove Street
Concord, New Hampshire 03301

Marion Copenhaver
42 Rayton Road
Hanover, New Hampshire 03755

Eugene Daniell
Daniell Point, Box 462
Franklin, New Hampshire 03235

John Hennessey, III
55 Perry Avenue
Concord, New Hampshire 03301

Lotte Jacobi
RFD #1
Hillsboro, New Hampshire 03224

Jeanne Joslin
41 Franklin
Concord, New Hampshire 03301

Brad Lown
Bloody Brook Road
Amherst, New Hampshire 03031

ALTERNATE DELEGATES (Name and Address)

And

Signature of Candidate for President

$10 for each proposed Delegate

Section of Delegates list to be filed with Secretary of State, State House, Concord, N.H. 03301, not more than 74 days nor less than 44 days before the Presidential Primary.
STATE OF NEW HAMPSHIRE

Selection of
DELEGATES and ALTERNATE DELEGATES TO THE NATIONAL CONVENTION

Following is an alphabetical list of Delegates and their Alternates selected by me to represent me as my delegation to the DEMOCRATIC National Convention:

LEGATES (Name and Address)

<table>
<thead>
<tr>
<th>Name</th>
<th>Address</th>
<th>City, State</th>
<th>Zip</th>
</tr>
</thead>
<tbody>
<tr>
<td>Selma Pastor</td>
<td>24 Stark Street</td>
<td>Nashua, NH</td>
<td>03060</td>
</tr>
<tr>
<td>Norman Patenaude</td>
<td>7 Penwood #6</td>
<td>Penacook, NH</td>
<td>03303</td>
</tr>
<tr>
<td>Titus Plamaurus</td>
<td>Bridge Street</td>
<td>Pelham, NH</td>
<td>03076</td>
</tr>
<tr>
<td>Marianne Thompson</td>
<td>298 Mammoth</td>
<td>Pelham, NH</td>
<td>03076</td>
</tr>
<tr>
<td>Charles Whittemore</td>
<td>279 Pembroke Road</td>
<td>Concord, NH</td>
<td>03301</td>
</tr>
</tbody>
</table>

And

ALTERNATE DELEGATES (Name and Address)

<table>
<thead>
<tr>
<th>Name</th>
<th>Address</th>
<th>City, State</th>
<th>Zip</th>
</tr>
</thead>
</table>

Signature of Candidate for President

$10 for each proposed Delegate
STATE OF NEW HAMPSHIRE

Selection of DELEGATES and ALTERNATE DELEGATES TO THE NATIONAL CONVENTION

Owing is an alphabetical list of Delegates and their Alternates selected by me to represent me as my delegation to the DEMOCRATIC National Convention:

LEGATES (Name and Address) And ALTERNATE DELEGATES (Name and Address)

George Bald
2 Otis Road
Somersworth, New Hampshire 03878

Juanita Bell
26 Taft Road
Portsmouth, New Hampshire 03801

Robert Bossie
188 Oneida Street
Manchester, New Hampshire 03102

Sylvio Dupuis
451 Coolidge Avenue
Manchester, New Hampshire 03102

Margaret Fitz
RFD #1, Box 259
Hooksett, New Hampshire 03104

Mary Carey Foley
39 Sunset Road
Portsmouth, New Hampshire 03801

Dorothy Jenis
118 N. Adams Road
Manchester, New Hampshire 03104

Leo Kanteres
629 Kearney Circle
Manchester, New Hampshire 03104

Jackie MacLellan
397 North Bay Street
Manchester, New Hampshire 03104

Signature of Candidate for President

$10 for each proposed Delegate

(Official Seal)

Section of Delegates list to be filed with Secretary of State, State House, Concord, N.H. 03301, not more than 74 days nor less than 31 days before Presidential Primary.
STATE OF NEW HAMPSHIRE

Selection of

DELEGATES and ALTERNATE DELEGATES TO THE NATIONAL CONVENTION

Following is an alphabetical list of Delegates and their Alternates selected by me to represent me as my delegation to the

DEMOCRATIC National Convention:

LEGATES (Name and Address) And

ALTERNATE DELEGATES (Name and Address)

Gordon Quimby
27 Hubland Street
Dover, New Hampshire 03820

Jeanne Shaheen
RFD #2, Perkins Road
Durham, New Hampshire 03824

Chris Spirou
129 Spruce Street
Manchester, New Hampshire 03103

Signature of Candidate for President

S$10 for each proposed Delegate

Section of Delegates list to be filed with Secretary of State, State House, Concord, N.H. 03301, not more than 74 days nor
than 44 days before the Presidential Primary.
To William Gardner

I am pleased to present the names of my candidates for delegate and alternate delegates to the 1980 Democratic National Convention. I respectfully request that following the primary you advise my official representative, Jeanne Shaheen, of the number of delegates to which I am entitled on the basis of separate apportionment in each of New Hampshire's two Congressional Districts, so that I may in turn inform you which delegates and alternates have been chosen in accordance with the Delegate Selection Rules of the New Hampshire Democratic Party.

With best regards,

Sincerely,

The Honorable William Gardner
Secretary of State
State House
Room 204
Concord, New Hampshire 03301
EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET
Mr. President:

Here is the complete package on foreign assistance.

Jim McIntyre
U.S. Bilateral Foreign Aid

The attached materials show the various forms of U.S. aid received by foreign countries in 1979, the estimated amounts for 1980 based on OMB's best guess of the outcome of the pending appropriations conference, and the preliminary agency allocations for 1981 at the request level. The country lending patterns of the major multilateral development banks show only past lending levels, because planning figures by country are not available and the United States has only limited influence over the country allocation.

The tables list recipients in alphabetical order by geographic region. The programs listed include:

- MAP (grant military assistance) which is now provided only in conjunction with military base agreements, and is being phased out.
- FMS (foreign military sales credits) which finance military purchases on favorable terms (cost-of-money to the U.S. Government, 10-30 year terms).
- IMET (international military education and training) which provides U.S. training to foreign military personnel on a grant basis.
- ESF (economic support fund) which provides budget and balance of payments support to friendly governments on very favorable terms (grant or highly concessional loans).
- AID (Agency for International Development) which provides grants and highly concessional loans for development projects.
- PL-480 food aid includes concessional loans (Title I) and grants (Titles II and III).
- Peace Corps
- Other, which includes disaster relief and refugee programs. The refugee programs are shown only for each region in total, as we do not have country estimates.
U.S. Bilateral Foreign Aid

The attached materials show the various forms of U.S. aid received by foreign countries in 1979, the estimated amounts for 1980 based on OMB's best guess of the outcome of the pending appropriations conference, and the preliminary agency allocations for 1981 at the request level. The country lending patterns of the major multilateral development banks show only past lending levels, because planning figures by country are not available and the United States has only limited influence over the country allocation.

The tables list recipients in alphabetical order by geographic region. The programs listed include:

- **MAP** (grant military assistance) which is now provided only in conjunction with military base agreements, and is being phased out.

- **FMS** (foreign military sales credits) which finance military purchases on favorable terms (cost-of-money to the U.S. Government, 10-30 year terms).

- **IMET** (international military education and training) which provides U.S. training to foreign military personnel on a grant basis.

- **ESF** (economic support fund) which provides budget and balance of payments support to friendly governments on very favorable terms (grant or highly concessional loans).

- **AID** (Agency for International Development) which provides grants and highly concessional loans for development projects.

- **PL-480** food aid includes concessional loans (Title I) and grants (Titles II and III).

- **Peace Corps**

- Other, which includes disaster relief and refugee programs. The refugee programs are shown only for each region in total, as we do not have country estimates.
<table>
<thead>
<tr>
<th>Country</th>
<th>MAP</th>
<th>FMS</th>
<th>IMET</th>
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## U.S. FOREIGN AID - 1980

(Program in $ millions)

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* Less than $50 thousand.

** Includes $2.4 for West Bank, Title II.
### U.S. FOREIGN AID - 1980
(Program in $ millions)

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* Less than $50 thousand.
## U.S. FOREIGN AID - 1980
(Program in $ millions)

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(Program in $ millions)

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* Less than $50 K.
### Projects Approved for Bank and IDA Assistance in Fiscal 1979, by Region (continued)

July 1, 1978-June 30, 1979

(US$ millions)

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(1) All supplements and amendments are included in amounts, but only those qualifying as separate lending operations are included in number.

(2) Joint Bank/IDA operations are counted only once, as Bank operations.

(3) Reflects an $8.3 million increase in the amount of an IDA credit for the Cotonou port project (approved in fiscal year 1978), resulting from the conversion of a grant in this amount by Norway into a participation in the credit.
## Projects Approved for Bank and IDA Assistance in Fiscal 1979, by Region

### July 1, 1978–June 30, 1979

*(USS millions)*

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### COMPARATIVE YEARLY LENDING, 1975-78

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**TOTAL** | **$1,375,000** | **$1,527,800** | **$1,808,865** | **$1,870,100**

*Note: The Regional loans extended in 1978 included one for $210 million for the Yacyma hydroelectric project which is being carried out jointly by Argentina and Paraguay.*
LOAN APPROVALS IN 1978 AND TOTAL PROJECT COSTS
(amounts in $ million)

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MEMORANDUM

THE WHITE HOUSE
WASHINGTON

January 10, 1980

ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: ZBIGNIEW BRZEZINSKI

JACK WATSON

SUBJECT: The Caribbean People Meeting - Friday, January 11, 1980 - 11:00-12:00

At your request, Bob Pastor talked to Governor Graham about the proposal (Sol Linowitz suggests calling it "Partnership for the Caribbean") and about how to organize the meeting to give the new group the necessary momentum. Graham is enthusiastic and has a lot of useful ideas, very much in line with your's

I suggest you begin the meeting by describing the proposal and its objectives: Dignity (to increase mutual understanding); Development (to help meet development needs at a local, personal level); and Democracy (to encourage the development of private groups) in each country. (The original proposal is at Tab A.)

You will need to stress that the effort should be non-governmental, that it should use existing organizations rather than create new ones. However, they should not expect any more USG funding. In informing the group that you have asked Graham to chair it, you may want to mention that Florida is a key state in this effort (because of proximity and trade with the area and its ethnic groups) and that he already started a group in Florida similar to this national group. After briefing the group for about ten minutes, you may want to ask them questions for the next 20 minutes and solicit their views and support; then let Graham co-chair the meeting for the second half-hour. It is important that you remain as he takes over to indicate your continuing interest.

Graham is thinking about identifying a steering group of about 8-10 people who would make the initial decisions after the meeting. This group would identify 3-5 countries and team leaders for each country. These team leaders will select four other people (one would have knowledge and experience in the country, another would be a businessman who can tap financial resources in the U.S.), and arrange a trip within the next two weeks to the country, say Barbados. In Barbados, they would meet a wide range of community leaders and work with them to develop a list of projects or tasks. Examples: an exchange of soccer teams;
establish a fisheries cooperative; plant trees; provide textbooks; construct rural housing; provide dental services, etc. The team would then return to the U.S. and "broker" these tasks to U.S. communities, professional groups or labor unions, businesses, private voluntary organizations (PVO's), etc.

These teams would really be on their own; the individuals using their own time and money. Our Embassies could facilitate contacts, if necessary, but most PVO's, like Partners of the Americas or Sister Cities, have good contacts themselves. In addition, the staff under Graham could provide ideas and contacts in the U.S. and abroad. The organization, under Graham, would therefore not duplicate the activities of any other organization (some fear this), but rather broker, facilitate, promote, and to a lesser degree, coordinate activities by other organizations and groups. We want to expand the activities of organizations already working in the area; and we want to attract new organizations and state and local groups to the area.

Perhaps, one month from now, after 3-5 teams have visited countries and completed several projects, another conference could be organized in Washington to officially launch the new program; to involve more people, to take stock of the proposal in the light of these experiences, and to spell out next steps. Your involvement in such a meeting combined with briefings by government officials would ensure its success. At this larger meeting, team leaders could be selected for all twenty countries in the area.

This is the framework within which we are working. Bob will meet Graham on Friday morning to sketch in some of the details. We will share the attached proposal with him. We will assume that this is satisfactory to you unless you advise us to the contrary.

Let me suggest several questions for you to guide discussion:

(1) Host Country Coordination. What role, if any, should the host country government play? Should a coordination mechanism be set up in individual countries? How should we involve foreign groups in the planning of different projects?

(2) Reciprocity. How can we make this a two-way program? How can we remove any vestiges of paternalism?

(3) Third Country Involvement. Should counterparts to U.S.-based voluntary organizations in other countries (e.g., Mexico, Venezuela, Canada) be engaged to broaden the effort's resource base and reduce its "made in USA" image? How to do this?

(4) USG Role. What role should be played by USG? by our Embassies?

* * *

We will submit you a final list of participants' names late Thursday.
CARIBBEAN PEOPLE:
A PEOPLE-TO-PEOPLE APPROACH TO THE CARIBBEAN BASIN

I. Why Do We Need A Non-Governmental People-to-People Approach?

After three years of effort by the Carter Administration, we have been unable to develop mutually respectful relationships with the governments of the Caribbean basin, and this is a source of considerable concern to us. Few of the area's people know the US for its sincere generosity; few think we really care about them or their problems. Our apparent neglect is felt most acutely because of the extremely difficult socio-economic problems of the region and because of its political aspirations and vulnerabilities.

At the same time, there are clearly many in the area who are eager for a proper and balanced relationship with the people of the US. There is a definite need for a two-way people-to-people relationship that emphasizes dignity and mutual benefits. There is a need to reach beyond government structures, and let the friendship of America be felt.

II. Specific Objectives: What Purposes Should This New Program Serve? Dignity, Development, Democracy

A. Attitude. To improve mutual understanding and appreciation through people-to-people exchanges. This program should be multi-directional: people from the US, Venezuela, Mexico, Costa Rica, etc., should travel, work, visit in the nearly 20 nations in Central America and the Caribbean, and people from those 20 nations should do the same. The program should be seen as a learning as well as a teaching experience. Exchanges should be in sports and culture as well as those related to development -- National Soccer Coaches Association and YMCA as well as Chambers of Commerce.

B. Development. To help meet the developmental needs of the nations of the region through small-scale, personal, or group efforts. Land Grant Colleges could send agricultural advisers; dental associations could send dentists; large timber companies like Weyerhauser could help small villages in Haiti plant fast growing trees, etc. These projects are not expected to significantly affect the course of economic development in these countries, but the projects could have a very large impact on small towns and groups of people.

C. Democracy. To encourage political and economic pluralism by working directly with private groups in each country in a way which will assist them in playing important
roles in their societies. The basis of American democracy is the thousands of local groups -- Lions Clubs, Rotary Clubs, 4-H Clubs, church groups -- and many of these have become international, nurturing similar groups in other countries. Yet none of these groups has really identified the nations of Central America and the Caribbean as places worth focusing their energies.

III. How to Do It? How to Energize Our Nation to Pursue Effectively These Objectives?

A. Secure the cooperation of governments. The program should be non-governmental with minimal support, involvement, or interference by governments. We should be careful to facilitate the work of organizations in the area without undermining their private character. Yet, you will need to give the program your firm support to get it underway, and it will also require the permission, and if possible, the interest and support of the governments of the region. Moreover, it would be self-defeating if this mutual exchange program were sprung full blown from Washington, D.C. Therefore, we recommend that you send messages or letters to the Presidents of countries in the Caribbean basin informing them of your idea and asking their views of whether they would consider such a program helpful. And we ought to consider inviting leaders from the Caribbean basin to join the Board.

The geographical focus for the effort will be all the nations or territories in the Caribbean basin with which we have diplomatic relations. We ought to make an effort to try to involve basin countries like Mexico, Colombia, and Venezuela, but we should also try to involve Western Hemisphere countries like Brazil and Canada which have real interest in the area. The "recipient" countries should include the six Central American and fourteen Caribbean countries and territories. We should seek the participation of all these countries, even those like Guatemala or Grenada with human rights problems.

B. Organize the program. In order to mobilize a nation-wide effort to relate to the people of 20 nations on a country-by-country basis, and in order to ensure that this is not a one-shot program but one intended to demonstrate our long-term interest in the region, there is a need for an effective coordinating organization made up of distinguished and interested leaders and a competent, full-time staff. We should build such an organization on the experience and the skills of organizations already working in this field, like the Partners of the Americas (Alan Rubin has offered to give 2-3 months of his time to get the new program started), Sister Cities, and the Committee on the Caribbean. We
should encourage the expansion of activities in the region of global organizations, which have not heretofore focused on the area. We should systematically identify new groups and state and local leaders and encourage them to participate.

The organization could have three components:

1. A Board of, say, 35 people (including the seven at the December 7th meeting). This group would be a mix of leaders from business, labor, politics, church and benevolent organizations, voluntary and people-to-people groups. USG officials could serve as ex-officio members.

Perhaps Mrs. Carter could be on the Board. You should meet with this expanded group after the holidays; all those interested in playing an active role would become members of the Board. (We will refine and clear a list of names with Jack Watson and members of the group, and submit it for your approval by early next week.) The Board will be the coordinating hub of the organization; it will serve as catalyst, energizer, broker, involving new groups, leaders, and organizations in new projects in each country. 2-3 Board Members would work each country (country sub-groups), and would draw from government and non-government resources -- US and Caribbean.

2. Reserve pool of leaders and organizations. We should consult with the Board to identify about 200 other leaders, who would be key resources for the effort, and many would serve on the country sub-groups. For example, the Board might include about 20 leaders from the 100+ organizations that could be involved in the program. Leaders of the remaining organizations plus various state and local leaders could comprise this reserve pool. Country sub-groups could comprise two members of the Board plus three members from the reserve pool. These five would visit a country for an exploratory trip (after a White House Conference) and could meet with local leaders and develop a plan of projects. The subgroup would return to the US and contact US organizations or groups, state and local leaders and encourage them to undertake the project.

3. Staff. The permanent staff should be small (5-10 people) and rely, to the maximum extent possible, on existing organizations. The operating principle should be to energize and de-centralize. We should hire about three permanent staff, and ask associated organizations and private corporations to volunteer staff for one or two years. In addition, one or two USG officials should be detailed. (We
should be prepared to have AID give a small grant of $100-$200,000, but only if the group cannot get needed funds from other sources.)

It is important to view this organization as a framework within which many creative projects can be undertaken.

C. Identify needs and counterpart groups. This is clearly the first task of the new organization and the 5-member country sub-groups. It is important that the needs be defined at the local rather than the national level (though it should be consistent with national goals), and that they be identified by local groups rather than by the US team. Once the needs have been identified, the US team should work with its local counterpart to develop specific projects to help meet the need. When the mission returns to the US, it is charged with locating US groups that will undertake the project. At an early stage, the country assessments should be consolidated into a single book for you and the entire Board to review. After six months or so, we might want to consider a second White House Conference where we would also invite counterpart groups. Perhaps, you could give awards at this session to the most active groups and the most successful projects.

IV. Next Steps -- Timetable -- If You Approve This Approach.

A. By Tuesday, December 18, we will have a list of 60 candidates for the Board from which you may select 45-50. (We anticipate that 10-15 will not be interested or able to do it, leaving about 35.) We will phone (or cable) these candidates and invite them to meet with you in early January. You will want to decide on the Chairmen before the meeting, and we will seek private pledges for money so that we can organize the staff.

B. By Wednesday, December 19, we will have prepared letters for you to send to the Presidents of the Caribbean basin countries.

C. At the January meeting, we can provide a briefing for them on the region, and then you can explain the proposal. The Chairmen will then divide up responsibilities (and countries) and discuss a White House Conference, for early February. The Board should decide on a list of people and organizations to be invited to the White House Conference, and members should be encouraged to get in touch with as many of these people as possible.

D. After the Board meeting, we will organize the White House Conference and schedule it for early February.
The White House Conference would follow an official launching of the Commission, which should be done at the National Press Club or another appropriate private fora. The Conference would give the Board an opportunity to make contacts with the "Reserve Pool" and to begin planning their exploratory trips. We will need to inform the people and leaders in the Caribbean and elsewhere about the Conference before it is held to ensure that our intentions are clearly understood. We may want to invite some leaders from the area to the Conference.

E. Country teams will visit each country in February after the Conference to meet with local leaders and to identify needs. After returning to the US, the sub-group will assign specific projects to different US groups throughout the country.

F. In about six months, a second White House Conference should be held to reassess the development of the program, to award those who are doing a good job and to bring the Caribbean leaders and groups in as full partners.
MEMORANDUM

THE WHITE HOUSE
WASHINGTON

January 10, 1980

MEMORANDUM FOR: THE PRESIDENT
FROM: ZBIGNIEW BRZEZINSKI
SUBJECT: Caribbean People-to-People -- Friday Meeting

At Tab A is the list of participants for your meeting; at Tab B is a list of the countries of Central America and the Caribbean; and at Tab C is a compilation of recent statements by U.S. Government officials on U.S. policy to Central America and the Caribbean, including your statement to the Conference on the Caribbean on November 28. These three documents will be distributed to the group. At Tab D is a chart developed by Alan Rubin, in consultation with Bob Pastor, describing the action plan for launching this effort.

We have received an excellent response to your invitation, and the group is a good one. Bob Pastor will be meeting with Governor Graham for breakfast to go over the action plan, and he has organized a number of smaller meetings for Governor Graham before and after the 11:00 a.m. meeting to insure that the program takes off.

We have good news to report. Bob West, Chairman of the Committee on the Caribbean, has offered the full services of his staff and organization to your idea. Also, Alan Rubin has offered his help for the first 2 to 3 months. I urge you to recognize these two men, thank them for their extremely generous offers, and invite their views on how to move forward with this new effort. With people like West, Rubin, Governor Graham, and Peter Johnson, the Executive Director of the Committee on the Caribbean, we have good reason to believe that your idea will become a reality soon.

Many of these organizations have initiated programs which are very much in line with your idea, and you may want to congratulate them for their efforts and ask them to explain what they are doing for the group. It is important to stress that we do not want to set up a competing organization, but rather want to use existing organizations like their's to the maximum extent possible.
Meeting with Private Leaders on People-to-People with the Caribbean and Central America

January 11, 1980 -- 11:00 a.m.
The Cabinet Room

Leaders of Non-Governmental Organizations

Boswell, Dr. Arnita, Founder of League of Black Women
Dyal, William, President, Inter-American Foundation
Gittens, Thomas, Executive Vice President Sister Cities International
Graves, Patsy, Executive Director, National Council of Negro Women
Guyer, David, Executive Director, Save the Children
Johnson, Peter, Executive Director, Committee on the Caribbean
Lyon, Rosemary Durkin, Secretary of the Board, Overseas Education Fund, League of Women Voters
Muse, Martha, President, Tinker Foundation
Pace, Frank, Jr., President, International Executive Service Corps
Rhinesmith, Stephen, President, American Field Service
Rubin, Alan, President, Partners of the Americas
Samia, Louis, Executive Director, CARE, Inc.
San Juan, Pedro, Director, Hemispheric Affairs, American Enterprise Institute
Sewell, John, President, Overseas Development Council
Smith, Rev. Wayne, President, Friendship Force International
Stone, Roger, President, Center for Inter-American Relations, New York
Torano, Maria Elena, President, National Hispanic Broadcasting Corporation
Whalen, Charles, Jr., President, New Directions, former Member of Congress

Business/Labor

Austin, Paul, Chairman, Coca Cola
Blair, Maureen O'Hara, Owner of Antilles Airlines and former actress
Doherty, Bill, Executive Director, American Institute for Free Labor Development (AIFLD)
Geyelin, Henry, President, Council of the Americas
Manley, Joan, President, Time-Life
Millstein, Seymour, Chairman of the Board, United Brands
Otero, Joaquin, Vice President, Brotherhood of Railway, Airline and Steamship Clerks
Rogers, William D., former Under Secretary of State for Economic Affairs
Trowbridge, Alexander J., President, National Association of Manufacturers
West, Robert, Chairman, Tesoro Petroleum and Chairman of Committee on the Caribbean
State and Local Leaders

Barry, Marion, Mayor, Washington, D.C.
Baca-Barragan, Polly, State Legislator, Colorado
Cockrell, Lila, Mayor, San Antonio, Texas
Fascell, Dante B. (Rep) (D-Fl)
Ferre, Maurice, Mayor of Miami, Florida
Graham, Robert (Gov), Governor of Florida
Kreps, Juanita, former Secretary of Commerce
Morial, Ernest, Mayor of New Orleans, Louisiana
Ottley, Earl B. (Sen) Legislator, Virgin Islands
Rangel, Charles B. (Rep) (D-NY)
Vaughan, Jack, former Assistant Secretary of State
Young, Andrew (Amb), former Ambassador to the UN

Education/Culture/Sports

Beebe, George, Publisher, Miami Herald and President of Inter-American Press Association and World Press Freedom
Clodius, Robert, Executive Director, National Association of State Universities and Land-Grant Colleges
Green, William, Director of University Relations, Duke University
Healy, Fr. Timothy, President, Georgetown University
Jordan, Barbara, LBJ School of Public Affairs, University of Texas at Austin
Matthews, Dr. Thomas, University of Puerto Rico and Secretary General of Association of Caribbean Universities and Research Institutes (UNICA)
Mesa-Lago, Carmelo, President, Latin American Student Association and Professor of Latin American Studies, University of Pittsburgh

U.S. Government Officials

Brzezinski, Zbigniew, Assistant to the President for National Security Affairs
Donovan, Hedley, Senior Adviser to the President
Linowitz, Sol M., President's Special Representative for Middle East Negotiations
Reinhardt, John, Director, International Communication Agency
Habib, Philip C., Senior Adviser to the Secretary of State
Bowdler, William, Assistant Secretary of State for Inter-American Affairs
Bennet, Douglas J., Administrator, Agency for International Development
Celeste, Richard F., Director of Peace Corps
Pastor, Robert, Staff Member, National Security Council
## CARIBBEAN

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<td>273,000</td>
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<td>9. Jamaica</td>
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<td>10. Montserrat</td>
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<td>13. St. Vincent</td>
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<td>14. Suriname</td>
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## CENTRAL AMERICA

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<td>17. El Salvador</td>
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<td>18. Guatemala</td>
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<td>19. Honduras</td>
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<td>20. Nicaragua</td>
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<td>21. Panama</td>
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U.S. Relations With the Caribbean and Central America

Following is a collection of recent statements and information on U.S. relations with the Caribbean region and Central America: President Carter's pre-recorded remarks from the White House and the address by Ambassador Philip C. Habib, Senior Adviser to the Secretary of State, in Miami to the Miami Conference on the Caribbean on November 28, 1979; President Carter's message to Congress on November 9 transmitting proposed legislation on the Caribbean and Central America; the statement by Assistant Secretary of State for Inter-American Affairs Virgil P. Vicky before the House Committee on Foreign Affairs on November 27, and a fact sheet on the Caribbean.

This material, considered together with the texts of President Carter's address of October 1, 1979, "Soviet Troops in Cuba," and Secretary Vance's address of September 29, 1979, "Currents of Change in Latin America," both published by the Bureau of Public Affairs in Current Policy 92 and 91 respectively, comprise a thorough statement of U.S. interests, activities, objectives, and policies in the Caribbean region.

PRESIDENT CARTER
NOVEMBER 28, 1979

Even though I cannot be with you in person this evening, I want to use this conference to reaffirm my commitment and that of the United States to economic development and democracy in the Caribbean. We ourselves are part of the Caribbean community, and we know that development and democracy are key to realizing the strength of the region and meeting its challenges.

The Caribbean today is passing through a time of rapid change and mutual challenge is to steer a course economically, socially, and politically that will lead to a better life for all the people.

Twenty years ago only three island nations in the Caribbean were independent. Today there are 13 such sovereign nations and that number is likely to increase by as many as five in the next few years. Behind these numbers is a stirring history. Its beginning was an unpleasant story marred by lonely struggles against slavery, colonialism, and, too often, indifference by the outside world. But the drive of the Caribbean peoples toward freedom and modern development is primarily a proud story—one of courage, imagination, and determination in the face of hardship.

Today, however, with independence largely won, the Caribbean still faces many problems. Perhaps the most serious problems are economic. Spiking oil prices, unstable commodity markets, uneven growth, inflation, and unemployment are certainly not unique to the Caribbean. But these global trends have struck the small countries of the Caribbean with special severity. They add a major burden to the always imposing challenge of the building and development of independent nations. And economic deprivation creates vulnerabilities to extremism and to foreign intervention.

United States Department of State
Bureau of Public Affairs
Washington, D.C.