

**1/23/80**

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WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
memo w/att	<p><del>Zbigniew Brzezinski to the President</del>  <del>Re: Letter for Clark Clifford. (3 pp.)</del></p> <p>OPENED 8/27/93</p>	1/22/80	<del>A</del>

FILE LOCATION

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THE WHITE HOUSE  
WASHINGTON

1/22/80

Susan:

FYI - the President is meeting  
with Clark Clifford at 9:30  
tomorrow.

Patti

*OK, to  
Revised to  
for delivery to  
Cappia G.*

*P*

9:30

0481

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

~~CONFIDENTIAL~~

ACTION

January 22, 1980

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI *ZB*  
SUBJECT: Letter for Clark Clifford (U)

Clark Clifford has asked that you give him a brief note to Indira Gandhi to take along when he meets with her next week. (C)

Attached at Tab A is a note for you to sign. It has been cleared with the speechwriters. (U)

RECOMMENDATION:

That you sign the letter at Tab A. (U)

~~CONFIDENTIAL~~

Review on 1/21/86

DECLASSIFIED  
E.O. 12356, Sec. 3.4  
PER *H3/43* BY *NSC* DATE *MR-NLC-92-178*  
BY *[Signature]* NARS, DATE *7/28/93*



THE WHITE HOUSE

WASHINGTON

January 22, 1980

Dear Madame Prime Minister:

Because of the great importance that I attach to relations between our two countries, I have asked my good friend and close adviser Clark Clifford to meet with you in New Delhi. I am grateful that you have made time to see him, for I know how hectic the beginning days of a new administration can be.

I am anxious that our communications be as candid as possible. I have asked Mr. Clifford to explain to you my hopes for Indo-American relations and my concerns about the crisis facing Southwest Asia as a result of the Soviet invasion of Afghanistan. Your views on these matters will be of great help to me in planning our policies, and I look forward to Mr. Clifford's report.

Sincerely,

*Jimmy Carter*

Her Excellency  
Indira Gandhi  
Prime Minister of India  
New Delhi

*Best wishes,  
and Congratulations  
again -*

*J*

DECLASSIFIED

E.O. 12356, Sec. 3.4

PER *43/83 NCH* BY *MR-NLC-92-178*  
BY *[Signature]* NARS, DATE *7/28/93*

Revised:  
1/23/80  
8:15 a.m.

THE PRESIDENT'S SCHEDULE  
Wednesday - January 23, 1980

---

7:15 Dr. Zbigniew Brzezinski - The Oval Office.

7:45 Mr. Frank Moore - The Oval Office.

8:00 Breakfast with Democratic Congressional Leaders.  
(60 min.) (Mr. Frank Moore) - First Floor Private Dining Room.

9:30 Honorable Clark Clifford - The Oval Office.

10:00 Mr. Hamilton Jordan and Mr. Frank Moore.  
The Oval Office.

10:40 Depart South Grounds via Motorcade en route  
National Presbyterian Church.

11:00 Attend Funeral Services for Justice William O. Douglas.

12:35 Return to the White House.

8:40 Depart South Grounds via Motorcade en route  
U.S. Capitol

9:00 State of the Union Message.

THE PRESIDENT'S SCHEDULE

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U.S. Capitol

9:00 State of the Union Message.

THE WHITE HOUSE  
WASHINGTON

1/23/80

Stu Eizenstat  
Frank Moore

The attached was returned in the  
President's outbox today and is  
forwarded to you for appropriate  
handling.

Rick Hutcheson

cc: The Vice President  
Al McDonald

CC Frank  
Sta -

To: The Speaker  
Date: January 23, 1980  
Re: The President's Legislative Priorities

---

### Economic

- FY '81 Budget -- 1st Budget deadline: Apr. 15 for Committee Report;  
May 15 for completion of Congressional action  
2d Budget deadline: Sept. 15 for completion of Congressional action  
Reconciliation: (if required) -- September 25.
- Hospital Cost Containment -- passed House (H.R. 2626) Nov. 15. Now in Senate Finance and Labor Committees.
- Youth Education, Training and Employment -- in House Education/Labor Committee. (Will be in Perkins' subcommittee for Education portion; in Hawkins' subcommittee for labor.) Also awaiting proposals from White House and Dept. of Labor.

### Energy

- Windfalls Profits Tax -- in conference
- Energy Mobilization Board -- in conference
- Energy Security Corporation - in Conference
- Utility Oil Use Reduction -- White House is sending proposal.
- Standby Gas Rationing Plan -- Congressional approval needed for President's plan.

### Human and Social

- National Health Plan  
CHAP -- passed House (H.R. 4962 Dec. 11; awaiting Senate action).
- Welfare Reform -- passed House (H.R. 4904) Nov. 7. In Senate Finance Committee.
- Revenue Sharing -- Awaiting White House proposal.
- Countercyclical -- Passed Senate. In House (H.R. 5980) -- partly considered December 14 and awaiting completion in House, this month.
- Low Income Energy Assistance -- continuation.
- Economic Development -- in Conference. (S. 914 -- Public Works and Economic Development Act of 1979)

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More Effective Government

- ⊙ Regulatory Reform -- awaiting new regulatory reform bill from White House.
- ⊙ NRC (Nuclear Regulatory Commission) Reorganization -- awaiting White House proposal

Rights and Liberties

- ⊙ ERA -- passed Congress. In State legislatures.
- ⊙ Fair Housing -- in House Judiciary Committee (Civil Rights subcommittee)
- ⊙ Intelligence Charters -- President is sending his proposals to Congress.

Natural Resources

- ⊙ Alaska Lands -- passed House (H.R. 39) May 16. Reported by Senate Committee and awaiting Senate action.
- ⊙ Oil and Hazardous Wastes (H.R. 3994) -- awaiting House action.
- ⊙ Nuclear Waste -- White House is sending proposal.

International

- ⊙ Refugees -- i. Refugee Act of 1979 (H.R. 2816) pending in House;  
ii. Additional authorizations for Refugees, FY'80 and '81 (H.R. 4955) signed into law November 13.
- ⊙ Bi- and Multi-lateral Foreign Assistance -- President will send proposal for Congressional approval of authority for him to deal with developing nations.
- ⊙ China trade -- H.Con. Res. 204 -- House Floor this week.

Democratic Institutions/Human Rights

- ⊙ Security Assistance for Pakistan -- White House is sending proposed program to Congress.
- ⊙ Human Rights Conventions -- These are Treaties. (Senate acts.)

###

# WHIP ADVISORY

204

JOHN BRADEMAS  
MAJORITY WHIP  
11-107 The Capitol  
225-5604

Number Seven

January 22, 1980

## 1980 CALENDAR FOR 96TH CONGRESS - SECOND SESSION

January 22 . . . . . Congress Convenes  
January 22 through February 13 . . . . . Washington Work Period  
    January 23 . . . . . State of the Union Address  
    January 28 . . . . . Receive President's Budget  
February 14 through February 18 . . . . . District Work Period  
    February 18 . . . . . Washington's Birthday  
February 19 through April 3 . . . . . Washington Work Period  
    March 15 . . . . . Committees Submit Reports to Budget  
    Committee on Fiscal Year Budget  
April 4 through April 14 . . . . . District Work Period  
    April 6 . . . . . Easter Sunday  
April 15 through May 23 . . . . . Washington Work Period  
    May 15 . . . . . Complete Action on First Budget  
    Resolution; Deadline for Report-  
    ing Fiscal 1980 Authorization Bills.  
May 24 through May 27 . . . . . District Work Period  
    May 26 . . . . . Memorial Day  
May 28 through July 2 . . . . . Washington Work Period  
July 3 through July 20 . . . . . District Work Period and  
    Republican National Convention  
    July 4 . . . . . Independence Day  
July 21 through August 1 . . . . . Washington Work Period  
August 2 through August 17 . . . . . District Work Period and  
    Democratic National Convention  
August 18 through August 28 . . . . . Washington Work Period  
August 29 through September 2 . . . . . District Work Period  
    September 1 . . . . . Labor Day  
September 3 through October 3 . . . . . Washington Work Period  
October 3 . . . . . Adjournment target

\*Dates are inclusive

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THE WHITE HOUSE

WASHINGTON

January 22, 1980

MEMORANDUM FOR THE PRESIDENT *FMH*

FROM: Frank Moore

Do you want Lloyd Cutler to attend the  
Leadership Breakfast tomorrow morning  
because of his involvement in the Olympics?

YES  NO

Do you want Charlie Duncan to attend?

YES  NO

*J*

THE WHITE HOUSE  
WASHINGTON

23 Jan 80

Susan--

In the attached statement the State Department incorrectly notified the staff that the attached PD would become effective on January 17. They now recommend an effective date of January 30. Because this is a legal document the President must sign it.

Marion

To Bob Kinder  
for handling -

(Resubmitted for signature -  
first out 1/17)

ACTION

January 16, 1980

MEMORANDUM FOR: THE PRESIDENT  
FROM: ZBIGNIEW BRZEZINSKI   
SUBJECT: Sinai Field Mission

Because the Australians have withdrawn their helicopter unit from the UN Emergency Force in the Sinai (a factor we did not know when the budget request for the Sinai Field Mission was prepared), we will need to provide this capability ourselves.

Cy Vance (Tab B) would like to transfer \$3.9 million from ESF to Peacekeeping and other Operations (PKO) for this purpose. Jordan and Portugal would be reduced accordingly. This is a one-time-only expenditure in FY 1980.

OMB concurs, and suggests the money come from reductions in ESF for Syria instead of Jordan and Portugal. I concur.

Cy notes that this transfer falls in the same category of Congressional "committee approval" that was involved in disaster relief after Hurricane David, which led you to direct that Congressional involvement be limited to "notify and wait," because of a possible constitutional conflict. State will follow the same procedure in this case, and does not believe Congress will object to the fund transfer.

RECOMMENDATION:

That you sign the determination at Tab A, thereby approving the accompanying memorandum of justification. (The determination and justification will be reported to Congress; the determination will be published in the Federal Register). The money would come from Syria's FY 1980 ESF. *good*

Approve ✓Disapprove \_\_\_\_\_  


THE WHITE HOUSE

WASHINGTON

Presidential Determination  
No. \_\_\_\_\_

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Determination under Section 610(a) of the Foreign Assistance Act of 1961, as Amended, to Transfer up to \$3.9 Million to the Peacekeeping Operations Account

Pursuant to the authority vested in me by section 610(a) of the Foreign Assistance Act of 1961, as amended (the "Act"), I hereby determine that it is necessary for the purposes of the Act that up to \$3.9 million appropriated under section 531 of the Act be transferred to, and consolidated with, appropriations made under section 552 of the Act, subject to the limitation that funds so transferred shall be available only for the purposes of the Sinai Support Mission. I hereby authorize such transfer and consolidation.

You are requested on my behalf to give prompt notice of this determination, pursuant to section 652 of the Act and section 115 of the Foreign Assistance and Related Programs Appropriations Act, 1979, as made applicable by Public Law 96-123, to the Committee on Foreign Relations and the Committee on Appropriations of the Senate, and to the Committee on Foreign Affairs and the Committee on Appropriations of the House of Representatives.

This determination shall be effective on and shall be published in the Federal Register.

*Jimmy Carter*

8:00 A.M.

THE WHITE HOUSE

WASHINGTON

ADMINISTRATIVELY CONFIDENTIAL

CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, January 23, 1980

8:00 a.m.

Family Dining Room

From: Frank Moore

I. PRESS PLAN

White House Photographer

II. PARTICIPANTS

See attached list.

III. INTRODUCTION

The Leadership will be most interested in hearing about your analysis of the international situation. They will also be looking for guidance on how they should structure their legislative agendas for the next few months. This gives you another opportunity to discuss the importance of moving the energy legislation through to final passage. At every chance, you might emphasize the interrelatedness of the policy areas on today's agenda.

IV. AGENDA

A. FOREIGN POLICY

General Remarks:

Offer brief comments on Afghanistan and Iran, covering the actions we are taking to respond to the Soviet invasion. (Tab A)

- o I am aware that there is some disagreement by Members with the details of our approach to the Soviets, but I hope that we can proceed with a high degree of national unity and in a spirit of bipartisanship.
- o I hope that efforts to disapprove the actions taken against the Soviet Union will not emerge from Committee consideration. I would find a Congressional resolution supportive of our position on the Olympics to be most helpful.

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### Pakistan

- o I will submit the Pakistan package after Pakistan has had a chance to develop a common front with other Moslem countries and after we have further coordinated additional assistance with other friendly nations.
- o I hope to move very quickly at the end of the month to get an authorization for a \$200 million Pakistan program in FY 1980--\$100 million for FMS and \$100 million for ESF. It would appear that the quickest way to get this program funded would be to incorporate it into the FY 1980 Foreign Assistance bill now in Conference (and about which I will say more in a minute).
- o If we do not get an answer from the Pakistanis in about a week, we will ask the Conference to reconvene so that there can be speedy Floor action on the rest of the bill and treat Pakistan as a supplemental.

### Foreign Assistance Conference

- o I consider foreign aid essential in this crisis. I want to underline the close connection between the crisis and our need to get a good foreign aid bill.
- o It is necessary to strengthen the developing world (economically as well as militarily) in order to withstand the growing Soviet pressures. We cannot contain Soviet expansion without the support of developing countries in Asia, Africa, and Latin America. To secure that support, we have to identify these countries' concerns.
- o This means that it is more important than ever to pass the FY 1980 Foreign Aid bill, now stalled in Conference.
- o The Continuing Resolution does not suffice to meet our needs--on refugees and otherwise. The funding levels are too low; you cannot address problems of the '80s with '79 dollars.

### B. STATE OF THE UNION

You might mention some highlights of your speech, keeping in mind that anything you say is certain to be carried on the evening news.

You should also indicate that the message was sent to the Hill on Monday and that the Leadership and their staffs are being briefed on the legislative priorities referred to therein. The Speaker reviewed the message on Tuesday and may indicate the likely timing of House action on some of the key items. The Majority Leader's staff has also been briefed.

C. TIMING

You should ask the Leadership to continue to help finish work on the energy conferences. It is important that they conclude work on the Windfall Profits Tax, EMB, and ESC before the Congress gets bogged down in routine business.

D. THE ARMSTRONG AMENDMENT

- o Senator Armstrong has an amendment to increase military pay by more than 3% above the 7% which I recommended last year. That amendment will be offered to a bill which is pending on the Senate calendar and which deals with personnel management of the armed forces. I will address the issue of military pay in my budget and, at the very least, would appreciate a delay of two weeks in the consideration of that measure.
- o Without discussing the merits of the Armstrong amendment for the time-being, suffice it to say that its passage could create significant problems for both my Administration and the Congressional budget process. We are roughly \$600 million below the expenditure ceiling mandated by the Second Budget Resolution for 1980. There are several high priority items, both foreign and domestic, for which we will be submitting requests for urgent supplemental appropriations. If the Armstrong amendment, which would cost \$700 million in FY 1980, is passed, these high priority items likely could be in jeopardy.
- o I would appreciate the Senate Leadership's cooperation in delaying consideration of the Armstrong amendment for as long as possible. I realize that Senator Byrd has a commitment to Senator Armstrong to allow a vote on this proposal, but I hope that my concerns will be taken into account.

E. BUDGET/CPI

With the CPI due to be released this week, you might prepare the way with comments similar to the following:

- o We must redouble our efforts to control inflation. On Friday, the CPI for 1979 will be released--and it is almost certain to be the highest in 30 years. By far the biggest source of inflation last year was energy--the direct result of increases in the price of oil by OPEC.
- o Achieving energy independence is essential to controlling inflation over the long haul. In the year ahead, I will need your support for my policies to reduce inflation.
- o Last year, Congress supported my austere budget. This year, once again, we must pursue a restrained budget policy.

- o I will need your help to continue my efforts to reduce the burden of costly and unnecessary regulation that reduces our production capacity.
- o Finally, on the inflation front, I will need your continued support for my voluntary wage-price guidelines. Last year those guidelines were remarkably successful--holding the underlying inflation rate to about 7.5 percent. This year we continue the guidelines effort with greater support from organized labor than ever before. The guidelines program is essential to keep last year's energy inflation from being absorbed into this year's underlying rate.

CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, January 23, 1980

PARTICIPANTS

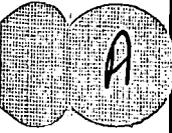
The President  
The Vice President

Senator Robert C. Byrd  
Senator Alan Cranston  
Senator Warren Magnuson  
Senator Daniel Inouye

Speaker Thomas P. O'Neill, Jr.  
Congressman Jim Wright  
Congressman Thomas S. Foley  
Congressman John Brademas  
Congressman Dan Rostenkowski

Secretary Charles Duncan

Stu Eizenstat  
Lloyd Cutler  
Zbig Brzezinski  
Jim McIntyre  
Alonzo McDonald  
John White  
Bill Smith  
Frank Moore  
Bill Cable  
Bob Beckel  
Dan Tate



CHECKLIST OF ACTIONS TAKEN IN RESPONSE TO IRANIAN AND AFGHANISTAN CRISES

1. Soviet Union

a. Grain. An embargo is in effect on grain sales to the USSR. We have reached agreement with the other major exporting countries that they will not replace US sales formerly destined for the Soviet market. We are consulting further with Argentina to ensure that country's cooperation in this effort. We have set up a monitoring group among the exporters to exchange information and monitor shipments. We are currently reviewing our export license regulations to see which non-grain items can be removed from the embargo list.

b. High Technology Exports. We are reviewing our policy in this area and expect within 3-4 weeks to have new criteria for review of the national security and foreign policy implications of any given export license application. We are also consulting with our allies about more stringent application of existing multilateral controls on exports. In the meantime, I have suspended action on pending applications and denied the request to ship additional spare parts to the Kama River plant, which produced trucks used in the invasion of Afghanistan.

c. Ammonia. I have taken emergency action to limit imports of Soviet ammonia to 1 million tons in 1980 and asked the International Trade Commission to consider the need for controls beyond 1980.

d. Civil Air. We have limited Aeroflot to two flights weekly. We have also asked the CAB to withdraw existing authority to permit unlimited charter flights to the USSR. This could have a significant impact during the Olympics.

2. Iran. We have blocked Iranian assets in this country and abroad. We are actively consulting with our allies about additional trade and financial measures against Iran in the wake of the Soviet veto of the UN resolution. The US is prepared to embargo trade with Iran except for food, medicines, and medical supplies.

3. Afghanistan. We have cut off all aid and asked our allies to follow suit, which we expect. We plan to establish export licensing requirements for Afghanistan similar to those in effect for other communist countries. We are removing Afghanistan from the list of countries eligible for preferential tariff treatment (GSP).

4. Pakistan. We are actively reviewing Pakistan's requirements for additional security and economic assistance. We are consulting with our allies about Pakistan's needs in this time of crisis.

THE WHITE HOUSE  
WASHINGTON

Cong leaders 1-23-80

Afghan - some disagreement, need unity

Iran - 4/25 → 4/8

Pakistan - consortium

Foreign aid - Inouye

Energy legis

Spending - Amshong amend. mil pay - 200m

Youth emp.

Regulation

Intelligence

'80 campaign

Byrd { Coal conversion 8 2 mbd vs SPRO  
Nuclear waste mid E 4/26  
Turkey Yugoslavia

3 speakers