

**5/12/80 [1]**

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THE PRESIDENT'S SCHEDULE

NOT ISSUED

Monday - May 12, 1980

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8:00 Dr. Zbigniew Brzezinski - The Oval Office.

10:00 Mr. Hamilton Jordan and Mr. Frank Moore.  
The Oval Office.

✓ 12:15 Photograph with World Coal Study Representatives.  
(3 min.) (Mr. Hedley Donovan) - The Oval Office.

✓ 12:20 Photograph with Mr. Mark A. Smith, Jr., President,  
(3 min.) Kiwanis International. (Ms. Anne Wexler).  
The Oval Office.

✓ 12:25 Ceremony in Connection with the Issuance of  
(3 min.) Proclamation Naming May 16 as National Defense  
Transportation Day and May 11-17 as National  
Transportation Week. (Ms. Anne Wexler).  
The Oval Office.

✓ # 12:30 Lunch with Mr. Lane Kirkland - The Oval Office.

✓ 4:15 Reception for the Industrial Union Department  
(15 min.) of the AFL-CIO Legislative Conference.  
(Mr. Landon Butler) - The State Floor.

THE WHITE HOUSE  
WASHINGTON

May 9, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: Rick Hutcheson *Bill Simon for RH*  
SUBJECT: MEMOS NOT SUBMITTED

1. THE ATTORNEY GENERAL approved "procedures ... covering the signals intelligence activities of the National Security Agency and the Central Intelligence Agency." Approval of these procedures completes his responsibilities under Executive Order 12036. Under the same Order, he has also approved procedures governing the use of audiocounter-measures by the Treasury Department.
2. ARMAND HAMMER sent you a thank you note for the water-colors of the 1976 campaign and early Presidency. He also hopes to meet with you soon.
3. JEROME WALDIE, Executive Director of the White House Conference Aging, sent you a copy of their first newsletter. He notes that the Community Forum will soon commence. In addition, he thanks you and the First Lady for hosting the reception in honor of the members of their Advisory Committee.
4. JIM MCINTYRE sent you a Federal Maritime Commission decision regarding the Far Eastern Shipping Company (Docket 79-10). All effected agencies, OMB and DPS have recommended that you take no action and allow the Commission's order to remain in effect.
5. CHAIRMAN PAUL VOLKER sent you a copy of his recent testimony before the Subcommittee on Commerce, Consumer and Monetary Affairs of the Committee on Government Operations.
6. Routine CAB DECISIONS which the Counsel's office and all agencies concur:

Docket 37076

Provides scheduled air service from U.S. points to Belize, El Salvador, Guatemala, Honduras, Nicaragua and Panama.

May 9, 1980  
page two

Docket 33547, 35802

Transfer of indirect air carriers permit from Holland-America Lijn to Holland Amerika (reflecting a corporate reorganization) and issuing a permit to North Coast Air Services Limited to operate charter service between Canada and the United States.

Docket 32707

Renewal of air carrier permit for Aerotransporters Entre Trios.

Docket 26477

Allows both scheduled and charter services between Costa Rica, other points in Central America and the United States.

Dockets 30402, 33137,  
35414

A ends British air carriers permits to bring them in compliance with the provisions of the United States/United Kingdom Aviation Agreement.

Docket 38024

Suspends fare increases proposed by Ceskoslovenske Aeriolina for passenger travel between New York and Prague.

7. DICK CELESTE sent you a memo requesting modifications in the FY 80 Foreign Assistance Appropriations to meet the "real" needs of the Peace Corps this year -- particularly in the training program areas. Both OMB and NSC are working on this, along with other aspects of the Foreign Assistance Appropriations for FY80. There will be a detailed update in Frank's weekly report.
8. VERNON WEAVER sent you a memo informing you of the "Bank Officers' Conference on the Credit Problems of Small Business." This conference will address capital availability and credit problems currently facing small business, as well as provide needed relief.
9. DICK CELESTE sent you a memo concerning Haitian Refugees and assistance that the Peace Corps can provide. Jack Watson indicates that the concerns raised by Dick are being addressed by the Refugee Task Force.
10. JOHN MACY, Director of FEMA, sent you a memo informing you of a "classified readiness exercise to test civilian and military emergency plans, systems and procedures." This test took place with DoD and 20 key Federal departments and agencies.

May 9, 1980  
page three

This exercise "should provide a firm base for ... planning for the national mobilization exercise ... to be conducted in November. Dr. Brzezinski does not believe that you need to review this memorandum at this time.

11. PATRICIA HARRIS sent you a memo describing her recent trip to Liberia, Nigeria, Italy, and Egypt for "discussing areas of health cooperation and reviewing matters related to our mutual support of the programs and goals of the World Health Organization."
12. JEROME HOLLAND, Chairman of the American Red Cross, submitted a report on the highlights of recent American Red Cross activities.

THE WHITE HOUSE  
WASHINGTON

12 May 80

Anne Wexler

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
appropriate handling.

Rick Hutcheson

cc: Stu Eizenstat  
Charlie Schultze

FOR STAFFING
FOR INFORMATION
FROM PRESIDENT'S OUTBOX
LOG IN/TO PRESIDENT TODAY
IMMEDIATE TURNAROUND
NO DEADLINE
FOR APPROPRIATE HANDLING
LAST DAY FOR ACTION

ADMIN CONFID
CONFIDENTIAL
SECRET
EYES ONLY

ACTION  
FYI

	VICE PRESIDENT
	JORDAN
	CUTLER
	DONOVAN
X	EIZENSTAT
	MCDONALD
	MOORE
	POWELL
	WATSON
	WEDDINGTON
X	WEXLER
	BRZEZINSKI
	MCINTYRE
X	SCHULTZE
	ANDRUS
	ASKEW
	BERGLAND
	BROWN
	CIVILETTI
	DUNCAN
	GOLDSCHMIDT
	HARRIS
	KREPS
	LANDRIEU
	MARSHALL

	MILLER
	VANCE
	BUTLER
	CAMPBELL
	H. CARTER
	CLOUGH
	CRUIKSHANK
	FIRST LADY
	FRANCIS
	HARDEN
	HERTZBERG
	HUTCHESON
	KAHN
	LINDER
	MARTIN
	MILLER
	MOE
	PETERSON
	PRESS
	SANDERS
	SPETH
	STRAUSS
	TORRES
	VOORDE
	WISE

THE WHITE HOUSE  
WASHINGTON

5/12/80

Mr. President:

Anne Wexler concurs.

Rick

THE CHAIRMAN OF THE  
COUNCIL OF ECONOMIC ADVISERS  
WASHINGTON

May 5, 1980

Anne: Hold for as-  
essment re next list  
J

MEMORANDUM FOR THE PRESIDENT

From: Stu Eizenstat *Stu*  
Charlie Schultze *CS*

Subject: Presidential Medal of Freedom for Arthur Okun

We recommend that you award the Presidential Medal of Freedom to Arthur Okun. We missed the deadline for getting this in prior to the announcement last month, but if there is any possibility that Okun's name could be added to the list when it comes out in June, we believe it should be done.

This medal is the highest civilian honor our nation can offer. It is awarded to persons who make especially meritorious contributions to "(1) the security or national interests of the United States, or ... (3) cultural or other significant public or private endeavors."

By any measure, Arthur Okun made significant contributions to our national interest and to the expansion of knowledge in the United States.

Art was the youngest man ever to be Chairman of the Council of Economic Advisers. He was an adviser to Presidents, to the Congress, and to his fellow economists.

He produced major works on economic growth, inflation, and unemployment. His work on the relationship between unemployment and productivity produced "Okun's law." At the time of his death, Art was in the process of completing a major work on the economic problem of our time -- stagflation.

Arthur had a brilliant mind, disciplined by realism and common sense, which he applied to public policy. He always remembered that economists -- and thus economic policy -- was not an end in itself, but rather a tool for improving the living conditions of real people.

He is entitled to the tribute represented by the highest civilian medal our country can bestow.

ent  
May 12

Date: May 7, 1980

MEMORANDUM

FOR ACTION:

~~Al McDonald~~  
Anne Wexler - *concur*

FOR INFORMATION:

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Eizenstat, Schultze Memo Re: Presidential Medal of Freedom for Arthur Okun

YOUR RESPONSE MUST BE DELIVERED TO THE STAFF SECRETARY BY:

TIME: 12:00 PM

DAY: Friday

DATE: May 9, 1980

ACTION REQUESTED:

Other:  Your comments

STAFF RESPONSE:

I concur.

No comment.

Please note other comments below:

800 MAY 1 11 3 02

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE CHAIRMAN OF THE  
COUNCIL OF ECONOMIC ADVISERS  
WASHINGTON

May 5, 1980

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Charlie Schultze *CS*

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THE WHITE HOUSE  
WASHINGTON

12 May 80

Jack Watson

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
appropriate handling.

Rick Hutcheson

cc: Sarah Weddington

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

done  
7/14/67 pm  
J

To: The President

From: Bob Dunn

Subject: Request for a Presidential Call to Mayor Ken Gibson

Today is Ken Gibson's 48th birthday and 1200 friends will be gathering together to honor him at a restaurant in Newark. Frank Moore will be on hand as your personal representative. The Campaign, Jack Watson and Frank all strongly recommend that you place a call to the Mayor sometime between the hours of 5:30 P.M. and 8:00 P.M. If you agree to make the call a representative of the campaign will be at hand to answer the phone and seek out the Mayor.

-----

Call to: Mayor Ken Gibson  
Newark, New Jersey

Date/Time: Today  
5:30 - 8 P.M.

Telephone: 201/ 622 - 9348  
622 - 9404

Talking Points:

\* The Mayor should be congratulated on the occasion of his 48th birthday.

\* The President should extend his greetings to the Mayor's wife Muriel ( who has been ill ) and to his mother Daisy who will be at the Party.

Comments:

**Electrostatic Copy Made  
for Preservation Purposes**

THE WHITE HOUSE

WASHINGTON

To: Bob Dunn

From: The President

Call to Ken Gibson:

Approved \_\_\_\_\_

Approximate Time for call \_\_\_\_\_

Disapproved \_\_\_\_\_

5/10/80

TO: Bob Dunn

~~Bill~~

— 5<sup>30</sup> - 8 P.M.

FROM: Bill Simon

Here are the particulars on Mayor Ken Gibson's birthday Sunday.

You should note that after we started this effort, I found that Frank Moore, who is currently at Camp David, has agreed to attend the birthday party.

Gibson will be 48 on Sunday.

The party with 1200 expected is at a restaurant in Newark.

Gibson's wife Muriel (who has been ill) and his mother Daisy are both expected to be there. The P should send them special best wishes for Mother's Day.

Watson has strongly recommended the call.

The numbers for the phones at the restaurant are:

201-622-9348  
622-9404

both are pay phones right outside the door of the party room, there is no phone inside

Either Cathy Coyle or Cathy Rogers will be at the pay phones waiting for the call if it is to be made. Therefore, it would be nice to let them know tonight or in the morning if we expect it. They can be reached at either:

201-964-1560 (C/M headquarters)  
762-4222 (their home)  
762-0362 " "  
721-4753 (Barry Brendel's home)

Buty

Phil: The President told Frank Moore that he would make this call. BB

THE WHITE HOUSE  
WASHINGTON

5/12/80

Mr. President:

3 items: ✓

1) Did you and Muskie agree  
to meet tomorrow morning  
at 7:30 before he departs  
for Vienna?

yes  no

2) Did you agree to see  
Jack Nelson this week?

yes  no ?

3) I can schedule a Pentagon  
meeting this week with the  
C-130 pilots. Shall I?

yes  no

J Phil

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THE WHITE HOUSE  
WASHINGTON

*Fri - Wed*

5/6/80

*for Fri  
May 15/16*

Mr. President:

Sec. Brown informed me that you expressed interest in meeting with the C-130 crews at the Pentagon. In checking I've found out that these crews are spread over the world and would need to be brought to D.C. for such a meeting. Shall I put this in motion?

Yes

No

*Just a  
representative  
group of  
them  
J*

PHIL

36

-5

---

31

C-141

Red Evac

Comme

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for Preservation Purposes**

THE WHITE HOUSE  
WASHINGTON

12 May 80

Lloyd Cutler  
Stu Eizenstat

The attached was returned in  
the President's outbox today  
and is forwarded to you for  
appropriate handling.

Rick Hutcheson

cc: Reubin Askew

2674

THE WHITE HOUSE  
WASHINGTON

5/9/80

Mr. President:

Eizenstat and Cutler have been trying for the last couple of days to resolve this without your personal involvement. Unfortunately, at the last minute, no agreement could be reached. Stu and Lloyd do, however, concur with the Commerce recommendation.

OMB also feels that this should be worked out between Klutznick and Civiletti -- rather than you. OMB is neutral on the two recommendations.

Schultze has no comment.

Other staff recommendations are reflected on page 4.

Rick/Bill

THE UNITED STATES TRADE REPRESENTATIVE  
WASHINGTON  
20506

Lloyd or  
Sta  
C  
/

MEMORANDUM FOR THE PRESIDENT

FROM: Robert D. Hormats *RDH*  
Acting

SUBJECT: Administration Position on Export Trading  
Company Legislation

Legislation to facilitate formation of "Export Trading Companies," and provide them antitrust exemptions under the Webb-Pomerene Act, will be considered this Monday by the Senate Banking Committee. These companies are intended to improve U.S. export performance by providing export marketing and financial expertise to small and medium-sized firms which might not be equipped to compete on their own in foreign markets. And, because joint marketing efforts raise antitrust questions, the legislation provides a new procedure whereby Commerce, in consultation with Justice, could grant antitrust exemptions. The FTC now administers the Webb-Pomerene Act.

Senators Stevenson, Bentsen and Danforth are the key sponsors of the legislation. It is supported by many within the U.S. business community, the National Governors' Conference and the President's Export Council. On the other hand, Senator Proxmire, Chairman of the Banking Committee, has expressed a strong concern about the antitrust exemption features of this legislation.

This is the only significant export legislation that has a chance of passage this year. The Administration has endorsed the general principles of the legislation, but one important antitrust issue remains. The Departments of Commerce and Justice, because of their different mandates and perspectives, have been unable to resolve this question, and Secretary Klutznick and Attorney General Civiletti therefore felt it appropriate that I, as part of the TPRG process, convey their unresolved difference to you for decision.

### Agency Views

The question to be resolved involves the standard for giving antitrust exemptions to export trading companies. The Commerce position is that the bill's language should establish standards which would allow the antitrust exemptions for export activities except where they will have actual adverse effects on competition or prices in the U.S. Justice's position is that the bill's language should establish standards denying antitrust exemptions where there are probable as well as actual adverse effects on competition or prices.

The Justice position (detailed at Tab A) is supported by the following arguments:

- o Antitrust exemption should not be given to export trade activities that will probably result in adverse effects on competition or prices. The bill should provide an exemption only for activities that "do not result, and will not probably result" in such effects.
- o Without some probability test, the required proof of adverse effects could be impossible to obtain. This would frustrate the preliminary relief antitrust safeguard in the legislation and allow substantial harm to American businesses and consumers before anything could be done about it.
- o Justice's language, or some similar language, would not deny an exemption on speculation or mere possibility, but only where adverse effects are, in fact, probable. Because of the strong pro-business character of the legislation, Justice doubts real business opposition to a bill with this standard. Businessmen who want to take advantage of the legislation will be able to plan their activities to avoid probable adverse effects.
- o Without sufficient attention to probable anti-competitive effects, the legislation is likely to face opposition from Members of Congress with strong antitrust feelings who have historically opposed antitrust exemptions, such as Senator Metzenbaum and Congressman Rodino, the Chairmen of the Senate and House Antitrust Subcommittees.
- o Your National Commission for the Review of Antitrust Laws and Procedures expressed concern that antitrust exemptions in the export trade area should be reexamined, and in any event should be narrowed to cases where an expressed need is shown.

- o Your support for standards denying antitrust exemption where there are probable anti-competitive effects would underscore your continued commitment to competition and effective antitrust enforcement.

The Commerce position is supported by the following arguments:

- o The language proposed by Justice would change the present legislation, and be unacceptable to the business community and the bill's sponsors. Thus an Administration position containing Justice's probability test could kill the legislation.
- o This is the only significant export-oriented legislation with a chance of adoption this year. Failure to support the bill's current language will be interpreted by many as a lack of serious interest in the exporting problems of business. Support for the current exemption language will show the Administration's willingness to provide businesses with flexibility to form effective vehicles for improving export opportunities.
- o Businessmen will be less likely to go to the effort of starting export trading companies if exemptions can be denied on the basis of speculation about future effects on competition. The purpose of the legislation is to create greater certainty for businessmen in planning their export activities; they will be discouraged from using it if there is a threat of litigation based on the Justice's concern about "probable" effects.
- o Under the wording presently in the bill, Justice will have ample power to prevent adverse effects on competition, since it can monitor an export trading company's activities and sue at any time to revoke the certificate on a showing that anti-competitive effects are, in fact, occurring.
- o Commerce has acceded to other significant Justice requests for changes in the legislation enhancing Justice's power to enforce antitrust limitations on trading companies.

USTR supports the Commerce position. While there are legitimate antitrust concerns, it is our view that they are adequately addressed by existing language in the bill. An Administration position which insists on Justice's changes would be seen by the business community and Congressional supporters as lack of support for this legislation. This is the one opportunity

you have this year to underline your strong support for the efforts of the business community to increase exports. Your support for the existing language in the bill would do just that.

Decision:

Approve Commerce position supporting the bill's language establishing standards which would authorize antitrust exemption except where export activities will have actual adverse effects on competition or prices in the U.S. (Supported by USTR, State and Treasury). (McDonald, Cutler, CL, NSC, Eizenstat)

APPROVE \_\_\_\_\_ ✓

J

or

Approve Justice position that the bill's language should establish standards denying antitrust exemptions where there are probable, as well as actual, adverse effects on competition or prices. (Kahn concurs)

APPROVE \_\_\_\_\_

*If is a close call, but if Justice has clear right to act as soon as there is evidence that adverse conditions for competition exists, I believe this will be adequate*

J





**U.S. Department of Justice**

**Office of the Associate Attorney General**

---

Washington, D.C 20530

**MAY 6 1980**

MEMORANDUM FOR THE PRESIDENT

Re: Antitrust Immunity - Export  
Trade Legislation

We have been working with the Department of Commerce, the Office of the Special Trade Representative, and others within the Administration to develop a position on proposed legislation that would provide antitrust exemptions to export trade associations and their members after review and certification by the Secretary of Commerce. The legislation has taken on great significance since antitrust exemptions under its terms will also be available to "export trading companies," new firms in which significant competitors as well as major banks may participate.

The Department of Justice has made a major effort to accommodate the perception of the Department of Commerce and others that the antitrust laws may dampen the willingness of businessmen to participate in export business. At the same time, we have kept in mind the recommendations of your National Commission for the Review of Antitrust Laws and Procedures that the rationale underlying antitrust exemptions for export trade associations should be reexamined, and that such exemptions should only be available on a showing of particularized need. Thus, we have maintained that an antitrust exemption should only be granted where necessary, and that the legislation should contain appropriate safeguards, so that if there are serious antitrust concerns the Department of Justice would be free to act. It is on one of the most important of these safeguards that we have a major unresolved question, involving the standards under which antitrust exemptions would be granted. It is an issue which the Justice Department believes to be of vital importance.

The relevant standards in the proposed legislation, which would be applied by Commerce (but be subject to judicial review where the Attorney General or Federal Trade Commission deems necessary), involve the effect of export trade activities on competition, and on the prices of the goods or services in which the association or export trading company deals. With the full support of the Attorney General, the Department of Justice has taken the position that there should be no antitrust exemption

if export trade activities will probably result in a substantial lessening of competition or restraint of trade within the United States, or in a substantial restraint of the export trade of a small competitor which may have chosen, for its own reasons, not to join an export trade association or trading company. We also believe that there should be no exemption if those activities will probably have adverse effects on the prices of goods or services here. However, the Commerce Department and others do not wish to provide specifically in the proposed legislation that an antitrust exemption should be denied where there are "probable" anticompetitive results. Instead, they would only deny an antitrust exemption to activities when they "result in" adverse competitive effects and to activities that "do not unreasonably enhance" prices.

In failing to include the term "probable," or one like it, the statute could require proof of actual adverse effects to a degree of certainty that is likely to be impossible to obtain at an early stage of harmful conduct. Thus, unless some probability language is incorporated into the legislation, it could allow real harm to be visited on American businesses and consumers before that harm becomes undeniable and the legislation's intended safeguards could step in to remedy the situation. Indeed, one of these safeguards -- the right to seek preliminary relief by convincing a court of the need for such -- would be largely frustrated by the very high burden of trying to show there has been actual harm, instead of showing probable effect. And if preliminary relief is unobtainable, harm could continue during the substantial time that it may take to try cases like these and have them finally decided by the courts.

Denying an antitrust exemption to activities that will probably have adverse effects on domestic competition or prices should not deter honest businessmen from planning their export trade activities to avoid the likelihood of those effects. This can clearly be done in a way that will enable these businessmen to take full advantage of the opportunities presented by this legislation. We are not recommending that the legislation's benefits be denied whenever there is a mere possibility of adverse effects on competition, but only where Commerce is satisfied that those effects will probably occur or where the Department can prove in court that they will probably occur. When such is the case, the public interest must be protected by having the antitrust laws fully operative.

Respectfully,



John H. Shenefield  
Associate Attorney General

ID 802525

THE WHITE HOUSE

WASHINGTON

*support  
Commerce & Hormats (weight  
send a Mem  
detailed memo)*

DATE: 08 MAY 80

FOR ACTION: LLOYD CUTLER

STU EIZENSTAT

AL MCDONALD *concur w/STC*

FRANK MOORE *concur w/Hormat*

JACK WATSON

DR. BRZEZINSKI *concur*

JIM MCINTYRE *- attached*

CHARLES SCHULTZE *sc*

INFO ONLY: THE VICE PRESIDENT

SUBJECT: MEMO FROM ROBERT HORMATS (UNITED STATES TRADE REPRESENT.)  
RE: ADMINISTRATION POSITION ON EXPORT TRADING COMPANY  
LEGISLATION LAST DAY FOR ACTION 10 MAY 1980

+++++  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: IMMEDIATE TURNAROUND +  
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

ID 802525

THE WHITE HOUSE

WASHINGTON

DATE: 08 MAY 80

FOR ACTION: ALFRED KAHN

INFO ONLY:

SUBJECT:

+++++

+ RESPONSE DJE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: +

+++++

ACTION REQUESTED:

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

**Electrostatic Copy Made  
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THE WHITE HOUSE

WASHINGTON

May 9, 1980

MEMORANDUM FOR THE PRESIDENT

FROM: LLOYD CUTLER *WC/gao*  
STU EIZENSTAT *Stu*

We support the position of the Department of Commerce and the U.S. Trade Representative with respect to the standards for antitrust exemption under the proposed export trading company legislation.

As currently worded, the legislation enables the Department of Justice to seek to end an export trading company's antitrust exemption if the company's activities result in "a substantial lessening of competition or restraint of trade" or constitute "unfair methods of competition." We believe this language is sufficiently broad to assure that the Justice Department will be able to take prompt action against any antitrust violations. It is not worth jeopardizing this legislation for stricter language which is unlikely to have any significant practical effect on antitrust enforcement.

Sfu is  
working out  
all Heremats  
Hold

THE WHITE HOUSE  
WASHINGTON

The attached was returned in the President's outbox today and is forwarded to you for your information.

Rick Hutcheson



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

May 8, 1980

MEMORANDUM FOR: RICK HUTCHESON  
FROM: RANDY JAYNE   
SUBJECT: Hormats Memo on Export Trading Company Legislation

From OMB's perspective, this memo's "issue" is not one we should bother the President with. If we had the necessary background and expertise to arbitrate on such short notice, I would provide you with a recommendation.

However, we feel it is a very close call, one better worked out between KLUTZNICK and CIVILETTI. I would urge you, therefore, to ask Stu or Lloyd Cutler (or both) to call the principals in tomorrow and arbitrate this.

The issue should not be dumped on the President without our trying to solve it in that way, and in its present form, the memo presentation gives him little basis for an informed decision.

OMB would be happy to participate/help in any arbitration (We need a position prior to Monday's Senate Banking Committee markup).

THE WHITE HOUSE  
WASHINGTON

*McIntyre  
White  
Cutter  
Gagne (action)  
Harris*

DATE: 03 MAY 80  
FOR ACTION: LLOYD CUBLER  
AL McDONALD  
JACK WATSON  
JIM MCINTYRE

STU ELZENSTAT  
FRANK MOORE  
DR. BRZEZINSKI  
CHARLES SCHULTZE

INFO ONLY: THE VICE PRESIDENT

SUBJECT: MEMO FROM ROBERT HORMATS (UNITED STATES TRADE REPRESENT.)  
RE: ADMINISTRATION POSITION ON EXPORT TRADING COMPANY  
LEGISLATION LAST DAY FOR ACTION 10 MAY 1980

.....

+ RESPONSE DUE TO RICK MITCHESON STAFF SECRETARY (456-7052) +

+ BY: IMMEDIATE TURNAROUND +

.....

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE  
WASHINGTON

DATE: 08 MAY 80

FOR ACTION: LLOYD CUTLER

STU EIZENSTAT

AL MCDONALD

FRANK MOORE

JACK WATSON

DR. BRZEZINSKI

JIM MCINTYRE

CHARLES SCHULTZE

INFO ONLY: THE VICE PRESIDENT

SUBJECT: MEMO FROM ROBERT HORMATS (UNITED STATES TRADE REPRESENT.)  
RE: ADMINISTRATION POSITION ON EXPORT TRADING COMPANY  
LEGISLATION LAST DAY FOR ACTION 10 MAY 1980

\*\*\*\*\*

+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: IMMEDIATE TURNAROUND +

\*\*\*\*\*

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE:  I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

*with VSTR position*  
*Al McDonald*

MAY 10 1980

1980 MAY 8 AM 10 21

*Handwritten signature or scribble*

**Electrostatic Copy Made  
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ID 802336

THE WHITE HOUSE

WASHINGTON

DATE: 24 APR 80

FOR ACTION: ZBIG BRZEZINSKI

*Pres doesn't need to see*

INFO ONLY:

*for summary*

SUBJECT: LETTER FROM JOHN MACY RE CIVIL AND MILITARY ENERGY PLANS,  
SYSTEMS, AND PROCEDURES

+++++  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: +  
+++++

ACTION REQUESTED: PLS ADVISE WHETHER PRESIDENT NEEDS TO SEE

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:



# FEDERAL EMERGENCY MANAGEMENT AGENCY

Washington, D.C. 20472

070191

APR 21 1980

RK  
The President  
The White House  
Washington, DC 20500

Dear Mr. President:

During the week of March 24-28, 1980, the Federal Emergency Management Agency (FEMA) joined with the Department of Defense (DOD) and 20 key Federal departments and agencies in a classified readiness exercise to test civil and military emergency plans, systems, and procedures. The two parts of the exercise (REX-80 ALPHA, conducted by FEMA and PRIZE GAUNTLET, conducted by DOD) had a common integrated scenario at both the national and regional levels. The exercise setting was the trans-attack and early postattack period of a nuclear exchange. Regional exercise activity focused on newly developed procedures for civil/military mutual support operations after a nuclear attack. The exercise made a positive contribution toward enhancing national readiness.

A total of 432 Federal civil officials participated actively at the FEMA Special Facility and gained experience in their emergency assignments. At the regional level, participants included 253 FEMA personnel, 310 from other Federal agencies as well as Civil Defense and National Guard officials from 33 States and the District of Columbia. Regional exercise operations were conducted in the FEMA Federal Regional Centers (FRC's) of six Federal Regions (Maynard, MA; Olney, MD; Thomasville, GA; Denton, TX; Denver, CO; and Bothell, WA). Thirty-five military liaison officers, representing DOD field forces located in the participating regional areas, also coordinated their operations in the Federal Regional Centers with their civilian counterparts. The combined total of national and regional participants in REX-80 ALPHA was 1135. This entire exercise effort was conducted in close coordination with DOD's exercise, PRIZE GAUNTLET, conducted concurrently from the Alternate National Military Command Center located at the military relocation site, Site R.

The number of people involved does not adequately reflect the value of the exercise to national preparedness. It has been 4 years since the last joint civil/military post nuclear attack exercise was conducted. I am informed that the 1976 exercise, REX-76/POLE VAULT, involved substantially fewer participants than the one just completed. This can probably be ascribed, in part, to the current period of increased international tension and a heightened interest in national readiness. In spite of this generally increased interest in emergency preparedness, there are still a few Federal agencies, with vital emergency roles to play, that did not participate to an acceptable extent in REX-80 ALPHA. I will continue to encourage their increased cooperation in our program which is designed to improve the preparedness of all Federal agencies with emergency responsibilities.

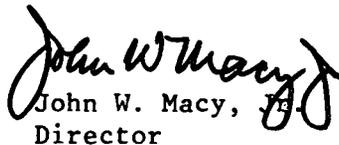
Some subjects of special interest to civil readiness upon which I and the FEMA staff placed emphasis during REX-80 ALPHA were:

1. The organization and functions of the Office of Defense Resources (ODR), the emergency standby wartime organization provided for in FEMA emergency plans;
2. The effectiveness (as well as the vulnerability) of emergency telecommunications and computer data systems;
3. The role and training of selected members of the FEMA national staff element of the National Defense Executive Reserve (NDER);
4. The refinement of civil/military mutual support arrangements at regional level to sustain the recovery and reconstitution efforts of Federal and State governments; and
5. A rigorous effort to identify and remedy shortcomings in civil emergency plans, procedures, systems, and arrangements to enable early and effective crisis response throughout the civil sector.

I consider that well-planned, realistic exercises constitute the best quality control tool available to FEMA for assessing and improving civil readiness for national security emergencies. I believe that this view is shared by the more than 60 civilian and military senior officials who attended briefings at the FEMA Special Facility on the final day of the exercise.

FEMA and its associated agencies are presently involved in postexercise analysis of REX-80 ALPHA and the application of lessons learned to our planning efforts. The experience and relationships established during that exercise should provide a firm base for our ongoing planning for the national mobilization exercise, REX-80 BRAVO/PROUD SPIRIT, to be conducted in November.

Respectfully,

  
John W. Macy, Jr.  
Director

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

ID # 070191

O - OUTGOING  
 H - INTERNAL  
 I - INCOMING  
 Date Correspondence Received (YY/MM/DD) 80104123

Name of Correspondent: John W. Macy, Jr.

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Informs the President of the classified readiness exercise to test civil and military emergency plans, systems, and procedures which was conducted during the week of March 24-28, 1980.

ROUTE TO:	ACTION	Tracking Date	Type of Response	Disposition
Office/Agency (Staff Name)	Action Code	YY/MM/DD	Code	Completion Date YY/MM/DD
<u>SS Hutc</u>	ORIGINATOR	<u>80104124</u>		<u>1 1</u>
		<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>
	Referral Note:	<u>1 1</u>		<u>1 1</u>

**ACTION CODES:**

- A - Appropriate Action
- C - Comments
- D - Draft Response
- F - Fact Sheet
- I - Info Copy
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

Type of Response = Initials of Signer  
 Code = "A"  
 Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Stephen Slade, ext. 2941.

# RECORDS MANAGEMENT ONLY

## CLASSIFICATION SECTION

No. of Additional Correspondents: \_\_\_\_\_ Media: L Individual Codes: L 140 \_\_\_\_\_

Prime Subject Code: ND 004 Secondary Subject Codes: ND 002 EG 331  
AT ND 010  
AT \_\_\_\_\_

## PRESIDENTIAL REPLY

Code	Date	Comment	Form
C	_____	Time: _____	P- _____
DSP	_____	Time: _____	Media: _____

**SIGNATURE CODES:**

- CPn** - Presidential Correspondence
  - n - 1 - James Earl Carter
  - n - 2 - Jimmy Carter
  - n - 3 - Jimmy
  - n - 4 - JC
  - n - 5 - J
- CLn** - First Lady's Correspondence
  - n - 1 - Rosalynn Carter
  - n - 2 - Rosalynn
  - n - 3 - R
- CBn** - Presidential & First Lady's Correspondence
  - n - 1 - Jimmy Carter - Rosalynn Carter
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- M** - Mailgram
- O** - Memo
- P** - Photo
- R** - Report
- S** - Sealed
- T** - Telegram
- V** - Telephone
- X** - Miscellaneous
- Y** - Study

THE WHITE HOUSE  
WASHINGTON

5/4

This memo was brought  
here on the afternoon of  
5/3. For Summary.

---

Bay



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

MAY 1 1980

MEMORANDUM FOR: RICK HUTCHESON

THRU: BO CUTTER

FROM: RODGER O. SCHLICKERSEN *RS*

SUBJECT: Federal Maritime Commission Decision:  
Rates of Far Eastern Shipping Company  
Docket No. 79-10

You will find attached a memorandum for the President concerning the above international maritime rate case. Under the provisions of the Ocean Shipping Act of 1978 (P.L. 95-483), the Federal Maritime Commission may suspend or disapprove the rates of State-controlled carriers if it "is of the opinion that the rates, charges, classifications, rules or regulations filed by a controlled carrier may be unjust and unreasonable." Within 10 days after the receipt of such order or its effective date, whichever is later, the President may stay the order for reasons of national defense or foreign policy.

The subject disapproval order was received in the White House on April 24, 1980. Thus, the President could decide to stay the order on or before May 3, 1980. The order has been circulated among interested executive agencies for review and comment, and none has raised objections.

I recommend that the President take no action to stay the effect of the Commission's order.

Attachments:

Memorandum to the President  
FMC letter of transmittal  
FMC order



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

May 3, 1980

ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: JAMES T. MCINTYRE, JR. 

SUBJECT: Federal Maritime Commission Decision:  
Far Eastern Shipping Company (FESCO)  
Docket No. 79-10

Under the "Controlled Carriers Act" that you signed in October 1978, the Federal Maritime Commission has the power to suspend or disapprove the tariffs filed by State-controlled shipping companies if it is of the opinion that these rates are "unjust or unreasonable." Within 10 days of the receipt or effective date of such an order, whichever is later, the President may stay the order for reasons of national defense or foreign policy.

On April 1, the Commission found certain commodity rates of the Far Eastern Shipping Company (a Soviet-controlled carrier) to be "unjust and unreasonable" and has served an order disapproving those rates. This final order concludes a proceeding initiated in March 1979, when the Commission first suspended FESCO's rates and required the Company to show cause why the rates should not be disapproved. While contesting the case, FESCO has filed new rates with the Commission and will continue to operate.

This action by the Commission represents its first disapproval of a controlled-carrier's rates under the Ocean Shipping Act. None of the interested executive agencies that were requested to comment have raised objections to the order for national defense or foreign policy reasons. Justice did advise, however, that FESCO may appeal the Commission's decision in court.

The Domestic Policy Staff and the Office of Management and Budget recommend that you take no action and allow the Commission's order to remain in effect. The order becomes final unless you disapprove it on or before May 3, 1980.

Please record your decision on the following sheet.

Options and Implementation Actions

\_\_\_\_\_ Approve the Commission's order by taking no action.  
(DOD, DOS, DOT, DOJ, DOC, Treasury, COWPS, CEA, DPS, NSC, OMB)

\_\_\_\_\_ Disapprove the order.

-- Appropriate implementation materials to be prepared.

\_\_\_\_\_ See me.

**Attachments:**

FMC letter of transmittal  
FMC order

ID 802377

THE WHITE HOUSE

WASHINGTON

DATE: 25 APR 80

*concur* 5/1/80

FOR ACTION: LLOYD CUTLER (DOUG HURON)

STU EIZENSTAT

INFO ONLY: THE VICE PRESIDENT

*pen*

SUBJECT: CAB DECISION: HOLLAND-AMERICA AND HOLLAND AMERIKA, LTN,  
N.V.; DOCKETS 33547 AND 35802; AND NORTH COAST AIR  
SERVICES, LTD.; DOCKET 32854. LAST DAY FOR ACTION: 5/9/80

+++++  
+ RESPONSE DUE TO DOUG HURON +  
+ BY: 1200 PM TUESDAY 29 APR 80 +  
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

APR 25 1980

ACTION

MEMORANDUM FOR THE PRESIDENT

SUBJECT: Civil Aeronautics Board Decisions:

Holland-America Lijn, N.V.  
(Netherlands) (Holland-America Line)

and  
Holland Amerika, Lijn, N.V.

North Coast Air Services  
Ltd.

Dockets 33547, 35802

Docket 32854

Due Date: May 9, 1980

Due Date: May 11, 1980

The Civil Aeronautics Board proposes to take the following actions with regard to the above international air cases:

- The foreign indirect air carrier permit of Holland-America Lijn, N.V. (Netherlands) (Holland-America Line) would be transferred to Holland Amerika Lijn, N.V., a diversified holding corporation with activities in shipping and freight, tourism, and associated trades. Holland Amerika Lijn, N.V. would be authorized to engage indirectly (e.g. as a tour operator) in air transportation of passengers and their baggage between any point or points in the United States and any point or points outside the United States for a period of five years. This transfer action was initiated by the applicant to reflect corporate reorganizations since the issuance of the previous permit.
- A foreign air carrier permit would be issued to North Coast Air Services Ltd. authorizing the small Canadian firm to operate large aircraft charter services between any point or points in Canada and the United States.

The Departments of State, Defense, Justice and Transportation and the National Security Council have not identified any foreign policy or national defense reasons for disapproving the orders in whole or in part.

The Office of Management and Budget recommends that you approve the Board's decisions by signing the attached letter to the Chairman which indicates that you do not intend to disapprove the Board's orders within the 60 days allowed by statute for your review.



R. O. Schlickeisen  
Associate Director for  
Economics and Government

Attachments:

CAB letters of transmittal  
CAB orders  
Letter to the Chairman

Options and Implementation Actions:

- 1) Approve the Board's orders. (DOS, DOD, DOJ, DOT, NSC, OMB.)  
-- Sign the attached letter to the Chairman.
- 2) Disapprove the Board's orders.  
-- Implementation materials to be prepared.
- 3) See me.



Office of the Attorney General  
Washington, D. C. 20530

May 6, 1980

071118

MEMORANDUM FOR THE PRESIDENT

Re: Attorney General Approval of Procedures  
Under Executive Order 12036

In the Attorney General's absence and at his request I am writing to inform you that he approved on May 5 procedures under Executive Order 12036 governing the signals intelligence activities of the National Security Agency and the Central Intelligence Agency. Approval of these procedures concludes the Attorney General's consideration of all procedures submitted to him under that order and completes the responsibility of the intelligence agencies and the Attorney General to promulgate those procedures.

The procedures, as approved by the Attorney General, contain a few modifications of the procedures originally submitted by the two agencies. All of these modifications were undertaken in consultation with the agency affected and after full consideration by the Attorney General of the views of the agencies. All of the changes approved by the Attorney General were necessary, in his judgment, to carry out the duty imposed upon him by the Executive Order.

Victor H. Kramer  
Counselor to the Attorney General

cc: The Honorable Zbigniew K. Brzezinski  
Assistant to the President for  
National Security Affairs

THE WHITE HOUSE  
WASHINGTON

for  
summary

~~send CC to  
NSC~~

To Rick Hatcherson

Date April 14, 80 **Speed Message**

From Bill Nichols

Subject White House Referral ID 068748

Original referral and incoming from AG enclosed. This memo from AG is solely for the President's information. Suggest it be sent directly to the President.

You may want to concurrently advise NSC.

Signed

Ron Kienlen for Bill Nichols

Nichols

RECEIVED

THE WHITE HOUSE OFFICE

80 APR 10 11 42

REFERRAL

OFFICE  
MANAGEMENT

APRIL 9, 1980

ID: 068748

TO: OFFICE OF MANAGEMENT AND BUDGET

REPLY: APPROPRIATE ACTION

IF A DELAY OF MORE THAN 9 DAYS IS ENCOUNTERED PLEASE TELEPHONE  
456-2717. BASIC CORRESPONDENCE AND CONTROL SHEET AND COPY OF  
RESPONSE (OR DRAFT) MUST BE RETURNED TO:  
AGENCY LIAISON (ROOM 94), WHITE HOUSE.

MEDIA: LETTER, DATED APRIL 02, 1980.

TO: PRESIDENT CARTER

FROM: THE HONORABLE BENJAMIN R. CIVILETTI  
ATTORNEY GENERAL  
DEPARTMENT OF JUSTICE  
WASHINGTON, DC 20530

SUBJECT: HAS APPROVED AN ADDITIONAL SET OF PROCEDURES  
UNDER EXECUTIVE ORDER 12036 GOVERNING THE USE  
OF AUDIO COUNTERMEASURES BY THE DEPARTMENT OF  
THE TREASURY - EFFECTIVE MAR 31 80

BY DIRECTION OF THE PRESIDENT  
MARY MARTHA SEAL  
DIRECTOR  
CORRESPONDENCE AGENCY LIAISON

FG 012

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

ID # 068748

O - OUTGOING  
 H - INTERNAL  
 I - INCOMING  
 Date Correspondence Received (YY/MM/DD) 80104103

Name of Correspondent: Benjamin R. Civiletti

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Has approved an additional set of procedures under Executive Order 12036, governing the use of audiotape intercept measures by the Department of the Treasury effective March 31, 1980.

ROUTE TO:	ACTION	DISPOSITION
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD
<u>SS Note</u>	ORIGINATOR	80104104
<u>170 OMB</u>	A	80104107
	Referral Note:	1 1

**ACTION CODES:**

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- C - Comments
- D - Draft Response
- F - Fact Sheet
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- S - For Signature
- X - Interim Reply

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- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOP).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Stephen Slade, ext. 2941.

# RECORDS MANAGEMENT ONLY

## CLASSIFICATION SECTION

No. of Additional Correspondents: \_\_\_\_\_ Media: L Individual Codes: 1.120 \_\_\_\_\_

Prime Subject Code: FG 012 Secondary Subject Codes: FE 003 \_\_\_\_\_

FG 017 \_\_\_\_\_

## PRESIDENTIAL REPLY

Code      Date      Comment      Form

C      \_\_\_\_\_      Time: \_\_\_\_\_      P- \_\_\_\_\_

DSP      \_\_\_\_\_      Time: \_\_\_\_\_      Media: \_\_\_\_\_

### SIGNATURE CODES:

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- n - 2 - Jimmy Carter
- n - 3 - Jimmy
- n - 4 - JC
- n - 5 - J

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- n - 1 - Rosalynn Carter
- n - 2 - Rosalynn
- n - 3 - R

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- n - 1 - Jimmy Carter - Rosalynn Carter
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- S - Sealed
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- V - Telephone
- X - Miscellaneous
- Y - Study

000192



Office of the Attorney General  
Washington, D.C.

April 2, 1980

068748

MEMORANDUM TO THE PRESIDENT

RH

I have approved an additional set of procedures under Executive Order 12036, governing the use of audiocountermeasures by the Department of the Treasury, effective March 31, 1980.

  
Benjamin R. Civiletti  
Attorney General

ID 802376

THE WHITE HOUSE

WASHINGTON

DATE: 25 APR 80

FOR ACTION: FRANK MOORE

ZBIG BRZEZINSKI

JIM MCINTYRE

*- attached*  
*- Pres doesn't need to see* ←

INFO ONLY: THE VICE PRESIDENT

*In summary*

SUBJECT: CELESTE MEMO RE FOREIGN ASSISTANCE APPROPRIATION FOR  
FY 80

+++++  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: 1200 PM TUESDAY 29 APR 80 +  
+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

# Peace Corps

Washington, D.C. 20525

April 24, 1980

## MEMORANDUM

TO : The President

FROM : Richard E. Celeste, Peace Corps Director  
*Richard E. Celeste*

SUBJECT: Foreign Assistance Appropriation for FY 80

Peace Corps is confronted by drastic decisions as we attempt to deal with the impact of operating at a Continuing Resolution level in the teeth of vicious overseas inflation.

Continuing Resolution availability is \$99,179,000.

The Conference Committee Report level is \$105,000,000.

We are managing our Continuing Resolution level resources by deferring planned activities (especially Trainee-input) into the third and fourth quarters of this year, in order to minimize cancellation of major activities.

In spite of this effort, we consider that \$750,000 of activity contemplated in our FY 80 appropriation simply cannot be undertaken at this point in time. Put another way--if we receive an appropriation early in June, either by virtue of action on the Conference Committee report or on some kind of (as yet unspecified) supplemental appropriation, Peace Corps can only prudently use \$104,250,000.

If no appropriation is forthcoming in FY 80, the result is severely damaging to Peace Corps. Approximately \$1.8 million in activities will be completely foregone, meaning a significant reduction in trainees placed overseas in 1980.

About \$2.5 million in activities could conceivably be rolled over into FY 81. However, the substantial reduction of the Peace Corps FY 81 request to below a no-growth level makes this in large measure unrealistic.

Training, evaluation, minority recruitment, and overall volunteer strength would be reduced over the next eighteen months as a consequence. My best estimate is that Peace Corps would suffer a reduction of 7 to 10 percent in volunteer numbers (from 6,000 to 5,400-5,600), leaving aside adverse impact on the quality of our efforts.

The President  
April 24, 1980  
Page 2

Action Requested: The Administration ought to indicate within the next week to the Congressional leadership, a readiness to produce modified figures--based on real up-dated needs--for the FY 80 Foreign Assistance appropriation, and press the leadership to act as early as possible either on an amended Conference Committee report, or on a supplemental appropriation for those agencies which face grave problems.

Thank you very much.

cc: The Vice President  
Jack H. Watson, Jr.  
Douglas J. Bennet, Jr., AID  
Thomas Ehrlich, IDCA  
Henry Owen, NSC

## MEMORANDUM

## NATIONAL SECURITY COUNCIL

April 29, 1980

MEMORANDUM FOR: RICK HUTCHESON  
FROM: CHRISTINE DODSON *Christie*  
SUBJECT: Peace Corps Memo Re: Foreign Assistance  
Appropriation for FY 80

The NSC does not believe that Celeste's memo to the President (ID-8002635) need go to the President.

The President is being advised to take up with congressional leaders at breakfast tomorrow (as well as closer to the event) the need for passage of the Conference Report on foreign aid appropriations. This meets the Peace Corps' main need.

We also are advising the President to try to get the FY 80 budget resolution adopted at the House Budget Committee's level. This meets the Peace Corps' need.

Finally, we are advising against tinkering with the Conference Committee's Report, because this could result in disagreements between House and Senate leading to further delay and even defeat of the whole Report. In order to take account of savings such as Celeste offers, OMB will submit a revised estimate of FY 80 outlays resulting from passage of the Conference Report. This technical action can be done without bothering the President.

cc: OMB -- Phil DuSault

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

ID # 070187

O - OUTGOING  
 H - INTERNAL  
 I - INCOMING  
 Date Correspondence Received (YY/MM/DD) 80104123

Name of Correspondent: A. Vernon Weaver

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: Informs the President about the "Bank Officers' Conference on the Credit Problems of Small Businesses" which will convene on May 2.

ROUTE TO:		ACTION		DISPOSITION	
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Completion Date YY/MM/DD
<u>SS Huts</u>		ORIGINATOR	<u>80104124</u>		<u>C 80105101</u>
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			
			<u>1 1</u>		<u>1 1</u>
		Referral Note:			

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Comments: \_\_\_\_\_

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U.S. SMALL BUSINESS ADMINISTRATION  
WASHINGTON, D.C. 20416

OFFICE OF THE ADMINISTRATOR

APR 22 1980 070187

RK  
The President  
The White House  
Washington, D. C. 20500

Dear Mr. President:

On May 2, 1980, I will convene a "Bank Officers' Conference on the Credit Problems of Small Businesses." This Conference will explore the unique capital availability and credit problems currently plaguing small business, as well as provide needed relief. Central to our discussions will be this Administration's determination to reduce inflation.

I am inviting approximately 25 bankers from all regions of the Nation, who have demonstrated their commitment to small business. I am also inviting key Administration officials, including Hon. G. William Miller, Secretary of the Treasury, Hon. James T. McIntyre, Jr., Director, Office of Management and Budget, Hon. Charles L. Schultze, Chairman, Council of Economic Advisers, Hon. Stuart E. Eizenstat, Assistant to the President for Domestic Affairs and Policy, Hon. Jack H. Watson, Jr., Secretary to the Cabinet and Assistant to the President for Intergovernmental Affairs, Hon. Paul A. Volcker, Chairman, Board of Governors of the Federal Reserve System, Hon. Alfred E. Kahn, Advisor to the President on Inflation, and Hon. John G. Heimann, Comptroller of the Currency.

As you know, five of the top fifteen recommendations of the White House Conference on Small Business addressed capital availability issues. The Bank Officers' Conference will give the bankers an opportunity to interact with the leading regulatory officials in the Administration to identify solutions which will provide maximum small business benefits within the framework of Administration economic policy.

This Conference will be extremely valuable to all small businesses.

Respectfully,

A. Vernon Weaver  
Administrator



ID 802373

THE WHITE HOUSE

WASHINGTON

DATE: 25 APR 80

FOR ACTION: LLOYD CUTLER  
JIM MCINTYRE

DR. BRZEZINSKI

*See summary*

INFO ONLY: THE VICE PRESIDENT  
STU EIZENSTAT  
ANNE WEXLER

HAMILTON JORDAN  
JACK WATSON

*Pres does not need to see*

SUBJECT: MEMO FROM RICHARD CELESTE RE: HAITIAN REFUGEES

+++++

+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: 1200 PM TUESDAY 29 APR 80 +

+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE  
WASHINGTON

Jack Watson feels  
the Coes. does not  
need to see. Concerns  
raised in memo will  
be dealt w/ in the  
Task Force headed  
by Jack.

# Peace Corps

Washington, D.C. 20525

April 24, 1980

## MEMORANDUM

TO : The President

FROM : *Richard Telesca* Peace Corps Director

SUBJECT: Haitian Refugees

We are unquestionably confronted by a diplomatic problem, as an increasing number of Haitian "boat people" arrive in our country. But regardless of the diplomatic and domestic pressures, I believe we must be at least as generous to these refugees as we are to Southeast Asians, Cubans, Eastern Europeans and Russians.

The United States, under your leadership, took a strong advocacy position with the Thai Government, urging that Kampuchean and Lao refugees not be forcibly sent back to their original countries. We opposed pushing Vietnamese boat people back out to sea when the Malaysia Government assumed that posture.

Thailand and Malaysia face many of the same diplomatic and domestic political, economic and social pressures we face. How can we do less than we expect of these nations?

ACTION had hoped to assign ten VISTA Volunteers to a Haitian-American association providing direct services to Haitians in south Florida. Project supervision was to be part of an already established eight state program that currently supports Indo-Chinese refugee resettlement activities. The program's purpose is to strengthen voluntary efforts in increasing resettlement capabilities by providing training and technical assistance and coordinating voluntary activities with other services provided by local, state and federal agencies.

The program is funded by an interagency agreement between HEW and ACTION. However, HEW has informed ACTION that it shall not be able to use HEW Office of Refugee Affairs funds for any activities involving Haitians, as Haitians are not presently entitled to receive assistance earmarked for political refugees.

While the distinction between economic and political refugees may at times be important, we should not--in my judgment--lean on such technicalities, especially when it is a "close call" and when the real issue is human rights.

The President  
April 24, 1980  
Page 2

At the least, we ought to establish model refugee centers and work with UNHCR to resettle these refugees not only here, but in willing third countries. I believe former Peace Corps Volunteers, either from French-speaking programs or with some refugee experience, would be willing to help in this effort.

This decade is likely to be remembered, among other respects, as the decade of the refugee--with a movement of persons in every corner of the world unmatched in the past 100 years. We can, and should, set an example of what should be done by a country of first asylum.

This, I believe, is the least we can do for those Haitians who flee to our shores.

cc: The Vice President  
Jack H. Watson, Jr.  
Sam Brown, Director, ACTION  
Mary E. King, Deputy Director, ACTION

FOR STAFFING
FOR INFORMATION
FROM PRESIDENT'S OUTBOX
LOG IN/TO PRESIDENT TODAY
IMMEDIATE TURNAROUND
NO DEADLINE
FOR APPROPRIATE HANDLING
LAST DAY FOR ACTION

*for summary*

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ACTION  
FYI

	VICE PRESIDENT
	JORDAN
	CUTLER
	DONOVAN
	EIZENSTAT
	MCDONALD
	MOORE
	POWELL
	WATSON
	WEDDINGTON
	WEXLER
	BRZEZINSKI
	MCINTYRE
	SCHULTZE
	ANDRUS
	ASKEW
	BERGLAND
	BROWN
	CIVILETTI
	DUNCAN
	GOLDSCHMIDT
	HARRIS
	KREPS
	LANDRIEU
	MARSHALL

	MILLER
	VANCE
	BUTLER
	CAMPBELL
	H. CARTER
	CLOUGH
	CRUIKSHANK
	FIRST LADY
	FRANCIS
	HARDEN
	HERTZBERG
	HUTCHESON
	KAHN
	LINDER
	MARTIN
	MILLER
	MOE
	PETERSON
	PRESS
	SANDERS
	SPETH
	STRAUSS
	TORRES
	VOORDE
	WISE

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

ID # 068021

O - OUTGOING

H - INTERNAL

I - INCOMING

Date Correspondence Received (YY/MM/DD) 80103 125

Name of Correspondent: Patricia Roberts Harris

MI Mail Report

User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: writes concerning her twelve day trip to Liberia, Nigeria, Italy and Egypt.

ROUTE TO:		ACTION		DISPOSITION		
Office/Agency	(Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<u>SS Hutch</u>		ORIGINATOR	<u>80103 126</u>			<u>1 1</u>
			<u>1 1</u>			<u>1 1</u>
		Referral Note:				<u>1 1</u>
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		Referral Note:				<u>1 1</u>

**ACTION CODES:**

- A - Appropriate Action
- C - Comments
- D - Draft Response
- F - Fact Sheet
- I - Info Copy
- R - Direct Reply w/Copy
- S - For Signature
- X - Interim Reply

**DISPOSITION CODES:**

- A - Answered
- B - Non-Special Referral
- C - Completed
- S - Suspended

**FOR OUTGOING CORRESPONDENCE:**

- Type of Response = Initials of Signer
- Code = "A"
- Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
Send all routing updates to Central Reference (Room 75, OEOB).  
Always return completed correspondence record to Central Files.  
Refer questions about the correspondence tracking system to Stephen Slade, ext. 2941.



THE SECRETARY OF HEALTH, EDUCATION, AND WELFARE  
WASHINGTON, D. C. 20201

MAR 24 1980

RH

The President  
The White House  
Washington, D. C. 20500

068021

Dear Mr. President:

I recently completed a twelve-day trip to Liberia, Nigeria, Italy and Egypt for the purpose of expressing U.S. interest in Africa, discussing areas of health cooperation and reviewing matters relating to our mutual support of the programs and goals of the World Health Organization.

Because I hope to lead the U.S. delegation to the annual World Health Assembly in May, I found my visits to these countries particularly useful as preparation for that event. I had opportunities to discuss not only major international health issues but also certain political questions that will surely arise at the Assembly, such as efforts on the part of the Arab states to move the WHO Eastern Mediterranean Regional Office from Egypt and to pass a strong resolution against Israel.

I was deeply impressed with the warmth of the reception I received in each of these countries, particularly in Liberia, Nigeria and Egypt, where I met with Presidents Tolbert, Shagari and Sadat. Each President asked me to convey to you his greetings and highest personal regards.

In Liberia, President Tolbert made clear that country's appreciation for the ~~first visit~~ of a member of your Cabinet since your visit in 1978.

After visiting a number of rural villages in a remote part of Liberia, I discussed with the Minister of Health and U.S. officials the areas where HEW might be of assistance in meeting health development objectives. There was considerable enthusiasm by all parties, including AID, which would be an important funding source. A key HEW official will return to Liberia shortly on my behalf to discuss the specifics of our collaboration.

The President

Page -2-

I am writing to Congressman William Gray, Chairman of the Presidential Commission on U.S.-Liberia Relations, to report on my trip and to offer whatever assistance this Department can provide for the work of the Commission.

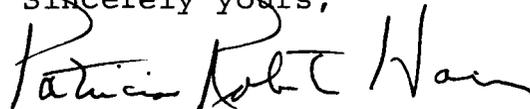
In Nigeria, President Shagari expressed his appreciation for my visit and for our willingness to expand our collaboration in health. Because Nigeria is not an AID recipient country, most of our collaborative activities will be on a reimbursable basis. As a follow-up to my visit, a health delegation from Nigeria will come to the United States in July to visit health agencies and institutions and to work out the specific activities through which we will assist Nigeria in implementing a nationwide basic health services scheme. I am inviting the Minister of Health to take this opportunity to pay an official visit to the U.S.

In Egypt we were received very graciously by President and Mrs. Sadat, who expressed profound appreciation for your role in the peace-making process and for the friendship of the American people. In my meetings with the Ministers of Health and of Social Affairs, we discussed the very large program of cooperation in health and rehabilitation research and training developed with HEW, using U.S.-owned Egyptian currencies generated by the Food for Peace program. Of very deep concern to the Egyptians is the fact that our support for these activities is being terminated shortly because of exhaustion of the funds. I am writing to both the Secretary of State and Douglas Bennet to ask that they give attention to this very serious problem.

During a brief visit to Italy, I met with the Minister of Health and reviewed some health issues of common concern, especially in the area of drug abuse.

I was pleased with the results of my trip and impressed by the friendship and admiration expressed for you and our country. It is clear that leaders with whom I met are eager to draw on American expertise in their efforts to improve basic health services for their peoples. I will make certain that we provide whatever assistance we can within the capacity of this Department.

Sincerely yours,

A handwritten signature in cursive script that reads "Patricia Roberts Harris". The signature is written in dark ink and is positioned above the printed name.

Patricia Roberts Harris

THE WHITE HOUSE  
WASHINGTON

for  
summary

# WHITE HOUSE CORRESPONDENCE TRACKING WORKSHEET

ID # 069393

O - OUTGOING  
 H - INTERNAL  
 INCOMING  
 Date Correspondence Received (YY/MM/DD) 8010411

Name of Correspondent: Jerome H. Holland

MI Mail Report      User Codes: (A) \_\_\_\_\_ (B) \_\_\_\_\_ (C) \_\_\_\_\_

Subject: writes concerning highlights of recent American Red Cross activities.

ROUTE TO:	ACTION	DISPOSITION			
Office/Agency (Staff Name)	Action Code	Tracking Date YY/MM/DD	Type of Response	Code	Completion Date YY/MM/DD
<input checked="" type="checkbox"/> <u>DD Huts</u>	ORIGINATOR	<sup>DD</sup> <u>80104114</u>		<u>C</u>	<u>80104114</u>
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	Referral Note:				<u>1 1</u>
		<u>1 1</u>			<u>1 1</u>
	Referral Note:				<u>1 1</u>

**ACTION CODES:**  
 A - Appropriate Action      I - Info Copy  
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**DISPOSITION CODES:**  
 A - Answered                  C - Completed  
 B - Non-Special Referral      S - Suspended

**FOR OUTGOING CORRESPONDENCE:**  
 Type of Response = Initials of Signer  
 Code = "A"  
 Completion Date = Date of Outgoing

Comments: \_\_\_\_\_

Keep this worksheet attached to the original incoming letter.  
 Send all routing updates to Central Reference (Room 75, OEOB).  
 Always return completed correspondence record to Central Files.  
 Refer questions about the correspondence tracking system to Stephen Slade, ext. 2941.



American Red Cross

Office of the Chairman

National Headquarters  
Washington, D.C. 20006

April 10, 1980

069393

My dear Mr. President:

It is my privilege to submit this report to you concerning highlights of recent American Red Cross activities.

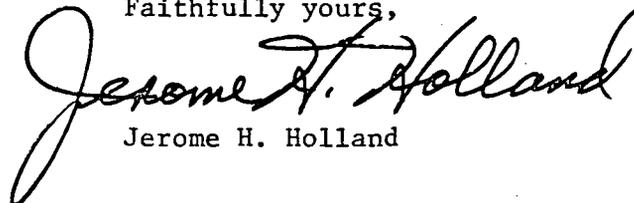
The Red Cross is reprinting its popular bilingual booklet, YOUR NEW COUNTRY-A Guide to Language and Life in the U.S.A., that was first published in 1975 to help Vietnamese refugees adapt to conditions in this country. During the past year we have received increasing requests for this booklet from many quarters. United States embassies in the so-called "countries of first asylum" have asked for copies for U.S.-bound refugees and we have been discussing distribution plans with the State Department. National Red Cross societies in these countries wish to distribute the booklets in the refugee camps, and the League of Red Cross Societies is talking about distributing them throughout Southeast Asia to all refugees targeted for resettlement in the United States. Requests have come from Red Cross societies in Japan, Ireland, New Zealand, Italy and other countries that wish to use it either as an English language text or as a model for developing similar booklets about their own countries for Vietnamese refugees settling there.

Accordingly, YOUR NEW COUNTRY has been revised and updated and we have scheduled a press run of 250,000 copies. Supplies of the 64-page booklet should be available for widespread distribution in approximately one month.

In a related development, two American Red Cross officials attended a Red Cross meeting in Singapore in February at which donor societies worked out a six-month, \$7 million budget to meet the basic needs of Vietnamese "boat people" being cared for in Malaysia, Singapore, Hong Kong, Macao, Indonesia and the Philippines. The two then toured Cambodian refugee camps in Thailand, where, as you know, the International Committee of the Red Cross (ICRC), the United Nations High Commissioner for Refugees, UNICEF, the World Food Program and other international organizations, national Red Cross societies and voluntary agencies from many countries have combined to provide relief to a desperate and vulnerable population inside Cambodia and hundreds of thousands of refugees along the Thai-Cambodian border.

For its part, the American Red Cross has assigned 46 doctors, nurses, logistics specialists and support personnel to assist the ICRC in providing aid to Cambodian refugees in Thailand. We have shipped 500 units of red blood cells to the ICRC for medical operations in refugee camps and are committed to providing 150 units each month for an indefinite period. The American Red Cross also has forwarded to the ICRC \$1.5 million contributed by the people of this nation for relief efforts in Cambodia and Thailand.

Faithfully yours,

A handwritten signature in cursive script that reads "Jerome H. Holland". The signature is written in dark ink and is positioned to the right of the typed name.

Jerome H. Holland

The President  
The White House  
Washington, DC

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(213) 879-1700 • (213) 477-0066

May 6, 1980

ARMAND HAMMER  
CHAIRMAN AND  
CHIEF EXECUTIVE OFFICER

The President  
The White House  
Washington, D.C. 20500

Dear Mr. President:

How thoughtful of you to send me one of the limited editions of water colors of your 1976 campaign and early Presidency. It will be an historical addition to my library.

I am hoping you will grant me an appointment as I requested in my letter to you of April 18. The matters I mentioned in that letter are even more critical now than before.

Having just returned from a successful but trying trip to Peru and having to leave on another trip, I regret I will be unable to be with you on May 8th.

As always, Frances joins me in sending highest regards to Rosalynn and you.

Respectfully,

*Armand Hammer*

THE WHITE HOUSE  
WASHINGTON

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Summary

the  
White House  
Conference  
on  
Aging

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MAIL ROOM

1980 APR 30 PM 6 42

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Washington,  
D.C.  
20201

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April 29, 1980

The President  
The White House  
Washington, D.C. 20500

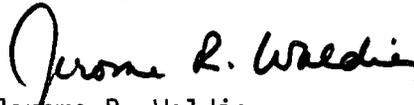
Dear Mr. President:

It is my pleasure to forward to you our first White House Conference on Aging newsletter. Phase one of the Conference has been progressing and Community Forums will soon commence.

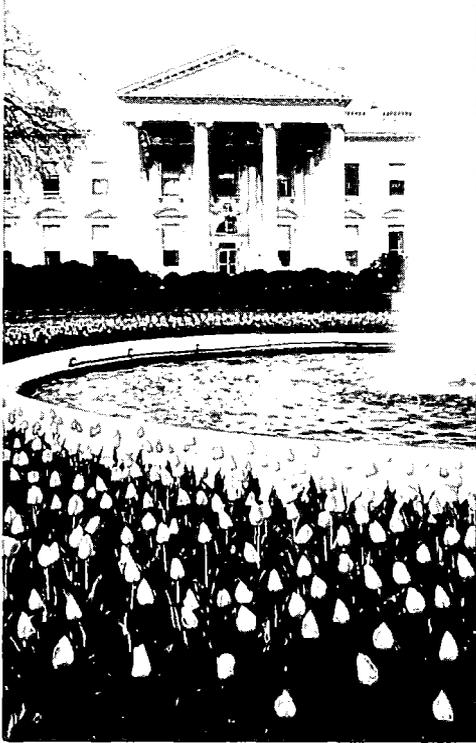
Once again, I am most grateful to you and Mrs. Carter for hosting the reception in honor of the members of our Advisory Committee. Your words were truly an inspiration to the Conference leadership.

With best wishes,

Sincerely,



Jerome R. Waldie  
Executive Director



report from  
the  
White House  
Conference  
on  
**Aging**

**April 1980**

### **Citizen input sought at community forums**

DATELINE, U.S.A. --As we enter Older Americans Month, aging organizations and community groups throughout the nation are poised to launch community forums as the first step in a series of grass roots events leading up to the 1981 White House Conference on Aging some 20 months from now.

In Colorado, thousands of persons of all ages are expected to attend nearly 300 forums in several cities and towns across the state. Forums are also being held during April and May in Fort Lauderdale, Fla., Seattle, Wash., and Baltimore, Md.

In Seattle, the first forum was held April 11 and several more are being planned. On May 4, some 3,300 older persons will attend a "Salute to Seniors" in Fort Lauderdale and will be briefed on White House Conference activities by Jerome Waldie, WHCOA executive director. Two more forums are slated for Fort Lauderdale on May 23 and 24. Meanwhile, approximately 850 persons are expected to attend a May 20 forum at the Baltimore Convention Center.

Community forums, originally to be scheduled only during May, now can be scheduled through September 1980.

The community forums are designed to provide local citizens of all ages with an opportunity to hold public discussions on issues important to the elderly and to the community at large, according to Jerome Waldie, executive director of the 1981 White House Conference on Aging.

Mr. Waldie believes that too often policymakers neglect to ask for the opinions and views of those for whom they are setting policy. "The community forums provide an opportunity for the people of this country, who too rarely are asked their opinions on important issues, to tell the policymakers what life is really about," he stated.

A community forum may be organized by any interested individual or group, may range in size from 5 to 30 persons, and may be held in any place that is suitable

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the  
White House  
Conference  
on  
Aging  
& the  
community forums  
handbook



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