

**[4/5/78-Not Submitted] [CF, O/A 548]**

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**WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)**

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
Memo w/attachments	<del>Denis Clift to Rick Hutcheson, 9 pgs,</del> <del>re: Section 1-1403 of EO 12036</del> <i>opened per RAC NLC-126-12-3-1-4</i>	4/5/78	A

**FILE LOCATION**

Carter Presidential Papers-Staff Offices, Office of Staff Sec.-Presidential Handwriting File [4/5/78-Not Submitted] [CF, O/A 548] Box 79

**RESTRICTION CODES**

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- (B) Closed by statute or by the agency which originated the document.
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ID 781792

THE WHITE HOUSE  
WASHINGTON

DATE: 05 APR 78

FOR ACTION: STU EIZENSTAT

HAMILTON JORDAN

BOB LIPSHUTZ - *attached*  
HUGH CARTER - *attached*

JIM MCINTYRE - *attached*

INFO ONLY: THE VICE PRESIDENT

JODY POWELL

SUBJECT: WATSON MEMO RE ESTABLISHMENT OF THE INTER-AGENCY  
COORDINATING COUNCIL

*DF*  
*per Hutcherson*  
*4/10/78*  
*McIntyre, Eizenstat*  
*Watson memo*  
*to Cene*  
*this week*

\*\*\*\*\*  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: 1200 PM FRIDAY 07 APR 78 +  
\*\*\*\*\*

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE

WASHINGTON

MEMORANDUM TO: THE PRESIDENT

FROM:

Jack Watson *Jack*

April 5, 1978

SUBJECT:

Establishment of the Inter-Agency  
Coordinating Council

As you know, one aspect of your urban policy announcement last week was your proposal to create an Inter-Agency Coordinating Council to be composed of the Assistant Secretaries with major program responsibilities in the key domestic departments. As stated in your summary of the urban policy entitled "New Partnership to Conserve America's Communities," (which, as you suggested, we have distributed to more than 1,000 public officials and private citizens across the country),

"This group [the Inter-Agency Coordinating Council] would implement the New Partnership by coordinating programs and acting upon projects which are too large and complex to be handled by one department. The Council will be chaired by the Secretary to the Cabinet/Assistant to the President for Intergovernmental Affairs."

As you said in your message to the Congress, the "Council will, for the first time, provide a coordinated federal response to communities which develop comprehensive and multi-year projects."

As you might expect, there has been considerable press, Congressional, state and local, and private sector interest expressed in your commitment to make the existing programs work better and in the Inter-Agency Coordinating Council itself. In fact, most of the questions I have been getting this week on the policy from mayors and others have related to this particular issue. For all these reasons, it is important for us to move promptly to establish the Council, get it properly staffed and begin its work. In reviewing the matter with Stu's staff and OMB, it appears that the Council can be established through Executive Order; Jim

McIntyre, Stu and I can work closely with the Justice Department to expedite preparation of the Order if that is, in fact, the appropriate way to proceed.

As I pointed out in my memorandum to you of March 21 (which accompanied the urban policy decision memorandum), I estimate that, by reorganizing my existing staff and reassigning certain responsibilities, we can assume the additional responsibilities of the Council by adding only six additional professionals and three clericals. Ham has expressed the view to me that we will need more staff than I am suggesting to get the job done in the way we want it done (and he may be right), but I believe it is feasible to do the job with the number I am proposing.

Although the option you selected on this subject in the decision memorandum specifically anticipated additional staff, we did not resolve the question of where the staff would be placed. The decision memorandum suggested that it could either be made a part of the White House staff or set up as a small unit in the EOP in a manner similar to Stu's Domestic Policy Staff. I recommend that we follow the model of Stu's Domestic Policy Staff organization and create a "Program Coordination Staff" in the EOP which would be a "coordination and implementation" counterpart to the DPS. Such a structure would make sense organizationally and would underscore the fact that we are as committed to effective coordination of program implementation and execution, as we are to effective coordination of policy development.

If this approach is satisfactory to you, Jim McIntyre, Stu and I will get the Executive Order prepared, and I will work with Hugh Carter on the necessary arrangements for the staff unit.

ID 78192

T H E W H I T E H O U S E

WASHINGTON

DATE: 05 APR 78

FOR ACTION: STU EIZENSTAT

HAMILTON JORDAN

~~BOB LIPSHUTZ~~

JIM MCINTYRE

HUGH CARTER

INFO ONLY: THE VICE PRESIDENT

JODY POWELL

SUBJECT: WATSON MEMO RE ESTABLISHMENT OF THE INTER-AGENCY  
COORDINATING COUNCIL

++++++  
 + RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
 + BY: 1200 PM FRIDAY 07 APR 78 +  
 ++++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

*I concur with the objective set out in this memo but question the method. I suggest that some one on my legal staff work with Jack et al in drafting the documents, etc. — JF*

(1) prohibits or prevents, or attempts or threatens to prohibit or prevent, any officer or employee of the United States Postal Service from having any direct oral or written communication or contact with any Member or committee of Congress in connection with any matter pertaining to the employment of such officer or employee or pertaining to the United States Postal Service in any way, irrespective of whether such communication or contact is at the initiative of such officer or employee or in response to the request or inquiry of such Member or committee; or

(2) removes, suspends from duty without pay, demotes, reduces in rank, seniority, status, pay, or performance or efficiency rating, denied promotion to, relocates, reassigns, transfers, disciplines, or discriminates in regard to any employment right, entitlement, or benefit, or any term or condition of employment of, any officer or employee of the United States Postal Service, or attempts or threatens to commit any of the foregoing actions with respect to such officer or employee, by reason of any communication or contact of such officer or employee with any Member or committee of Congress as described in paragraph (1) of this subsection.

Interdepartmental groups, expenses.

SEC. 608. No part of any appropriation contained in this or any other Act, shall be available to finance interdepartmental boards, commissions, councils, committees, or similar groups under section 214 of the Independent Offices Appropriations Act, 1946 (31 U.S.C. 691) which do not have prior and specific congressional approval of such method of financial support.

Space and service charges and building improvements.

SEC. 609. Appropriations available to any department or agency during the current fiscal year for necessary expenses, including maintenance or operating expenses, shall also be available for payment to the General Services Administration for charges for space and services and those expenses of renovation and alteration of buildings and facilities which constitute public improvements, performed in accordance with the Public Buildings Act of 1959 (73 Stat. 749), the Public Buildings Amendments of 1972 (86 Stat. 216), or other applicable law.

40 USC 601 note.  
40 USC 603 note.

U.S. or Postal Service guards, funds.

SEC. 610. Funds made available by this or any other Act to (1) the General Services Administration, including the fund created by the Public Buildings Amendments of 1972 (86 Stat. 216), and (2) the "Postal Service Fund" (39 U.S.C. 2003), shall be available for employment of guards for all buildings and areas owned or occupied by the United States or the Postal Service and under the charge and control of the General Services Administration or the Postal Service, and such guards shall have, with respect to such property, the powers of special policemen provided by the first section of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318), but shall not be restricted to certain Federal property as otherwise required by the proviso contained in said section, and, as to property owned or occupied by the Postal Service, the Postmaster General may take the same actions as the Administrator of General Services may take under the provisions of sections 2 and 3 of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318a, 318b), attaching thereto penal consequences under the authority and within the limits provided in section 4 of the Act of June 1, 1948 (62 Stat. 281; 40 U.S.C. 318c).

SEC. 611. None of the funds available under this Act shall be available for administrative expenses in connection with the transfer of any functions, personnel, facilities, equipment, or funds out of the United

ID 781792

T H E W H I T E H O U S E

WASHINGTON

DATE: 05 APR 78

FOR ACTION: STU EIZENSTAT

HAMILTON JORDAN

BOB LIPSHUTZ

JIM MCINTYRE

HUGH CARTER

INFO ONLY: THE VICE PRESIDENT

JODY POWELL

SUBJECT: WATSON MEMO RE ESTABLISHMENT OF THE INTER-AGENCY  
COORDINATING COUNCIL

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+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: 1200 PM FRIDAY 07 APR 78 +

+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE

WASHINGTON

April 7, 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

HUGH CARTER 

SUBJECT:

Watson Memo of 4/5/78 - Establishment of the Inter-Agency Coordinating Council

I am not clear from Jack's memo what this Inter-Agency Coordinating Council is to do. Will it coordinate implementation of only urban policy, or implementation of all domestic policy too large and complex to be handled by one department? If it's all domestic policy, nine people certainly are not enough; if it's only urban policy, I doubt that nine would be enough.

Jack has presented two alternatives to implement this action:  
(1) incorporate the council into the White House staff or  
(2) establish an independent EOP organization.

I recommend against adding this function to the White House staff. I know of no White House Office department that could give up nine slots and continue to function. Also, adding nine slots to the White House is contrary to the whole reorganization/personnel reduction program we have been working on for over a year. In addition, the White House budget does not contain enough money to fund nine additional people (estimated salaries and operating cost: \$300,000/year) without asking Congress for a supplemental appropriation. Further, our budget appropriation establishing an independent EOP organization would subject you to criticism of enlarging the EOP immediately following reorganization. Funding would be complex, but possible. The President's Unanticipated Needs Appropriation could be used for the Council's first year of existence. After that Congress, by law, would have to appropriate funds for the Council. I could live with this option.

One other possible approach not mentioned in Jack's memo and probably the most viable approach from a management point of view (but possibly with some political implications) would be to have OMB assume the function. It could be a new division or part of an existing division, such as the Intergovernmental Relations and Regional Operations Division. OMB could obtain initial funding from the Unanticipated Needs Appropriation and request an amendment or supplemental for funding thereafter.

One final point that may impact on any of the above possibilities. Public Law 95-81, Sec. 608, the Appropriations Act covering the entire EOP, raises the legal question of whether interdepartmental groups can be funded by funds appropriated to EOP units. I recommend a legal counsel opinion on this point before any final decision is made on this matter.



EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

April 7, 1978

MEMORANDUM FOR THE PRESIDENT

FROM: James T. McIntyre, Jr. *Harrison Wallford for J.T.M.*  
SUBJECT: Inter-Agency Coordinating Council

We agree with Jack Watson's memorandum of April 5 that the Inter-agency Coordinating Council should be established promptly. It ought to be an effective means for coordinating the implementation of the urban policy on a case-by-case basis, particularly in those cases where communities submit proposals that call for the packaging of assistance from several different agencies.

The proposal will complement the effort which OMB is making to consolidate program procedures and forge long-term management improvements in the community assistance area, as directed in his Message.

We believe, however, that a number of key questions remain to be answered. Some examples follow:

- What specific functions will be performed by the Council staff? This issue is pertinent to the number of staff that will be required.
- Can the Council staff be created as a separate unit within the EOP without legal authority? We believe not.
- Is it possible to create the Council without creating a new EOP unit or adding to the White House staff?

We suggest that you ask Jack, Stu, and me to resolve these issues before you approve Jack's recommendation.

ID 781791

THE WHITE HOUSE

WASHINGTON

DATE: 05 APR 78

*attached to 273 for 10/1/78*

FOR ACTION: THE VICE PRESIDENT

HAMILTON JORDAN

*inc*

BOB LIPSHUTZ *concur*

INFO ONLY:

~~SECRET~~

SUBJECT: ~~SECRET~~ BRZEZINSKI MEMO RE SECTION 1-1403 OF EXECUTIVE ORDER 12036

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+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: 1200 PM FRIDAY 07 APR 78 +

+++++

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

*Was eventually signed 9/10/80  
JB*

DECLASSIFIED  
 Per, Rac Project  
 ESDN: NLC-126-12-3-1-41  
 BY: 125 NARA DATE: 4/16/83

THE WHITE HOUSE  
WASHINGTON

DECLASSIFIED

Per, Rac Project

ESDN; NLC-126-12-3-1-4

BY 125 NARA DATE 4/16/13

*Secret*

<input checked="" type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION	FYI	
<input checked="" type="checkbox"/>		MONDALE
<input type="checkbox"/>		COSTANZA
<input type="checkbox"/>		EIZENSTAT
<input checked="" type="checkbox"/>		JORDAN
<input checked="" type="checkbox"/>		LIPSHUTZ
<input type="checkbox"/>		MOORE
<input type="checkbox"/>		POWELL
<input type="checkbox"/>		WATSON
<input type="checkbox"/>		McINTYRE
<input type="checkbox"/>		SCHULTZE

<input type="checkbox"/>	ENROLLED BILL
<input type="checkbox"/>	AGENCY REPORT
<input type="checkbox"/>	CAB DECISION
<input type="checkbox"/>	EXECUTIVE ORDER

Comments due to  
Carp/Huron within  
48 hours; due to  
Staff Secretary  
next day

<input type="checkbox"/>	ARAGON
<input type="checkbox"/>	BOURNE
<input type="checkbox"/>	BRZEZINSKI
<input type="checkbox"/>	BUTLER
<input type="checkbox"/>	CARP
<input type="checkbox"/>	H. CARTER
<input type="checkbox"/>	CLOUGH
<input type="checkbox"/>	FALLOWS
<input type="checkbox"/>	FIRST LADY
<input type="checkbox"/>	HARDEN
<input type="checkbox"/>	HUTCHESON
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<input type="checkbox"/>	GAMMILL

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<input type="checkbox"/>	MITCHELL
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<input type="checkbox"/>	PETERSON
<input type="checkbox"/>	PETTIGREW
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<input type="checkbox"/>	PRESS
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<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN

ID 781791

THE WHITE HOUSE

WASHINGTON

DATE: 05 APR 78

FOR ACTION: THE VICE PRESIDENT

HAMILTON JORDAN

BOB LIPSHUTZ,

~~SECRET~~

INFO ONLY:

SUBJECT: ~~SECRET~~ BRZEZINSKI MEMO RE SECTION 1-1403 OF EXECUTIVE  
ORDER 12036

+++++  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: 1200 PM FRIDAY 07 APR 78 +  
+++++

ACTION REQUESTED: ~~YOUR~~ COMMENTS

STAFF RESPONSE:  I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

DECLASSIFIED  
Per, Rac Project  
ESDN: NLC-126-72-3-1-41  
BY JKS NARA DATE 4/14/03

ID 781791

T H E W H I T E H O U S E

WASHINGTON

DATE: 05 APR 78

FOR ACTION: THE VICE PRESIDENT

HAMILTON JORDAN

BOB LIPSHUTZ

SECRET

INFO ONLY:

SUBJECT: SECRET BRZEZINSKI MEMO RE SECTION 1-1403 OF EXECUTIVE  
ORDER 12036

\*\*\*\*\*  
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +  
+ BY: 1200 PM FRIDAY 07 APR 78 +  
\*\*\*\*\*

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

DECLASSIFIED  
Per: Rac Project  
ESDN: NLC-~~126-12-3-1-4~~  
BY: ~~155~~ NARA DATE: 4/16/13

THE WHITE HOUSE  
WASHINGTON

4/10/78

Zbig Brzezinski

Is the change proposed by the  
Vice President's office acceptable  
to you?

Rick Hutcheson

~~SECRET~~

DECLASSIFIED

Per. Exec. Project

ESON, NLG-126-1254-4

BY ISS NWD, DDE 7/16/13



OFFICE OF THE VICE PRESIDENT  
WASHINGTONINFORMATION~~SECRET~~

Memo No. 273-78

April 6, 1978

MEMORANDUM FOR RICK HUTCHESON

FROM: Denis Clift 

SUBJECT: Memo re Section 1-1403 of Executive Order 12036

The Vice President has reviewed the papers at Tab A. He would recommend that the Presidential Directive on Section 1-1403 of Executive Order 12036 be modified as follows:

"In order to implement Section 1-1403 of Executive Order 12036, I hereby designate:

1. The Director of Central Intelligence (or the Acting Director of Central Intelligence) as officials authorized to request the FBI, under supervision of the Attorney General and pursuant to such regulations as he may establish, to collect foreign intelligence or support foreign intelligence requirements of other agencies within the Intelligence Community.
2. The heads of Intelligence Community agencies as officials authorized to request the FBI, under supervision of the Attorney General and pursuant to such regulations as he may establish, (a) to conduct surveys and studies preparatory to, or in connection with, collection requests and (b) to modify specific collection techniques employed by the FBI pursuant to approved collection requests under paragraph 1 above."

The revision would explicitly state the Attorney General's role in this important process.

~~SECRET~~

DECLASSIFIED  
Per: Rac Project  
ESDN: NLC-126-12-3-1-4  
BY 25 NARA DATE 4/16/13

THE WHITE HOUSE

WASHINGTON

Presidential Directive/NSC

TO:                   The Attorney General  
                      The Director of Central Intelligence

SUBJECT:             Section 1-1403 of Executive Order 12036

In order to implement Section 1-1403 of Executive Order 12036, I hereby designate:

1.   The Director of Central Intelligence (or the Acting Director of Central Intelligence) as officials authorized to request the FBI to collect foreign intelligence or support foreign intelligence requirements of other agencies within the Intelligence Community.
2.   The heads of Intelligence Community agencies as officials authorized to request the FBI (a) to conduct surveys and studies preparatory to, or in connection with, collection requests and (b) to modify specific collection techniques employed by the FBI pursuant to approved collection requests under paragraph 1 above.

~~SECRET~~

MEMORANDUM

THE WHITE HOUSE  
WASHINGTON

1861X

~~SECRET-XGDS (2)~~

April 11, 1978

MEMORANDUM FOR: RICK HUTCHESON  
FROM: DAVID AARON ~~DA~~  
SUBJECT: Section 1-1403 of E.O. 12036

I have no substantive objection to the changes proposed by the Vice President's office to my recommended Presidential Directive to implement Section 1-1403 of E.O. 12036. The wording in fact is exactly the same as that which already appears in Section 1-1403 of E.O. 12036 and therefore only repeats twice more an already publicly established Presidential policy.

~~SECRET-XGDS (2)~~

~~SECRET~~

DECLASSIFIED  
Per: Rac Project  
ESDN: NLC-126-12-3-1-4  
BY: KS NARA DATE: 4/16/13

THE WHITE HOUSE  
WASHINGTON

4/5/78

TO. RICK HUTCHESON

For Your Information: \_\_\_\_\_

For Appropriate Handling: \_\_\_\_\_

X

*file*  
*mt*  
*sub*  
*RDL*  
Robert D. Linder



**International  
Communication  
Agency**

United States of America  
Washington, D.C. 20547

Office of the Director

RL  
April 3, 1978

Dear Mr. President:

It is with a great sense of responsibility that I acknowledge receipt of the International Communication Agency's Presidential Statement of Mission, issued by you on March 13 and delivered to me personally this morning by Vice President Mondale.

This statement will serve as an inspiration to all of us at ICA as we undertake the task of fulfilling the goals and purposes you have outlined. It will also be the standard against which we shall measure the success of our efforts.

You should know that the mission statement was the first cable sent by ICA to its 154 posts in 125 countries around the world. A copy of the statement is also being distributed today to each Washington employee of ICA.

You can be sure that we shall do all within our means to carry out -- faithfully and fully -- the mandate that you and the Congress have laid upon us. It is with an extraordinary sense of excitement and challenge, and warm appreciation for the trust reflected in your statement, that we set about our work.

Best personal regards.

Respectfully,

John E. Reinhardt  
Director

The President  
of the United States