

11/1/78

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FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
Memo	Kraft & Gammill to Pres. Carter, w/attachments 10 pp., re: recommendations	10/31/78	C

FILE LOCATION
 Carter Presidential Papers-Staff Offices, Office of Staff Sec.-Presidential
 Handwriting File 11/1/78 Box 108

RESTRICTION CODES
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THE PRESIDENT'S SCHEDULE

Wednesday - November 1, 1978

8:15 Dr. Zbigniew Brzezinski - The Oval Office.
(15 min.)

10:30 Telephone Call to St. Louis Community
(3 min.) Anti-Inflation Forum. (Mr. Jerry Rafshoon).
The Oval Office.

10:45 Mr. Jody Powell - The Oval Office.

12:30 Lunch with Mrs. Rosalynn Carter - Oval Office.
(60 min.)

2:00 Signing Ceremony for H.R. 15, Elementary and
(10 min.) Secondary Education Amendments of 1978 and
S. 2539, Middle Income Students Assistance Act.
(Mr. Frank Moore) - The Cabinet Room.

THE WHITE HOUSE
WASHINGTON

11/1/78

Jim McIntyre

The attached was returned in the President's
outbox today and is forwarded to you for
appropriate handling.

Rick Hutcheson

cc: Stu Eizenstat
Tim Kraft
Bob Lipshutz
Richard Pettigrew



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 27 1978

MEMORANDUM FOR THE PRESIDENT

FROM:

Jim McIntyre

Jim

SUBJECT:

Anti-Waste and Anti-Fraud Initiatives

*Jim - I
Don't want just one
name. It boxes me
in. I prefer at
least 3 names if
agency heads make the
nominations to me*

Attached is a proposed memorandum from you to the heads of those departments and agencies that will have statutory Offices of Inspector General (IG's) under the law you signed on October 12.

The memorandum emphasizes your determination to rid the government of fraud, waste, and mismanagement and relates the new IG's to other initiatives underway or proposed. It clearly states your intent to personally participate in the selection of the IG's. It directs the affected agency heads to submit their nominations for these positions without delay and assigns to me and the Presidential Personnel Office the task of assuring an early and effective implementation. I am working with the Attorney General to ensure proper coordination of criminal investigations and prosecutions resulting from work of the IG's.

The following additional actions are underway:

- Under my direction, Harrison Wellford has convened a staff level working group on fraud, waste, and mismanagement which will help generate a series of concrete action steps for your review over the next several months. Gregg Schneiders, the Domestic Policy Staff, Dick Pettigrew's staff and other appropriate participants from within the EOP are participating -- as will Justice and others from time to time. Based on their work, I will prepare a detailed action memorandum for you, outlining more formal administrative action that you may direct.

- ° Dick Pettigrew and I are preparing a Cabinet briefing on immediate internal management steps that must be taken to reduce waste in the short term and to outline our expectations for the IG system as well as for those departments and agencies not directly affected by the bill.
- ° We are working with Jerry's and Stu's staffs on the outline of a possible major Presidential statement on the fraud, waste, and mismanagement initiative. It would be based largely on your reaction to my action memorandum.
- ° We have begun discussions with Tim Kraft about the selection process for IG's. We believe it to be imperative that, consistent with the management responsibility of agency heads, that these new offices carry a Presidential stamp.

Attachment

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR: The Secretary of Agriculture
The Secretary of Commerce
The Secretary of Housing and Urban Development
The Secretary of Interior
The Secretary of Labor
The Secretary of Transportation
The Director, Community Services Administration
The Administrator, Environmental
Protection Agency
The Administrator of General Services
The Administrator, National Aeronautics
and Space Administration
The Administrator, Small Business Administration
The Administrator of Veterans Affairs

Subject: Implementation of the
Inspector General's Act

One of the highest priorities of my Administration is the detection and prevention of fraud, waste, and inefficiency in the operation of Federal programs. As you know, I take very seriously our obligation to conduct the public's business with the utmost integrity.

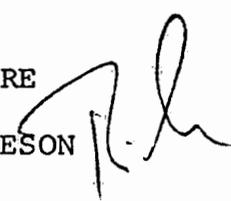
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I also want to ensure an early, well-coordinated effort to establish the new offices. I am therefore asking Jim McIntyre to see which present resources and functions should be assigned to the new offices and to set the process up quickly and efficiently.

THE WHITE HOUSE
WASHINGTON

10/20/78

MEMO FOR JIM MCINTYRE

FROM: RICK HUTCHESON 

Tim Kraft has suggested
some changes in your
Memo to Heads of Departments
and Agencies re anti-fraud
and anti-waste initiatives.

Please get together with
Tim and resolve these
differences. Thanks.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR: The Secretary of Agriculture
The Secretary of Commerce
The Secretary of Housing and Urban Development
The Secretary of Interior
The Secretary of Labor
The Secretary of Transportation
The Director, Community Services Administration
The Administrator, Environmental Protection
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The Administrator, Small Business
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The Administrator, Environmental Protection Agency
The Administrator of General Services
The Administrator, National Aeronautics and
Space Administration
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SUBJECT: ~~Anti-Fraud Initiatives~~ Implementation of The
Inspector General Act

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 27 1978

MEMORANDUM FOR THE PRESIDENT

FROM: Jim McIntyre (Signed) Jim
SUBJECT: Anti-Waste and Anti-Fraud Initiatives

Attached is a proposed memorandum from you to the heads of those departments and agencies that will have statutory Offices of Inspector General (IG's) under the law you signed on October 12.

The memorandum emphasizes your determination to rid the government of fraud, waste, and mismanagement and relates the new IG's to other initiatives underway or proposed. It clearly states your intent to personally participate in the selection of the IG's. It directs the affected agency heads to submit their nominations for these positions without delay and assigns to me and the Presidential Personnel Office the task of assuring an early and effective implementation. I am working with the Attorney General to ensure proper coordination of criminal investigations and prosecutions resulting from work of the IG's.

The following additional actions are underway:

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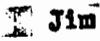
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DATE: 13 OCT 78

FOR ACTION: STU EIZENSTAT *of stu*

BOB LIPSHUTZ *concur*

JERRY RAFSHOON

TIM KRAFT

RICHARD PETTIGREW *concur (attached)*

*will copy 10/18
attached
changes 12/01/78*

INFO ONLY: THE VICE PRESIDENT

JODY POWELL

JACK WATSON

SUBJECT: MCINTYRE MEMO RE ANTI WASTE AND ANTI FRAUD INITIATIVES

+++++

+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +

+ BY: 1200 PM MONDAY 16 OCT 78 +

+++++

ACTION REQUESTED:

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR: The Secretary of Agriculture
The Secretary of Commerce
The Secretary of Housing and Urban Development
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where candidates need to
I have just signed a bill establishing Offices of Inspector General in each of your departments and agencies. It places under these officials virtually all of your audit and investigative resources. I would like *WANT to name* to send the names of my Inspector General appointees to the Senate for confirmation as soon as possible. Therefore, please give early attention to the identification of candidates--individuals of exceptional integrity and ability--and provide your suggestions to (me) without delay. ~~attending to~~ *K. G. B.*

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ACTION REQUESTED:

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PLEASE NOTE OTHER COMMENTS BELOW:

The Cabinet brief preparation will stress their getting out in front of the anti-fraud campaign that must be launched to avoid this administration's being blamed for inherited problems and to prevent future exploitation of any current vulnerabilities.



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

13 OCT 1978

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Attachment

ID 785589

THE WHITE HOUSE

WASHINGTON

DATE: 27 OCT 78

FOR ACTION: STU EIZENSTAT

JIM FALLOWS

INFO ONLY: TIM KRAFT

SUBJECT: MCINTYRE MEMO RE ANTI WASTE AND ANTI FRAUD INITIATIVES

+++++

+ RESPONSE DUE TO RICK HUTCHESON. STAFF SECRETARY (456-7052) +

+ BY: 1200 PM MONDAY 30 OCT 78 +

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ACTION REQUESTED:

STAFF RESPONSE: () I CONCUR. () NO COMMENT. () HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:

see attached draft
10/30/78



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 27 1978

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SUBJECT:

~~Anti-Fraud Initiatives~~

*Implementation of the
Inspector General's Act*

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See which

quickly and effectively,

ID 785589

THE WHITE HOUSE

WASHINGTON

DATE: 27 OCT 78

FOR ACTION: STU EIZENSTAT

concur/plone

JIM FALLOWS

*Don attached 12/11/78
w/ lusk 10/30*

INFO ONLY: TIM KRAFT

SUBJECT: MCINTYRE MEMO RE ANTI WASTE AND ANTI FRAUD INITIATIVES

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PLEASE NOTE OTHER COMMENTS BELOW:

A077

U I

PM-USVIET 11-1

1ST ADD A075

THE THAI SOURCES SAID HOLBROOKE WAS SPECIFIC IN HIS STATEMENT ON AMERICAN RELATIONS WITH VIETNAM.

WASHINGTON AND HANOI HAVE AGREED TO HAVE FULL RELATIONS BEFORE THE END OF THE YEAR, HOLBROOKE REPORTEDLY SAID.

A SPOKESMAN AT THE U.S. EMBASSY IN BANGKOK SAID HE COULD NOT CONFIRM OR DENY THE REPORT. HE TERMED IT "SPECULATIVE."

HOLBROOKE POLITELY TURNED ASIDE A THAI REQUEST THAT U.S. DIPLOMATIC RECOGNITION OF HANOI BE HELD OFF UNTIL NEXT SPRING AFTER A MEETING OF FOREIGN MINISTERS OF THE ASSOCIATION OF SOUTHEAST ASIAN NATIONS, WHICH GROUPS THAILAND, SINGAPORE, MALAYSIA, INDONESIA AND THE PHILIPPINES.

THE SOURCES QUOTED HOLBROOKE AS SAYING HE UNDERSTOOD THE CONCERN OF THE ANTI-COMMUNIST ASEAN, BUT THAT U.S. POLICY WAS TO MOVE FORWARD ON THE VIETNAM ISSUE.

HOLBROOKE HAS TAKEN PART IN AMERICAN-VIETNAMESE DISCUSSIONS ON DIPLOMATIC RELATIONS HELD IN RECENT WEEKS IN NEW YORK.

HE REFUSED TO DISCUSS DETAILS OF THE MEETINGS WHEN HE TALKED WITH REPORTERS LAST WEEK.

BUT THAI SOURCES SAID HOLBROOKE TOLD THEM HANOI HAS AGREED TO DROP ALL OR MOST OF ITS DEMANDS FOR AID AND WAR REPARATIONS IN EXCHANGE FOR AN AMERICAN AGREEMENT TO SET UP FORMAL TIES.

HOLBROOKE REPORTEDLY TOLD THAI OFFICIALS FORMAL RELATIONS WITH CHINA WOULD COME MUCH MORE SLOWLY THAN THOSE WITH VIETNAM BECAUSE OF PROBLEMS OVER TAIWAN.

THAILAND, WHICH HAD A DIVISION OF TROOPS IN THE VIETNAM WAR, HAS SINCE THE END OF THE CONFLICT ESTABLISHED RELATIONS WITH CHINA AND VIETNAM.

UPI 11-01 09:25 AES

THE WHITE HOUSE
WASHINGTON

11/1/78

Frank Press

The attached was returned in
the President's outbox. It is
forwarded to you for your
information.

Rick Hutcheson

**Electrostatic Copy Made
for Preservation Purposes**

THE WHITE HOUSE
WASHINGTON

November 1, 1978

1- Sadat
1- Begin
J

MEMORANDUM TO: THE PRESIDENT
FROM: Frank Press *FP*
SUBJECT: Ra-Shalom, The Camp David mini-planet

Enclosed are the two additional copies of the Ra-Shalom
plaque which you requested that I obtain for you.

Enclosures

THE WHITE HOUSE
WASHINGTON

October 26, 1978

*Frank
Thanks -
J*

MEMORANDUM TO: THE PRESIDENT
FROM: Frank Press *FP*
SUBJECT: Ra-Shalom, The Camp David mini-planet

You may remember my telling you on Air Force One about this mini-planet discovered during the Camp David Summit and named Ra-Shalom to commemorate that historic event. You announced the discovery in your Kennedy Space Center speech.

The enclosed photograph-plaque and descriptive brochure was sent by the discoverer. If you wish additional copies to present to Prime Minister Begin and President Sadat, or to their representatives at Blair House, please let me know.

Enclosure

*Please get for
me two copies -*

J

THE WHITE HOUSE
WASHINGTON

Mr. President -

Ken Curtis had to return to Washington
just a couple of hours ago ---- his
mother had to have emergency surgery.

His wife, Polly, will be in the receiving
line.

fran

A handwritten signature in black ink, appearing to be the name 'Frank', written in a cursive style. The signature is positioned to the right of the typed name 'fran'.

THE WHITE HOUSE
WASHINGTON

11/1/78

Tim Kraft

The attached was returned in
the President's outbox. It is
forwarded to you for your
information.

Rick Hutcheson

REID ✓ JOHNSON ✓ NANCE ✓ GIST ✓
Electrostatic Copy Made
for Preservation Purposes

done
J

Names of Ministers per telephone conversation with
Governor Bob McNair (Black leaders in S.C.)

BISHOP FRANK MADISON REID, Head of AME Church,
Columbia, South Carolina, (803) 738-9395

Moving -> toss up = Ravelled ok in low country
Piedmont Thurmond = "Avoiding monolithic posture"
Equivocal = "Promised" to help ??

REVEREND WESCOT JOHNSON, State President of South Carolina
Missionary Baptist Convention
Georgetown, South Carolina (803) 546-9588; (H)-546-4362

12/11/78

Will help Ravelled if Pres asks - May
need help @ college. Was inclined to support
Thurmond =

DR. MACEO NANCE, President, South Carolina State College
Orangeburg, S.C., (803) 536-7000; (H)-534-6560

12/11/78

Pug making some progress. Uphill battle. TV
helping - Low profile - wife helping -
Can help @ other black leaders - Gibson (NAACP)
strong for Pug in statement yesterday.

MR. LOMAS GIST, JR., Grandworshipful Master for South Carolina
Masonic Lodge Prince Hall Free and Accepted Masons
Columbia, S.C. (803) 754-0449

12/11/78

Supporting Ravelled all out -

THE WHITE HOUSE
WASHINGTON

11/1/78

Henry Owen

The attached was returned in the President's
outbox today and is forwarded to you for
appropriate handling.

Rick Hutcheson

Electrostatic Copy Made
for Preservation Purposes

Handwritten initials

ASSISTANT
ADMINISTRATOR

DEPARTMENT OF STATE
AGENCY FOR INTERNATIONAL DEVELOPMENT
WASHINGTON, D. C. 20523

*Henry Owen
info -
brief comment?
JC*

October 17, 1978

Mrs. Rosalynn Carter
The White House
Washington, D.C. 20500

Dear Mrs. Carter:

I appreciate very much the opportunity you gave me last Tuesday to share my observations and experiences of the last eighteen months on economic development in Latin America and the Caribbean. I hope that this was helpful and interesting to you, in view of your personal interest on this subject.

I believe that we must support efforts to overcome the terrible poverty and human misery existing in Latin America today if we are to have a peaceful and prosperous Latin America in the future. To do this would be very much in the "enlightened self-interest" of the United States.

I will continue to do my best in that endeavor. I appreciate very much the opportunity that President Carter has given me to serve in this capacity and will do all in my power to be worthy of his confidence and trust.

In connection with our conversation, I am sending you a copy of my speech to the Conference for Senior Newspaper and Magazine Editors. I thought you might find it interesting since you were able to attend the afternoon session of that Conference.

With best wishes,

Sincerely yours,

Handwritten signature: Lalo

Abelardo L. Valdez
Bureau for Latin America
and the Caribbean

Enclosures

P.S. I am also enclosing a copy of my response to President Carazo regarding the proposed Central American Regional Center for Remote Sensing.

THE WHITE HOUSE

WASHINGTON

SCHEDULED TELEPHONE CALL

TO: Participants of the White House Forum on
Inflation, St. Louis, Missouri

DATE: November 1, 1978, 10:30 a.m. (EST)

RECOMMENDED BY: Robert S. Strauss *R.S.S.*

BACKGROUND: The call should be approximately ten minutes. Four minutes for opening remarks and six minutes for questions from a representative of the business community, a representative from the labor community, and the President of the St. Louis Urban League.

Administration participants in the forum include Secretary Michael Blumenthal, Mr. Alfred Kahn, Secretary Ray Marshall, Ms. Esther Peterson, Chairman Charles Schultze, and Ambassador Robert Strauss.

The forum is being co-sponsored by the Regional Commerce and Growth Association (similar to a Chamber of Commerce). The R.C.G.A. has members from both labor and business.

There will be three questions -- from:

1. Mr. Robert Kelly, President of the Greater St. Louis Labor Council. He might ask a two part question. (1) "Mr. President, what assurance do you have that business will cooperate and carry it's share?" (2) "As respects wage insurance -- are you confident that this program can be passed in Congress?"
2. Mr. R. Hal Dean, Chairman and CEO of Ralston-Purina Company and Chairman of Civic Progress Corporation (representing the 35 largest corporations in St. Louis). You talked to him requesting his support for the Forum. His question will relate to productivity.

- 3. Mr. William Douthit, President of the Urban League of St. Louis, a social service agency dedicated to attaining equal opportunity for all.

The main topic to be avoided in St. Louis is the "right to work" referendum on the ballot.

TOPICS OF DISCUSSION:

- 1. Unemployment rate in St. Louis has gone from 8.8% in January 1977 to 6.6% in July 1978. St. Louis is a model labor and business community.
- 2. Inflation is a problem which has been with us for a decade.
- 3. We have two choices mentioned many times.
 - wage and price controls which would be a complicated scheme of federal government controls on our economic system, or
 - a deliberate recession, throwing millions of Americans out of work.
- 4. We chose, instead, a series of voluntary wage and price standards which can only be effective if there is cooperation between government, business and labor. Government will lead the way.
- 5. The only chance the program has is if groups, such as this one in St. Louis work together to understand the problems and goals, and refuse to tolerate irresponsible wage and price increases, thereby giving the program a chance to work for all of us.
- 6. Now I would like to answer a few questions at this time.

*Will cut:
Deficit
Fed employment
% GNP spent by fed govt
Waste
Cost of Regulation
Need active &
positive & well
publicized support.
I'm determined to make
the program work*

C
/

November 1, 1978

TO: PRESIDENT CARTER
FROM: HAMILTON JORDAN
RE: ANNOUNCEMENT TODAY ON THE DOLLAR

I convened a meeting of the senior staff to be briefed by Stu on the program announced by you today.

I explained to the senior staff that the sensitive nature of this announcement had precluded the usual open process in practice here and also precluded the kind of early notification that we give to the political community. I also emphasized that all of your economic advisers (domestic and foreign) had supported this action.

To make up for the lack of early notification and to insure that we get our story out, I have asked

the senior staff to do several things:

- 1) that Stu and his people draft talking points that respond to the political questions we will receive;
- 2) that Frank Moore's office send out a one page telegram to all Democratic candidates explaining the reason for this action - this message will be based on your own statement this morning;
- 3) that Jack do the same with the mayors and governors and Tim do the same with Democratic Party officials, etc.

With the election only a week away, there is the chance of turning your action into a political advantage if the dollar behaves in the short term like it is expected to. Conversely, if we don't get our story out, it will be very easy for Republicans to demagogue what you have done. In this respect, we are probably fortunate that the news stories of the past few days on the decline of the dollar have had a crisis tone to them.

11/1/78

Done
I

Talking Points

President Carter to Senator Byrd

1. I will be issuing a statement at 9:00 A.M. this morning concerning a series of actions in both the domestic and international monetary fields which are designed to assure the strength of the dollar both at home and abroad. Mike Blumenthal and Bill Miller will release the details of our actions at the same time.
2. They are doing this at my request because we are in a crisis situation. The dollar dropped nearly 12% against the mark in October alone -- 25 to 35% against the strong currencies in the last 12 months. The fall of the dollar has gone well beyond the fundamental factors. It is pushing up our inflation rate, depressing foreign economies, alarming OPEC and destroying confidence in America. For the sake of our economy, for the sake of our leadership in world affairs, and for the sake of the world economy this collapse of the dollar has to be stopped.
3. The Fed intends to
 - increase discount rate from 8½ to 9½%.
 - increase bank reserve requirements on large time deposits.
4. Treasury will at least double its gold sales to 1½ million ounces monthly.

Schultz
Eisen
Mon date

5. The Germans, Swiss and Japanese will join with us in forceful and coordinated intervention in the foreign exchange markets to correct a situation in which the fall of the dollar has exceeded fundamental factors.
6. We are mobilizing over \$30 billion of marks, yen and Swiss francs to enable us to do our part of the coordinated intervention.
7. I believe that these actions will stop the onslaught on the dollar and help us get inflation under control.
8. I hope you give them your support.

THE WHITE HOUSE
WASHINGTON

① ^{Bob} Kelly - AFL-CIO

Many - Inflation #1 enemy

No Council independent

Settlements in guidelines

• Safety valve

② Dean - Ral - Purvis

Choosing St Louis

Bus leaders will coop - Ral Pur

Long range - Fisc, Mon - Budget.

Productivity - deny - Regulation

Energy.

③ Dow - that

Infl - hurts poor / unemp

Excess \$ - inc production

LAST WEEK, I PLEDGED MY ADMINISTRATION TO A BALANCED, CONCERTED,
AND SUSTAINED PROGRAM TO FIGHT INFLATION. THAT PROGRAM REQUIRES
EFFECTIVE POLICIES TO ASSURE A STRONG DOLLAR.

THE BASIC FACTORS THAT AFFECT THE STRENGTH OF THE DOLLAR ARE
HEADING IN THE RIGHT DIRECTION. WE NOW HAVE AN ENERGY PROGRAM;...OUR
TRADE DEFICIT IS DECLINING;...AND LAST WEEK I PUT IN PLACE A STRONG
ANTI-INFLATION PROGRAM. THE CONTINUING DECLINE IN THE EXCHANGE VALUE
OF THE DOLLAR IS CLEARLY NOT WARRANTED BY THE FUNDAMENTAL ECONOMIC
SITUATION. THAT DECLINE THREATENS ECONOMIC PROGRESS AT HOME AND
ABROAD AND THE SUCCESS OF OUR ANTI-INFLATION PROGRAM.

AS A MAJOR STEP IN THE ANTI-INFLATION PROGRAM, IT IS NOW
NECESSARY TO ACT TO CORRECT THE EXCESSIVE DECLINE IN THE DOLLAR WHICH
HAS RECENTLY OCCURRED. THEREFORE, PURSUANT TO MY REQUEST THAT
STRONG ACTION BE TAKEN,...THE DEPARTMENT OF THE TREASURY AND THE
FEDERAL RESERVE BOARD ARE TODAY INITIATING MEASURES IN BOTH THE
DOMESTIC AND INTERNATIONAL MONETARY FIELDS TO ASSURE THE STRENGTH
OF THE DOLLAR.

THE INTERNATIONAL COMPONENTS OF THIS PROGRAM HAVE BEEN
DEVELOPED WITH OTHER MAJOR GOVERNMENTS AND CENTRAL BANKS. THEY INTEND
TO COOPERATE FULLY WITH THE UNITED STATES IN ATTAINING OUR MUTUAL
OBJECTIVES.

SECRETARY BLUMENTHAL AND CHAIRMAN MILLER ARE ANNOUNCING
DETAILED MEASURES IMMEDIATELY.

THE WHITE HOUSE
WASHINGTON

October 31, 1978

*Stu -
why so late?
J*

MEMORANDUM FOR THE PRESIDENT

FROM: STU EIZENSTAT *Stu*
SUBJECT: S. 3084--Housing and Community
Development Amendments of 1978
Sponsor - Senator Proxmire (D) Wisconsin

LAST DAY FOR ACTION

This bill must be signed by midnight tonight, October 31, to avoid the lapsing of HUD's insurance and FHA authorities. Even a temporary lapsing of these authorities would mandate new State legislation. We received the enrolled bill materials this morning.

THE BILL

S. 3084, the 1979 housing authorization bill, includes the essential features of the following major Administration recommendations:

- Provides for 400,000 units of subsidized housing, although the HUD Appropriations bill which you already signed reduces this figure to 330,000 units;
- Extends HUD's FHA, crime and riot insurance, and flood insurance programs;
- Extends authorizations for the Farmers Home Administration's rural housing programs;
- Includes authorizations for three of your proposed urban policy initiatives: \$245 million for the Section 312 housing rehabilitation loan program, \$15 million for grants to neighborhood groups under the Neighborhood Self-Help Development program, and \$5 million for cultural activities under the Liveable Cities program (the Administration requested \$20 million).

With the exception of the Congressional oversight provisions discussed separately below, the Administration succeeded in conference in substantially modifying or deleting the most troublesome provisions of the original House and Senate bills:

-- Deleted Senate provisions which would have blocked HUD's field office reorganization, and made "pockets of poverty" in non-distressed cities eligible for urban development action grants; and

-- Modified a House provision which would have sharply curtailed the Secretary's authority to disapprove community development applications which did not adequately address the needs of low-and-moderate-income groups.

The bill contains a number of minor housing law modifications opposed by the Administration, but the only provision raising significant policy ramifications is the procedure for Congressional overview of HUD rules and regulations.

The original House bill contained a classic one-house veto, whereby either House could veto any HUD rule or regulation. That provisions reflected general House sentiment on the one-house veto issue, and particular concern among some members that certain HUD regulations exceeded the Secretary's statutory authority. Given the political climate, the unanimous view on the Hill and within HUD was that enactment of a housing bill required some sort of mechanism permitting Congress to review HUD regulatory actions. The issue was whether this provision would be a one-house veto, or some less onerous variant of a "report and wait" procedure, which would require action by both Houses of Congress subject to Presidential veto if Congress wished to overturn a HUD regulation. The provision was preferable. That decision reflected your public statement on one-house vetoes which indicated you would accept "report and wait" procedures in lieu of one-house vetoes.

The Administration took the position that the pre-notification and delay procedures would have adverse policy consequences and raised as drafted the procedure posed serious constitutional issues. The Administration strongly urged Congressman Ashley, Chairman of the Housing Subcommittee, to eliminate the one-house veto. Ashley, who believed that he was responding to your priorities, engaged in an extremely difficult fight to substitute a less burdensome provision, and the conference committee produced the following compromise:

Instead of a one-house veto, HUD would be required to submit to the banking committees a semi-annual agenda of regulations under development or review. At the request of a committee, HUD would have to submit a draft of the proposed regulations for review at least 15 days before publication in the Federal Register. When the final regulation is published, either

committee would have 20 days to report out a bill or resolution to reject the rule. The regulation could not take effect during the period. If a bill is reported out, the effective date would be delayed another 90 days to give Congress time to complete action on the measure. However, if the committee bill were rejected by the House or Senate, the additional delay would be terminated. There is a provision allowing the Secretary to waive this notification and delay procedure, on the approval of the Chairman and ranking minority members of both committees. A regulation could not be actually overturned or modified without action by both Houses subject to your veto.

These legislative review provisions create administrative, policy and constitutional problems. The authority for a Committee to review regulations prior to their publication in the Federal Register violated the spirit of the Administrative Procedure Act, which envisions a system whereby all affected parties have an equal opportunity to comment on proposed rulemaking. If the Banking Committees are not selective in exercising their "rights" under the statute, the process could delay HUD rulemaking. This procedure could be particularly burdensome during adjournment, when the Secretary's authority to promulgate rules would be subject to the approval of both Chairmen and ranking minority members. Justice has characterized the constitutionality of the provision as "highly dubious". On the other hand, it should be noted that the committee report directs that the 90-day deferral period should be rarely used, and Justice does not view the constitutional issues to be of the same order as those posed by one-house vetoes.

VOTES IN CONGRESS

Senate: 77-8
House: 117-6

ARGUMENTS FOR SIGNING

With the exception of the Congressional oversight provisions, S. 3084 essentially reflects the Administration position on the major issues. If the bill is not signed, HUD's FHA, crime insurance and flood insurance authorities will lapse.

ARGUMENTS FOR VETO

The Congressional review process will impede HUD administratively and is of "highly dubious" constitutionality.

AGENCY AND STAFF RECOMMENDATIONS

HUD, Agriculture and OMB recommend that you sign the bill, and Justice defers to HUD. Frank and I recommend that you sign the bill.

OMB and Justice recommend that you also approve OMB's attached signing statement, which expresses your objections to the Congressional oversight process, and directs the Secretary that the 90-day "delay" period in the bill should not be regarded as legally binding. HUD has "no objection" to this statement.

Frank and I strongly recommend against the signing statement. Instead, we recommend that you send the attached draft letter to Secretary Harris outlining your strong policy and constitutional objections to the provision, and directing the Secretary to treat the submission of proposed regulations to Congress as advance notice of proposed rulemaking, under Executive Order 12044, and to inform you before making any changes to accommodate committee views during the pre-notification period. This procedure was recommended by Justice. The difference between our approach and the OMB statement is that we would strongly urge against your directing the Secretary that she need not comply with the law. Rather, our draft incorporates OMB's and Justice's policy and constitutional concerns and suggests that you inform HUD that in your view and the view of the Attorney General, the delay period is not legally binding, but that it would be appropriate for HUD to adhere to it as a matter of "comity" and to seek its repeal next session.

OMB's recommendation reflects its view that the provisions are highly objectionable, and that Congress should be put on notice that you do not consider this a precedent which could be applied to other agencies. Frank and I share that view but believe there are compelling reasons why the Secretary should not be directed that she may choose to ignore key provisions of the statute:

-- The Administration has consistently expressed its disapproval of this review provision, and the draft letter to the Secretary would place on record your strong opposition on policy and constitutional grounds.

-- A flat disavowal that the Administration is bound by the law would create a serious schism between Congressman Ashley, senior members of the House Banking Committee, and the White House. Congressman Ashley's successful effort to delete the one-house veto under difficult conditions reflected his belief that he was following your priorities. Although the negotiations leading to the final compromise were widely publicized, at no point did OMB reflect its view that "this

compromise could be even more objectionable than a one-house veto", a view from which both we and HUD dissent. Most important, at no point did any Administration representative suggest to Ashley that you might direct HUD that it could disregard the statute. In short, Ashley believed he was leading the fight to protect your interests, and he would be shocked and undermined by a last-minute Presidential intervention to "void" his negotiated settlement.

-- From a policy perspective, an express intent to ignore the statute would probably be counterproductive. The likely consequence would be a breakdown of the fragile coalition which produced this settlement, and Congressional support for more intrusive oversight next year. Given the controversial nature of certain past HUD proposed regulations, this is not the context in which we would recommend litigating the underlying constitutional issues.

-- A signing statement is not necessary. You have signed other bills with real legislative veto provisions--i.e., the CPSC insulation standard bill last summer--without any public statement. Your general views on this issue are well-known, and the draft letter describes in detail your problems with this particular provision. Moreover, since the removal of the one-house veto constitutes a limited victory, it is not necessary to publicize a characterization of it as a total defeat.

-- These provisions are only effective for one year, and we will seek their repeal early next year.

Steve & Frank: Do not get me into this situation again - I don't like it -
[Signature]

DECISION

Sign S. 3084 ✓

Veto S. 3084 _____

Release OMB statement _____

Send Letter to Secretary Harris (Recommended) ✓

Other _____

(2 SIGNATURES REQUESTED)

11/1/78

done
J

Talking Points

President Carter to Speaker O'Neill

1. I will be issuing a statement at 9:00 AM this morning concerning a series of actions in both the domestic and international monetary fields which are designed to assure the strength of the dollar both at home and abroad. Mike Blumenthal and Bill Miller will release the details of our actions at the same time.
2. They are doing this at my request because we are in a crisis situation. The dollar dropped nearly 12% against the mark in October alone -- 25 to 35% against the strong currencies in the last 12 months. The fall of the dollar has gone well beyond the fundamental factors. It is pushing up our inflation rate, depressing foreign economies, alarming OPEC and destroying confidence in America. For the sake of our economy, for the sake of our leadership in world affairs, and for the sake of the world economy this collapse of the dollar has to be stopped.
3. The Fed intends to
 - increase discount rate from $8\frac{1}{2}$ to $9\frac{1}{2}$ %.
 - increase bank reserve requirements on large time deposits.
4. Treasury will at least double its gold sales to $1\frac{1}{2}$ million ounces monthly.
5. The Germans, Swiss and Japanese will join with us in forceful and coordinated intervention in the foreign

exchange markets to correct a situation in which the fall of the dollar has exceeded fundamental factors.

6. We are mobilizing over \$30 billion of marks, yen and Swiss francs to enable us to do our part of the coordinated intervention.
7. I believe that these actions will stop the onslaught on the dollar and help us get inflation under control.
8. I know that you have long been troubled by high domestic interest rates. Nevertheless, I hope you can give this program your full support. In the present circumstances we have no alternative if we are to preserve the open world trade and payments system.

THE WHITE HOUSE

WASHINGTON

October 31, 1978

BILL SIGNING

H.R.15 - ELEMENTARY AND SECONDARY EDUCATION AMENDMENTS OF '78

S.2539 - MIDDLE INCOME STUDENTS ASSISTANCE ACT

Wednesday, November 1, 1978

2:00 p.m.

The Cabinet Room

From: Frank Moore *fm/pd*

I. PRESS PLAN

Open Press Coverage

II. STATEMENT

Attached

III. PARTICIPANTS

Secretary Califano

Senate

Senator Claiborne Pell
Senator Kaneaster Hodges
Senator Donald Riegle

House

Bill Ford (D-Michigan)
Ted Weiss (D-New York)
Mario Biaggi (D-New York)

Staff

Jack Jennings, Cong. Perkins' staff
Jean Frohlicher, Senator Pell's staff
Rick Jerue, Senator Pell's staff
Frank Zweig, Senator Williams' staff
Peter Parham, Senator Kennedy's staff
Marcia McCord, Senator Eagleton's staff
Greg Fusco, Senator Javits' staff
Tom Wolanin, Cong. Ford's staff
Pat Rissler, Cong. Ford's staff

Administration

Department of Health, Education and Welfare

Mary Berry
Dick Warden
Henry Aaron
Ernest L. Boyer
Ben Heineman
William A. Blakey

OMB

Sue Woolsey
Nicholas Maravell
Allen Jackson

Other

John Adams, Council of Chief State School Officers
Susan Adler, State of New Jersey, Education Department
Marilyn Berry, State of New Jersey, Education Department
Grace Biasinger, President, PTA
Alan Cohen, State of Illinois Education Department
Greg Humphrey, American Federation of Teachers
Sam Husk, Council of Greater City Schools
Mariam Kazanjian, N.Y. State Department of Education
Dallas Martin, National Association of Student Financial Aid
Administrators
James Maza, Impacted Schools Association
Allan Ostar, American Association of State Colleges and Universities
Jack Peltason, President, American Council on Education
John Phillips, National Association of Independent Colleges and
Universities
Lois Rice, College Entrance Examination Board
Charles Saunders, American Council on Education
Albert Shanker, President, American Federation of Teachers
Thomas Shannon, National School Boards Association
Alfred Sumberg, Director, American Association of University Professors
Larry Zaglaniczny, Coalition of Independent Colleges and University
Students

Ed Bill Signing 11/1/78

Historic expansion. '60's

Most ed-minded Congress

Ed op for disadv. children + 2 mil

Basic skills Read, Write, Math

New Fed-St-Loc partnership

Inc Budget Control > Impact Aid

Reduce paperwork

Bilingual, Indians, females

Desegregation

Inc aid → Private school children

Mid Inc St Asst

≈ GI Bill + 2 million

Low → mid Income families

Sen Wms-Pell. Cong Perkins,

Ford = Calif = McGovern = Conn
Coyne

(see over)

signing ceremony for h.r. 15,
elementary and secondary education
amendments of 1978 and s. 2539, middle
income students assistance act

THE WHITE HOUSE
WASHINGTON

11/1/78

Tim Kraft
Arnie Miller

The attached was returned in the President's
outbox today and is forwarded to you for
appropriate handling.

Rick Hutcheson

THE WHITE HOUSE
WASHINGTON

October 27, 1978

*Tim -
Why not a
different labor
leader?
J*

MEMORANDUM FOR THE PRESIDENT

FROM: TIM KRAFT *TK*
ARNIE MILLER *AM*

SUBJECT: Presidential Appointments

Attached for your signature is the nomination document for the following-named persons to be Members of the Board of Directors of the Communication Satellite Corporation for the terms indicated:

Jesse Hill, Jr., of Georgia, until the date of the annual meeting in 1979, vice Rudolph A. Peterson, term expired.

George Meany, of Maryland, until the date of the annual meeting in 1981, for reappointment.

Joan Fleischmann Tobin, of the District of Columbia, until the date of the annual meeting in 1980, vice Frederick G. Donner, term expired.

Mr. Hill is President and Chief Executive Officer of the Atlanta Life Insurance Company.

Mr. Meany is President of the AFL-CIO.

Ms. Tobin is President of Tobin Enterprises, Inc.

All necessary checks have been completed.

JESSE HILL, JR.

Office

Atlanta Life Insurance Company
P. O. Box 897
148 Auburn Avenue, N. E.
Atlanta, Georgia 30303
Telephone (404) 659-2100

Home

731 Lynn Circle, S. W.
Atlanta, Georgia
30311
Telephone (404) 691-3777

Jesse Hill, Jr., is President and Chief Executive Officer of the Atlanta Life Insurance Company. The Atlanta Life Insurance Company is the largest stockholder life insurance company or financial institution controlled and managed by Black Americans.

He is president of the Atlanta Chamber of Commerce. The first Black to head the Chamber of Commerce of a major American city.

Mr. Hill has been described as Atlanta's "Man For All Seasons" for nearly two decades in Civil Rights, Business and General Civic Progress.

PERSONAL:

Born - May 30, 1926, St. Louis, Missouri. Married to the former Azira Gonzalez of Holquin, Cuba. Two daughters: Nancy Mercedes and Azira Dominga. Nancy is a Communications Major (Class 1977), Lincoln University, Jefferson City, Missouri. Azira is a Pre-Law Major (Class 1980), Harvard-Radcliffe, Cambridge, Mass.

EDUCATIONAL BACKGROUND:

Elementary Schools:	Alexander Dumas and Abraham Lincoln 1941, St. Louis, Missouri
High School:	Vashon High, Graduated 1944 St. Louis, Missouri
College:	Lincoln University Jefferson City, Missouri Graduated June 1947 B.S. Major: Mathematics Minor: Physics
Graduate School:	University of Michigan Ann Arbor, Michigan Graduated July, 1949 MBA Majors: Actuarial Science Business Administration

HONORARY DEGREES:

Doctor of Laws, June 1972

Morris Brown College, Atlanta, Georgia

EMPLOYMENT HISTORY:

July, 1949 - Present	<u>ATLANTA LIFE INSURANCE COMPANY</u> (Mr. Hill has had only one employer, Atlanta Life Insurance Company)
July, 1949 - December 1950	Actuarial Assistant
December, 1950 - November, 1952	Acting Actuary
November, 1952 - February, 1954	Military Service: Decorated Veteran Korean War
February, 1954 - May 1957	Acting Actuary
May, 1957 - May 1970	Actuary
May, 1970 - May 1973	Vice President-Actuary Member Board of Directors
May, 1973 - Present	President-Chief Executive Officer, Chairman Executive Committee

BUSINESS AFFILIATIONS:

Member Board of Directors of Delta Airlines.
Member Board of Directors - Rich's Inc.
President, Enterprise Investments.
President, Atlanta Inquirer, Inc.
Member Board of Directors - H. J. Russell,
Enterprises.
Member of the American Academy of Actuaries,
Atlanta Actuarial Club, and Southeastern
Actuarial Club.

CHURCH:

Member of the Board of Trustees of the Big Bethel A. M. E. Church
and Superintendent of the Sunday School.

SPECIAL SERVICE ACTIVITIES:

Served as Chairman of the successful campaign of Congressman Andrew
Young in 1972.

Served as Chairman of the successful campaign of Maynard Jackson for
Mayor of the City of Atlanta in 1973.

SERVICE ACTIVITIES CONT'D:

Past Chairman of the National Alliance of Businessmen (NAB) for Metro Atlanta and North Georgia. NAB is a non-profit organization of business leaders that was set up by President Johnson in 1968 to find jobs for the so-called hard-core unemployed. Metro Atlanta NAB under his leadership led the nation in hard-core jobs for major cities in 1971.

Mr. Hill's work as a director of the MARTA (Metropolitan Atlanta Rapid Transit Authority) has received national attention. He served as Chairman of MARTA'S Acquisition Committee to negotiate the purchase of the Atlanta Transit Company (Spearheaded and planned purchase). He is credited with making the nationally publicized Atlanta 15¢ fare a reality.

Georgia's Governor Jimmy Carter, in naming Hill to the State Board of Regents (1st Black in history to states' prestigious appointive office) described him as one of the nation's most effective business executives regardless to race, broadly involved in solving urban problems.

Past chairman of the Atlanta Crime Commission, a blue ribbon panel of influential businessmen, lawyers and civic leaders.

President Elect (1977) of the Atlanta Chamber of Commerce. He is the first and only Black to ever serve as an officer and member of the Executive Committee of the Atlanta Chamber of Commerce.

Past President of the National Insurance Association (NIA), an association of the major Black Controlled and Managed Insurance Companies.

HONORS AND RECOGNITIONS:

Honors include the Temple Award for 1972. The Temple Award was established in 1967, by an Endowment from the Hebrew Benevolent Congregation in Commemoration of it's 100th Anniversary. The Award is made annually "To The Organization or Individual Making the Most Meaningful Contribution to Improving Human Relations in Atlanta".

Received the 1973 Anti-Defamation League of B'Nai B'rith Abe Goldstein Award.

Recipient of numerous other honors and awards from civic and civil rights organizations.

Received the Annual National Urban League's Equal Opportunity Award in 1965.

Received the most distinguished Alumni Award from his Alma Mater, Missouri Lincoln University in 1970.

CIVIL RIGHTS AND OTHER ORGANIZATIONS:

Member Board of Directors of the National Urban Coalition

Member Board of Directors Opportunity Funding Corporation

Member Board of Directors National Urban League

Member Board of Directors Southern Christian Leadership Conference

Member of the Board of Directors and Chairman of the Building Committee of the Martin Luther King Center for Social Change

Member Omega Psi Phi Fraternity

He has spurned suggestions, even drafts to run for public office including sizable campaign fund pledges. Has preferred the role of helping others win public office.

He is credited with providing the important and crucial leadership in the following areas:

School integration in Georgia, both the University System and Atlanta Public Schools. He personally coordinated and performed the bulk of the spade work that led to the successful court action by Attorney D. L. Howell and Mrs. Constance Motley, and the subsequent entry of Charlayne Hunter-Geston and Hamilton Holmes to the University of Georgia.

From 1957-1972, carried the major leadership role in political education and increasing voter registration among Blacks in Atlanta, serving as Chairman of the All-Citizens Registration Committee.

Mr. Hill was one of the small group of Georgians called to the Governor's Mansion in 1973 to plan and finance then Governor Jimmy Carter's quest for the Presidency of the United States.

EXPERIENCE:

1952 to Present

President, AFL-CIO

1948 to 1952

Director, Labor's League
for Political Education

1939 to 1948

Secretary-Treasurer, American
Federation of Labor

1934 to 1939

President, New York State
Federation of Labor

1932 to 1934

Vice President, New York State
Federation of Labor

1922 to 1932

Business Agent, New York Local
463, UA

EDUCATION:

1910

Graduated from Public School
System of New York

White, Male
Democrat
Age - 83

JOAN FLEISCHMANN TOBIN
2434 Belmont Road, N.W.
Washington, D. C. 20008

(202) 232-0220

(202) 466-5533 (office)

Education

1967

University of Cincinnati, B.A. in American History
and Political Science

University of Cincinnati Evening College - Additional
course, Business Law

Business

Current

- I. President, Tobin Enterprises, Inc., Washington, D. C. Tobin Enterprises holds major or controlling interests in growth companies, analyzes potential mergers, acquisitions, and/or partnerships, structures financial arrangements; and actively participates in the management of the component companies.
- II. Vice President, Tobin International, Washington, D.C. Division of Tobin Enterprises. Import and export primarily to Europe, the Mediterranean and the Middle East.
- III. Chairman of the Board, Austin-Zuur, Inc., New York, New York. Division of Tobin Enterprises, Inc. Manufacture, wholesale and retail of apparel and accessories.
- IV. Chairman of the Board, Mark Hampton, Inc., New York, New York. Division of Tobin Enterprises, Inc. Commercial and residential interior design and installation nationally and internationally.
- V. Since 1971, responsible for overall business management, administration and long range planning of various Fleischmann family enterprises valued at several million, and including real estate development, venture capital, estate planning and investment portfolios. Supervise professionals and staff in varying number depending upon the project.
- VI. Board of Directors, Basic Packaging, Inc., Cleveland, Ohio. Company manufacturing multisized polyethylene bags for industrial use.

11/76-77 Carter-Mondale Transition. Consultant in charge of integrating appointments for women into the general political appointments process.

3/76-11/76 Carter for President Campaign.

- A. National Co-Coordinator, Committee of 51.3%. Created the concept for the Committee of 51.3% which was the women's support group within the campaign.
- B. Director, National Women's TalentBank 77. Created and developed the National Women's TalentBank as a result of the President's convention commitments to place executive women in government. Organized and administered the nation-wide professional referral system that gave credibility to the candidate's commitment and resulted in a functional and flexible biographical data bank of two to four thousand women recommended by other professionals as capable of holding top level Presidential appointments. Through-out campaign supervised fifty to seventy-five staff and volunteers, administered finances, made speeches and handled publicity for the program.

1/71-6/72 Director of committee that raised a quarter of a million dollars towards the reduction of a deficit incurred in the successful 1970 Ohio Senatorial campaign.

10/69-11/70 Owned and managed hotel in Pitlochry, Scotland.

Political

National Advisory Board, National Women's Political Caucus
Financial Consultant, Campaign to re-elect Congressman Tom Harkin,
of Iowa.

International

Representative of the President to the Inauguration of the President of The Republic of Colombia, Julio Cesar Turbay Ayala. Rank of Special Ambassador.

International (continued)

.Delegate, Atlantic Treaty Association, Brussels, 1973
Official Observer, Atlantic Treaty Association, Istanbul and
Ottawa, Hamburg, 1972, 1974, 1978

Language: French

Have lived abroad in France, Spain and England. For years travelled with father on diplomatic and quasi-diplomatic trips throughout Europe, the Mediterranean, and parts of the Middle East.

Civic

Board of Directors, American National Theatre and Academy,
New York, New York
Board of Trustees, Ford's Theatre, Washington, D. C.
Board of Trustees, Foreign Student Service Council, Washington, D.C.
Board of Trustees, Corcoran Gallery of Art, Washington, D. C.
Board of Directors, Vivian Beaumont Theatre, New York, New York
Board of Directors, Children's Hearing and Speech Center,
Washington, D. C.
Board of Directors, New National Theatre Corporation, Washington, D.C.

References furnished upon request.

The White House,

19

To the

Senate of the United States.

I nominate the following-named persons to be
Members of the Board of Directors of the Communications
Satellite Corporation for the terms indicated:

Jesse Hill, Jr., of Georgia, until the date
of the annual meeting of the Corporation in 1979,
vice Rudolph A. Peterson, term expired.

George Meany, of Maryland, until the date
of the annual meeting of the Corporation in 1981.
(Reappointment)

Joan Fleischmann Tobin, of the District of
Columbia, until the date of the annual meeting
of the Corporation in 1980, vice Frederic G.
Donner, term expired.
