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<td>Memo</td>
<td>Brzezinski to Pres. Carter, w/attachments 6 pp., re: Presentation of Diplomatic Credentials</td>
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<td>Memo</td>
<td>Owen to Pres. Carter, w/attachments 4 pp., re: Latin America Speech</td>
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FILE LOCATION
Carter Presidential Papers-Staff Offices, Office of Staff Sec.-Presidential Handwriting File, 11/16/78 Box 109

RESTRICTION CODES
(A) Closed by Executive Order 12356 governing access to national security information.
(B) Closed by statute or by the agency which originated the document.
(C) Closed in accordance with restrictions contained in the donor's deed of gift.
THE PRESIDENT'S SCHEDULE

Thursday - November 16, 1978

8:00 Dr. Zbigniew Brzezinski - The Oval Office.

8:30 Breakfast with Members of the White House Press Corps. (Mr. Jody Powell).
The State Dining Room.

(60 min.)

10:00 His Excellency, Major General Muhammad H. Mubarak, Vice President of the Arab Republic of Egypt. (Dr. Zbigniew Brzezinski).
The Cabinet Room.

11:30 Mr. Jody Powell - The Oval Office.

11:45 Presentation of Diplomatic Credentials.
(Dr. Zbigniew Brzezinski) - The Oval Office.

12:30 Lunch with Mrs. Rosalynn Carter - The Oval Office.
(60 min.)

1:45 Secretary Patricia Harris. (Mr. Jack Watson).
The Oval Office.

2:15 Drop-By Inflation Briefing. (Ms. Anne Wexler).
The East Room.

2:45 His Eminence Terence Cardinal Cooke, Archbishop of New York; Archbishop John R. Quinn, President, National Conference of Catholic Bishops; Archbishop John R. Roach, Vice President; and Bishop Thomas Kelly, General Secretary. (Ms. Fran Voorde).
The Oval Office.

(15 min.)

7:15 Attend American Film Premiere of the "Children of Sanchez" - MacArthur Theater.
THE WHITE HOUSE
WASHINGTON

November 16, 1978

Stu Eizenstat

The attached was returned in the President's outbox today and is forwarded to you for your information.

The signed letters are being hand delivered.

Rick Hutcheson

cc: Jim McIntyre
    Bob Lipshutz
    Jack Watson
MEMORANDUM FOR THE PRESIDENT
FROM STU EIZENSTAT
KATHY FLETCHER
SUBJECT: Alaska Lands

Administrative actions to protect Alaska lands are already the subject of litigation designed in part to make it impossible for you to act before the December 18 expiration date for the "d-2" withdrawals. You will recall that litigation brought by the State of North Dakota concerning the water policy for a time prevented Secretary Andrus from forwarding the water policy decision documents to you. The State of Alaska has already filed suit in the Alaska lands matter, and although they have not yet sought an injunction, they may. The Justice Department also anticipates additional suits.

The Justice Department has asked that you personally request advice in writing from Secretaries Andrus and Bergland on administrative actions to protect Alaska lands. This will only formalize what is already occurring. However, Justice feels that your formal request will help them defend the pending suit and possible additional suits because you are explicitly entitled in the Constitution to receive "advice in writing" from your Cabinet. It is unlikely that a Court would attempt to place conditions on that ability.

We would note that both Interior and Agriculture are attempting to comply with the National Environmental Policy Act and all other statutory requirements as they consider the Alaska issue. However, because we are in a tight time bind, Justice is attempting to make sure we are not prevented even temporarily from taking action.
We recommend that you sign the attached letters to Secretaries Andrus and Bergland. The OMB general counsel and Bob Lipshutz concur. Congressional Liaison also concurs.

Attachments
THE WHITE HOUSE
WASHINGTON

November 16, 1978

To Secretary Andrus

As you know, the 95th Congress adjourned without passing the Alaska National Interest Lands legislation. Protection for these lands is the highest environmental priority of my Administration.

Since Congress' failure to act means that the so-called "d-2" withdrawals will expire next month, I am requesting your opinion on what, if any, action the Administration can and should take to protect Alaska lands until legislative proposals are enacted. I particularly seek your advice on the suitability of the lands for designation as national monuments under the Antiquities Act of 1906.

In order that I may decide on the appropriate course of action before the statutory deadline, please provide me with your recommendations in writing by November 27, 1978.

Sincerely,

Jimmy Carter

The Honorable Cecil Andrus
Secretary of the Interior
Washington, D.C. 20240
THE WHITE HOUSE
WASHINGTON
November 16, 1978

To Secretary Bergland

As you know, the 95th Congress adjourned without passing the Alaska National Interest Lands legislation. Protection for these lands is the highest environmental priority of my Administration.

Since Congress' failure to act means that the so-called "d-2" withdrawals will expire next month, I am requesting your opinion on what, if any, action the Administration can and should take to protect Alaska lands until legislative proposals are enacted. I particularly seek your advice on the suitability of the lands for designation as national monuments under the Antiquities Act of 1906.

In order that I may decide on the appropriate course of action before the statutory deadline, please provide me with your recommendations in writing by November 27, 1978.

Sincerely,

[Signature]

The Honorable Bob S. Bergland
Secretary of Agriculture
Washington, D.C. 20250
THE WHITE HOUSE
WASHINGTON

DATE: 15 NOV 78
FOR ACTION:

INFO ONLY: THE VICE PRESIDENT JODY POWELL
JACK WATSON ANNE WEXLER
JIM MCINTYRE JERRY RAFSHOON
CHARLES WARREN

SUBJECT: EIZENSTAT MEMO RE ALASKA LANDS

RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052)
BY: 1200 PM FRIDAY 17 NOV 78

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:
The attached was returned in the President's outbox today. It is forwarded to you for your information. The original letter has been sent to stripping for mailing.

Rick Hutcheson
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Mr. President:

NSC has no comment. Jim Fallows' office has reviewed the text of the attached letter.

Rick/Bill
MEMORANDUM FOR: THE PRESIDENT

FROM: James T. McIntyre

Director

SUBJECT: Proposed letter to the AID Administrator requesting a study to strengthen AID's personnel system

In your signing statement on the International Development and Food Assistance Act of 1978 (attached), you indicated that you would direct the AID Administrator, John Gilligan, to undertake a study of the Agency's personnel system. That study would provide the basis for regulations governing a unified personnel system for AID required by the Act to be submitted by you to the Congress by March 15, 1979.

I recommend that you sign the attached letter to Mr. Gilligan requesting such a study. In it, you would be asking for alternative personnel management arrangements aimed at solving the basic problems of the development agency. You would be asking Mr. Gilligan to consult closely with Secretary Vance, Civil Service Commission Chairman Campbell, and with the appropriate congressional committees. The letter asks for submission of the study report and draft regulations to you through me by February 15, 1979.

Attachments
I am today signing into law, H.R. 12222, the International Development and Food Assistance Act of 1978.

This legislation authorizes the appropriation of $1,794 million for U.S. bilateral and multilateral economic assistance for fiscal year 1979 to carry forward our programs to encourage development in the world's poor countries and to promote peace and stability abroad. The bill endorses the use of our foreign assistance resources to meet the basic human needs of poor people in developing countries through a policy of equitable growth.

These provisions bring us closer to our foreign policy goals, and I fully support them.

However, H.R. 12222 contains a constitutionally objectionable provision for a legislative veto. The bill requires the President to develop a new personnel system for the Agency for International Development, and to submit the new system to Congress for review by March 15, 1979. The objectionable provision allows either House of Congress to strike down the proposed changes by adopting a disapproving resolution up to 90 days after they are submitted.

The provision for disapproval by either House exemplifies the kind of unconstitutional device to which I strongly objected in my June 21, 1978, message on the legislative veto. As I noted in that message, "the legislative veto injects the Congress into details of administering substantive programs and laws . . ." and it "... infringes on the Executive's constitutional duty to faithfully execute the laws."

I agree that the Agency's personnel management needs to be strengthened to assure the success of our development assistance programs. Accordingly, I am directing the Administrator of AID, Mr. Gilligan, to undertake an urgent study of the Agency's personnel system. The study will include appropriate recommendations for revitalizing the system to meet AID's special requirements, consistent with my program for civil service reform.

The administration will advise and consult the proper congressional committees throughout its review. New regulations will be submitted to Congress by March 15, 1979, as called for. The Administrator of AID will implement the new regulations at the end of the 90-day congressional review period unless a statute, subject to my approval under Article I, Section 7 of the Constitution, is enacted overturning them. This approach ensures respect of congressional intent in a way that is constitutionally appropriate.

NOTE: As enacted, H.R. 12222 is Public Law 95-424, approved October 6.
To John Gilligan

At the time I signed the International Development and Food Assistance Act of 1978, I noted that the personnel management system of the Agency for International Development needs to be strengthened to assure vigorous and effective implementation of our development assistance programs. I am asking you, therefore, to undertake a study of the Agency's personnel system and to draft the regulations anticipated by the Act.

Your study should review alternatives for revitalizing the current foreign aid personnel system and fashioning it to meet the particular requirements of our development agency, consistent with my program for civil service reform. The result should be new personnel management arrangements that meet the needs of the agency and are as compatible as possible with the personnel policies and practices of other agencies of the government, particularly those primarily involved in foreign affairs.

Your study should identify the basic problems in the agency's current personnel management arrangement, drawing upon observations set forth in congressional committee reports, reports of the General Accounting Office, and studies previously undertaken in the executive branch. Your report should focus on alternative personnel management arrangements to solve those basic problems, taking into account the development environment of the decade ahead. To the extent possible the study should also anticipate the effects of my foreign aid reorganization.

In conducting this study, you should consult closely with the Secretary of State and the Chairman of the Civil Service Commission (and later the Director of the Office of Personnel Management). Their views should be identified and reflected in your report.
Throughout the conduct of the study you should duly advise and consult with the appropriate congressional committees. In my statement upon signing the Act, I gave assurances that their advice would be sought.

I would expect to review the alternatives in your report in time for my proposed presentation to the Congress by March 15, 1979. You should submit to me by February 15, 1979, through the Director of the Office of Management and Budget your recommendations and proposed regulations. As indicated in my earlier statement, I intend to direct implementation of the regulations at the end of a 90-day congressional review period unless in the interim a statute to the contrary is enacted.

Sincerely,

The Honorable John J. Gilligan
Administrator
Agency for International Development
Washington, D.C. 20523
SUBJECT: MCINTYRE MEMO RE PROPOSED LETTER TO THE AID ADMINISTRATOR REQUESTING STUDY TO STRENGTHEN AID'S PERSONNEL SYSTEM

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:
Honorable John J. Gilligan  
Administrator, Agency for International Development  
Washington, D.C. 20523

Dear Jack:

At the time I signed the International Development and Food Assistance Act of 1978, I noted that the personnel management system of the Agency for International Development needs to be strengthened in order to assure vigorous and effective implementation of our development assistance programs. I am asking you, therefore, to undertake a study of the Agency's personnel system and to draft the regulations anticipated by the Act.

Your study should review alternatives for revitalizing the current foreign aid personnel system and fashioning it to meet the particular requirements of our development agency, while maintaining consistency with my program for civil service reform. The result should be new personnel management arrangements that meet the needs of the agency and are as compatible as possible with the personnel policies and practices of other agencies of the government, particularly those primarily involved in foreign affairs.

Your study should identify the basic problems in the agency's current personnel management arrangements, drawing upon observations on those problems set forth in congressional committee reports, reports of the General Accounting Office, and studies previously undertaken in the executive branch. Your report should focus on alternative personnel management arrangements to solve those basic problems, taking into account the development environment of the decade ahead. The study should also anticipate to the extent possible the effects of my foreign aid reorganization.

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Sincerely,
INFO ONLY: THE VICE PRESIDENT

DICK PETTIGREW

DATE: 14 NOV 78

FOR ACTION: ZBIG BRZEZINSKI JIM FALLOWS

INFO ONLY: THE VICE PRESIDENT TITM KRAFT

DICK PETTIGREW

DATE: 14 NOV 78

FOR ACTION: ZBIG BRZEZINSKI JIM FALLOWS

INFO ONLY: THE VICE PRESIDENT TITM KRAFT

DICK PETTIGREW

SUBJECT: MCINTYRE MEMO RE PROPOSED LETTER TO THE AID ADMINISTRATOR REQUESTING STUDY TO STRENGTHEN AID'S PERSONNEL SYSTEM

RESPONSE DUE TO RICK HUTCHERSON STAFF SECRETARY (456-7052) +

BY: 1200 PM THURSDAY 16 NOV 78

ACTION REQUESTED: YOUR COMMENTS

STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:
EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

13 NOV 1978

MEMORANDUM FOR: THE PRESIDENT
FROM: James T. McIntyre
Director
SUBJECT: Proposed letter to the AID Administrator requesting a study to strengthen AID's personnel system

In your signing statement on the International Development and Food Assistance Act of 1978 (attached), you indicated that you would direct the AID Administrator, John Gilligan, to undertake a study of the Agency's personnel system. That study would provide the basis for regulations governing a unified personnel system for AID required by the Act to be submitted by you to the Congress by March 15, 1979.

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Attachments
International Development and Food Assistance Act of 1978
Statement on Signing H.R. 12222 Into Law.
October 6, 1978

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This legislation authorizes the appropriation of $1,794 million for U.S. bilateral and multilateral economic assistance for fiscal year 1979 to carry forward our programs to encourage development in the world's poor countries and to promote peace and stability abroad. The bill endorses the use of our foreign assistance resources to meet the basic human needs of poor people in developing countries through a policy of equitable growth.

These provisions bring us closer to our foreign policy goals, and I fully support them.

However, H.R. 12222 contains a constitutionally objectionable provision for a legislative veto. The bill requires the President to develop a new personnel system for the Agency for International Development, and to submit the new system to Congress for review by March 15, 1979. The objectionable provision allows either House of Congress to strike down the proposed changes by adopting a disapproving resolution up to 90 days after they are submitted.

The provision for disapproval by either House exemplifies the kind of unconstitutional device to which I strongly objected in my June 21, 1978, message on the legislative veto. As I noted in that message, "the legislative veto injects the Congress into details of administering substantive programs and laws..." and it "...infringes on the Executive's constitutional duty to faithfully execute the laws."

I agree that the Agency's personnel management needs to be strengthened to assure the success of our development assistance programs. Accordingly, I am directing the Administrator of AID, Mr. Gilligan, to undertake an urgent study of the Agency's personnel system. The study will include appropriate recommendations for revitalizing the system to meet AID's special requirements, consistent with my program for civil service reform.

The administration will advise and consult the proper congressional committees throughout its review. New regulations will be submitted to Congress by March 15, 1979, as called for. The Administrator of AID will implement the new regulations at the end of the 90-day congressional review period unless a statute, subject to my approval under Article I, Section 7 of the Constitution, is enacted overturning them. This approach ensures respect of congressional intent in a way that is constitutionally appropriate.

NOTE: As enacted, H.R. 12222 is Public Law 95-424, approved October 6.
Honorable John J. Gilligan  
Administrator, Agency for  
International Development  
Washington, D.C. 20523

Dear Jack:

At the time I signed the International Development and Food Assistance Act of 1978, I noted that the personnel management system of the Agency for International Development needs to be strengthened in order to assure vigorous and effective implementation of our development assistance programs. I am asking you, therefore, to undertake a study of the Agency's personnel system and to draft the regulations anticipated by the Act.

Your study should review alternatives for revitalizing the current foreign aid personnel system and fashioning it to meet the particular requirements of our development agency, while maintaining consistency with my program for civil service reform. The result should be new personnel management arrangements that meet the needs of the agency and are as compatible as possible with the personnel policies and practices of other agencies of the government, particularly those primarily involved in foreign affairs.

Your study should identify the basic problems in the agency's current personnel management arrangements, drawing upon observations on those problems set forth in congressional committee reports, reports of the General Accounting Office, and studies previously undertaken in the executive branch. Your report should focus on alternative personnel management arrangements to solve those basic problems, taking into account the development environment of the decade ahead. The study should also anticipate to the extent possible the effects of my foreign aid reorganization.

In conducting this study, you should consult closely with the Secretary of State and the Chairman of the Civil Service Commission (and later the Director of the Office of Personnel Management). Their views should be identified and reflected in your report.

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Sincerely,

cc:
Official file - IAD Econ Branch
DO Records
Director's chron
Mr. Cutter
Mr. Jayne
Mr. Sanders (2 - Return Room #8201)
WhiteHouse (6)

IAD:EDStrait:pms:11/1/78
DATE: 15 Nov 78
FOR ACTION: STU Eizenstat
ZBIG BRZEZINSKI
FRAN VOORDE
FRANK MOORE (LES FRANCIS)
RICHARD PETTIGREW
PHIL WISE

INFO ONLY: THE VICE PRESIDENT

JACK WATSON

SUBJECT: MCINTYRE MEMO RE REFORM OF THE MILITARY COMPENSATION SYSTEM

RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
BY: 1200 PM FRIDAY 17 NOV 78

ACTION REQUESTED: YOUR COMMENTS
STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:
diplomatic credentials  
presentation ceremonies  

THE WHITE HOUSE  
WASHINGTON  

Mali - Tall - Traore (Gen)  
Amb  
13m. Ma visit - Sahel drought  

Romania - Ionescu - Ceausescu  
Pres  
4/78  
Dt'l min - Indep  
Econ, Cult, Pol  

Seychelles - Louisau Lalanne - Rene  
Pres  
Satellite tracking  

Aleuain - Itani - Sarkis  
Pres  
Visit in '79 (?)  
INTEG, SOVER, UNITY, INDEP  
That army - Suffering
MEMORANDUM

THE WHITE HOUSE
WASHINGTON

PRESENTATION OF DIPLOMATIC CREDENTIALS
Thursday, November 16, 1978
Beginning at 11:45 a.m.
The Oval Office

FROM: Zbigniew Brzezinski

I. PURPOSE

To receive diplomatic credentials from the Ambassadors of Mali, Romania, Seychelles and Lebanon.

II. BACKGROUND, PARTICIPANTS & PRESS ARRANGEMENTS

A. Background: You will receive credentials from four ambassadors and hold a brief conversation with each following the exchange of documents.

B. Participants: Acting Deputy Chief of Protocol Richard Gookin will introduce each ambassador. I will be present. The following State Department officials will be in attendance:

For the Ambassador of Mali and Seychelles -- Assistant Secretary Richard M. Moose (Helen Kaps will interpret for Mali Ambassador); for the Ambassador of Romania -- Assistant Secretary George S. Vest (Frank Tumminia will interpret); for the Ambassador of Lebanon -- Deputy Assistant Secretary Morris Draper.

Families Attending: The Mali Ambassador will be accompanied by his wife, Kadidia, and six children (ages 3 to 17 years).

C. Press Arrangements: Press photo session and White House photographer. Meetings to be announced.

III. BACKGROUND MATERIAL

For the Ambassador of Mali Tab A
For the Ambassador of Romania Tab B
For the Ambassador of Seychelles Tab C
For the Ambassador of Lebanon Tab D

SECRET ATTACHMENTS
Macky Koreissi Aguibou Tall (Phonetic: TAHL)
Appointed Ambassador of the Republic of Mali

Head of State - General Moussa Traore (Phonetic: TRA-OR-RAY),
President, Military Committee of National Liberation

Ambassador Tall, age 43, is married with six children. He was born in Goundam, Mali and received his secondary education in classical languages in Mali. From 1954 to 1968, he studied mathematics, statistics and economics in France. In 1968, he received a degree in statistics from the prestigious European Center for Statistical Education in Paris. From 1969 to 1973, he was chief of Mali's Bureau of General Statistics. From 1973 to 1976, Ambassador Tall was Director General of Mali's Office of Planning and Statistics. From 1976 to September 1978, he was Ambassador to Saudi Arabia.

Pertinent Background: President Traore has not visited the United States. Neither you nor Vice President Mondale has visited Mali.

Significant Problems or Issues: Mali, a Sahel State, is one of the poorest nations in the world. The U.S. is currently providing Mali with about $13 million in development assistance, principally to help Mali's rural poor. Mali is an active member of the Permanent Interstate Committee for Drought Control in the Sahel (CILSS). The U.S. assists the CILSS through the Sahel Development Program, a long-term multilateral project. In July 1978, your mother visited Mali. She was very warmly received by President Traore. Her visit symbolizes to the Malians your deep interest in the Sahel's development.

Issues for Discussion:

-- Express your appreciation for the warm reception that President Traore and the Malian people gave your mother when she visited Mali.

-- Reiterate U.S. support for Mali's economic development and the CILSS' efforts in the Sahel.

-- Note that we value our good relations with Mali and look forward to increased cooperation in the future.
Nicolae Ionescu (Phonetic: yohNESSkoo) - Appointed Ambassador of the Socialist Republic of Romania

Head of State - President Nicolae Ceausescu (Phonetic: chowSHESSkoo)

Ambassador Ionescu is an able and experienced technocrat in his first diplomatic assignment. For 16 years, he served as a Deputy Minister responsible for the petroleum and chemical industries. He also has served as First Deputy Minister of Foreign Trade and, most recently, as Vice Chairman of the State Planning Committee.

Ambassador Ionescu visited the United States three times prior to his assignment. Although not a member of Ceausescu's inner circle, Ionescu apparently enjoys his respect and confidence.

Pertinent Background: President Ceausescu visited the United States most recently in April 1978.

Significant Issues: Romania has successfully followed a relatively independent course vis-a-vis the Soviet Union since the early 1960's. It continues to play an active and generally constructive role in international issues, including the Middle East. The August 1978 visit to Romania by PRC Chairman Hua Kuo Feng was a dramatic demonstration of Romania's independent international posture. However, as a counterbalance, Ceausescu maintains a strict and sometimes harsh regime within Romania.

Bilateral Relations: U.S. relations with Romania have grown considerably in recent years. In 1975 Romania became the first Warsaw Pact country to obtain MFN under the Jackson-Vanik Amendment. Romania is now interested in obtaining MFN on a multi-year basis, rather than by annual renewal as authorized under existing U.S. law. For our part, we are still concerned with the problem of divided families and other humanitarian matters.

President Ceausescu was personally embarrassed by the defection in July of Ion Pacepa, Deputy Director of Romanian Intelligence and one of his close confidants. As a result, the Pacepa case has become a sore point in relations lately. Foreign Minister Andrei raised the issue of Pacepa's extradition with Cy Vance and myself in meetings in September. Our position is that we are willing to see Pacepa resettled in a third country, providing his family is allowed to join him.
Issues for Discussion:

-- Express U.S. support for Romania's independent posture in foreign affairs.

-- Reiterate the value we place on continued expansion of our relations with Romania in the economic, cultural, and political fields.

-- Convey to President Ceausescu your continued satisfaction with the positive impact that your meetings with him in April have had on Romanian-U.S. relations.
Bernard Michel Loustau-Lalanne (Phonetic: Loose-tow La lan) -
Appointed Ambassador of the Republic of Seychelles

Head of State - President France Albert Rene

Ambassador Loustau-Lalanne is 40, married, and has two children. The former Attorney General of the Seychelles, he is resident in London where he is accredited as Seychelles High Commissioner. He will also be the Seychelles Ambassador to Canada.

Pertinent Background: The Seychelles, a former British colony with French cultural traditions, became independent in 1976. President Rene, who came to power in a coup in 1977, has not visited the U.S. Neither you nor the Vice President has visited Seychelles. While we have an Embassy headed by a Chargé d'Affaires in Victoria, our Ambassador to Kenya, Wilbert Le Melle, is accredited to Seychelles.

Significant Programs or Issues:

Tracking Station - The U.S. Air Force has maintained a satellite tracking station manned by contract personnel in the Seychelles for 15 years. This is the only facility in the southern hemisphere and the only facility world-wide which can make crucial first orbit corrections. Its loss would reduce our world-wide satellite control capability to an unacceptable degree.

The terms of the 10-year agreement by which we operate the facility provided for rental payments of $2,750,000 over the first two years (FY 77-78). Remaining payments drop sharply to $500,000 per year with a $50,000 incremental increase per year.

AID - Despite the importance of the Tracking Station, the U.S. has provided only minimal aid to the Seychelles. Prior to the approval on November 8, 1978 of a small AID program ($200,000), our aid has been limited to only food aid and small projects financed through the Ambassador's self-help fund.

President Rene's non-aligned socialist government has placed heavy emphasis on aid to the most disadvantaged segments of society; our world-wide AID program emphasis is the same.

Issues for Discussion:

-- Express satisfaction with the status of our relations with Seychelles.

-- Indicate the importance of the Tracking Station to our space programs and thank the Ambassador for the assurances we have received from President Rene and his government on its continued operation.
Khalil ITANI (EYE tani) - Appointed Ambassador of the Republic of Lebanon

Head of State - Elias Sarkis (Sarkees) - President of the Republic

Ambassador 'Itani is 58, married, has no children. His previous assignments include Washington in the early 1950s and Saudi Arabia, Libya and Algeria. He is a Sunni Muslim, like his predecessor. Mrs. 'Itani will join him later.

Pertinent Background: The Lebanese have hinted President Sarkis may want to visit the U. S., although they have not requested a visit. We have said your schedule will not permit a state visit this year, but indicated a visit might be possible at some time.

Significant Programs or Issues: We have provided over $100 million in economic aid in recent years to Lebanon, and $3.3 million in emergency relief and PL-480 commodities since the heavy fighting in early October. We took the initiative in the Security Council to call for a ceasefire October 6, and the ceasefire is generally holding.

Issues for Discussion:

-- Stress support for President Sarkis and Lebanon's territorial integrity, sovereignty, national unity, and independence.

-- Reaffirm our support for efforts of President Sarkis to rebuild a national Army and promote reconciliation among Lebanese factions.

-- Express our sympathy for Lebanon's suffering and determination to do everything we can to help restore peace to Lebanon.
Zbig Brzezinski

The attached was returned in the President's outbox today and is forwarded to you for appropriate handling.

Please forward a copy of the attached to Averell Harriman.

Rick Hutcheson

CONFIDENTIAL ATTACHMENT

cc: Hamilton Jordan
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MEMORANDUM FOR: THE PRESIDENT
FROM: HENRY OWEN
SUBJECT: Export Control Cases

1. Problem. Averell Harriman complained to you recently about NSC handling of two export license applications for oil and gas equipment going to the USSR. He said that US firms had lost contracts because of delays in processing the applications. Not having been involved, I checked into the facts, which are set forth below.

2. Otis Engineering, Well Completion and Wireline Equipment: Commerce received the license application from Otis on September 18 and forwarded it to the NSC for review on October 13. The NSC informed Commerce on October 16 that it had no objection to issuance of the license. Commerce issued it on October 18. The law firm representing Otis expressed appreciation for NSC's prompt handling of the application since the Soviets had threatened to terminate consideration of the proposal unless Otis obtained the license by October 18.

3. Teledyne, Computer Systems for Gas Lift Wells: Teledyne filed its application with Commerce on October 2. NSC received it October 16. Because of the importance of this case, Zbig sought your guidance, and you decided that DOD should make a national security assessment. DOD subsequently met with Teledyne representatives and decided, after reviewing the company's submission, that it could not approve the license application -- on the grounds that the computer system sought by the Soviets is unique and might have strategic applications (e.g., for air defense and theater nuclear systems). At present, Teledyne is working with Defense to determine whether the system can be downgraded sufficiently to meet DOD's security concerns.
4. Conclusion. I believe NSC handled these cases expeditiously and that neither Otis nor Teledyne have legitimate grounds for complaint on this score. On the other hand, requiring export licenses for oil and gas equipment does put US firms at some disadvantage since foreign competitors normally would not have to obtain approval from their governments. We are trying to speed up licensing procedures so that our firms can compete on an equal footing in the Soviet market with West European and Japanese competitors.
Zbig Brzezinski
The First Lady

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson
MEMORANDUM FOR: THE PRESIDENT
FROM: HENRY OWEN
SUBJECT: Your Request for Comments about Mr. Valdez' Speech on Latin America (Tab B)

I agree with Mr. Valdez that there is a great deal of poverty in Latin America — although less, both proportionately and in absolute numbers, than in either Asia or Africa. In trying to figure out what we should do about it, two questions arise:

1. Should we increase aid to Latin America? As indicated in Tab A, AID proposes substantial bilateral concessional aid for Latin America (about $300 million) for FY 1980. So long as fiscal stringency limits the overall size of the aid program, it is hard to see room for large increases in this aid. Once fiscal conditions improve, assistance to Latin America (particularly to its poor countries) should increase as part of the overall rise in US aid levels; and AID has this in mind. Even then, most aid to Latin America should continue to come from multilateral development banks, rather than from the bilateral aid programs, since each dollar we contribute to these banks evokes about three dollars from other donors.

2. Can we improve the quality of our aid to Latin America? The answer is that we can, in two important respects:

   -- Regional cooperation, particularly in the Caribbean, may create opportunities for progress that cannot be exploited through national development programs. Jack Gilligan is urging his overseas aid missions to put more emphasis on this approach in their aid proposals. In FY 1980, State and AID propose about $40 million aid for regional approaches.

   -- Middle-income and poor Latin American countries need new technology. The Foundation for International Technological Collaboration announced in your Caracas speech should help to meet this need. The Foundation will be particularly helpful in dealing with countries such as Mexico, with which we want to maintain close economic relations but which do not qualify for large-scale concessional aid because of their relatively high per capita income. Plans for creating this Foundation will soon be submitted to you as part of an overall aid reorganization proposal.

Tab A: FY 1980 Aid to Latin America
1. Middle-income countries make up most of Latin America. The Congress requires that middle-income countries rely largely on hard loans, so that our concessional aid can go largely to poor countries, which cannot secure hard loans. You took the same view in your aid policy decisions last spring. Given the wide disparity between the prospects for poor and middle-income countries, this is the right course -- especially in a time of fiscal stringency.

Under this policy, AID is proposing for FY 1980 about $155 million in bilateral concessional aid (including PL-430) to seven middle-income Latin American countries, with a total population of about 40 million. In addition, the soft-loan window of the Inter-American Development Bank will continue to provide substantial concessional aid to middle-income Latin American countries, which will also continue to receive large hard loans from both the Inter-American Development Bank and the World Bank, as well as commercial bank loans and private investment.

Partly as a result of these heavy resource inflows, many of these countries are achieving high rates of growth. While they still include substantial numbers of poor people, alleviation of this condition probably hinges more on improving their domestic policies than on their getting more outside aid.

2. Poor countries are relatively few and small in Latin America. These countries get higher per capita US bilateral concessional aid than most US aid recipients. For FY 1980, AID proposes that five small poor Latin American countries (with a total population of about 18 million) receive about $137 million in bilateral concessional aid (including PL-480). These countries will also continue to get substantial concessional aid from the soft-loan window of the Inter-American Bank. Some of these countries have absorptive problems and would have difficulty using more aid effectively.

The FY 1980 aid levels cited above are slightly higher for poor countries and slightly lower for middle-income countries than in FY 1979.

There are some differences between State and AID about these levels, but not enough to alter the orders of magnitude.
Mrs. Rosalynn Carter  
The White House  
Washington, D.C. 20500

Dear Mrs. Carter:

I appreciate very much the opportunity you gave me last Tuesday to share my observations and experiences of the last eighteen months on economic development in Latin America and the Caribbean. I hope that this was helpful and interesting to you, in view of your personal interest on this subject.

I believe that we must support efforts to overcome the terrible poverty and human misery existing in Latin America today if we are to have a peaceful and prosperous Latin America in the future. To do this would be very much in the "enlightened self-interest" of the United States.

I will continue to do my best in that endeavor. I appreciate very much the opportunity that President Carter has given me to serve in this capacity and will do all in my power to be worthy of his confidence and trust.

In connection with our conversation, I am sending you a copy of my speech to the Conference for Senior Newspaper and Magazine Editors. I thought you might find it interesting since you were able to attend the afternoon session of that Conference.

With best wishes,

Sincerely yours,

Abelardo L. Valdez  
Bureau for Latin America and the Caribbean

Enclosures

P.S. I am also enclosing a copy of my response to President Carazo regarding the proposed Central American Regional Center for Remote Sensing.
16 Nov 78

Bob Lipshutz

The attached was returned in the President's outbox today and is forwarded to you for your information. The signed original has been given to Bob Linder for appropriate handling.

Rick Hutcheson

cc: Bob Linder
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Mr. President:

Eizenstat and Schultze concur; Kraft and Brzezinski have no comments.

Rick/Bill
MEMORANDUM FOR THE PRESIDENT

FROM: ROBERT LIPSHUTZ

RE: Proposed Executive Orders Entitled:
(1) Trade Committees
(2) President's Commission on Pension Policy

(1) The first attached Order, submitted by Bob Strauss, would add the Chairman of CEA to the Trade Policy Committee and the East-West Foreign Trade Board, and would also add the Director of OMB to the Trade Policy Committee (the Director is already a member of the East-West Trade Board). The now defunct positions of Assistant to the President for Economic Affairs and Executive Director of the Council on International Economic Policy would be deleted from both the Committee and the Board.

(2) The second Order amends the Executive Order which created the Commission on Pension Policy by providing that the Order became effective on September 21. The purpose of the amendment is to ratify the actions taken by the Chairman and Executive Director of the Commission since that date. The Order would also amend the original Order to permit the Chairman to appoint one position at the GS-18 level.

Both Orders have been approved by OMB and Justice. We recommend that you sign both.

Approve

Disapprove

(TWO SIGNATURES NEEDED)
EXECUTIVE ORDER

TRADE COMMITTEES

By the authority vested in me as President of the United States of America by Section 242 of the Trade Expansion Act of 1962, as amended (19 U.S.C. 1872), and Section 411 of the Trade Act of 1974 (19 U.S.C. 2441), in order to adjust the membership of the Trade Policy Committee and the membership of the East-West Foreign Trade Board, it is hereby ordered as follows:

1-101. Executive Order No. 11846, as amended, is further amended as it relates to the membership of the Trade Policy Committee by deleting the following paragraphs in Section 3(a):

"(10) The Assistant to the President for Economic Affairs.


and substituting therefor:

"(10) The Chairman of the Council of Economic Advisers.

"(11) The Director of the Office of Management and Budget."

1-102. Executive Order No. 11846, as amended, is further amended as it relates to the membership of the East-West Foreign Trade Board by deleting the following paragraph in Section 7(a):

"(8) The Executive Director of the Council on International Economic Policy."
and substituting therefor:

"(8) The Chairman of the Council of Economic Advisers."

and by also deleting:

"(10) The Assistant to the President for Economic Affairs.".

THE WHITE HOUSE,
EXECUTIVE ORDER

PRESIDENT'S COMMISSION ON PENSION POLICY

By the authority vested in me as President by the Constitution of the United States of America, it is hereby ordered as follows:

1-101. In order to ratify and reflect the actual effective date of the functioning of the activities of the Commission, Section 1-403 of Executive Order No. 12071 is amended to read "This Order shall be effective on September 21, 1978."

1-102. In order to ratify and reflect that the Chairman may appoint necessary staff, Section 1-304 of Executive Order No. 12071 is amended to read as follows:

"1-304. The Chairman is authorized to appoint and fix the compensation of a staff, including not more than one position at the GS-18 level, as may be necessary to enable it to carry out its functions. The Chairman may obtain services in accordance with the provisions of Section 3109 of Title 5 of the United States Code, to the extent funds are available therefor."

THE WHITE HOUSE,
I. PURPOSE

To attend American film premiere of "The Children of Sanchez". Proceeds to go to the Mexican-American Legal Defense and Educational Fund (MALDEF).

II. BACKGROUND, PARTICIPANTS, PRESS PLAN

A. Background: "The Children of Sanchez" is a film adaptation of the book of the same name which was written several years ago by Oscar Lewis. It is a story about poverty in Mexico and one impoverished family's struggle for survival.

When the book first appeared it raised a storm of controversy, particularly among Hispanics who felt that some of the characterizations were demeaning and unnecessarily crude. Over the years however, the book has become a respected literary work. The Mexican government is supportive of the film. MALDEF believes the film will promote a better understanding of the Mexican culture and of Mexican-Americans.

Immediately following the premiere, OAS Secretary General Alejandro Orfila will host a reception at the Pan American Union Building.

B. Participants: Among those present at the premiere will be the principle actors, Anthony Quinn, Dolores del Rio, Lupita Ferrer and their spouses; the producer of the film, Mr. Hall Bartlett; Mr. and Mrs. Frances Roux Lopez from the Mexican Embassy; Vilma Martinez, head of MALDEF; OAS Secretary General Alejandro Orfila; Rick Hernandez and myself. The theater holds approximately 600 people.

C. Press Plan: To be covered in separate memo.
THE WHITE HOUSE
WASHINGTON

MEETING WITH CARDINAL COOKE
ARCHBISHOP QUINN et al

Thursday, November 16, 1978
2:45 p.m.
(15 minutes)
The Oval Office

FROM: Fran Voorde

I. PURPOSE:

To receive a report of issues of most concern to
U.S. Catholic Bishops.

II. BACKGROUND, PARTICIPANTS & PRESS ARRANGEMENTS:

A. Background: The National Conference of Catholic
   Bishops has been meeting in Washington since
   Monday (approximately 230 Bishops). Today is
   the last day of their conference.

B. Participants:
   His Eminence Terence Cardinal Cooke,
   Archbishop of New York
   Archbishop John R. Quinn
   President of the National Conference and
   Archbishop of San Francisco
   Archbishop John R. Roach
   Vice President of the National Conference and
   Archbishop of St. Paul/Minneapolis (friend of VP's)
   Bishop Thomas Kelly
   General Secretary of the Conference
   Washington, D.C.
   Fran Voorde (to report to Anne Wexler for follow-up)

C. White House Photographer

III. AGENDA

A. The Conference is drafting a resolution in
   support of your Middle East efforts --- also
   extremely supportive of human rights efforts;
   concerned about situation in Lebanon.

B. Domestically, they will probably mention their
   concern that, in fighting inflation, the legitimate
   needs of the poor be not forgotten.

   A mention of aid to education may also come up.
   Cardinal Cooke is understanding of your position on
   the tax credit last year, and is confident that you
   will continue to try to find some workable policy here.
ANTI-INFLATION MEETING WITH BUSINESS LEADERS

Thursday, November 16, 1978
Drop By Between 11:00 a.m. and 12:00 noon
The Vice President's Office

FROM: ANNE WEXLER

I. PURPOSE

To thank these business leaders for coming and to restate your commitment to strong Federal action. We will discuss ways in which the business community can work together to get compliance with the guidelines.

II. BACKGROUND, PARTICIPANTS, PRESS PLAN

A. BACKGROUND

1. You asked Anne Wexler, Stu Eizenstat and Fred Kahn to work with business leaders in establishing an independent mechanism in the business community for support of the anti-inflation program. On November 3, Anne, Fred, Stu and Landon Butler discussed this with Mil Batten and Reg Jones. They suggested a meeting with a broader group representing the major business associations.

2. Fred will open the meeting stressing the importance of their assistance and summarizing the actions COWPS has taken thus far. Reg Jones will make some comments about the purpose of the meeting. There will be general discussion and then Secretary Kreps will close the meeting by summarizing the actions agreed upon and pointing out that she will be the point of contact for follow-up activities. The agenda for the meeting is attached.
B. PARTICIPANTS

A list of invited guests is attached. In addition, the following persons will be present from the Administration:

Stuart E. Eizenstat, Assistant to the President for Domestic Affairs and Policy

Alfred E. Kahn, Advisor to the President on Inflation

Juanita M. Kreps, Secretary of Commerce

Anne Wexler, Assistant to the President

Mike Chanin, Deputy Assistant to the President

Jerry Jasinowski, Assistant Secretary for Policy, Department of Commerce

C. PRESS PLAN

There will be no press and no White House photographer. The meeting is not being publicized.

III. POINTS TO BE COVERED

1. Thank them for taking time from their busy schedules to come together with us to discuss the anti-inflation program.

2. Each person has been invited as a national business leader in his own right and as the leader of the top business organizations in the country.
3. We have stated our commitment to take those actions on the Federal side to reduce the size of the Federal deficit and to see to it that the Federal government reduces unnecessary intervention in the private sector and the inflationary impact of essential regulations. The Federal government will also take whatever actions it can to support the voluntary wage and price controls.

4. But in the long-run the success of the program depends on cooperation and communication among government, business and labor. We need the active assistance of business leaders in this effort not just in terms of their own companies, but also in giving the leadership necessary to allow this program to work.

5. There is no simple or quick answer to inflation. It requires a long-term effort by all of us.

6. I have sent each of the Fortune 500 companies a letter asking for a specific commitment to comply with the guidelines. COWPS will be holding technical meetings with each of these companies. The regulations will be final early in December. I particularly need your help in getting a positive response from this country's business leadership once we have completed this process.

7. I hope I can count on you to help us with this and in the continuing effort necessary to make this program work. The Federal government can not do it alone.
# AGENDA

ANTI-INFLATION MEETING  
THURSDAY, NOVEMBER 16, 1978  
11:00 A.M. (1 HOUR)  
THE VICE PRESIDENT'S OFFICE  
WEST WING, WHITE HOUSE

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<td>Opening Comments</td>
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<td>11:15 a.m.</td>
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<td>11:50 a.m.</td>
<td>Concluding Comments</td>
<td>Juanita Kreps, Secretary of Commerce</td>
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BUSINESS COUNCIL

John D. deButts
(Chairman of the Board)
Chairman, AT&T
195 Broadway
New York, New York 10007
212/393-3412

Reginald Jones
Chairman
General Electric Company
Fairfield, Connecticut 06431
203/373-2136

BUSINESS ROUNDTABLE

Thomas A. Murphy
(Chairman, Policy Committee)
Chairman,
General Motors Corporation
General Motors Building
3044 West Grand Boulevard
Detroit, Michigan 48202
313/556-3517

U.S. CHAMBER OF COMMERCE, 1615 H Street, N.W., WDC 20062/203-659-6000

Shearon Harris
(Vice Chairman of the Board)
Chairman
Carolina Power and Light
P. O. Box 1551
Raleigh, NC
919/836-6363

Richard L. Lesher,
President
U. S. Chamber of Commerce

NATIONAL RETAIL MERCHANTS ASSOCIATION, 100 W. 31st St., NY, NY 10001
212/244-8780

Donald Siebert
(Chairman)
Chairman
J.C. Penny Company, Inc.
1301 Avenue of the Americas
New York, New York
212/957-5753
NATIONAL RETAIL MERCHANTS ASSOCIATION (cont'd)

Verrick O. French
Senior Vice President, Governmental Affairs
National Retail Merchants Association
Suite 700
1000 Connecticut Avenue, N.W.
WDC 20036
202/223-8250

NATIONAL ASSOCIATION OF MANUFACTURERS, 1776 F St., N.W., WDC 20006
(202) 331-3700

John W. Fisher
(Vice Chairman of the Board)
Chairman and Chief Executive Officer
Ball Corporation
345 South High Street
Muncie, Indiana 47302
317-747-6500

Heath Larry, President

AMERICAN BANKERS ASSOCIATION, 1120 Connecticut Ave., N.W., WDC 20036
(202) 467-4000

John H. Perkins
(President)
President
Continental Illinois Bank and Trust Co.
231 South LaSalle Street
Chicago, Illinois 60693
312/828-7701

Willis W. Alexander, Executive Vice President

NATIONAL FEDERATION OF INDEPENDENT BUSINESSES
(202) 554-9000

Wilson S. Johnson
President
National Federation of Independent Businesses
150 W. 20th Avenue
San Mateo, CA 94403
415/341-7441

George Burger, Jr., Director, Federal Legislation
Prentis Cobb Hale  
(Chairman of the Board)  
Carter, Howley, Hale Stores  
601 California Street  
San Francisco, CA 94108  
415/981-5440

Lloyd Hackler, President

William M. Batten  
President  
New York Stock Exchange  
11 Wall Street  
New York, New York 10005  
212/623-5190
THE WHITE HOUSE
WASHINGTON

November 16, 1978

MEMORANDUM FOR THE PRESIDENT

FROM:         JACK WATSON
BRUCE KIRSCHENBAUM

SUBJECT:      Meeting with Secretary Patricia Harris,
Thursday, November 16, 1978, 1:45 p.m.
(20 minutes), Oval Office

I. Attendees

Secretary Harris
Assistant Secretary Larry Simons
General Counsel Ruth Prokop

Jack, Stu, Jim, and limited staff.

II. Background

Pat provided us with a background paper for you yesterday evening. Rather than have you read it, I will summarize her basic points. I have also attached copies of the charts she will most likely refer to.

A. Present Laws

- When Pat took office, she ordered a comprehensive review of the housing statutes. After 18 months a complete recodification is ready- the Housing Act of 1979.

- Presently there is no one basic departmental statute or even two or three laws which represent federal housing programs in a coordinated or coherent fashion. The basic laws cover some 780 pages of fine print. One section of the U. S. Code (Sec. 221) has more than 7,000 words and 80 subsections.
• Section 203 (insurance benefits under HUD's basic homeownership program) has one paragraph with 1,300 words in three non-stop sentences.

• The purpose of the reform is to:
  -- simplify program administration  
  -- provide greater flexibility for decision-making  
  -- strengthen ability of top management to develop and implement policy  
  -- enhance public and congressional understanding of housing programs.

B. New Act

The new act would be completely new law, not just reworked efforts. It would provide for a regular two-year cycle of authorizations with oversight in off-years.

Pat points out the following risks and benefits:

Risks

• The effort could become mired in dissent and intense pressures from interest groups.

• This interest group effort could convince Congress to add specific provisions thereby turning a simplification effort into a Christmas-tree type statute.

• It will alienate some housing groups since they institutionally resist change.

• It will require commitment of Administration resources in terms of time, political efforts, etc.
Benefits

- Underscores commitment to making government simpler.
- Provides strong foundations for more efficient delivery of housing programs to the public.
- Provides us with the opportunity to seize the initiative since others might try to do so on their own, such as the Mortgage Bankers Association.

Pat's Request

Pat is asking you to have the White House staff review the provisions but wants your permission to discuss in general terms with appropriate Congressional Committee Chairmen.

C. Recommendation

Stu and I make the following points:

- There will probably be at least six bills we will present to the two Banking Committees, not counting this one.
- There is some indication this proposal shifts power from Congress to the Department and therefore would be quite controversial.

Therefore we both recommend that you take the following position with Pat:

1. You cannot reach a decision on merits today, but that she should work with Jim and Stu on the substance.
2. You are in the process of developing your legislative agenda. Until that is completed, you would not like consultations with Congress to take place. This agenda should be completed in about a month and there will be enough time for consultation then if you decide to proceed with the proposal.

NOTE: Tim Kraft requests that you thank Pat for her valuable efforts campaigning this Fall, particularly in instances where she did so without the candidate (Celeste, Krueger).

Attachment
THE HOUSING ACT
OF 1979
A BLUEPRINT
FOR
MODERNIZING
AND
SIMPLIFYING
HUD’S
HOUSING STATUTES
MODERNIZATION AND SIMPLIFICATION OF HOUSING STATUTES WILL

- Fulfill Administration’s Pledge to Simplify Government and Make Laws Readable
- Provide Needed Reform by Eliminating
  - Excessive Bulk and Detail
  - Layering of the New on the Old
  - Complexity and Obscurity.
REFORMS WILL

- Simplify Program Administration
- Provide Greater Flexibility for Decision Making
- Strengthen Ability of Top Management to Develop and Implement Policy
- Enhance Public and Congressional Understanding of Housing Programs
THE HOUSING ACT OF 1979

- A New, Balanced Approach Providing
  - A Coherent Charter for Housing Programs
  
- Biennial Congressional Authorization and Review

- Consists of Short, Cohesive Sections and Avoids Legalese

- Permits the Reduction and Simplification of Regulations
THE HOUSING ACT OF 1979
CONSISTS OF SIX RELATED CHAPTERS

Procedural
Chapter I - National Housing Policies

Operational
Chapter II - Loan and Mortgage Insurance (FHA)
Chapter III - Loan Purchase and Related Authorities
Chapter IV - Assistance to Assure Adequate Housing for Limited Income and Other Families with Special Housing Needs

Administrative
Chapter V - Administrative Provisions Applicable to More than One Chapter

Chapter VI - Repeal or Limitation of Certain Existing Authorities
EXISTING LAW

PAYMENT OF INSURANCE

Sec. 204. (a) In any case in which the mortgagee under a mortgage insured under section 203 shall have foreclosed and taken possession of the property in accordance with regulations of the Department of Housing and Urban Development, and within a period to be determined by the Secretary, or shall, with the consent of the Secretary, have otherwise acquired such property from the mortgagor, except in default, the mortgagee shall be entitled to receive the benefit of the insurance as hereinafter provided, upon (1) the prompt conveyance to the Secretary of title to the property which meets the requirements of rules and regulations of the Secretary in force at the time the mortgage was insured, and which is evidenced in the manner prescribed by such rules and regulations, and (2) the assignment to him of all claims of the mortgagee against the mortgagor or others, arising out of the mortgage transaction or foreclosed mortgage as may have been released with the consent of the Secretary. Upon such conveyance and assignment the obligations of the mortgagee to pay the premium charges for insurance, subject to subparagraph (a) of subsection 213(b) of this Act, which shall, subject to the cash adjustment hereinafter provided, issue to the mortgagee debentures having a total face value equal to the value of the mortgage and subject to subsection 213(b) of this Act, a certificate of claim, as hereinafter provided. For the purposes of this subsection, the value of the mortgage shall be determined in accordance with rules and regulations prescribed by the Secretary, by adding to the amount of the original principal obligation of the mortgage which was unpaid on the date of the institution of foreclosure proceedings, or on the date of the acquisition of the property after default other than by foreclosure, the amount of all payments which have been made by the mortgagee for taxes, ground rents, and water rates, which are due prior to the mortgage, special assessments which are noted on the application for insurance or which become due after the insurance of the mortgage, charges for the administration, operation, maintenance and repair of the community-owned property or the maintenance and repair of the mortgagee debentures, and (b) any other reasonable expenses incurred in handling the property, after either of such dates: Provided, That with respect to mortgages which are accepted for insurance under section 203(b)(2)(B) of this Act, and which are foreclosed before there shall have been paid on account of the principal obligation of the mortgage a sum equal to 10 per centum of the appraised value of the property as of the date the mortgage was accepted for insurance, there may be included in the debentures issued by the Secretary, on account of foreclosure costs actually paid by the mortgagor and approved by the Secretary an amount, not in excess of 2 per centum of the unpaid principal of the mortgage as of the date of the institution of foreclosure proceedings but not in excess of $15; And provided further, That with respect to mortgages which are accepted for Insurance under section 203(b)(2)(B) of this Act, or under section 203 of this Act, or with respect to any mortgage accepted for insurance under section 203 on or after effective date of the Housing Act of 1954, there may be included in the debentures issued by the Secretary on account of the cost of foreclosure (or of acquiring the property by other means) actually paid by the mortgagor and approved by the Secretary an amount, not in excess of two-thirds of such cost or $15 whichever is the greater: And provided further, That any acceptance for insurance shall be subject to a commitment issued on or after the date of enactment of the Housing Act of 1961, the Secretary may include in debentures or in the cash payment an amount not to exceed the foreclosure, administration, and conveyance costs actually paid by the mortgagee and approved by the Secretary: And provided further, That with respect to debentures for insurance accepted after the enactment date of the Housing Act of 1961, the Secretary may include in debentures or in the cash payment, in addition to the above amount, not to exceed one-third of the total foreclosure, acquisition, and conveyance costs actually paid by the mortgagee and approved by the Secretary, but in no event may the total allowance for such costs exceed the amount actually paid by the mortgagee: And provided further, That with respect to mortgages to which the provisions of sections 302 and 304 of the Soldiers' and Sailors' Civil

CONTINUES FOR
6 MORE PAGES

PROPOSED HOUSING ACT OF 1979

INSURANCE BENEFITS

Sec. 204. (a) General. Except as limited or modified under a contract providing for risk sharing, failure of a mortgagor or other borrower to make any payment due which continues for 30 days shall entitle the insured lender to benefits, further provided for and determined under the regulations, that shall not exceed the amount the lender would have received if the borrower had paid obligations in full and reimbursed the lender for reasonable expenses in preserving, acquiring, conveying, or disposing of the property and related interests. For mortgages which cover housing, land development or health facilities, if the Secretary makes payment on receiving an assignment of the mortgage, the regulations may provide for a reasonable deduction from benefits to compensate the Secretary for foreclosing other other costs which the Secretary may incur as a mortgagor. In the case of a mortgage or other lien instrument covering a home, or an individual condominium or cooperative unit, if the mortgage or instrument is not assigned under section 203, the lender shall be responsible for acquiring the property or ownership interest and, in the event of special circumstances recognized in the regulations, shall be required to convey the property or interest to the Secretary before receiving benefits.

(b) Payment in Debentures. In addition to paying insurance benefits in cash, the Secretary may make payment in whole or in part in obligations of the Federal Mortgage and Loan Insurance Fund, as established under section 203. In the event that the Secretary shall have settled the principal and interest of the debentures, the debentures shall not confer upon the holders any rights in the Fund, but shall be fully and unconditionally guaranteed by the Federal Housing Administration, and the Secretary of the Treasury may make payment accordingly from any fund not otherwise appropriated in the event that payment is not made, upon demand, from the Fund. The principal and interest of the debentures shall be exempt from all taxes except surtaxes, estate, inheritance and gift taxes, if any, which imposing authority of any State or local governmental taxing authority or by any territory, dependency or possession of the United States.
RISKS AND BENEFITS

Risks
- Recodification Has Been Historically Treacherous
- Subject Basic Housing Programs and Policies to Challenge and Attack by Special Interests
- Alienate Some Parts of the Housing Sector
- Requires a Major Commitment of Administration Resources

Benefits
- Underscores Administration’s Commitment to Simplification
- Better Public and Congressional Understanding of Housing Programs
- Provides a Stronger Foundation for Efficient Delivery of Housing to the Public
- Permits Administration to Seize the Initiative
MEMORANDUM FOR THE PRESIDENT

FROM: JERRY RAFSHOON

SUBJECT: Anti-inflation letter

Here is a copy of the letter that went out today to the heads of the largest 500 corporations regarding the anti-inflation program.

You might want to open the press breakfast by announcing that we have sent this letter which does more than ask for a general pledge of support by asking each firm for an explicit statement of commitment to comply with the price standards. We will be monitoring responses closely.

cc: Jody Powell
As the leader of one of our country's major businesses, you are fully aware of the grave problems caused by the inflationary pressures we are now experiencing. You are also in a position to do something to reduce those pressures. I am, therefore, writing to ask for your support.

I intend to do my part. I will do everything in my power to combat inflation. Our fiscal policies will give top priority to containing inflationary pressures. I will rigorously hold down Federal expenditures. I will cut Federal employment. I will achieve significant reductions in the Federal deficit next year and thereafter. I believe that the Congress will cooperate, but if necessary I will veto inflationary spending measures. I will subject special interest legislation to severe scrutiny; and I will undertake an intensive systematic effort to ensure that actions of my Administration, particularly in the area of regulation, do not raise costs and prices unnecessarily.

Carrying out such a policy of austerity will not be easy; but the task of fighting inflation requires real sacrifices from all of us.

No matter how much I do with Federal fiscal policy and through other actions, we cannot begin to deal successfully with the problems of inflation without your active support.

Our price standard requires your business to hold its average price increase over the next year to one-half of a percentage point below the average annual rate in 1976 and 1977. If uncontrollable cost increases make such deceleration impossible, it requires that you not expand your profit margin.

My anti-inflation program is designed to avoid imposing excessive hardships on any segment of our population. It provides allowances for special situations, where they are really needed. I will not try to mislead you; complying will not be painless. It will take a major and continuing effort on your part. But I believe that effort is worth making for the good of the country -- and for the economic health of your own business as well.
This program needs more than a general pledge of support. I am asking your company for an explicit statement of your commitment to comply with the price standard. I recognize that you may have questions about how the price standards apply to your firm and may want answers before you can conscientiously declare your intention to comply. The Council on Wage and Price Stability is developing additional guidance you may need to help you determine how you can comply. Staff of the Council will be contacting you very soon to give you this information.

I urge you to send me your personal response to my request as soon as possible.

Sincerely,

[Signature]
ANTI-INFLATION BRIEFING FOR COMMUNITY LEADERS

Thursday, November 16, 1978
2:15 p.m. - 2:30 p.m.
The East Room

FROM: ANNE WEXLER

I. PURPOSE

To explain your anti-inflation initiatives to a diverse group of community leaders from throughout the country, and to seek their help in making sure that the public understands the anti-inflation program and gives the program a chance to succeed.

II. BACKGROUND, PARTICIPANTS, AND PRESS PLAN

A. Background:

1. Prior to your October 24 inflation speech, my office organized small briefings for nearly 400 constituent groups. The group-by-group briefing process has been continued, and it has been supplemented by a few regional briefings on the anti-inflation program.

In addition to briefings by group and region, however, Hamilton, Stu, Jack, and I thought it important to bring a diverse cross-section of community leaders to the White House, in the hope that these leaders would then take our message back to their communities and publicize it via speeches, press interviews, and the like. We proposed four meetings; you agreed to do one and suggested that the Vice President do the rest.

2. Prior to your arrival, the group will have been addressed by myself and Fred Kahn. Fred and Bob Russell of COWPS will then take questions. After you depart, Stu Eizenstat will make closing remarks. (See attached agenda.)
B. Participants: Approximately 250 community leaders from throughout the country are expected to attend. Tim Kraft's office suggested 22 priority states, and from those states we invited:

- State Presidents, League of Women Voters;
- State Presidents, Common Cause;
- State Democratic Party Chairpersons; and
- Members of the Executive Committee, Finance Council, Democratic National Committee.

With regard to the latter two Democratic groups, a list by state of those invited is attached for your information. Since the inflation issue is nonpartisan in nature, however, I suggest that you not refer in your remarks to the Democrats as such. They have been invited simply as community leaders, albeit ones likely to be willing to help us explain your program.

In addition, business executives from selected small and medium-sized firms were invited, with a focus on the priority states. Finally, persons recommended to Anne Wexler or other White House staff as likely to be helpful on this issue were invited.

C. Press Plan: White House Photo and Press Pool will be present for your remarks.

In addition, about 12 press representatives will attend the entire briefing. They will be seated in the back of the room and for the most part represent newspapers in the home towns of some of the participants.

III. TALKING POINTS

Talking points prepared by the speechwriters are attached.
ANTI-INFLATION BRIEFING FOR COMMUNITY LEADERS

Thursday, November 16, 1978, 1:30 p.m.

The East Room

Agenda

1:30 p.m. Opening Remarks
Anne Wexler
Assistant to the President

1:35 p.m. The Anti-Inflation Initiatives
Alfred Kahn
Advisor to the President

1:50 p.m. Question & Answer Period
Alfred Kahn and
Robert Russell,
Deputy Director, COWPS

2:15 p.m. Remarks
The President

2:30 p.m. Closing Remarks
Stuart Eizenstat

Briefing will be followed by reception in State Dining Room.
MEMORANDUM

THE WHITE HOUSE
WASHINGTON

FOR THE PRESIDENT
FROM GRETCHEN POSTON

DATE: 15 November 1978

SUBJECT: ATTENDANCE AT ANTI-INFLATION BRIEFING
16 November 1978

The format for tomorrow is basically the same as has been used in the past. The group will be meeting in the East Room at 1:30 P.M. and will be briefed by Administration officials (identified on briefing paper from Anne Wexler.)

Your remarks are scheduled for 2:15 P.M., and the time set aside for your participation is 10 minutes. No platform guests will be in the Red Room, as the meeting will have begun earlier. A microphone will be set up by the door to the East Room to announce you, as there will be press coverage of your remarks.

Following your departure from the State floor, the group will meet for refreshments in the State Dining Room and will have access to the color rooms.
DEMOCRATIC LEADERS INVITED TO NOVEMBER 16 BRIEFING

CALIFORNIA

Bert Coffey, Chairman
Richmond

Peter de Krassel, Esq.
Los Angeles

Hershey Gold
Los Angeles

Armand Hammer
Los Angeles

Charles T. Manatt
Los Angeles

Terence Matthews
Gardena

Stuart Moldaw
Menlo Park

Richard J. O'Neill
Santa Ana

Harold E. Rogers, Jr.
San Francisco

Sam Schulman
Los Angeles

Walter H. Shorenstein
San Francisco

John Stephens
Santa Barbara

Rosemary Tomich
Chino

Lew Wasserman
Universal City

CONNECTICUT

William O'Neill, Chairman
Hartford

Peter G. Kelly
Hartford

Edward Marcus, Esq.
New Haven

FLORIDA

Alfredo Duran, Chairman
Tallahassee

William C. Clark
West Palm Beach

Arthur H. Courshon, Esq.
Miami Beach

Ira A. Hotchkiss, Esq.
Hollywood

E. Everette Huskey
Maitland

Joseph H. Kanter
Miami

Paul M. Low
Miami

Richard P. Swann, Esq.
Orlando

David M. Walters, Esq.
Miami

Richard S. Weinstein, Esq.
Palm Beach
Charles A. Whitehead
Panama City

MISSISSIPPI
Aaron Henry, Chairman
Clarksdale
W. Pat McMullan, Jr.
Jackson

ILLINOIS
John Touhy, Chairman
Chicago
Gary Fears
Granite City
Ira Harris
Chicago
Michael L. Maduff
Chicago
Ronald Orner, Esq.
Chicago
Gary P. Ratner
Hodgkins

MISSOURI
William F. Mauer
Kansas City
Franklin A. Jacobs
St. Louis
Louis B. Susman
St. Louis

KENTUCKY
Howard Hunt, Chairman
Frankfort
Joseph J. Westwater
Louisville

NEW HAMPSHIRE
Joanne Symons, Chairman
Lebanon
John Dunfey
Hampton

MARYLAND
Senator Roy Staten, Chairman
Dundalk
Esther L. Coopersmith
Potomac
Nathan Landow
Bethesda

NEW JERSEY
Richard J. Coffee, Chairman
Trenton
Hugh DeFazio, Esq.
Dover
(Mrs.) Charles Englehard
Bernardsville

MICHIGAN
Morley A. Winograd, Chairman
Lansing
Robert E. Nederlander, Esq.
Detroit

NEW YORK
Donimic J. Baranello, Chairman
Hauppauge
Norman L. Kee, Esq.
New York City
Arthur B. Krim
New York City
Alice F. Mason
New York City

Forrest D. Murden, Jr.
New York City

Ronald Perelman
New York City

Steven J. Ross
New York City

Howard Samuels
New York City

Maurice Sonenberg
New York City

NORTH CAROLINA

Betty R. McCain, Chairman
Wilson

Richard Allen
Fayetteville

Wallace Hyde
Asheville

Stanley N. Kaplan
Charlotte

OHIO

Paul Tipps, Chairman
Cincinnati

Frank P. Celeste
Lakewood

Mike Monroney
Cleveland

PENNSYLVANIA

Dennis Thiemann
Harrisburg

Philip Baskin, Esq.
Pittsburgh

Meyer Berger
Pittsburgh

S. Harrison Dogole
Philadelphia

Set Momjian
Huntingdon Valley

SOUTH CAROLINA

Donald Fowler, Chairman
Columbia

W. W. Johnson
Columbia

TEXAS

Calvin R. Guest, Chairman
Bryan

James Autry
Dallas

Bill E. Brice, Esq.
Dallas

George Bristol
Austin

Ken Cunningham
Houston

Harry A. Golemon
Houston

Milledge A. Hart, III
Dallas

Jess Hay
Dallas

Travis C. Johnson
El Paso

Herbert D. Kelleher, Esq.
San Antonio

Everett Mattson
Houston
Woody Newman  
San Antonio

Bernard Rapoport  
Waco

Paul Thayer  
Dallas

Richard Trabulsi  
Houston

Jack N. Warren  
Houston

WASHINGTON

Neale V. Chaney, Chairman  
Seattle

Walter Schoenfeld  
Seattle

WISCONSIN

Michael Bleicher, Chairman  
Madison

Bruce Thomas  
Madison
MEMORANDUM FOR THE PRESIDENT

FROM: JIM FALLOWS, DENNIS FITZGIBBONS

SUBJECT: Talking Points: Dropby at Inflation Briefing 11/16/78

1. I appreciate your coming here from all parts of the country, and taking the time to become familiar with our anti-inflation program.

2. I have no illusions about how long and difficult the battle against inflation is going to be. I want to assure you that I am determined to make it work, determined to make the tough decisions I'm going to have to make -- and have already made -- to ensure this plan's success. We have made a conscious decision to make inflation our top target. We're willing to accept the political consequences. I have the responsibility to make those choices, and I will accept the consequences. I know that the effect of our actions may not be noticeable in the first few months, and that this may make the plan even more controversial. But we have always had our eyes on the long-run outlook in designing this plan and in putting it into effect. Inflation has been hurting us for ten years, and it's going to take a concerted, sustained effort to control it. We're prepared to make that effort.

3. I know you're aware of the steps we've already taken -- to limit government spending, to cut the federal deficit, to reduce the size of the federal work force, to limit pay raises for federal employees, to eliminate costly and unnecessary regulations, and to direct our purchasing activities to firms which observe the guidelines we've proposed. We'll keep on going in that direction.

4. One of the most important reasons for this plan is not so well understood. It is that only by controlling inflation now can we lay foundations for further progress as a nation in the next five or ten years. There are many problems left unsolved, for us as a nation, many questions left unanswered; but unless we control inflation -- and bring discipline and order to the federal government -- we'll never be able to afford to start answering them. We can also lay foundations
for improvements in our private economy by controlling inflation. Our businesses need to improve their productivity, to expand their competitiveness in world markets, in order to provide more jobs for our people and a higher standard of living for us all. Controlling inflation is the essential first step toward that goal.

5. Inflation hurts our current programs -- all of them. People in need of services will be better served if they know that the effectiveness of the services and benefits of federal programs -- to which they are entitled -- will not be reduced by an inflation rate of 8 or 10 per cent every year. State and local programs financed by federal funds can be better managed if state and local governments can be sure that the money appropriated this year can provide what it should next year.

6. I am going to make sure that government does its part to control inflation. You have my personal guarantee of that. But government is only one of the causes of inflation. Your individual decisions -- your daily decisions, which may seem small -- are every bit as important, and in many ways more important, than what government does. Our program depends on individuals. It calls for sacrifices from everyone -- starting with government. It's going to involve your willingness to refuse to tolerate irresponsible and inflationary price rises in your grocery stores, in your businesses, in your communities. We need your support. We have the best chance of controlling inflation if we can get this message across. You can reach people in your communities that we cannot. We will do everything we can to help you set an example, but the final decision is yours.

# # #
THE WHITE HOUSE
WASHINGTON

16 Nov 78

Tim Kraft
Arnie Miller

The attached was returned in
the President's outbox. It
is forwarded to you for
appropriate handling.

Rick Hutcheson
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MEMORANDUM FOR THE PRESIDENT

FROM: TIM KRAFT
        ARNIE MILLER

SUBJECT: Appointments to the Student Loan Marketing Association Board of Directors

In response to your request, attached is the letter from Assemblywoman Teresa Hughes stating her commitment to the establishment of a rigorous program for the collection of student loans.

On August 7, 1978, you approved the appointment of Tom Holloway Riddell, Jr. of Mississippi. This appointment was made at the special request of Senator Eastland.

On June 29, 1978, you announced the appointment of:

Dr. E. T. Dunlap, of Oklahoma
Lois D. Rice, of Washington, D. C.
Herman E. Gallegos, of California
Brenda L. Catterton, of Maryland
Gregory Scott Nichols, of Iowa

If you wish us to secure similar letters of commitment from these members, we will do so.

RECOMMENDATION:

✓ Announce the appointment of Assemblywoman Teresa Hughes and Tom Holloway Riddell, Jr. to the Board of Directors of Sallie Mae. Please sign the attached Memorandum.

✓ In addition, secure letters of commitment from the other Presidential appointees regarding student loan collections.
November 14, 1978

The Honorable Jimmy Carter  
President of the United States  
The White House  
Washington, D. C. 20500

Attn: Ms Gloria Molina  
Presidential Personnel  
Room 139

Dear Mr. President:

I am pleased to hear of my candidacy for appointment to the Board of Directors of the Student Loan Marketing Association (SALLIE MAE).

My professional background is that of an educator and school administrator. I have served as a school teacher and administrator in the New York City schools and later as a professor at California State University at Los Angeles. Prior to my election, I was a legislative consultant with the State Commission for Teacher Preparation and Licensing. As a member of the California State Assembly, I serve on the Assembly Education Committee.

Throughout my professional career in education, I have been concerned with the problem of obtaining higher education for the disadvantaged student. Our higher educational system limits participation of the low income and minority student. One of the available remedies for this national educational problem is that of a strong student loan program established in each state. The development of these programs has provided access for the low income and minority student and present educational statistics demonstrate that student loans have a direct impact on the growing number of college graduates from minority and low income backgrounds.
The Honorable Jimmy Carter  
President of the United States  
Page Two  
November 14, 1978

While these programs have alleviated a problem, they have also created another one. During the past few years we have seen the availability of student loans diminish. Student loan defaults have reached unsound financial statistics. These defaults not only limit educational opportunity for many but also create financial chaos within our National Direct Student Loan Programs.

A strong and rigorous program to collect the many outstanding loans in this country must be established. We can begin to reenforce this process through the guarantee and service programs offered by SALLIE MAE. SALLIE MAE can take a strong leadership role in this effort. It can work with lenders and students to develop a comprehensive informational program by lenders to students of their rights and responsibility of a student loan. The development of a strong cooperative system of lender and borrower will enable the services of SALLIE MAE to be expanded throughout the country. The expansion and strengthening of a rigorous collection program must be encouraged.

This administration has made great strides in alleviating this problem and I would welcome an opportunity to meet with you and your advisors on this issue. I am deeply committed to this effort and look forward to the opportunity to serve on the Board of Directors of SALLIE MAE.

Sincerely,

Original Signed

TERESA P. HUGHES  
Member of the Assembly
THE WHITE HOUSE
WASHINGTON

11/16/78

Jody Powell

The attached was returned in the President's outbox today and is forwarded to you for appropriate handling.

Rick Hutcheson

cc: Phil Wise
    Fran Voorde
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Mr. President -

If this is a *special* friend from Georgia, then I recommend a 15-minute interview rather than 30. Otherwise, I recommend regrets in that several others from Georgia may expect the same favor.

fran
MEMORANDUM FOR THE PRESIDENT

From: Jody Powell

Dick McMichael, news director of WRBL-TV in Columbus, wants to do a 30-minute filmed interview with you both to broadcast and to donate to the library in Americus. He has written Mrs. Carter separately asking for an interview with her, too.

You might wish to make the time available in Plains on an upcoming visit. What is your wish?

Normally we'd give this a turn down, but it'd be nice if you wanted to do special for your home folks.
ID 785831  THE WHITE HOUSE
WASHINGTON

DATE:  15 NOV 78
FOR ACTION:

INFO ONLY: JERRY RAFSHOON

SUBJECT:  POWELL MEMO RE INTERVIEW WITH DOUG McMICHAIL ON WRBL-TV

---------+---------+---------+---------+---------+
+ RESPONSE DUE TO RICK HUTCHESON STAFF SECRETARY (456-7052) +
+ BY: +
+---------+---------+---------+---------+---------+

ACTION REQUESTED: YOUR COMMENTS
STAFF RESPONSE: ( ) I CONCUR. ( ) NO COMMENT. ( ) HOLD.

PLEASE NOTE OTHER COMMENTS BELOW:
FOR STAFFING
FOR INFORMATION
FROM PRESIDENT'S OUTBOX
LOG IN/TO PRESIDENT TODAY
IMMEDIATE TURNAROUND
NO DEADLINE
LAST DAY FOR ACTION -

ADMIN CONFID
CONFIDENTIAL
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EYES ONLY

ACTION
FYI

VICE PRESIDENT
EIZENSTAT
JORDAN
KRAFT
LIPSHUTZ
MOORE
POWELL
WATSON
WEXLER
BRZEZINSKI
MCINTYRE
SCHULTZE

ARAGON
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LINDER
MITCHELL
MOE
PETERSON
PETTIGREW
PRESS
RAFSHOON
SCHNEIDERS
VOORDE
WARREN
WISE
Frank Moore (Dan Tate)

The attached was returned in the President's outbox. It is forwarded to you for appropriate handling.

Rick Hutcheson

Zbig Brzezinski
FOR STAFFING
FOR INFORMATION
FROM PRESIDENT'S OUTBOX
LOG IN/TO PRESIDENT TODAY
IMMEDIATE TURNAROUND
NO DEADLINE
LAST DAY FOR ACTION -

ADMIN CONFID
CONFIDENTIAL
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PETTIGREW
PRESS
RAFSHOON
SCHNEIDERS
VOORDE
WARREN
WISE
11/15/78

Mr. President: - FYI:

Hamilton will be seeing Sen. Stennis at 9:40 AM Thursday morning (11/16).

Rick
THE WHITE HOUSE
WASHINGTON

CONGRESSIONAL TELEPHONE CALL

TO: Senator John Stennis
DATE: Tonight, November 15
RECOMMENDED BY: Dan Tate/Bob Beckel
PURPOSE: To discuss the recess appointment of General George M. Seignious to be Director of the Arms Control and Disarmament Agency General Advisory Committee

BACKGROUND: In talking with Senator Stennis today to let him know that we are considering a recess appointment for General Seignious, I got the strong impression that the Senator felt somewhat neglected that you had not personally discussed the matter with him. He asked if the purpose of my call was to set up a meeting for him with you to discuss the matter, adding that he thought such a meeting would be appropriate.

He also expressed concern about the General's membership in the Coalition for Peace through Strength, and seemed to question the appointment of a member of such an anti-SALT group.

Finally, I am certain that Senator Stennis feels neglected not merely as far as General Seignious' recess appointment is concerned but also with respect to the entire SALT negotiations and defense matters generally.

TOPICS OF DISCUSSION: 1) You should tell Senator Stennis that you have given the recess appointment of General Seignious a great deal of thought and that, due to the importance of his immediate presence at ACDA, you have decided to proceed with the recess appointment.
2) You should discuss, to the limit you feel comfortable, the present state of negotiations and assure Stennis that we will consult with him on a regular basis on SALT matters.

3) You might also take this opportunity to briefly discuss your defense budget plans with Senator Stennis -- he has been most interested in this.

Date of submission: 11/15/78
Dear Mr. President:

Your presence at the Veterans Day Ceremonies at Arlington National Cemetery on November 11 will forever live in my memory.

These ceremonies enabled you on behalf of the Nation to accord to the Vietnam Era veterans the long overdue recognition that they really deserve. The plaque you unveiled which was dedicated to their honor served to reinforce the words that you spoke and will provide visible and lasting testimony to the appreciation of this Nation for the hardships and deprivations they endured.

Aside from what you said and did for those who served during the Vietnam period, I feel that your appearance at Arlington has provided positive evidence for our nearly 30 million veterans that their President - - - and my President, truly has their interests at heart.

Never before has the President of the United States attended the Veterans Day ceremonies at Arlington for two years in a row as you have now done. On behalf of this great Nation's veterans, and their families, I want to thank you from the bottom of my heart, --- from the bottoms of their hearts. We know you care.

Respectfully yours,

MAX CLELAND
Administrator

P.S. You were fantastic! Thank you so much.
THE WHITE HOUSE
WASHINGTON

November 14, 1978

MEMORANDUM FOR THE PRESIDENT
FROM: JERRY RAFSHOON

This week you have two more significant interviews: Jack Nelson on Wednesday and the White House Press Corps breakfast Thursday.

Jody and I think it would be very valuable to use these opportunities to get over your feelings about the waste, fraud, and corruption issue. Please look over the memo I sent you on November 10, which for some reason has not come to you.

We definitely need to make this your issue. You might want to push the fact that we now have an Inspector-General act that provides for an unbiased, incorruptible way of rooting out waste and mismanagement. You need to let the press know, in no uncertain terms, that this is a high priority of your administration and that the IG's are not going to be part of the old system. I fear that you will soon be bombarded with requests from people in the Congress to hire this or that crony as an IG and that unqualified, defeated Democratic politicians will be coming around for these jobs and they will become political plums. To serve notice through the press that this is not so would be advantageous.

Jody has been trying this theme out: that we have found since we got to Washington that "money is the root of all evil" and that our battles here come down to just that -- whether it is fighting the special interests on legislation or trying to clean up the corruption of the bureaucracy.
MEMORANDUM FOR THE PRESIDENT

FROM: JERRY RAFSHOO

SUBJECT: Waste and Fraud Speech

In your response to our ninety-day agenda you approved the idea of a waste and fraud speech sometime before January 1. I believe that it is important for you to give the speech soon. There are several reasons for this:

1) It reinforces your anti-inflation program and themes.

2) There is the continuing danger of losing the initiative on this issue and being blamed for it.

3) That danger is made greater by the fact that the public believes that there is something you can do about waste and fraud. Unlike the economy, this is an issue on which you can be held personally responsible.

4) The comprehensive package which you will announce should have a legislative component which should be ready for submission in January.

5) With Congress out, this is a good time to focus public attention on this issue.

Since we first started considering a waste and fraud strategy much work has been done at OMB, Justice and elsewhere. I am concerned that we need an action-forcing event to bring it all together and go public with it. For this reason I suggest that the following steps be taken:

1. Phil and I work together to arrange for a major speech in Washington or elsewhere before the end of the year. HEW is having a major conference on this subject on December 13-14, which might be the right forum.
2. You ask Stu to work with Jim McIntyre to pull together the elements of a comprehensive and tough fraud and waste strategy (comparable to your inflation package) and to work with us on the announcement of it in the speech.

I have grown increasingly concerned about this issue because I believe that much of the general frustration and anger of the public over a variety of issues is going to be focused on this area. The issue is clear-cut and somewhat satisfying in that blame can be assigned to specific individuals. It is a very large and very powerful issue and our response must be appropriate.
FY 1980 BUDGET

Q: Is it possible to meet your FY '80 budget targets, in terms of the deficit and spending, without imposing some type of limit on Social Security or Medicare payments?

A: The FY '80 budget will be very stringent. Spending will be only 21% of GNP, which is a target I established in the campaign, and which no Federal budget has met for a good number of years.

It will also have one of the smallest deficits we have seen in recent years -- $30 billion or less, which will be well under half of the budget deficit I inherited.

Meeting those difficult spending and deficit targets will require restraint on the part of all Cabinet departments and agencies. We will simply not be able to afford many of the programs that I would like or that many of our citizens would like.

In the coming months, I will be making decisions about the levels at which programs should be funded in FY '80. I am now in the process of reviewing the budgets of each department, to see where cuts can be made and where waste can be eliminated. I have not yet made any final determinations about specific programs.
THE WHITE HOUSE
WASHINGTON
16 Nov 78

Jack Watson

The attached was returned in the President's outbox today. It is forwarded to you for your information. The original letter has been sent to stripping for mailing.

Rick Hutcheson

cc: Stripping
MEMORANDUM FOR THE PRESIDENT

FROM: JACK WATSON

SUBJECT: Letter to Governor Longley

Just prior to your trip to Maine last month, Governor Longley announced his opposition to the Dickey-Lincoln hydroelectric project. Although White House staff contact with his office has been frequent and constant on this issue, he has persisted in his requests for your personal attention to his views on the matter.

The Governor handed the attached letter and a notebook of the information on which he based his decision regarding Dickey-Lincoln to my Deputy Gene Eidenberg during the trip and asked that it be given directly to you. The notebook has been referred to Eliot Cutler for review. A letter of acknowledgement is attached for your signature.
To Governor James Longley

Thank you for providing me with copies of the materials supporting your recent decision to oppose construction of the Dickey-Lincoln School Hydro-electric project in northern Maine. I appreciate knowing your views and having the opportunity to review the basis for them.

I have asked my staff to review the material you have submitted and to discuss the matter further with you and other Maine officials.

Sincerely,

[Signature]

The Honorable James B. Longley
Governor of Maine
State Capitol
Augusta, Maine 04333
October 26, 1978

President Jimmy Carter

Welcome to Maine — again

As I told you in Bangor ... separate and apart from the political purposes of your visit ... anytime a President visits Maine he pays us honor and our governor and first family ... once again Helen and I say .... "Welcome to Maine".

Also enclosed is supplemental data on my opposition to the Dickey-Fox Hill Center Project ... and my recommendation that you and President oppose the project.

Once again ... "Welcome to Maine"

Jim Longley
Jack Watson

The attached was returned in the President's outbox today. It is forwarded to you for your information. The original letter has been sent to stripping for mailing.

Rick Hutcheson

cc: Stripping
MEMORANDUM FOR THE PRESIDENT
FROM: JACK WATSON
SUBJECT: Letter for Mr. N. R. Munn

While you were vacationing in Idaho, Mr. Munn handed Secretary Andrus the attached letter to give you. Mr. Munn is a former employee of the Forest Service. He resigned during the Ford Administration because of the lack of attention to forest management problems he had identified.

Secretary Andrus felt his views merited careful review and I staffed the letter to the Domestic Policy Staff and the Department of Agriculture. (The response was delayed by the press of legislative business and the Secretary's trip to China.) I recommend that you sign the attached letter to Mr. Munn. Assistant Secretary of Agriculture Rupert Cutler is arranging to meet with Mr. Munn.
THE WHITE HOUSE
WASHINGTON

November 16, 1978

To Rusty Munn

Thank you for the letter you delivered to me during my visit to Idaho in August. The concerns you raised about national forest management in Idaho appear well founded. You have obviously worked very hard, and I regret that you found it necessary to resign from the Forest Service in order for your views to be heard.

I have asked Secretary Bergland to insure that the Agriculture Department works with you to address the problems you have described.

I enjoyed my stay in Idaho, and I want to work with you to protect that State's magnificent resources.

Sincerely,

[Signature]

Mr. N. R. Munn
Post Office Box 1382
Salmon, Idaho 83467